BEFORE THE ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE

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In the matter of the Application of Salt River Project Agricultural Improvement and Power District in conformance with the requirements of Arizona Revised Statutes Sections 40-360-03 and 40-360.06, for a Case No. 105 Certificate of Environmental Compatibility authorizing the Expansion of its Santan Docket No. L-00000B-00-0105 Generating Station, located at the intersection of Warner Road and Val Vista Drive. Decision No. in Gilbert, Arizona, by adding 825 megawatts of new capacity in the form of three combined cycle natural gas units, and associated intraplant transmission lines.

CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY

Pursuant to notice given as provided by law, the Arizona Power Plant and Transmission Line Siting Committee (the "Committee") held public hearings at the Dobson Ranch Inn, 1644 South Dobson Road, Mesa, Arizona, on September 14, 2000, and various days following, in conformance with the requirements of Arizona Revised Statutes section 40-360 *et seq.*, for the purpose of receiving evidence and deliberating on the Application of Salt River Project Agricultural Improvement and Power District ("Applicant") for a Certificate of Environmental Compatibility in the above-captioned case (the "Application").

The following members or designees of members of the Committee were present for the hearing on the Application:

Paul A. Bullis
Chairman, Designee for Arizona Attorney General Janet
Napolitano

Steve Olea
Designee of Chairman of the Arizona Corporation
Commission

Richard Tobin Designee for the Arizona Department of Environmental

Quality

Dennis Sundie Designee for the Director of the Department of Water

Resources

Mark McWhirter Designee for the Director of the Energy Office of the Arizona

Department of Commerce

George Campbell Appointed Member

Jeff Mcguire Appointed Member

A. Wayne Smith Appointed Member

Sandie Smith Appointed Member

Mike Whalen Appointed Member

The Applicant was represented by Kenneth C. Sundlof, Jr., Jennings, Strouss & Salmon PLC. There were seventeen intervenors: Arizona Utilities Investor Association, by Ray Heyman; Arizona Corporation Commission Staff, by Janice Alward; Arizona Center for Law in the Public Interest, by Timothy Hogan, Mark Kwiat, Elisa Warner, David Lundgreen, Cathy LaTona, Sarretta Parrault, Mark Sequeira, Cathy Lopez, Michael Apergis, Marshal Green, Charlie Henson, Jennifer Duffany, Christopher Labban, Bruce Jones and Dale Borger. There were a number of limited appearances.

The Arizona Corporation Commission has considered the grant by the Power Plant and Line Siting Committee of a Certificate of Environmental Compatibility to SRP and finds that the provisions of A.R.S. §40-360.06 have complied with, and, in addition, that documentary evidence was presented regarding the need for the Santan Expansion Project. Credible testimony was presented concerning the local generation deficiency in Arizona and the need to locate additional generation within the East Valley in order to minimize transmission constraints and ensure reliability of the transmission grid. The evidence included a study that assessed the needs of the East Valley. The analysis

found that the East Valley peak load currently exceeds the East Valley import capability and within the next 5 years the East Valley load will exceed the load serving capability.

Additional testimony was presented regarding SRP's projected annual 3.7% load growth in its service territory. By 2008, SRP will need approximately 2700 MW to meet its load. This local generation plant will have power available during peak periods for use by SRP customers.

At the conclusion of the hearing and deliberations, the Committee, having received and considered the Application, the appearance of Applicant and all intervenors, the evidence, testimony and exhibits presented by Applicant and all intervenors, the comments made by persons making limited appearances and the comments of the public, and being advised of the legal requirements of Arizona Revised Statutes Sections 40-360 to 40-360.13, upon motion duly made and seconded, voted to grant Applicant the following Certificate of Environmental Compatibility (Case No. L-00000B-00-0105):

Applicant and its assignees are granted a Certificate of Environmental Compatibility authorizing the construction of an 825 megawatt generating facility consisting of three combined cycle units with a total net output of 825 megawatts together with related infrastructure and appurtenances, in the Town of Gilbert, on Applicant's existing Santan Generating Station site, and related switchyard and transmission connections, as more specifically described in the Application (collectively, the "Project"). Applicant is granted flexibility to construct the units in phases, with different steam turbine configurations, and with different transmission connection configurations, so long as the construction meets the general parameters set forth in the application.

