## BEFORE THE ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE

In the matter of the Application of Salt River Project Agricultural Improvement and Power District in conformance with the requirements of Arizona Revised Statutes Sections 40-360-03 and 40-360.06, for a Case No. 105 Certificate of Environmental Compatibility authorizing the Expansion of its Santan Docket No. L-00000B-00-0105 Generating Station, located at the intersection of Warner Road and Val Vista Drive. Decision No. in Gilbert, Arizona, by adding 825 megawatts of new capacity in the form of three combined cycle natural gas units, and associated intraplant transmission lines.

#### **CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY**

Pursuant to notice given as provided by law, the Arizona Power Plant and Transmission Line Siting Committee (the "Committee") held public hearings at the Dobson Ranch Inn, 1644 South Dobson Road, Mesa, Arizona, on September 14, 2000, and various days following, in conformance with the requirements of Arizona Revised Statutes section 40-360 *et seq.*, for the purpose of receiving evidence and deliberating on the Application of Salt River Project Agricultural Improvement and Power District ("Applicant") for a Certificate of Environmental Compatibility in the above-captioned case (the "Application").

The following members or designees of members of the Committee were present for the hearing on the Application:

Paul A. Bullis
Chairman, Designee for Arizona Attorney General Janet
Napolitano

Steve Olea
Designee of Chairman of the Arizona Corporation
Commission

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Richard Tobin Designee for the Arizona Department of Environmental

Quality

Dennis Sundie Designee for the Director of the Department of Water

Resources

Mark McWhirter Designee for the Director of the Energy Office of the Arizona

Department of Commerce

George Campbell Appointed Member

Jeff Mcguire Appointed Member

A. Wayne Smith Appointed Member

Sandie Smith Appointed Member

Mike Whalen Appointed Member

The Applicant was represented by Kenneth C. Sundlof, Jr., Jennings, Strouss & Salmon PLC. There were seventeen intervenors: Arizona Utilities Investor Association, by Ray Heyman; Arizona Corporation Commission Staff, by Janice Alward; Arizona Center for Law in the Public Interest, by Timothy Hogan, Mark Kwiat, Elisa Warner, David Lundgreen, Cathy LaTona, Sarretta Parrault, Mark Sequeira, Cathy Lopez, Michael Apergis, Marshal Green, Charlie Henson, Jennifer Duffany, Christopher Labban, Bruce Jones and Dale Borger. There were a number of limited appearances.

The Arizona Corporation Commission has considered the grant by the Power Plant and Line Siting Committee of a Certificate of Environmental Compatibility to SRP and finds that the provisions of A.R.S. §40-360.06 have complied with, and, in addition, that documentary evidence was presented regarding the need for the Santan Expansion Project. Credible testimony was presented concerning the local generation deficiency in Arizona and the need to locate additional generation within the East Valley in order to minimize transmission constraints and ensure reliability of the transmission grid. The evidence included a study that assessed the needs of the East Valley. The analysis

found that the East Valley peak load currently exceeds the East Valley import capability and within the next 5 years the East Valley load will exceed the load serving capability.

Additional testimony was presented regarding SRP's projected annual 3.7% load growth in its service territory. By 2008, SRP will need approximately 2700 MW to meet its load. This local generation plant will have power available during peak periods for use by SRP customers.

At the conclusion of the hearing and deliberations, the Committee, having received and considered the Application, the appearance of Applicant and all intervenors, the evidence, testimony and exhibits presented by Applicant and all intervenors, the comments made by persons making limited appearances and the comments of the public, and being advised of the legal requirements of Arizona Revised Statutes Sections 40-360 to 40-360.13, upon motion duly made and seconded, voted to grant Applicant the following Certificate of Environmental Compatibility (Case No. L-00000B-00-0105):

Applicant and its assignees are granted a Certificate of Environmental Compatibility authorizing the construction of an 825 megawatt generating facility consisting of three combined cycle units with a total net output of 825 megawatts together with related infrastructure and appurtenances, in the Town of Gilbert, on Applicant's existing Santan Generating Station site, and related switchyard and transmission connections, as more specifically described in the Application (collectively, the "Project"). Applicant is granted flexibility to construct the units in phases, with different steam turbine configurations, and with different transmission connection configurations, so long as the construction meets the general parameters set forth in the application.

