



# 2023 INTEGRATED SYSTEM PLAN



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6. RESULTS



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## **SECTION 1**

## **Executive Summary**





Salt River Project (SRP) is a community-based, not-for-profit organization with a mission to provide reliable, affordable and sustainable water and energy to more than 2 million people in central Arizona. To ensure we can continue to carry out this mission as we have for over a century, we regularly perform long-term power and water planning to anticipate and meet future needs. Recently, we completed an Integrated System Plan (ISP), an industry-leading, multidisciplinary effort to identify strategies to help guide our power system planning through 2035.<sup>1</sup>

The world is changing in dramatic ways that will directly and indirectly impact the power system. Key forces of change that are reshaping our industry include:

- Growing electricity demand driven by migration to the region, increasing levels of large customers such as manufacturers and data centers, and the rapid adoption of electric vehicles (EVs), which is also exacerbated by the increasing and prolonged severity of extreme heat due to climate change and urban heat effects;
- Rising costs and extended development timelines for new infrastructure projects as a result of the lingering effects of inflation and supply chain disruptions that began during the COVID-19 pandemic;
- The anticipation that the Inflation Reduction Act will encourage deployment of clean energy resources and accelerate research and development of innovative technologies;

<sup>1</sup>The ISP focuses exclusively on power system planning. SRP plans the water system through separate processes.



- Increasing momentum behind decarbonization efforts, including customer demand for sustainable energy, retirement of coal plants and expansion of renewable and storage resources throughout the West, and electrification of transportation and buildings; and
- Growing tightness in regional electricity markets as significant quantities of aging baseload generators receive additional regulatory scrutiny and approach the end of their operating lifetimes.

The past several years provide a powerful reminder of how suddenly — and unexpectedly — change can occur. In such a dynamic environment, we must plan for a range of potential outcomes in order to develop effective strategies that can stand up to the pressure of unanticipated changes while allowing for flexibility and adaptation.

Simply put, SRP's customers expect the same quality of service from us despite the changing and increasingly complex landscape. Meeting customers' needs over the next decade will require a complete transformation of our power system, including:

- How, when and where we generate and store electricity
- How we deliver electricity over our transmission and distribution systems
- How we engage with our customers through rate design and customer programs

Successfully transforming our power system and achieving our 2035 Sustainability Goals depends on our ability to plan in an integrated fashion, allowing for close coordination and collaboration among groups to identify the best systemwide solutions for customers. By planning together, we can best meet customers' needs and ultimately ensure a more reliable, affordable and sustainable future despite the challenges and uncertainties ahead.

The primary outcome of our first ISP is a set of seven interdependent **System Strategies**. These strategies will guide the actions of our planning teams and help establish a common vision for how we plan the system of the future. They will also help our teams ensure that their specific near-term actions — including siting, engineering, permitting, procurement, development, construction, operations, workforce development, etc. — are consistent with the common strategic vision.

Based on the System Strategies, SRP has already identified some of these near-term actions — the **ISP Actions** — which are summarized later in this section. While the System Strategies provide direction for planning the system, they are also developed with flexibility in mind. Because the future is difficult to predict, SRP cannot lock in all decisions through 2035 today. However, we can adapt and respond to these changing conditions while using the System Strategies to guide us.

Significant changes to SRP's power system are already underway. By the mid 2020s, we will add more than 2,000 megawatts (MW) of solar projects and more than 1,000 MW of battery storage. By 2032, we will retire more than 1,300 MW of capacity at four coal plants, replacing this capacity with new lower-carbon-emitting resources. We are also actively exploring regional market initiatives and have already committed to joining the Western Resource Adequacy Program (WRAP), a regional program designed to ensure there is enough resource capacity to maintain system reliability.



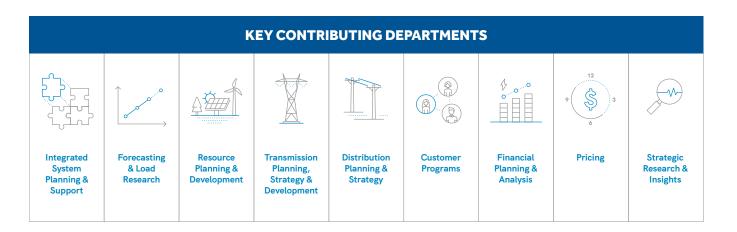
## **Need for Integrated System Planning**

Historically, many of the planning functions that have existed within power utilities have operated independently from one another. While planning processes for generation, transmission, distribution and customer programs have relied on some common data sets and exchanged some information, planning cycles are often asynchronous, focus on different objectives and planning horizons, and lack direct visibility into how quickly other parts of the system are changing. The most prominent of these planning processes, the utility Integrated Resource Plan, has traditionally focused on future generation choices with limited insight into how those choices might impact all parts of the system.

Given the rapid pace of disruptive change in the power sector, planning decisions across the system must be coordinated from end to end to identify the best path forward for customers. For example:

- Adoption of EVs will increase electricity demand, requiring additional investments in new power generation and delivery infrastructure. But if SRP can provide pricing signals to customers that encourage them to charge their vehicles during periods that are more advantageous for the overall system, this can limit the amount of new infrastructure investment needed.
- Many of the new large-scale generation resources that SRP will consider particularly
  renewables will be located in areas where the existing transmission system may not be
  able to accommodate their delivery. Studying how the location of these new resources will
  impact the transmission system will provide a leading indicator of where new investment may
  be needed and may also allow for proactive siting of transmission and renewable resources.
- As the share of solar generation in SRP's portfolio increases over time, daytime energy will become increasingly abundant and lower the value of conservation during this period. This will have direct impacts on how we think about the value of future customer programs and the design of our future time-of-use price plans.

With this first ISP, we have transitioned to a holistic and collaborative framework that includes all of SRP's key planning areas. By planning for the entire power system within one process, we are positioning ourselves to answer the most difficult multidisciplinary and advanced engineering questions that will confront utilities in the coming decade. It will also help us ensure that the solutions we identify are robust given the many uncertainties for the future. A more in-depth overview of SRP's current system and the forces driving the need for an ISP is provided in Section 2.





## **Our Planning Objectives**

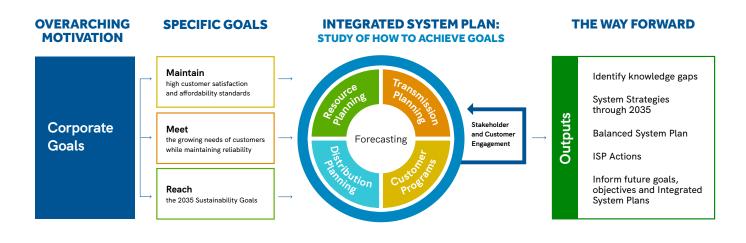
Reliability, affordability and sustainability are the cornerstones of SRP's 2035 goals, which in turn guide our planning efforts. Each of these is essential to upholding our mission and commitment to our customers.

**Reliability:** We are committed to maintaining electric reliability for our customers who depend on uninterrupted service, especially on the hottest days of the year.

**Affordability:** We recognize that electric bills represent a large cost to households and businesses. As many of our customers are facing mounting financial hardship and rising prices elsewhere in the economy, it is imperative that we strive to limit future increases to the cost of service.

**Sustainability:** We understand that our actions today will have far-reaching consequences for generations to come and recognize the importance of environmental stewardship to our community. These priorities are reflected in our comprehensive set of 2035 goals for minimizing our environmental footprint.

In the ISP, our teams performed rigorous systemwide modeling to identify viable pathways through 2035 to meet these goals. In addition to modeling, we engaged with customers and community stakeholders to inform and gather feedback on the ISP, while also building support for the ISP outcomes. The key deliverables of the ISP included the System Strategies approved by the Board, the Balanced System Plan and the ISP Actions. This first ISP also helped us identify opportunities to improve planning in future iterations. A more in-depth overview of the ISP process is provided in Section 3.

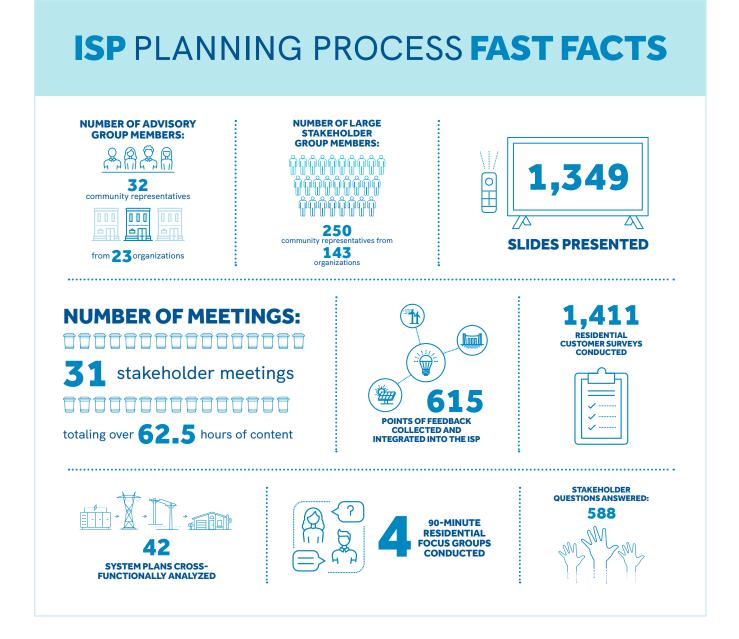


## Stakeholder & Customer Engagement

A core component of the ISP effort included engaging our customers and stakeholders throughout the entire process, including study design, review of key findings, and development of strategies and actions. Since SRP delivers power to diverse communities, individuals and organizations, we took great care to ensure that we heard varying perspectives on how to design a first-of-its-kind ISP and how we should chart a path forward in planning the power system.