This certificate is granted upon the following conditions:

1. Applicant shall comply with all existing applicable air and water pollution control standards and regulations, and with all existing applicable ordinances, master plans and regulations of the State of Arizona, the Town of Gilbert, the County of Maricopa, the United States, and any other governmental entities having jurisdiction.

<u>Status</u> ~ SRP submitted the AZPDES permit application to ADEQ on July 1, 2003 for its wastewater discharge to the SRP irrigation system. The Aquifer Protection Permit (APP) is currently being prepared for the wastewater impoundments and associated discharge of wastewater to the RWCD irrigation system. Discussions are continuing with ADEQ regarding the Reclaimed Water Permit and its requirements.

2. This authorization to construct the Project will expire five (5) years from the date the Certificate is approved by the Arizona Corporation Commission unless construction of the Project is completed to the point that the project is capable of operating at its rated capacity; provided, however, that Applicant shall have the right to apply to the Arizona Corporation Commission for an extension of this time limitation.

Status ~ The Santan Expansion Project is currently under construction. Over 275 workers are presently on site. The pit area where the major plant components, such as the HRSGs, will be located, is almost complete and substructures (foundations, underground piping and electrical systems) are nearly half done. In July we received the first shipment of power plant components. The construction contract for the natural gas pipeline has been awarded and deliveries of pipe have begun. The landscape contractor has started the shaping of the north and west side berms and construction of the gabion walls. The first two units (which are collectively designated as Santan Unit 5 because they are configured as a "two on one" unit) are expected to be in commercial operation in the summer of 2005.

3. Applicant's project has two (2) approved transmission lines emanating from its power plant's transmission switchyard and interconnecting with the existing transmission system. This plant interconnection must satisfy the single contingency criteria (N-1) without reliance on remedial action such as a generator unit tripping or load shedding.

<u>Status</u> ~ No update or change from April 2003 quarterly report.

4. Applicant shall use reasonable efforts to remain a member of WSCC, or its successor, and shall file a copy of its WSCC Reliability Criteria Agreement or Reliability Management System (RMS) Generator Agreement with the Commission.

Status ~ No update or change from April 2003 guarterly report.

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5. Applicant shall use reasonable efforts to remain a member of the Southwest Reserve Sharing Group, or its successor.

Status ~ No update or change from April 2003 quarterly report.

Applicant shall meet all applicable requirements for groundwater set forth 6. in the Third Management Plan for the Phoenix Active Management Area.

Status ~ No update or change from April 2003 quarterly report.

7. With respect to landscaping and screening measures, including the improvements listed in the IGA, Applicant agrees to develop and implement a public process consistent with the process chart (Exhibit 89) presented during the hearings, modifying the dates in the IGA with the Town of Gilbert, if necessary, to correspond with the schedule in Exhibit 89.

The new Community Working Group (CWG) will consist of 12 members, selected as follows: one member selected by the Town of Gilbert, four members selected by neighborhood homeowner associations, four representatives selected by intervenors, and three members selected by SRP (not part of the aforementioned groups) who were part of the original community working group. Applicant and landscaping consultants shall act as advisors to the CWG. CWG meetings shall be noticed to and be open to the general public. The initial meeting shall take place on an evening or weekend in the Town of Gilbert.

The objective of the CWG shall be to refine the landscaping and mitigation concept plans submitted during these hearings (Exhibit 88). The CWG shall work to achieve appropriate visual mitigation of plant facilities and to facilitate the design and installation of the concept plan components so as to maximize the positive impact on the community and to increase, wherever possible, the values of the homes in the neighboring areas. The refinement of the mitigation plans shall be reasonably consistent with the planning criteria of the Town of Gilbert, the desires of neighboring homeowner associations, and the reasonable needs of Applicant.

Applicant shall retain an independent facilitator, acceptable to the CWG, to conduct the CWG meetings. It shall be the role of the facilitator to assist in initial education and in conducting an orderly and productive process. The facilitator may, if necessary, employ dispute resolution mechanisms.

The CWG shall also assist in establishing reasonable maintenance schedules for landscaping of Applicant's plant site in public-view areas.