1. Applicant shall comply with all existing applicable air and water pollution control standards and regulations, and with all existing applicable ordinances, master plans and regulations of the State of Arizona, the Town of Gilbert, the County of Maricopa, the United States, and any other governmental entities having jurisdiction.

Status ~ The final Aquifer Protection Permit (APP) was issued with an effective date of August 11, 2004. The Reuse Permit has been drafted and issued for public notice and comment. SRP has met with ADEQ program managers to discuss the compliance obligations contained in the permit. The main concern is the validation of the nitrate loading model using real water quality data. SRP has been vigorously pursuing limited access to the RWCD canal to obtain the real time nitrate data. To date, access has been denied by RWCD. If SRP cannot reach agreement with RWCD on access, then SRP will propose an alternative sampling scheme to validate the nitrate model that ideally, will be accepted by ADEQ.

2. This authorization to construct the Project will expire five (5) years from the date the Certificate is approved by the Arizona Corporation Commission unless construction of the Project is completed to the point that the project is capable of operating at its rated capacity; provided, however, that Applicant shall have the right to apply to the Arizona Corporation Commission for an extension of this time limitation.

<u>Status</u> ~ Unit 5 is 90% complete. Equipment and systems continue to be powered up and tested in preparation for start-up. Unit 5 is scheduled for commercial operation by April 30, 2005. Unit 6 is 35% complete and is scheduled for commercial operation by April 30, 2006.

3. Applicant's project has two (2) approved transmission lines emanating from its power plant's transmission switchyard and interconnecting with the existing transmission system. This plant interconnection must satisfy the single contingency criteria (N-1) without reliance on remedial action such as a generator unit tripping or load shedding.

#### Status ~ SRP has completed the activity required by this condition.

4. Applicant shall use reasonable efforts to remain a member of WSCC, or its successor, and shall file a copy of its WSCC Reliability Criteria Agreement or Reliability Management System (RMS) Generator Agreement with the Commission.

Status ~ No update or change from July 2004 quarterly report.

5. Applicant shall use reasonable efforts to remain a member of the Southwest Reserve Sharing Group, or its successor.

#### Status ~ No update or change from July 2004 quarterly report.

6. Applicant shall meet all applicable requirements for groundwater set forth in the Third Management Plan for the Phoenix Active Management Area.

#### Status ~ No update or change from July 2004 quarterly report.

7. With respect to landscaping and screening measures, including the improvements listed in the IGA, Applicant agrees to develop and implement a public process consistent with the process chart (Exhibit 89) presented during the hearings, modifying the dates in the IGA with the Town of Gilbert, if necessary, to correspond with the schedule in Exhibit 89.

The new Community Working Group (CWG) will consist of 12 members, selected as follows: one member selected by the Town of Gilbert, four members selected by neighborhood homeowner associations, four representatives selected by intervenors, and three members selected by SRP (not part of the aforementioned groups) who were part of the original community working group. Applicant and landscaping consultants shall act as advisors to the CWG. CWG meetings shall be noticed to and be open to the general public. The initial meeting shall take place on an evening or weekend in the Town of Gilbert.

The objective of the CWG shall be to refine the landscaping and mitigation concept plans submitted during these hearings (Exhibit 88). The CWG shall work to achieve appropriate visual mitigation of plant facilities and to facilitate the design and installation of the concept plan components so as to maximize the positive impact on the community and to increase, wherever possible, the values of the homes in the neighboring areas. The refinement of the mitigation plans shall be reasonably consistent with the planning criteria of the Town of Gilbert, the desires of neighboring homeowner associations, and the reasonable needs of Applicant.