To engage our customers and stakeholders, we created an Advisory Group, which included 32 representatives from 23 different community organizations. This group met 18 times over the course of two years and provided feedback on all aspects of the ISP. We co-developed the ISP study design with the Advisory Group based on their feedback on how the future could unfold, how SRP could consider planning choices, and what aspects of planning the future power system were most important to capture. We also convened a Large Stakeholder Group, including over 140 organizations, eight times to inform a wider group of stakeholders and to receive feedback at key junctures throughout the process. In addition to engaging stakeholders, SRP convened groups of industry experts through four Technical Working Sessions to gather diverse industry perspectives on several key topics that are emerging in the industry. Through these three engagement tracks, customers, stakeholders and industry experts provided incredibly valuable feedback and played a key role in shaping the ISP study process and the final outcomes of the ISP. SRP greatly appreciates their participation and contributions throughout the entire process.





In addition to convening stakeholders, SRP performed research in partnership with external research consultants to better understand the perspectives of residential customers. Residential customers have a diverse range of preferences, and it is challenging to capture these perspectives through a stakeholder meeting process given the time commitment required for those customers to meaningfully participate. To make sure that these diverse preferences were considered adequately within the ISP, we performed residential customer research. This customer research consisted of several focus groups and surveys of over 1,400 SRP customers, which SRP and its consultants ensured was a representative sample of residential customers based on demographics. Along with the stakeholder group meetings, this additional information provided us with a more complete picture of customers' desires and how the power system can help satisfy them.

Transparency was essential in the development of the ISP. To ensure visibility for interested SRP stakeholders and customers, we posted all ISP stakeholder engagement materials publicly, including pre-reads, agendas, presentations and meeting summary reports, throughout the process. These can be found on our ISP webpage at <u>srp.net/isp</u>.

## **An Integrated Modeling Ecosystem**

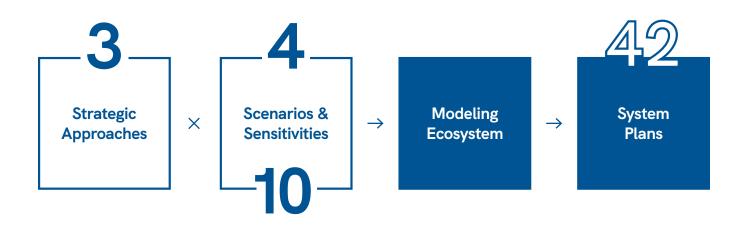
One of the principal challenges we encountered in implementing an ISP was designing an analytical framework with the appropriate level of detail to represent all parts of the system — from our biggest power plant to an individual customer's meter and every point in between. As the largest machine ever built by humans, the electric power system is incredibly complex. There is no single planning model with the capability to analyze the entirety of the electric power system as it undergoes transformative change over a long period of time. Instead, we sought to harmonize the models and tools currently used by each of our planning functions by utilizing common scenario definitions and consistent input assumptions. Additionally, we worked to improve the linkages between the models in such a way that information flowed fluidly between different analysis platforms. The result of these efforts is SRP's ISP modeling ecosystem that relies on common planning assumptions and connects tools used by each planning function with an unprecedented level of cohesion. This allows us to develop and analyze plans for the entire system.

## **Scenario-Based Analysis Framework**

To identify solutions that benefit our customers across a wide range of uncertainties, we employed a scenario-based planning framework in the ISP. The planning framework included three key elements: scenarios, sensitivities and strategic approaches. A **scenario** represents a plausible future state of the world around us, reflecting societal, technological, economic, environmental and political trends and conditions — generally, factors that are outside of SRP's control. A **sensitivity** modifies one assumption in a scenario to isolate the impact of that assumption. A **strategic approach** represents a decision or set of decisions that are within SRP's control as we develop the power system of the future. A detailed description of the scenarios, sensitivities and strategic approaches is provided in Section 4.

Studying each strategic approach under a range of scenarios and sensitivities provided a framework for understanding how different decisions stand up against the uncertainty of the future. The ISP analyzed three strategic approaches across four scenarios and 10 sensitivities, producing a total of 42 unique system plans. The methodology employed to develop these system plans is discussed in Section 5.





Each of the 42 system plans comprised specific plans for customer programs, distribution investments, transmission investments, and generation additions and retirements from 2025 to 2035. Additionally, for each system plan, SRP evaluated a variety of metrics that measured impacts to reliability, affordability, sustainability and customer value. Assessing strategic approaches across a variety of futures allowed us to identify strategies that work well across various scenarios and helps mitigate future risks. This also allows us to take advantage of potential opportunities, thereby creating a plan that is adaptive yet resilient to the forces of change.

## **Key Findings from Analysis**

SRP gained new insights from performing systemwide analyses of the 42 system plans. This ISP showed how customer needs, infrastructure buildout and operations could evolve under a wide range of future scenarios and uncertainties. We also learned how our actions can influence reliability, affordability and sustainability while also helping to manage future risks and uncertainties. SRP distilled these insights into a list of key findings below. A detailed description of the analysis results is provided in Section 6 of the report.

#### **Customer Programs and Pricing Plans**

- SRP will need to evolve programs and price plans to encourage shifts in consumer behavior and further educate customers on when to consume and when to conserve energy.
- Electrification of end uses, including transportation and heating demand, creates new opportunities to shift energy usage to mid-day hours to help integrate more renewable energy and maximize carbon reduction impacts.
- Changes in how our customers use energy will require continued innovation and flexibility in planning.

#### Infrastructure

- Customers' energy demand is expected to increase rapidly through 2035 in most scenarios, even with significant expansion of customer programs and customer-sited generation.
- Significant investments in new transmission infrastructure are needed over the next decade to connect new resources and customers, while also achieving reliability and sustainability goals. These investments will need to be strategically located and timed.



- Load growth will drive new distribution infrastructure needs while changes in how our customers use energy will require innovation and flexibility.
- SRP will likely need to double or triple resource capacity at an unprecedented pace in the next decade to serve customers while achieving reliability and sustainability goals.
- New renewables and firm capacity are part of a least-cost portfolio, even under a wide range of gas price and technology cost sensitivities.
- When paired with firm capacity, solar and wind contribute to a least-cost portfolio while helping SRP reduce carbon emissions and water usage. If the U.S. government enacted a mandate for 85% CO<sub>2</sub> reductions by 2035 (Strong Climate Policy), further acceleration of renewable and storage deployment would be required.
- Hundreds of miles of new or upgraded transmission lines and nearly double the number of 500/230-kilovolt (kV) transformers could be needed relative to today.
- Location of generation matters and plays a significant role in the buildout of the 500 kV and 230 kV transmission system.

#### Operations

- Without new firm generation capacity, the system cannot satisfy reliability requirements under a high load growth scenario. In other load growth scenarios, the system can satisfy reliability requirements without new firm generation capacity but requires significant additions of renewable and energy storage resources.
- The reduction in coal generation and expansion of carbon-free resources over time allow SRP to meet, and in many cases exceed, SRP's 2035 goals for carbon emission reductions and water resiliency.
- A future system that relies more on variable renewable resources presents new challenges and will require new operating practices to ensure sufficient flexibility, reduce wear and tear on existing assets and maximize benefits to customers.

#### Partnerships to Meet the Pace of Transformation

- With the amount of future infrastructure and resources needed, internal and external partnerships are going to be essential to build the future system and maintain high customer value.
- To meet infrastructure needs, supply chain and development solutions are essential to managing costs and to meeting the needed pace of transformation.

These key findings from the analysis underscore the tremendous transformation of SRP's power system over the next 10-plus years. Making this transformation a reality will be a significant undertaking requiring additional planning beyond the ISP to ensure there are detailed, sound engineering and operational plans in place for any additional infrastructure or changes to the system. It will also require making decisions on specific investments, procurements, workforce development, information technology systems, etc.

While the analysis provides insights into how to plan the future power system and tradeoffs for different approaches, SRP ultimately needs a plan that is specific enough for our planning groups,



communities and stakeholders to plan the power system. The plan also needs to be flexible, given uncertainties about the future and the potential for innovation. The plan should include strategies that are no-regrets across all futures, while also making tradeoffs between different objectives and identifying strategies that achieve an appropriate balance between reliability, affordability and sustainability. The next sections describe SRP's vision for how to plan the future power system, including System Strategies, an illustrative Balanced System Plan and ISP Actions.

## **System Strategies**

SRP developed seven interdependent **System Strategies**, representing long-term strategies for planning and operating all parts of the power system, including customer programs, distribution, transmission, generating resources, pricing and system operations. The strategies were approved by SRP's Board on Oct. 2, 2023, and will guide planning through 2035 and beyond. Each strategy is anchored to key findings from the ISP and relies on the other strategies also being in place to ensure success and achievability. To develop these strategies, we synthesized a range of metrics and outputs across scenarios, sensitivities and strategic approaches. We also incorporated feedback from the ISP Advisory Group before finalizing and receiving Board approval.