Applicant will develop with the Town of Gilbert a continuous fund, to be

administered by the Town of Gilbert, to provide for the construction and maintenance of off-site landscaping in the areas depicted in the off-site landscaping concepts as developed by the CWG in an amount sufficient to fund the concepts in Exhibit 88 or concepts developed by the CWG, whichever is greater.

Status ~

Onsite Landscaping Program ~

The landscape contractor was hired in May 2003 and has begun onsite landscaping activities that include shaping the berm, installing gabion walls, clearing the land of scrub and trimming existing trees. See Condition 28 status for more details.

HOA Offsite Landscaping Program ~

Nineteen (19) HOAs are within the defined radius and eligible to participate in the program.

Initially, all nineteen (19) HOAs agreed to participate in the program. SRP will make a one-time payment to the HOAs to fund improvements to help mitigate views of the power plant.

Future annual payments to the HOAs for offsite landscaping maintenance will be 5% of that portion of the one time allocation dedicated to vegetative landscaping. The annual payments will continue for a period of twenty (20) years beginning in 2004. The deadline for participation in the HOA Offsite Landscaping Program was in May of 2003. Seventeen HOAs submitted and received approval for their landscaping plans.

A distribution of \$339,211 was made in April for three communities; an additional \$450,363 was distributed in June to four HOAs. Upon Town of Gilbert approval an additional \$537,614 will be disbursed to the final ten HOAs.

<u>Individual County Landscaping Program</u> ~ No update or change from April 2003 quarterly report.

8. The visual mitigation efforts shall be in general compliance with the plans and concepts presented in these proceedings and constitute a commitment level by Applicant. Applicant will not reduce the overall level of mitigation as set forth in its Application and this proceeding, except as may be reasonably changed during the CWG process. The Town of Gilbert shall approve the plans agreed to by the CWG.

Status ~ No update or change from April 2003 quarterly report.

9. Applicant shall, where reasonable to do so, plant on site trees by the fall of 2001. Because planting of trees must await the improvement of Warner Road and the design and construction of berms, this condition will largely apply to trees on the East side of the site, and some of the trees on the North side. All landscaping will be installed prior to the installation of major plant equipment such as, but not limited to, exhaust stacks, combustion

turbines, and heat recovery steam generators, except where delays are reasonably necessary to facilitate construction activities.

<u>Status</u> ~ No update or change from April 2003 quarterly report. See Conditions 7 and 28 for further detail on landscaping activities.

10. Applicant shall operate the Project so that during normal operations the Project shall not exceed the most restrictive of applicable (i) HUD residential noise guidelines, (ii) EPA residential noise guidelines, or (iii) applicable City of Tempe standards. Additionally, construction and operation of the facility shall comply with OSHA worker safety noise standards. Applicant agrees that it will use its best efforts to avoid during nighttime hours construction activities that generate significant noise. Additionally, Applicant agrees to comply with the standards set forth in the Gilbert Construction Noise Ordinance, Ordinance No. 1245, during construction of the project. In no case shall the operational noise level be more than 3 db above background noise as of the noise study prepared for this application. The Applicant shall also, to the extent reasonably practicable, refrain from venting between the hours of 10:00 p.m. and 7:00 a.m.

Status ~ No update or change from April 2003 quarterly report.

11. Applicant will work with the Gilbert Unified School District to assist it in converting as many as possible of its school bus fleet to green diesel or other alternative fuel, as may be feasible and determined by Gilbert Unified School District, and will contribute a minimum of \$330,000 to this effort.

Status ~ No update or change from April 2003 quarterly report.

12. Applicant shall actively work with all interested Valley cities, including at a minimum, Tempe, Mesa, Chandler, Queen Creek and Gilbert, to fund a Major Investment Study through the Regional Public Transit Authority to develop concepts and plans for commuter rail systems to serve the growing population of the East Valley. Applicant will contribute a maximum of \$400,000 to this effort.

Status ~ No update or change from April 2003 quarterly report.

13. Within six months of approval of this Order by the Arizona Corporation Commission, Applicant shall either relocate the gas metering facilities to the interior of the plant site or construct a solid wall between the gas metering facilities at the plant site and Warner Road. The wall shall be of such strength and size as to deflect vehicular traffic (including a fully loaded concrete truck) that may veer from Warner Road to the gas-metering site.