Applicant shall retain an independent facilitator, acceptable to the CWG, to conduct the CWG meetings. It shall be the role of the facilitator to assist in initial education and in conducting an orderly and productive process. The facilitator may, if necessary, employ dispute resolution mechanisms.

The CWG shall also assist in establishing reasonable maintenance schedules for landscaping of Applicant's plant site in public-view areas.

Applicant will develop with the Town of Gilbert a continuous fund, to be administered by the Town of Gilbert, to provide for the construction and

maintenance of off-site landscaping in the areas depicted in the off-site landscaping concepts as developed by the CWG in an amount sufficient to fund the concepts in Exhibit 88 or concepts developed by the CWG, whichever is greater.

#### Status ~

#### Onsite Landscaping Program ~

Ten Eyck, SRP's landscape architect, developed a two-phase plan for the landscaping at the site. The CWG reviewed and approved the plan. Phase I of the landscape mitigation plan includes the majority of the landscape work. The only work not included in Phase I involves two areas of the site that need to be left available for construction access or installation of underground utilities associated with the power plant construction. These Phase II areas include the northeast area and the southeast corner of the project site.

As reported in the July quarterly report, Phase I work on the north and west berms and on the south side is complete, with only work in the "Trails Area" to be completed. Following the completion of Unit 6 construction, the Phase II landscaping work will be completed.

In the "Trails Area" to the east of the power plant, work is nearing completion, with final concrete pours of the shared use path and minimal landscaping touches to be completed this month. Fencing is complete, with the exception of the fencing around Well D, which will be completed by mid-December. The trails area includes a horse trail, unpaved equestrian resting areas complete with benches for the horse's rider, and a shared use path, surrounded by decorative masonry walls, path lighting, and new plantings of trees and shrubs.

Home Owners' Association (HOA) Offsite Landscaping Program ~ Under this program, SRP agreed to make a one-time payment to nineteen (19) area HOAs to fund improvements to help mitigate views of the power plant. Eighteen (18) of the nineteen (19) HOAs submitted landscaping plans, for a total disbursement of \$1,329,067. This portion of the program is complete.

Under the program, SRP committed to making future annual payments of \$49,884 to the HOAs for offsite landscaping maintenance for a period of twenty (20) years, beginning in September, 2004. This totals 5% of that portion of the one time allocation dedicated to vegetative landscaping. In August, SRP submitted a check for \$49,884 to the Town of Gilbert for disbursement to the 18 HOAs. The Town of Gilbert mailed out individual checks to the 18 HOAs on September 10, 2004 for the annual maintenance allocation. Copies of the letters mailed to each of the HOAs by the Town of Gilbert are included in Appendix A. This satisfies SRP's first year commitment to the annual landscape maintenance program.

Individual County Landscaping Program ~

8. The visual mitigation efforts shall be in general compliance with the plans and concepts presented in these proceedings and constitute a commitment level by Applicant. Applicant will not reduce the overall level of mitigation as set forth in its Application and this proceeding, except as may be reasonably changed during the CWG process. The Town of Gilbert shall approve the plans agreed to by the CWG.

#### Status ~ No update or change from July 2004 quarterly report.

9. Applicant shall, where reasonable to do so, plant on site trees by the fall of 2001. Because planting of trees must await the improvement of Warner Road and the design and construction of berms, this condition will largely apply to trees on the East side of the site, and some of the trees on the North side. All landscaping will be installed prior to the installation of major plant equipment such as, but not limited to, exhaust stacks, combustion turbines, and heat recovery steam generators, except where delays are reasonably necessary to facilitate construction activities.

<u>Status</u> ~ As noted in condition 7, Phase I work on the north and west berms and on the south side of the plant is complete. Following the completion of Unit 6 construction, the Phase II landscaping work will be completed.

In the "Trails Area" to the east of the power plant, work is nearing completion, with final concrete pours of the shared use path and minimal landscaping touches to be completed this month.