Each strategy will require that we take action today. Some will take longer than others to implement, but the execution of all strategies together will enable us to meet evolving customer needs, achieve our 2035 goals and beyond, manage costs for customers, achieve an adequate and reliable power system, and adapt toward a more sustainable future regardless of what that may be in 2035. The System Strategies are summarized below, and a full description is provided in Section 7.

#### **Energy Investments**

Invest in renewable resources and storage to manage fuel consumption and drive carbon and water reductions.

#### **Capacity Investments**

Invest in firm generation, including natural gas, to support reliability and manage affordability, while also supporting advancement of emerging firm technologies.

#### **Proactive Transmission**

Proactively plan to expand transmission infrastructure to enable generator interconnections and load growth.

#### **Distribution Innovation**

Ensure distribution grid readiness to maintain reliability and enable customer innovations to drive carbon reductions.

#### **Partnerships & Suppliers**

Explore partnerships and supply chain and development solutions that manage cost and availability to meet the pace of transformation.

#### **Evolution of Customer Programs & Pricing**

Evolve pricing and customer programs to improve economy-wide carbon reductions and pace infrastructure development, while recognizing customers' diverse needs.

## Strategic Investment & Reinforcement of Existing Assets

Reinforce and maximize value of existing infrastructure with strategic investments to manage affordability and ensure future performance, grid security and resilience.





## **Balanced System Plan**

The System Strategies set the direction for SRP's planning efforts through 2035. To provide an illustration of how the system could look in 2035, following implementation of the System Strategies, SRP developed a **Balanced System Plan**. The Balanced System Plan provides an illustration of power generation, transmission, distribution and customer program plans, as well as reliability, affordability, sustainability and customer focus metrics, through 2035. To develop this plan, we drew upon the key findings from the analysis and residential customer research and built out a system plan consistent with the System Strategies.

The Balanced System Plan adds a significant quantity of resources, more than doubling SRP's total installed capacity by 2035 relative to today. This includes adding:<sup>2</sup>

- 7,000 MW of new renewables
- 1,000 MW of new long-duration pumped hydro energy storage
- 1,500 MW of new battery storage
- 2,000 MW of new firm natural gas

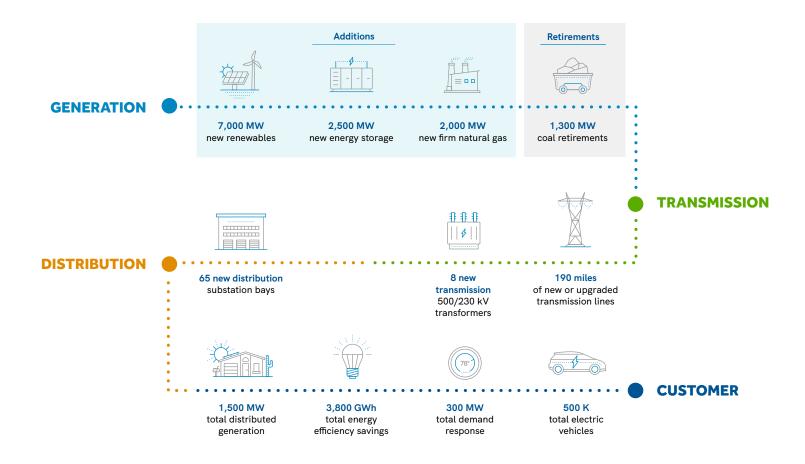
This additional capacity, along with resources that are already contracted and planned to come online in the next few years, makes up for the loss of 1,300 MW of retired coal capacity and a retiring agreement with a natural gas plant. It also helps SRP keep pace with a greater than 40% growth in energy demand by 2035 and marks a significant increase of clean energy resources in the future power supply.

To deliver generation from these new resources and to accommodate the increase in energy demand, the plan includes more than 190 miles of new or upgraded high-voltage transmission lines, as well as eight 500/230 kV transformers. This infrastructure can take several years to site, engineer, permit, construct and energize, so it is crucial that SRP takes a proactive approach to ensure transmission is in place to enable future growth. The plan also includes more than 65 new distribution substation bays across existing and new distribution substations which is necessary to accommodate increasing energy demand.

Customers play a significant role in the transformation of the system in the Balanced System Plan. Customers' total energy demand is expected to increase significantly due to new large industrial customers, migration to the Valley and the growing popularity of EVs. However, this growth is mitigated to an extent due to customer adoption of distributed generation, like solar and batteries, and customer participation in SRP's energy efficiency and demand response programs. Moreover, as the power system evolves, we believe that customers can play a central role in achieving that transition through participation in future time-of-use price plans, electric vehicle managed charging programs and other offerings that have yet to be rolled out. The graphic on the next page shows the key elements of the Balanced System Plan, including power generation, transmission, distribution and customer program components.

<sup>2</sup>MW additions reflect the mix of resources determined to best balance reliability, affordability and sustainability needs. However, actual additions may change over time as external conditions change, such as load growth and technology costs.





As mentioned earlier, the Balanced System Plan allows SRP to achieve important goals related to reliability, affordability and sustainability.

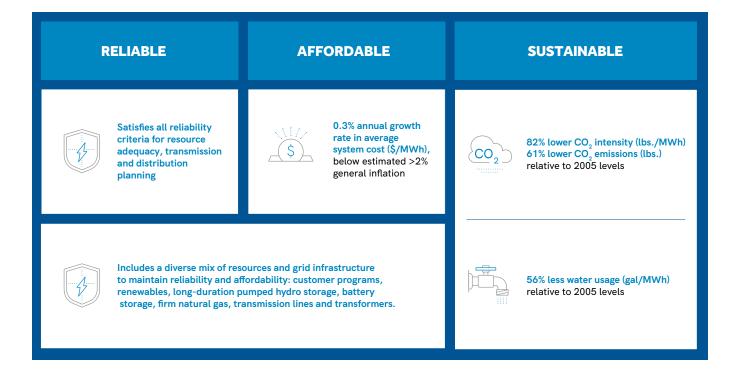
**Reliability:** By investing across the system — including new firm generation, long-duration and short-duration storage, renewables, transmission, distribution and customer programs — SRP will ensure strong reliability performance across the system.

**Affordability:** Due to the diverse mix of investments and programs, average system costs for this plan are projected to increase by less than 0.3% per year, well below projected general inflation. Ultimately, the driving force behind our plan is to meet customers' future energy needs at the best overall value. We believe this plan delivers on that goal.

**Sustainability:** As SRP retires coal capacity and adds significant amounts of clean energy resources,  $CO_2$  emissions intensity is projected to decline by 82% (relative to 2005) and water usage intensity is projected to decline by 56% (relative to 2005), in both cases surpassing SRP's 2035 Sustainability Goals.

We are excited by the performance of this plan. However, as mentioned earlier, this illustration supports a common vision of what the future may look like based on what is known today. As expectations change — such as economic development forecasts, technology cost projections, or the implementation of new laws and regulations — the system plan will need to adapt and evolve accordingly. The Balanced System Plan is described in more detail in Section 8.





## **ISP Actions**

Our planning processes do not stop with the ISP. In many ways, the conclusion of the ISP represents new beginnings as our teams start to execute the System Strategies. As a first step, SRP has defined 10 **ISP Actions**, which we have already started to implement. The ISP Actions will also help enhance our planning capabilities, establish a roadmap to implement the System Strategies and further our progress toward meeting our 2035 goals. The ISP Actions are summarized below, and a full description is provided in Section 9.

**ISP Action #1: Residential Time-of-Use Pilot:** Execute a residential time-of-use price plan pilot and perform customer research to evaluate customer response to new time-of-use peak periods and a super off-peak period in the middle of the day, which will inform SRP's load forecast for long-term system planning and SRP's price process.

**ISP Action #2: Time-of-Use Evolution:** Engage commercial, small business, large industrial and residential customers and stakeholders to inform them of how the evolving grid will impact time-of-use periods. Develop a roadmap for implementing new time-of-use periods, including the following elements: undertake a pricing process informed by the ISP as to how time-of-use plans need to evolve and develop a communication plan for all customer types and segments to educate them about any new time-of-use price plans.

**ISP Action #3: Customer Programs:** Continuously refresh program plans and drive participation in customer programs at levels consistent with those planned for in the ISP, representing a meaningful increase from SRP's initial 2035 Sustainability Goal for energy efficiency.



**ISP Action #4: EV Management:** Develop a roadmap by evaluating customer needs and system impacts and assessing viable pathways for managing EV charging through price plans, customer programs and educational efforts to align with time periods that are lower-cost and minimize additional infrastructure needs.

**ISP Action #5: Electrification:** Analyze the benefits and costs of non-EV electrification within SRP's service area, including effects on SRP operations and economywide emissions. Assess options for expanding E-Tech program offerings related to residential and commercial electrification.