<u>Status</u> ~ SRP has completed the activity required by this condition.

14. Applicant will use only SRP surface water, CAP water or effluent water for cooling and power plant purposes. The water use for the plant will be consistent with the water plan submitted in this proceeding and acceptable to the Department of Water Resources. Applicant will work with the Town of Gilbert to attempt to use available effluent water, where reasonably feasible.

<u>Status</u> ~ Through June 2003, SRP had delivered a total of 18,477 acre feet of CAP water to the Granite Reef Underground Storage Project for future use at SEP via recovery from any SRP owned wells (Association or District) and delivered to SEP from the Eastern Canal (or onsite District wells). We are on target to meet or exceed the storage of 30,000 acre feet of CAP water by May 2005.

15. Applicant agrees to comply with all applicable federal, state and local regulations relative to storage and transportation of chemicals used at the plant.

Status ~ No update or change from April 2003 quarterly report.

16. Applicant agrees to maintain on file with the Town of Gilbert safety and emergency plans relative to emergency conditions that may arise at the plant site. On at least an annual basis Applicant shall review and update, if necessary, the emergency plans. Copies of these plans will be made available to the public and on Applicant's web site. Additionally Applicant will cooperate with the Town of Gilbert to develop an emergency notification plan and to provide information to community residents relative to potential emergency situations arising from the plant or related facilities. Applicant agrees to work with the Gilbert police and fire departments to jointly develop on site and off-site evacuation plans, as may be reasonably appropriate. This cooperative work and plan shall be completed prior to operation of the plant expansion.

<u>Status</u> ~ No update or change from April 2003 quarterly report.

17. In obtaining air offsets required by EPA and Maricopa County, Applicant will use its best efforts to obtain these offsets as close as practicable to the plant site.

Status ~ No update or change from April 2003 quarterly report.

18. In order to reduce the possibility of generation shortages and the attendant price volatility that California is now experiencing, SRP will operate the facilities consistent with its obligation to serve its retail load and to maintain a reliable transmission system within Arizona.

Status ~ No update or change from April 2003 quarterly report.

19. Beginning upon operation of the new units, Applicant will establish a citizens' committee, elected by the CWG, to monitor air and noise compliance and water quality reporting. Applicant will establish on-site air and noise monitoring facilities to facilitate the process. Additionally Applicant shall work with Maricopa County and the Arizona Department of Environmental Quality to enhance monitoring in the vicinity of the plant site in a manner acceptable to Maricopa County and the Arizona Department of Environmental Quality. Results of air monitoring will be made reasonably available to the public and to the citizens' committee. Applicant shall provide on and off-site noise monitoring services (at least on a quarterly basis), testing those locations suggested by the citizens' committee. The off-site air monitoring plan shall be funded by the Applicant and be implemented before operation of the plant expansion.

<u>Status</u> ~ The ambient air monitoring station, located approximately ½ mile east of Gilbert Road and ½ mile north of Warner Road, is operating and has been collecting data since May 2003. This location was approved by Maricopa County on October 9, 2002. The plan for reporting and making results reasonably available to the public will be presented to the Citizens Committee when it is reconvened in the summer of 2004.

20. Applicant will explore, and deploy where reasonably practicable, the use of available technologies to reduce the size of the steam plumes from the unit cooling towers. This will be a continuing obligation throughout the life of the plant.

Status ~ No update or change from April 2003 quarterly report.

21. SRP will, where practicable, work with El Paso Natural Gas Company to use the railroad easements for the installation of the new El Paso gas line.

Status ~ No update or change from April 2003 quarterly report.

22. Other than the Santan/RS 18 lines currently under construction, Applicant shall not construct additional Extra High Voltage transmission lines (115kV and above) into or out of the Santan site, including the substation on the site.

Status ~ No update or change from April 2003 quarterly report.

23. Applicant will replace all Town of Gilbert existing street sweepers with certified PM10 efficient equipment. A PM10 efficient street sweeper is a street sweeper that has been certified by the South Coast Air Quality Management District (California) to comply with the District's performance standards under its Rule 1186 (which is the standard referenced by the Maricopa Association of Governments).

<u>Status</u> ~ SRP has completed the activity required by this condition.