10. Applicant shall operate the Project so that during normal operations the Project shall not exceed the most restrictive of applicable (i) HUD residential noise guidelines, (ii) EPA residential noise guidelines, or (iii) applicable City of Tempe standards. Additionally, construction and operation of the facility shall comply with OSHA worker safety noise standards. Applicant agrees that it will use its best efforts to avoid during nighttime hours construction activities that generate significant noise. Additionally, Applicant agrees to comply with the standards set forth in the Gilbert Construction Noise Ordinance, Ordinance No. 1245, during construction of the project. In no case shall the operational noise level be more than 3 db above background noise as of the noise study prepared for this application. The Applicant shall also, to the extent reasonably practicable, refrain from venting between the hours of 10:00 p.m. and 7:00 a.m.

<u>Status</u> ~ SRP remains in compliance with all applicable noise guidelines and standards. Throughout construction of the project, residents living within a .5 mile radius of the plant have been updated as to various upcoming construction activities. This month, a newsletter was mailed to all SRP customers located within a .5 mile radius of the plant and to

other interested parties on SRP's Santan email list. The current newsletter provides an update on major start-up activities that will occur for Units 5A and 5B, beginning in October and notes possible noise and emissions related to such activities. A copy of the newsletter is included as Appendix B.

11. Applicant will work with the Gilbert Unified School District to assist it in converting as many as possible of its school bus fleet to green diesel or other alternative fuel, as may be feasible and determined by Gilbert Unified School District, and will contribute a minimum of \$330,000 to this effort.

#### <u>Status</u> ~ SRP has completed the activity required by this condition.

12. Applicant shall actively work with all interested Valley cities, including at a minimum, Tempe, Mesa, Chandler, Queen Creek and Gilbert, to fund a Major Investment Study through the Regional Public Transit Authority to develop concepts and plans for commuter rail systems to serve the growing population of the East Valley. Applicant will contribute a maximum of \$400,000 to this effort.

<u>Status</u> ~ The Town of Gilbert and SRP have approved Phase 2 scope of work for the Gilbert Bicycle - Pedestrian Plan. This phase is part of the overall Gilbert Transportation Study that was adopted by the Town Council in 2003. The Gilbert Transportation Study was developed to integrate with the Maricopa Association of Government's (MAG) Transit Study. Work is currently underway on Phase 2 of the Gilbert study. Goals, objectives, performance measures and implementation tools have been identified for this phase. Highlighted below are the identified goals for the plan:

- Goal 1: Create a plan that emphasizes linking destinations over coverage
- Goal 2: Create a plan that encourages walking or the use of nonmotorized transportation
- Goal 3: Create a plan that emphasizes safety for pedestrians and bicyclists
- Goal 4: Create a plan that contributes aesthetically to the Gilbert transportation system
- Goal 5: Create a plan that respects the Town's resources
- 13. Within six months of approval of this Order by the Arizona Corporation Commission, Applicant shall either relocate the gas metering facilities to the interior of the plant site or construct a solid wall between the gas metering facilities at the plant site and Warner Road. The wall shall be of such strength and size as to deflect vehicular traffic (including a fully loaded concrete truck) that may veer from Warner Road to the gas-metering site.

Status ~ SRP has completed the activity required by this condition.

14. Applicant will use only SRP surface water, CAP water or effluent water for cooling and power plant purposes. The water use for the plant will be consistent with the water plan submitted in this proceeding and acceptable to the Department of Water Resources. Applicant will work with the Town of Gilbert to attempt to use available effluent water, where reasonably feasible.

<u>Status</u> ~ Through September 2004, SRP had delivered a total of 41,417 acre feet of CAP water to the Granite Reef Underground Storage Project (GRUSP) for future use at SEP via recovery from any SRP owned wells (Association or District) and delivered to SEP from the Eastern Canal (or onsite District wells). Accordingly, SRP has met its target to store 30,000 acre-feet of CAP water by May 2005. At this time it is projected that SRP will continue to store CAP water in GRUSP through 2011 for recovery and use at Santan.