**ISP Action #6: Distribution Enablement Roadmap:** Continue implementing SRP's Distribution Enablement (DE) Roadmap, including the following elements: deploy the Advanced Distribution Management System (ADMS) and Distributed Energy Resources Management System (DERMS) in 2024; continue implementing advanced locational planning tools; advance the interconnection process; execute the Distribution Enablement Research & Development plan; and share the Distribution Enablement Strategy with external stakeholders.

**ISP Action #7: Resource Selection:** Issue all-source requests for proposals (RFPs) or requests for information (RFIs) at least once every two years to compare with self-build options and ensure that SRP can agnostically select resource technologies that minimize total system costs while meeting SRP's reliability and 2035 Sustainability Goals.

**ISP Action #8: Coal Transition Action Plan:** Develop a coal repurposing action plan, including the following elements: coordinate with co-owners to develop a path forward for the Springerville Generating Station; prepare a plan or plans for repurposing the Coronado Generating Station site; develop solutions that preserve transmission following the retirement of coal plants; and test strategies for minimizing emissions from coal power plants.

**ISP Action #9: Proactive Siting:** Develop and initiate collaborative community engagement, land, resources and transmission siting research to proactively identify, prepare and preserve options for feasible future system infrastructure sites.

**ISP Action #10: Regional Transmission:** Pursue transmission projects that would enable SRP to access diverse renewable resource options beyond solar, such as wind and geothermal, and engage with project developers as appropriate.

The completion of the ISP Actions will significantly advance SRP's planning and development of the future power system. The ISP Actions related to time-of-use price plans, customer programs, EV management, electrification and the Distribution Enablement Roadmap will ensure that SRP continues to provide customers with the best options for managing their energy costs, adopting clean energy technologies and helping SRP achieve the future transformation of the power system. The ISP Actions related to resource selection, the coal transition action plan, proactive siting and regional transmission will ensure that SRP takes a proactive approach to managing the transition of existing coal assets, maintaining a reliable power grid, accessing the best available resource options and driving improved sustainability. Like the System Strategies, these ISP Actions work together to help SRP achieve its reliability, affordability and sustainability goals. To keep SRP's Board, customers and stakeholders informed on progress made toward the ISP Actions, SRP will provide annual updates.



## **Beyond the First ISP**

SRP is excited to have completed this first ISP. It was a first-of-its-kind effort that required creative thinking in how to plan the entire system in a coordinated manner and led to a comprehensive set of System Strategies and ISP Actions that will allow us to take concrete steps to transform our power system. Given that this effort was trailblazing in many regards, there were challenges in doing end-to-end modeling of the entire system across so many different futures. However, upon reflecting on this effort, we are more confident than ever that an integrated system planning framework is the best way to plan the future power system. By planning for the entire power system within one process, we can identify solutions across the entire system and how those solutions must work together to allow us to achieve reliability, affordability and sustainability goals at the best value to our customers.

The first ISP is just a starting point. SRP has learned a lot about how to perform systemwide planning through this effort and plans to continue to improve upon it in future iterations of the ISP. This will provide us with opportunities to update scenarios as new information becomes available and consider any adjustments to strategies, a balanced plan and actions based on updated systemwide analysis. In the meantime, we will use findings from the ISP to support other ongoing efforts at SRP, including annual planning activities, procurement of new resources through all-source requests for proposals (RFPs), and our 2035 Sustainability Goals update process.



## **SECTION 2**

## SRP Overview and Background

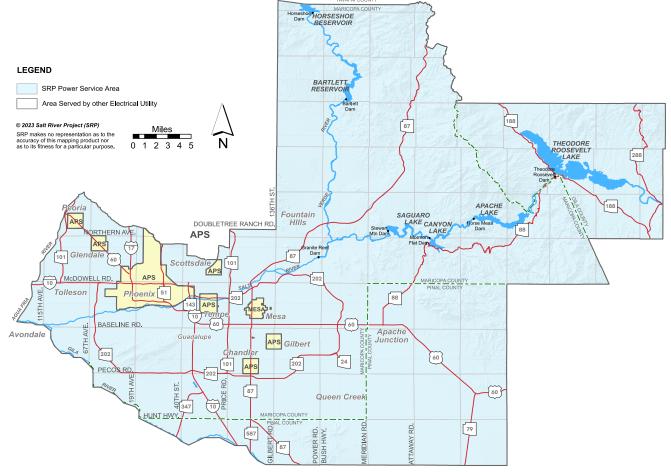
## **About SRP**

Salt River Project (SRP) is the oldest multipurpose federal reclamation project in the United States and one of the nation's largest public power utilities. As a community-based not-for-profit organization, SRP's mission is to serve our customers and communities by providing reliable, affordable and sustainable water and energy. Our long history, beginning in 1903, predates Arizona's statehood.

SRP comprises two separate organizations: the "Association," a private water corporation founded in 1903, and the "District," an electricity provider formed as an agricultural improvement district and a political subdivision of the State of Arizona in 1937.

SRP has helped and will continue to help the Phoenix metropolitan area develop and thrive by providing these essential water and power resources. Our guiding principles have remained the same since our founding: to act in the best interest of the people we serve and strive to help build a better future for Arizona.

For over a century, SRP has focused on building strategic partnerships and innovative solutions to meet the Phoenix metropolitan area's ever-changing needs. In the years ahead, we will continue to lead the way by applying a forward-thinking approach and new technologies to address energy supply challenges.



#### FIGURE 2.1: SRP'S SERVICE TERRITORY



## **Electric Customers**

SRP takes great pride in serving over 1 million electric residential, municipal, large commercial, industrial and small business customers. Residential customers are households that use electricity for their daily needs, such as lighting, heating and cooling. Municipal customers are local governments that use electricity to power public facilities, such as streetlights, traffic signals and water treatment plants. Small business customers are businesses that consume a relatively small amount of electricity, such as small shops and restaurants. Large commercial customers, such as shopping malls, hospitals and universities, consume a significant amount of electricity. Industrial customers are businesses that use electricity to power heavy machinery and equipment, such as factories and manufacturing plants.

J.D. Power recently ranked SRP highest in customer satisfaction in the western United States among large electric utilities for the 22nd time in the 23 years that J.D. Power has been surveying residential electric customers — and the 20th year in a row. Among large electric utilities (500,000-plus households), customers ranked SRP as the top-performing large electric provider in the West in all six customer satisfaction factors: power quality and reliability, price, billing and payment, corporate citizenship, communications, and customer service.

## SRP's 2035 Goals

For over 120 years, SRP has fulfilled its mission to deliver reliable, affordable and sustainable water and energy. Our 2035 Corporate Goals define what we want to achieve over the long term in order to continue delivering on our mission. The categories for our corporate goals are shown below. These goals provide us with a purposeful structure for planning strategically as a company. They also allow us to anticipate and respond to the many ways in which our customers' expectations are changing, new technologies are emerging and advancing, and the energy sector is transforming.



A subset of goals within the 2035 Corporate Goals are sustainability targets that impact SRP's future resource and customer program planning. They include Carbon Footprint and Water Resiliency Goals related to generating resources and Customer and Grid Enablement Goals related to customer programs.



#### **Carbon Footprint & Water Resiliency Goals:**

- Reduce carbon emissions from generation intensity reaching 65% reduction by 2035 and 90% by 2050.
- Achieve a 20% reduction in generation-related water use intensity across all water types.
- Eliminate or offset power generation groundwater use in Active Management Areas (AMAs).

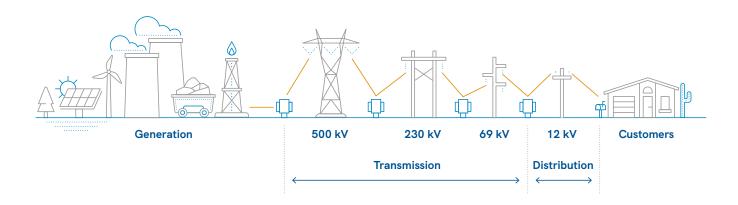
#### **Customer & Grid Enablement Goals:**

- **Energy Efficiency:** Deliver over 3 million megawatt-hours (MWh) of annual aggregate energy savings.
- **Demand Response:** Deliver at least 300 megawatts (MW) of dispatchable demand response and load management programs.
- **Electric Transportation:** Support the enablement of 500,000 electric vehicles (EVs) in SRP's service territory and manage 90% of EV charging through price plans, dispatchable load management, original equipment manufacturer integration, connected smart homes, behavioral and other emerging programs.
- **Electric Technologies:** Expand the electric technology (non-EVs) program portfolio to deliver 300,000 MWh of annual aggregate energy impact.
- **Grid Enablement:** Enable the interconnection of all customer-sided resources, including solar photovoltaic (PV) and battery storage, without technical constraints while ensuring current grid integrity and customer satisfaction.

The 2035 Sustainability Goals are being refreshed in 2024 in collaboration with community stakeholders. To learn more about SRP's 2035 Sustainability Goals, visit <u>srp.net/2035</u>.

## **Existing Power System**

SRP is a vertically integrated utility that owns and plans for all-electric energy supply chain levels, including generation, transmission, distribution and customer programs. As a vertically integrated utility, SRP owns and controls the electricity supply chain's generation, transmission and distribution components. We are responsible for producing, transmitting and distributing electricity to our customers. We also design customer programs and pricing to ensure we meet customers' evolving needs and signal customers when to use electricity.