24. Applicant shall work in a cooperative effort with the Office of Environmental Health of the Arizona Department of Health Services to enhance its environmental efforts.

Status ~ No update or change from April 2003 quarterly report.

25. Applicant shall operate, improve and maintain the plant consistent with applicable environmental regulations and requirements of the Environmental Protection Agency, the Arizona Department of Environmental Quality, Maricopa County and the Town of Gilbert.

Status ~ No update or change from April 2003 quarterly report.

26. Applicant shall actively work in good faith with Maricopa County in its efforts to establish appropriate standards relative to the use of distillate fuels in Valley generating facilities.

<u>Status</u> ~ On July 2, 2003, the Maricopa County Board of Supervisors approved new air quality Rule 322, which allows existing power plants to use low sulfur diesel only under emergency conditions and for limited testing. This rule will not apply to Santan as condition #36 of this CEC prohibits the use of diesel fuel in the operation of any combustion turbine or heat recovery steam generator located at the plant.

27. Applicant shall install continuous emission monitoring equipment on the new units and will make available on its website emissions data from both the existing and new units according to EPA standards. Applicant shall provide information to the public on its website in order to assist the public in interpreting the data, and provide viable information in a reasonable time frame.

Status ~ No update or change from April 2003 quarterly report.

28. Applicant will comply with the provisions of the Intergovernmental Agreement dated April 25, 2000 between Applicant and the Town of Gilbert, as modified pursuant to this Certificate.

<u>Status</u> ~ There are eight SRP obligations noted on the IGA. The status of each obligation is as follows:

<u>Improvements to Warner Road and Val Vista Road</u> ~ This work is complete.

Screening of the Plant ~ SRP, in conjunction with Ten Eyck Landscape Architects, has developed construction documents for the agreed onsite design. The CWG has reviewed and approved the documents. The Town review is complete. The RFP for landscape construction was issued on April 3, 2003. The contract was awarded on May 29, 2003 to

1	Status ~ No update or change from April 2003 quarterly report.
2	34. Applicant shall post on its website, when its air quality permit application is
3	submitted to the Maricopa County Environmental Services Department. Also, Applicant shall post on its website any official notice that may be
4	required to be posted in newspapers for its air quality permit application.
5	<u>Status</u> ~ The santanfacts.org website has been updated to reflect SRP's filing of a revised air quality permit application on June 19, 2003.
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7	GRANTED this day of February, 2001
8	ARIZONA POWER PLANT AND TRANSMISSION LINE SITING COMMITTEE
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10	By Paul A. Bullis
11	Its Chairman
12 PEFORE THE ARIZONA CORRORATION COMMI	BEFORE THE ARIZONA CORPORATION COMMISSION
13	BEFORE THE ARIZONA CORPORATION COMMISSION
14	In the matter of the Application of Salt)
15	River Project Agricultural Improvement and) Power District in conformance with the)
16	requirements of Arizona Revised Statutes)
17	Sections 40-360-03 and 40-360.06, for a) Case No. 105 Certificate of Environmental Compatibility)
18	authorizing the Expansion of its Santan) Docket No. L-00000B-00-0105 Generating Station, located at the intersection)
19	of Warner Road and Val Vista Drive,) Decision No in Gilbert, Arizona, by adding 825 megawatts)
20	of new capacity in the form of three combined)
21	cycle natural gas units, and associated) intraplant transmission lines.)
22)
23	The Arizona Corporation Commission (Commission) has conducted its review, as
24	prescribed by A.R.S. §40-360.07. Pursuant to A.R.S. §40-360.07(B), the Commission,
25	in compliance with A.R.S. §40-360.06, and in balancing the broad public interest, the
-	in compliance with A.N.S. 840-300.00, and in balancing the broad public interest, the

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need for an adequate, economical and reliable supply of electric power with the desire to minimize the effect thereof on the environment and ecology of the state:

The Commission finds and concludes that the Certificate of Environmental Compatibility should be granted upon the additional and modified conditions stated herein.

35. The Santan Expansion Project shall be required to meet the Lowest Achievable Emission rate (LAER) for Carbon Monoxide (CO), Nitrogen Oxides (Nox), Volatile Organic Carbons (VOCs), and particulate Matter less than ten micron in aerodynamic diameter (PM10). The Santan Expansion Project shall be required to submit an air quality permit application requesting this LAER to the Maricopa County Environmental Services Department.