15. Applicant agrees to comply with all applicable federal, state and local regulations relative to storage and transportation of chemicals used at the plant.

#### Status ~ No update or change from July 2004 quarterly report.

Applicant agrees to maintain on file with the Town of Gilbert safety and emergency plans relative to emergency conditions that may arise at the plant site. On at least an annual basis Applicant shall review and update, if necessary, the emergency plans. Copies of these plans will be made available to the public and on Applicant's web site. Additionally Applicant will cooperate with the Town of Gilbert to develop an emergency notification plan and to provide information to community residents relative to potential emergency situations arising from the plant or related facilities. Applicant agrees to work with the Gilbert police and fire departments to jointly develop on site and off-site evacuation plans, as may be reasonably appropriate. This cooperative work and plan shall be completed prior to operation of the plant expansion.

#### Status ~ No update or change from July 2004 quarterly report.

In obtaining air offsets required by EPA and Maricopa County, Applicant will
use its best efforts to obtain these offsets as close as practicable to the plant
site.

#### Status ~ No update or change from July 2004 quarterly report.

18. In order to reduce the possibility of generation shortages and the attendant price volatility that California is now experiencing, SRP will operate the facilities consistent with its obligation to serve its retail load and to maintain a reliable transmission system within Arizona.

#### Status ~ No update or change from July 2004 quarterly report.

19. Beginning upon operation of the new units, Applicant will establish a citizens' committee, elected by the CWG, to monitor air and noise compliance and water quality reporting. Applicant will establish on-site air and noise monitoring facilities to facilitate the process. Additionally Applicant shall work with Maricopa County and the Arizona Department of Environmental Quality to enhance monitoring in the vicinity of the plant site in a manner acceptable to Maricopa County and the Arizona Department of Environmental Quality. Results of air monitoring will be made reasonably available to the public and to the citizens' committee. Applicant shall provide on and off-site noise monitoring services (at least on a quarterly basis), testing those locations suggested by the citizens' committee. The off-site air monitoring plan shall be funded by the Applicant and be implemented before operation of the plant expansion.

<u>Status</u> ~ SRP has coordinated the development of the Santan Neighborhood Committee (SNC). The purpose of this committee will be to review the air, noise and water quality information from the environmental data that is reported to regulatory agencies or provided by SRP.

The first meeting of the SNC was held on September 8, 2004 at the Town of Gilbert municipal offices. Minutes of the meeting are included in Appendix C. The ten member SNC is comprised of representatives of the local homeowner associations and county island as well as a representative from the Maricopa County Air Quality Division, Arizona Department of Health Services, the Town of Gilbert, and a registered engineer who is not affiliated with SRP. It is anticipated that the SNC will meet three more times for training on how to interpret the environmental data before Santan 5 becomes operational in approximately May 2005. The next committee meeting is tentatively scheduled for January 19, 2005 with a plant tour to also be scheduled for January.

20. Applicant will explore, and deploy where reasonably practicable, the use of available technologies to reduce the size of the steam plumes from the unit cooling towers. This will be a continuing obligation throughout the life of the plant.

#### Status ~ No update or change from July 2004 quarterly report.

21. SRP will, where practicable, work with El Paso Natural Gas Company to use the railroad easements for the installation of the new El Paso gas line.