Being a vertically integrated utility, SRP has some advantages when planning, including greater flexibility in designing and implementing customer programs and pricing plans that meet the specific needs of our customers and our system. We can use our oversight of the entire electricity supply chain to ensure that our customer programs are integrated with our operations. This can help improve the reliability and efficiency of SRP's operations, ultimately benefiting customers by reducing costs and improving service quality.

Historically, many of the planning functions that have existed within vertically integrated utilities like SRP have operated independently from one another. While planning processes for generation, transmission, distribution and customer programs have relied on some common data sets and exchanged some information, planning cycles are often asynchronous, focus on different objectives and planning horizons, and lack direct visibility into how quickly other parts of the system are changing.

#### **Generation Overview**

Resource planning at SRP determines what generation resources we need to add to our system to maintain reliability and achieve SRP's 2035 Sustainability Goals. SRP's generation resources can be viewed as capacity or energy sources. Capacity is the maximum output a generating resource can physically produce or export at a single point in time, measured in megawatts (MW). This output helps serve high peak demand hours and when the system has critical needs. Not all resources have the same capability to produce power at full capacity for all hours of the day and year. Demand resources, such as Demand Response and Energy Efficiency, are measured by their capacity to reduce demand, also in MW.

Energy is the amount of electricity a generator produces over a specific period of time, measured in MWh. Many generators do not operate at their full capacity all the time. A generator's output may vary according to conditions at the power plant, the availability of fuel, variability of wind and sun, or dispatch instructions from the utility due to changes in fuel costs or market prices. To maintain a balanced grid, SRP must constantly match demand with supply at any given instant.



Think of capacity like the lanes on a freeway and the maximum number of vehicles it can allow. Commuters need enough lanes to accommodate the number of vehicles during rush hour traffic. This means several of the lanes may be empty during lighter traffic times of the day, but the additional lanes are necessary for vehicles during a peak traffic time. Think of the energy as the flow and number of vehicles traveling on the freeway over a given period of time.

#### ANALOGY

Capacity: Maximum number of cars that can fit on an interstate during rush hour. Energy: Number of cars per year traveling on that same interstate.





Previously, SRP used an Integrated Resource Plan (IRP) to determine the generation resources needed to meet our forecasted demand. Using this IRP process, SRP could understand how different resource choices and energy portfolios performed in various scenarios and future business environments. Our past IRPs aimed to analyze possible critical uncertainties and the generation of resources available to navigate them. This process involved evaluating current and future energy needs and developing a resource plan to meet those needs in a cost-effective, sustainable and reliable manner. The IRP process included a variety of analyses, such as load forecasting, resource planning and economic analysis. The IRP process aimed to ensure that the utility can provide reliable and affordable electricity to its customers while minimizing environmental impacts.

Once the IRP was completed, SRP would then develop specific plans linearly based on annual load forecasts, starting with a resource plan, then transmission, distribution, and customer programs and pricing. The resource plan was based on the resulting strategic directions from the IRP process, inclusive of annual load growth projections. Then, each subsequent plan was developed and designed to meet SRP sustainability and corporate goals. On an annual basis, between IRP cycles, we monitored and evaluated our operations and adjusted individual planning area plans to ensure that we met our goals and continued providing reliable, affordable and sustainable electricity to our customers.

The overall objective of the IRP was to incorporate a flexible resource plan that could embrace the challenges, uncertainties and growing energy requirements of tomorrow's world. The following are the concluding strategic directions from the 2017-2018 IRP.



**Coal Generation:** Reduce the amount of energy in SRP's portfolio produced by coal generation.



**Natural Gas Generation:** Develop flexible natural gas generation options to meet peak demand and integrate renewables.



**Renewable Energy:** Grow SRP's renewables portfolio to reduce CO<sub>2</sub> intensity and manage costs; expand opportunities for customer-dedicated projects.



**Energy Storage:** Add cost-effective energy storage to support additional renewable energy integration.



Nuclear Generation: Preserve option for new nuclear generation in the mid-to-late 2030s with a focus on small modular technology.



**Customer Programs:** Continue the promotion of energy efficiency programs and technologies that help customers save energy and money.



Market Resources: Implement Energy Imbalance Market participation as planned and seek opportunities to expand participation in other regional markets.



**New Technologies:** Pursue pilot projects and research and development efforts for innovative applications of new power generation, load management, energy storage and electrification.



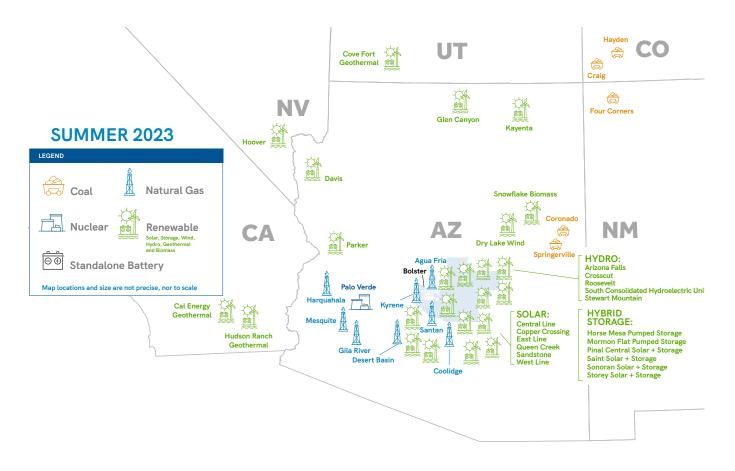
Featured in the next section are brief overviews of each planning area, where they are today and what we must consider when planning for the future.

#### **SRP's Generation Sources Today**

Over the past few years, SRP's service area has been experiencing significant and unprecedented growth in demand. In 2023, SRP served a multiday record peak for electricity demand. On several days, power demand reached over 8,000 MW, and SRP served its highest peak demand of 8,163 MW on July 18, 2023. The 2023 peak was 7% higher than last summer.

#### Where Does SRP Power Come From?

SRP generates electricity from renewable, traditional fossil fuel and carbon-free sources. The renewable sources include solar, geothermal, biomass, wind and hydropower. Traditional fossil fuel sources include coal and natural gas, and carbon-free sources include nuclear generation. Below is a graphic that displays what and where SRP generation sources are today.

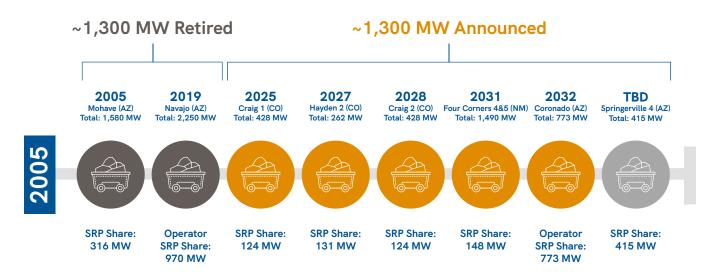


To address growing demand and enable the achievement of our 2035 carbon reduction goals, SRP has been positioning its resource portfolio in alignment with the IRP strategic directions that would allow for a lower-carbon future by retiring coal plants, adding new renewable resources, integrating storage, adding flexible natural gas and acquiring existing zero-carbon nuclear resources.



#### **Progress in Reducing Coal**

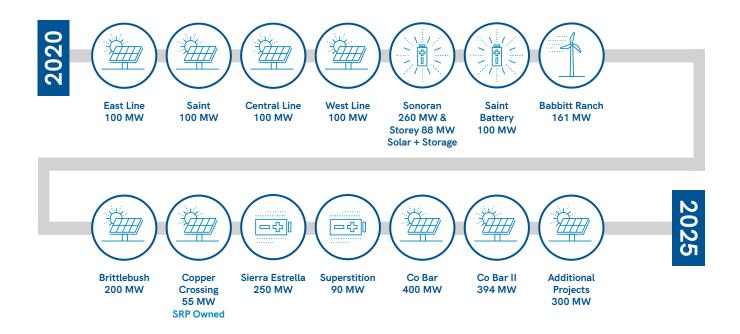
Since 2005, SRP has taken action to retire approximately 1,300 MW of coal generation. By 2032, SRP will retire an additional 1,300 MW from four coal plants already announced for retirement that will be replaced with new lower-carbon resources.



#### Increase carbon-free resources

In fiscal year 2023 (FY23), SRP added 104 MW of carbon-free generation from Palo Verde and has contracted an additional 10 MW in 2024 for a total of 114 MW. With this purchase, SRP increases the carbon-free energy delivered to our customers by up to 1,000,000 MWh annually, over 2.5% of our annual retail electricity.

SRP also prioritized additional renewable resources by adding 400 MW of new solar and has contracts in place for an additional 1,697 MW and continues to work with developers to implement 1,088 MW of storage and 161 MW of wind under contract.