> Status ~ On February 10, 2003 the Maricopa County Environmental Services Department issued an air quality permit for the Santan Expansion Project. The air permit mandates the following Lowest Achievable Emission Rates:

- CO 2 ppm w/o duct firing; 2 ppm w/ duct firing
- NOx 2 ppm w/o duct firing; 2 ppm w/ duct firing
- VOC 1 ppm w/o duct firing; 2 ppm w/ duct firing
- PM10 .01 lb/mmBtu
- 36. Due to the plant's location in a non-attainment area, the Applicant shall not use diesel fuel in the operation of any combustion turbine or heat recovery steam generator located at the plant.

Status ~ In May 2003, SRP filed a request with the ACC to amend Condition 36 of the Certificate of Environmental Compatibility decision for the Santan Generating Station to allow SRP to use ultra-low sulfur fuel, in emergency situations only, in the existing Santan units. SRP believes that since the date of the Santan CEC decision, the risk that natural gas supplies may be interrupted has materially increased. SRP filed this request in light of the increasing risk of natural gas curtailments and shortages, including recent FERC actions that put Arizona's natural gas deliveries at risk. This request was also made to assist SRP in meeting its Homeland Security objectives and to provide an alternate means of assuring electricity supply and voltage support in the Valley given the fact that Central Arizona is served by a single natural gas pipeline system.

On June 25, 2003, the ACC held a special open meeting to discuss the procedural process for the SRP application to amend the Santan Generating Station Decision No. 63611 to allow the use of ultra-low sulfur fuel at the existing plant (Units 1-4) during emergency situations.

At this meeting, there was a discussion by the Commissioners that the application was premature and certain Commissioners indicated that they would prefer to defer consideration of the application until after FERC issues its final ruling to address the reallocation of natural gas transportation capacity on the El Paso Natural Gas pipeline system. As a result of the concerns expressed by some of the Commissioners, SRP agreed to voluntarily withdraw the application.

SRP understands the Commissioners' concerns of addressing this issue before FERC makes its final ruling. SRP does remain concerned about the existing risks associated with natural gas interruptions, including possible Homeland Security issues and continues to explore other options to address these risks.

As indicated at the special open meeting, SRP intends to continue the process to revise Santan's air quality permit with the Maricopa County Environmental Services Department to allow for the use of ultra-low sulfur fuel in emergency situations in the existing Santan units. This is necessary because the air quality permit amendment process can take up to twelve months. Proceeding with the county permit process will provide for a timely examination of all air quality issues in the event that the ACC decides to revisit the issue at a later date.

SRP will request that the County include a provision in the final air quality permit that will prohibit the use of any low sulfur fuel at Santan until authorized by the ACC. Regardless of the outcome of the County air quality permit process, SRP will continue to fully comply with Condition 36 of the CEC for the Santan Generating Station that prohibits the use of any diesel fuel at Santan unless the ACC decides to subsequently amend the condition.

On July 9, 2003 FERC Commissioners denied Arizona's request for a rehearing of earlier FERC orders that will impose significant service limitations, beginning September 1, 2003, for Arizona's full requirements shippers who receive service from El Paso Natural Gas. To make up these capacity shortfalls, SRP will either have to purchase gas through bundled sales from merchants holding El Paso capacity or purchase capacity from these same sellers in the secondary market. SRP joined the ACC in its emergency motion filed on July 25, 2003, requesting a stay of the orders pending judicial review. The ACC and SRP also plan to file an appeal of the FERC orders.

37. In obtaining emissions reductions related to Carbon Monoxide (CO) emissions, Applicant shall where technologically feasible obtain those emission reductions onsite to the Santan Expansion Project.

<u>Status</u> ~ The Unit 2 CO catalyst was installed and is operating as of May 2003. To date, CO catalysts have been installed on Units 2 and 4. Units 1 and 3 will be completed during the Winter 2003/2004 outages.

1	Commission to be affixed this day
2	of, 2001.
3	By: Brian C. McNeil
4	Brian C. McNeil Executive Secretary
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6	Dissent:
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