<u>Status</u> ~ SRP's current plans are to sell the SEP lateral to a third party. SRP sent out a Request for Expression of Interest (Requests for Interest) in late July 2004 to various parties that might be interested in purchasing the lateral. Eight parties expressed interest in the purchase. A pre-bid meeting was held October 7 and final bids were due on

CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY - 13

# ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE

By Paul A. Bullis Its Chairman

#### BEFORE THE ARIZONA CORPORATION COMMISSION

1		BEFORE THE ARIZONA CORPORATION COMMISSION
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3		r of the Application of Salt ) ct Agricultural Improvement and )
4		ict in conformance with the )
5		ts of Arizona Revised Statutes ) -360-03 and 40-360.06, for a ) Case No. 105
6		of Environmental Compatibility ) the Expansion of its Santan ) Docket No. L-00000B-00-0105
	Generating	Station, located at the intersection )
7		Road and Val Vista Drive, ) Decision No rizona, by adding 825 megawatts )
8	of new capa	acity in the form of three combined )
9	cycle natural gas units, and associated ) intraplant transmission lines. )	
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12	The A	Arizona Corporation Commission (Commission) has conducted its review, a
	prescribed by A.R.S. §40-360.07. Pursuant to A.R.S. §40-360.07(B), the Commission,	
13	in compliance with A.R.S. §40-360.06, and in balancing the broad public interest, the	
14	need for an adequate, economical and reliable supply of electric power with the desire	
15	to minimize the effect thereof on the environment and ecology of the state;	
16	The Commission finds and concludes that the Certificate of Environmental  Compatibility should be granted upon the additional and modified conditions stated	
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	herein.	
19	35.	The Santan Expansion Project shall be required to meet the Lowest
20		Achievable Emission rate (LAER) for Carbon Monoxide (CO), Nitrogen Oxides (Nox), Volatile Organic Carbons (VOCs), and particulate Matter
21		less than ten micron in aerodynamic diameter (PM10). The Santan
22		Expansion Project shall be required to submit an air quality permit application requesting this LAER to the Maricopa County Environmental
23		Services Department.
24		Status ~ No update or change from July 2004 quarterly report.
25	36.	Due to the plant's location in a non-attainment area, the Applicant shall no

36. Due to the plant's location in a non-attainment area, the Applicant shall not use diesel fuel in the operation of any combustion turbine or heat recovery steam generator located at the plant.

#### Status ~ No update or change from July 2004 quarterly report.

37. In obtaining emissions reductions related to Carbon Monoxide (CO) emissions, Applicant shall, where technologically feasible, obtain those emission reductions onsite to the Santan Expansion Project.

#### <u>Status</u> ~ SRP has completed the activity required by this condition.

38. Beginning upon commercial operation of the new units, Applicant shall conduct a review of the Santan Generating facility operations and equipment every five years and shall, within 120 days of completing such review, file with the Commission and all parties in this docket, a report listing all improvements which would reduce plant emissions and the costs associated with each potential improvement. Commission Staff shall review the report and issue its findings on the report, which will include an economic feasibility study, to the Commission within 60 days of receipt. Applicant shall install said improvements within 24 months of filing the review with the Commission, absent an order from the Commission directing otherwise.

#### Status ~ No update or change from July 2004 quarterly report.

39. Applicant shall provide \$20,000 to the Pipeline Safety Revolving Fund on an annual basis, thus improving the overall safety of pipelines throughout the State of Arizona.

#### Status ~ No update or change from July 2004 quarterly report.

40. Where feasible, Applicant shall strive to incorporate local and in-state contractors in the construction of the three new generation units for the expansion project.

#### Status ~ No update or change from July 2004 quarterly report.

41. Applicant shall construct a 10-foot high block wall surrounding the perimeter of the Santan plant, and appropriately landscape the area consistent with the surrounding neighborhood, unless otherwise agreed to by the Salt River Project and the Citizens Working Group.

#### Status ~ SRP has completed the activity required by this condition.

### APPROVED AS AMENDED BY ORDER OF THE ARIZONA CORPORATION COMMISSION Commissioner Commissioner Chairman In Witness hereof, I, Brian C. McNeil, Executive Secretary of the Arizona Corporation Commission, set my hand and cause the official seal f this Commission to be affixed this \_\_\_\_ day of \_\_\_\_\_, 2001. By: Brian C. McNeil **Executive Secretary** Dissent:

CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY - 17