#### Develop long-lead carbon-free resources

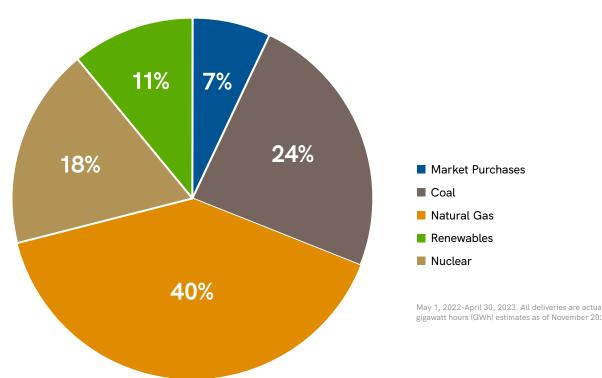
We have made great efforts to develop the capability to effectively integrate utility-scale storage technologies into our system to provide the optimal value to SRP and our customers, improve our ability to decarbonize with greater amounts of low-cost intermittent renewable resources, and potentially avoid or defer adding conventional generation or power delivery infrastructure while mitigating life-cycle environmental impacts. In addition to new lithium-ion storage technology, we have initiated early development of a Pumped Hydro Storage Project for up to 2,000 MW with a 10-hour duration. Pumped storage can provide utility-scale storage resource diversity and is a proven technology that SRP has had decades of experience owning and operating.

#### Adding flexible firm resources for future renewable integration and reliability

Without sufficient generation resources and power system stability, SRP customers may experience power shortages. Firm resources are sources of electricity (generation resources) that the utility can dispatch to meet system needs. Characteristics of a firm resource include reliable capacity in all seasons and over long durations. Natural gas is a firm resource that provides flexibility to balance ramps caused by intermittent resources (such as solar and wind) and fast response during emergencies. In 2023, we obtained an Amended Certificate of Environmental Compliance (CEC) authorizing SRP to build the natural gas peaking Coolidge Expansion Project to help integrate intermittent renewable resources.

#### SRP's Energy Mix

SRP's resource mix is constantly evolving to meet growing customer demands. The chart in Figure 2.2 summarizes SRP's latest energy mix delivered to customers from FY23.



#### FIGURE 2.2: ENERGY DELIVERED TO CUSTOMERS



#### **Transmission System Overview**

Transmission and distribution refer to the various stages of delivering electricity, from generating resources to a "load" such as a home or a business. The primary distinction between transmission and distribution is the voltage level at which electricity moves. At SRP, transmission refers to energized facilities at 69 kilovolts (kV) (69,000 volts) or higher.



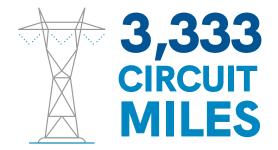
The transmission system is like the "interstate highway" of electricity delivery. It comprises three primary components: substations, switchyards and transmission lines. Both substations and switchyards are connection points where two or more transmission lines connect to form an "intersection."

The transmission lines are responsible for getting large quantities of electricity from the generation resources over long distances to the distribution system to deliver to customers. In some instances, larger energy customers connect directly to the transmission system.

SRP's transmission system is also part of a more extensive transmission network called the Western Interconnection, which ties SRP to other regional utilities and allows SRP to participate in wholesale power markets. The SRP transmission system is just a portion of this more extensive system with solely owned and co-owned lines with neighboring utilities. Being part of the Western Interconnection enables utilities to share generating resources to help balance the region's needs. Transmission Planning at SRP determines what new transmission infrastructure is needed to deliver energy reliably to SRP's service territory.

#### **Transmission System Today**

As of April 2023, SRP owns and/or operates and maintains about 3,333 circuit miles of three-phase power lines at 69 kV-525 kV voltages. Of these power lines, SRP owns approximately 955 miles of 69 kV, 263 miles of 115 kV, 493 miles of 230 kV and 361 miles of 525 kV. SRP jointly owns about 36 miles of 230 kV and 1,103 miles of 525 kV. These power lines and additional equipment, including over 1,200 circuit breakers and 72 transformers, make up the SRP transmission system today.





#### Transmission Planning for the Future

As the demand for electricity in the Phoenix metropolitan area continues to grow, the need for new and upgraded transmission infrastructure also increases. Transmission infrastructure is planned to construct facilities and place them in service before they are needed. One of the significant challenges with planning the transmission system is the uncertainty around the location of the new electric demand and future generation resources. SRP proactively identifies and develops effective transmission solutions for current and future electric customers.

SRP is integrating low-carbon resources, such as solar, to meet our customers' growing electricity demand and replace retiring generation assets. This shift in our resource mix also impacts the transmission system. Some of the transmission-related challenges facing utilities are system voltage control, greater fluctuations in frequency, and increased risk of interruption due to forest fires. To best prepare for these transmission-related issues, we are shifting our planning practices to integrate consideration for all key planning areas. These new efforts will aid in developing plans to address grid needs across all of our planning areas holistically. This move also bolsters our efforts to achieve our 2035 Corporate Goals.

#### **Distribution System Overview**

The distribution electrical system includes the distribution substations and the infrastructure required to bring power safely and reliably to SRP customers. Distribution Planning is responsible for ensuring that we can serve the energy needs of current and future customers safely and reliably. This is accomplished by developing short- and long-term load growth plans and designing a highly configurable, robust looped system, allowing us to serve customers by multiple paths. If service from one path gets interrupted, we can still serve the customer from a secondary path. This configuration also allows us to reconfigure the system for optimal use of existing capacity.

This commitment to providing reliable power is why SRP has been ranked highest in customer satisfaction in the western United States among large electric utilities 22 times in the past 23 years that J.D. Power has been surveying residential electric customers.





#### **Distribution System Today**

As of 2023, SRP provides power to more than 1.1 million customers in a 2,900-square-mile service area. More than 1,198,000 advanced meters are serving SRP customers. Some of our customers are becoming increasingly involved with their energy future now more than ever by taking more of a prosumer role of consuming as well as producing electricity. In total, 51,287 customer-owned distributed energy resources (DERs) are interconnected with the SRP grid, including standalone solar generation, solar paired with battery storage, and standalone battery storage. Of those DERs, 50,468 are residential and 819 are commercial. These DERs provide a total generation capacity of 472 MW and a battery storage capacity of almost 16 MW.

Most of SRP's distribution system is looped, meaning there is more than one path that electricity can travel to serve a customer, but only one path at a time. SRP operates and maintains 21,736 circuit miles of lines that comprise the SRP distribution system, which entails 1,428 distribution circuits.

SRP operates and maintains 286 substations, including 191 distribution substations that transform power to the 12 kV voltage level to serve neighborhoods and other customers. A substation can accommodate one to four transformers, each serving 2,000-3,000 customers, depending on load requirements.

SRP is committed to providing reliable power, which is why we have ranked in the top 10 in the nation for our low System Average Interruption Duration Index (SAIDI) among all electric utilities with more than 500,000 customers every year for at least the past 10 years. This metric tracks the number of minutes customers are without power for more than five minutes averaged over all SRP retail customers. This includes any loss of customer load, planned or unplanned. SAIDI is an industry metric commonly used to assess overall power reliability.

#### **Distribution Planning for the Future**

The SRP distribution system is experiencing unprecedented growth due to a wide variety of new and expanding customers, including tech firms and advanced manufacturing. As more DERs, including solar generation and battery storage, are added to the distribution system, the possibility of voltage issues increases. The system is also experiencing an increase in electrification (EV adoption, smart appliances, etc.) that draws more of the load.

When we consider these factors, it becomes clear that we need to enhance our projection models of the distribution system and increase our ability to collect and analyze data. These efforts to plan for the changing grid will enable distribution planning to work collaboratively with other planning areas at SRP through an improved planning process.



2,900-SQUARE-MILE SERVICE AREA













#### **Customer Programs Overview**

Providing customers with reliable, affordable and sustainable service includes helping them understand and manage their energy usage through energy efficiency, demand response, electrification, EV and grid enablement programs. Customer programs enable us to effectively limit power plant emissions, lower costs, manage current demand and plan for future growth.



SRP has developed and fielded innovative customer programs and price plans to meet changing patterns in electricity use and customer needs. Demand Response (DR) programs such as smart thermostat and EV-focused programs and price plans encourage customers to shift energy usage to times energy is abundant and affordable. Looking to the future, we must evolve our programs to match the changing grid. Distributed energy programs enable the interconnection of thousands of customer-owned solar and battery systems each year. For customers unable to invest in their own renewable energy projects, SRP has invested heavily in system-scale solar and battery storage projects to offer unique solar energy programs that take advantage of economies of scale to help customers large and small achieve their individual sustainability goals. Customer programs will continue to meet evolving customer needs while spurring the transition to low-carbon energy for all customers.

Forecasting SRP customers' future energy demand (load) is one of the most important considerations for any long-term planning. We need to understand our customers' unique needs in order to plan for and maintain the reliability of SRP's transmission and distribution systems and have enough generating resources online to meet that load.

#### **Customer Programs Today**

For fiscal year 2023, SRP maintains a robust and comprehensive portfolio of customer programs; SRP's energy efficiency (EE) portfolio remains one of the largest and most cost-effective in the Southwest and across the country. For the 10th consecutive year, SRP was awarded the EPA's 2023 ENERGY STAR® Partner of the Year award with Sustained Excellence in recognition of outstanding delivery of Energy Efficiency programs.

Aside from EE and DR, SRP's growing Transportation Electrification programs are working to support the adoption of EVs and tackle the challenge of managing EV charging demands to avoid future on-peak hours. Electric Technology programs further support the electrification of fossil fuel-served loads today. In contrast, Distributed Energy programs support customer access to



utility-scale renewable energy projects and the interconnection of customer-owned solar and battery systems. SRP has also committed to developing programs like the Sustainable Energy Offering and others to partner with large customers with sustainability goals to reduce carbon emissions on a grand scale.

In fiscal year 2023, SRP's programs helped customers:

- Save 616,847 MWh enough to power 37,000 homes annually by:
  - Completing 70,000-plus residential efficiency upgrades and 1,200-plus commercial efficiency projects
  - Moving into 15,000-plus new, efficient homes and commercial spaces
  - Learning more about efficient, cost-saving behaviors (94,000 SRP Energy Scorecard<sup>™</sup> and 148,000 SRP M-Power<sup>®</sup> participants)
  - Planting 5,300-plus drought-tolerant shade trees
- Develop 128 MW of dispatchable demand response capacity by:
  - Subscribing 87 MW of capacity through 76,143 smart thermostats in the residential SRP Bring Your Own Thermostat Program<sup>™</sup>
  - Enrolling more than 500 business customer facilities to deliver 41 MW of DR capacity
- Adopt 40,585 EVs within SRP's service territory and:
  - Install Level 2 or better charging for 3,300-plus EVs (581 business ports, 2,020 residential ports and 763 EV-ready homes)
- Electrify 15,897 MWh of business equipment load
- Achieve renewable energy goals by:
  - Commissioning 11,925 solar PV or PV+battery storage systems
  - Matching 100% of the electricity needs for 33 large commercial customers with 300 MW of dedicated solar energy through SRP's Sustainable Energy Offering (trimming carbon pollution in Arizona by 1.6 million tons)

Cutting carbon emissions by 1.6 million tons is equivalent to taking 300,000 cars off the road for a year!

- Connecting 6,544 residential and small business customers to system-scale solar through the SRP Solar Choice™ program
- Avoid the consumption of 250 million-plus gallons of water through avoided generation and water efficiency embedded in the programs

SRP is committed to delivering programs and price plans that continually evolve to align with customer needs while maintaining a reliable, affordable and increasingly sustainable system. Despite recent achievements, there is a future need for even more energy efficiency to help maintain affordability by reducing customer energy consumption and pacing infrastructure investments. SRP has committed to accelerating its energy efficiency plans and goals while expanding demand response initiatives to help achieve established 2035 DR targets.

#### **Customer Programs of the Future**

As the population of SRP's service territory expands, we remain committed to meeting the growing needs of the communities we serve while staying focused on our 2035 Sustainability Goals. During our transition to a more sustainable future, the types and availability of low-cost resources will change with the increased adoption of renewables. As these changes occur, we will remain focused on striking the right balance of reliable, affordable and sustainable power for our customers. SRP continues to adapt its customer programs to meet changing patterns in electricity



use and needs by maintaining the acceleration of Energy Efficiency and Demand Response program plans to help address the significant load growth and capacity constraints SRP faces over the next several years.

As we plan further into the future, we must maintain affordability for our customers by continuing to leverage the existing infrastructure upgrades and expansion of customer program strategies to help reduce the need for costly new capital investments to meet near-term capacity needs. We must monitor how customers' energy usage and needs evolve and change as the digital economy drives how and when customers use power. Lastly, we must ensure customer programs will continue to help SRP cost-effectively meet growing customer needs while helping to address load growth and reliability challenges.

## **Uncertainties Facing SRP Today**

While SRP's power system is transforming, other external factors also impact our planning efforts, including explosive load growth in SRP's service territory, evolving customer needs, supply chain volatility, regulatory policy uncertainties and resource adequacy uncertainty in the West. This section covers the significant drivers and trends we observed during our ISP planning efforts.

#### **Explosive Load Growth & Evolving Customer Needs**

The Phoenix metropolitan area continues to rank high in population growth nationally. For SRP, this growth means more customers, higher energy demand and increased peak demand. This demand is coming rapidly, putting pressure on us to develop solutions quickly. Demand has increased by 1.7% per year during the last decade, and these trends are expected to continue. While the SRP service area experienced extraordinary residential growth in the early mid-2000s, SRP is now experiencing unprecedented growth in the commercial and industrial sectors, including high-energy users such as semiconductor manufacturing, data centers and other high-tech industries.

Additionally, customers' energy usage and needs continue to evolve and change as the digital economy drives an evolution in how and when customers use power. These new customers not only need 24/7 power but also have specific power quality needs and an increased need for reliable power delivery. Large and small business customers are also driving renewable energy development needs for SRP, with an increased desire for partnership opportunities to help them achieve their sustainability goals.

### **Supply Chain Volatility**

Volatility within the global supply chain impacts each group involved in SRP's integrated system planning process. COVID-19 exposed how quickly the interconnectedness of the global supply chain can lead to fewer suppliers, longer lead times, higher prices, material shortages and logistics challenges. Russia's war with Ukraine further exacerbated the disruptions to an already taxed supply chain and added to the uncertainty. Additionally, as inflation continues to rise, we can expect it to play a significant role in pricing in the future. Supply chain uncertainties are an essential factor in future planning and budgeting, as collectively or individually they can change the direction of our planning. Continuing to work jointly with our Supply Chain organization will enable us to find the flexible solutions needed to support our customers.



#### **Regulatory Policy Uncertainty**

Shifts in regulatory policies make it more difficult for SRP to make decisions because it is difficult to assign probabilities to possible future states confidently. Two policy developments that have a high potential impact on SRP's long-term planning efforts are the Inflation Reduction Act and the proposed EPA 111(b) and 111(d) rules.

#### **Inflation Reduction Act**

The Inflation Reduction Act of 2022 (IRA) was passed by Congress and signed into law by President Biden. SRP has traditionally contracted for renewable and energy storage projects through power purchase agreements (PPAs) with developers who could take advantage of previous tax credits. The IRA now provides SRP and other public power entities with access to direct pay credits for the first time, which may create the opportunity for SRP to receive federal incentives for self-built renewable and energy storage resources. The IRA could provide several potential benefits to power utilities; however, there are uncertainties about how the domestic supply chain will ramp up to meet increasing demand and what specific requirements must be met to qualify for IRA credits, given implementation guidance has not yet been issued.

#### Proposed EPA 111(b) and 111(d) rules

In May 2023, the EPA released its proposed carbon pollution standards for new, modified, reconstructed and existing power plants under sections 111(b) and 111(d) of the Clean Air Act. The regulatory package proposed standards for new gas-fired combustion turbines, existing coal and gas-fired steam plants, and certain large and frequently used existing gas-fired combustion turbines. The proposed standards are based on control methods and technologies (e.g., limited capacity factor, combusting hydrogen and installing carbon capture) that can be applied directly at electric generating units. If finalized, the 111(b) and 111(d) rules could help decarbonize the energy sector. Still, uncertainty remains regarding the availability and timing of the control technologies that the EPA relies on to reduce emissions.

#### Resource Adequacy in the West and the Impacts of Climate Change

SRP must maintain the ability to meet customers' energy demands at all times of the day and across a variety of system conditions. This resource adequacy requirement is becoming more complex as the utility industry transitions from conventional generating technology to renewables and storage. Reliable electricity supply is also becoming increasingly important to society as recent extreme weather events triggered regional outages that impacted customers and communities across the electric system. SRP routinely monitors the current trends affecting the desert Southwest region to understand better how to plan our investments and resources amidst uncertainty.

Because SRP is connected to an extensive grid system that includes neighboring utilities, the entire regional grid is at risk when one area or utility is not resource-adequate. Extreme temperatures also put pressure on utilities to maintain reliability by driving up customers' demand for more energy and fueling natural disasters such as wildfires that can damage the transmission system and limit utilities' ability to move power where their customers need it. The climate change impacts experienced over the last few years are expected to continue.



In light of the dramatic transition in the utility industry and the importance of regional resource adequacy, the SRP Board in January 2023 approved SRP's participation in the Western Resource Adequacy Program (WRAP), which is the first regional program of its kind in the history of the West. WRAP will deliver a regionwide approach to assessing and addressing resource adequacy. It will help ensure that entities use consistent planning approaches as utilities become increasingly reliant on variable resources like solar, wind and battery storage.

#### **Technology Advancements**

To achieve continued decarbonization while maintaining a highly reliable grid, SRP is monitoring, developing and deploying advanced low- and zero-carbon firm technologies such as clean hydrogen, long-duration storage and small modular nuclear. Accelerating the deployment of firm low-carbon energy solutions is required to continue to provide reliable and sustainable energy for SRP customers. Significant progress is being made around new nuclear technologies and long-duration storage that could provide reliable, safe and carbon-free generation in the future. Unfortunately, the current development timeline for some of these resources is over a decade. While today's market is experiencing some obstacles, a combination of new technologies, efficiencies in permitting and lower financial risk during construction may provide a compelling option for these resources in the future. Therefore, it is important for SRP to continue to pursue activities that preserve varying resource options, such as potential site locating and early permitting.

## **Planning for the Future**

The electric power industry has undergone a dramatic transformation in recent years, and that transformation is expected to accelerate, driven by a variety of factors mentioned above, including:

- Rapid deployment of large-scale variable energy resources (VERs) such as solar and wind
- The growth of distributed energy resources (DERs) like rooftop solar and residential battery storage
- Dramatic advances in digital energy and communications technologies
- Persistent low natural gas prices
- Increased reliance on just-in-time delivery of natural gas to support gas-fired generation
- Growing awareness of the electric sector's potential role in achieving environmental goals

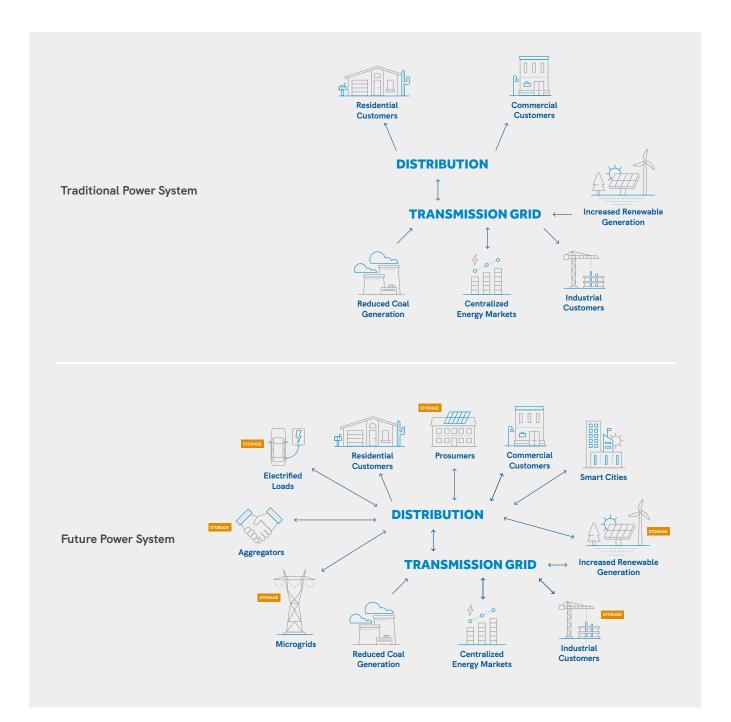
While all of these external factors are changing, SRP is also evolving by integrating a significant number of low-carbon resources, such as solar, to meet our customers' growing electricity demand and replace retiring generation assets. This shift in our resource mix also impacts operations and the grid. Some of the transmission-related challenges facing utilities are system voltage control, more significant fluctuations in frequency, and increased risk of interruption due to forest fires. With these changes, traditional planning methods are increasingly insufficient to optimally develop a safe, reliable, affordable and environmentally responsible power system. Meeting our customers' needs over the next decade will require a complete transformation of the power system that touches all aspects of our business: how, when and where we generate and store electricity; how we deliver electricity over our transmission and distribution systems; and how we engage with our customers through rate design and customer programs. Our success



in this transformation depends on our ability to plan the system in an integrated fashion, allowing for close coordination and collaboration to identify the best solutions for our customers.

# Integrated Resource Planning to Integrated System Planning

In the past, Integrated Resource Plans guided SRP's ability to plan long-term generation resource decisions by conducting structured analyses assessing risk and uncertainty. Given the many ongoing changes in the power sector, we must adapt these traditional planning methods to optimally develop a safe, reliable, affordable and environmentally responsible power system.





To best prepare for these impacts, SRP has transitioned from a conventional Integrated Resource Plan (IRP) solely focused on resource planning to a more holistic and comprehensive Integrated System Plan (ISP), including forecasting, resources, transmission, distribution and customer programs, to achieve our 2035 Corporate Goals.

An integrated system planning approach is necessary to meet changing customer needs, such as enabling two-way power flow for rooftop solar additions, managing charging of EVs, and anticipating the power system transition to a lower-carbon, increasingly complex grid. Given the effort needed to implement a holistic ISP, we focused on the period from 2025–2035 for our firstever ISP, which will be covered in more detail in the next section.



## **SECTION 3**

# ISP Overview and Process

## Why Integrated System Planning?

Historically, many of the planning functions that have existed within utilities have operated independently from one another. While planning processes for generation, transmission, distribution and customer programs have relied on some common data sets and exchanged some information, planning cycles are often asynchronous, focus on different objectives and planning horizons, and lack direct visibility into how quickly other parts of the system are changing. The most prominent of these planning processes, the utility Integrated Resource Plan (IRP), has traditionally focused exclusively or primarily on future generation choices with limited insight into the implications of those choices for other aspects of the utility's systems.

Given the rapid pace of change in the power sector, we identified a need to integrate planning within a single process — the Integrated System Plan (ISP) — to optimally develop a safe, reliable, affordable and sustainable power system. Planning decisions across the system must be coordinated to identify the best path forward for customers. For example:

- Adoption of electric vehicles (EVs) will increase electricity demand, requiring additional
  investments in new power generation and delivery infrastructure. But if we can provide pricing
  signals to customers that encourage them to charge their vehicles during periods that are
  more advantageous for the overall system, we can limit the amount of new infrastructure
  investment needed. The most advantageous periods for charging will depend on future
  resource, transmission and distribution needs.
- Many of the new large-scale generation resources that we will consider particularly renewables will be located in areas where the existing transmission system may not be able to accommodate their delivery. Studying how the location of these new resources will impact the transmission system will provide a leading indicator of where new investment may be needed and may also allow for proactive siting of renewable resources to take advantage of transmission opportunities.
- As the share of solar generation in our portfolio increases over time, daytime energy will become increasingly abundant and lower the value of conservation during this period. This will have direct impacts on how we think about the value of future customer programs and the design of our future time-of-use price plans.

With this first ISP, we have transitioned to a holistic and collaborative planning framework that includes all key planning areas at SRP. By planning for the entire power system within one process, we are positioning ourselves to answer the most difficult multidisciplinary questions that will confront utilities in the coming years.

## What is the Integrated System Plan?

SRP's ISP is a holistic power system roadmap that considers evolving customer needs for reliability, affordability and sustainability while achieving our 2035 Corporate Goals. The ISP includes all elements of meeting future customer demand: forecasting, power generation, transmission, distribution and customer programs. The ISP will help SRP plan for a future power system while maintaining a high standard of customer service from 2025 to 2035.



Before initiating the objective setting phase of the ISP, SRP retained Energy and Environmental Economics (E3), an energy consulting firm that works with utilities, regulators, policymakers, developers and investors to tackle the most pressing, difficult questions facing the electric industry. In our ISP — one of the first comprehensive efforts in the industry to initiate a systemwide planning process — E3's combination of broad experience, technical expertise and creative problem-solving made their support invaluable to our success. Further, having worked with each of Arizona's three largest utilities in support of integrated resource planning processes, E3 brought an understanding of our state's unique utility planning landscape that made

**INTEGRATED SYSTEM PLAN** 



their advice throughout the process germane and direct. At every step of the process, E3 was a vital partner for SRP, providing full-service support in the following areas: scoping the planning process; designing the analytical and stakeholder engagement frameworks; overseeing analysis and validation; and providing modeling support for the ISP process.

## **Objectives for the ISP**

In April 2021, the SRP ISP project team and E3 concluded the objectives phase of the ISP after conducting many interviews and holding alignment workshops with SRP leadership. Through this process, the ISP project team received direction from senior leaders on the vision and objectives of the first ISP and received approval to develop a more detailed study plan.

#### **ISP Vision Statement and Objectives**

This vision, the goals and SRP's 2035 Corporate Goals guided the development of the ISP vision statement and objectives below.

"An ISP is a data-driven, collaboratively developed plan for generation, transmission, distribution and customer-sided resources to meet SRP's 2035 Corporate Goals and prepare for SRP's 2050 ambitions and system needs."

ISP objectives are to identify:

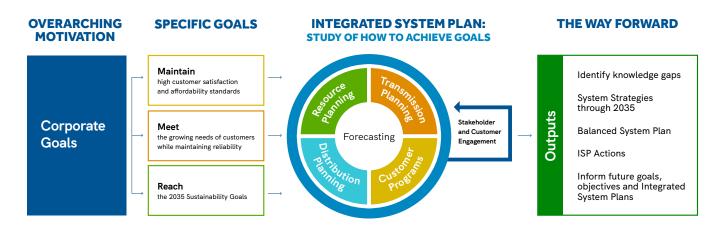
- Viable pathways for achieving SRP's 2035 Corporate Goals
- Costs, risks and trade-offs of these different pathways
- System solutions that are valuable across different pathways
- New capabilities or tools required to plan and operate as the system evolves effectively
- Activities SRP should undertake in the next six years to plan for these system solutions

SRP's 2035 Corporate Goals have been updated. The ISP leveraged goals established in 2019 and was completed prior to the 2024 updates.



## **Process for the ISP Development**

The ISP process begins with SRP's Corporate Goals which establish the specific performance objectives of SRP and the motivation for the ISP. The ISP objectives relate to reliability, affordability and sustainability ("the what"), and the ISP determines how best to meet those objectives ("the how"). The ISP analytical process then combines the power system planning functions into an integrated planning framework to ensure that investments across the functional areas contribute together to support the corporate goals and objectives. In addition to the analysis, the ISP process included a comprehensive engagement process with customers and stakeholders to inform and gather input on the ISP and build support for the ISP outcomes. Key outputs of the ISP include a set of ISP Actions and longer-term System Strategies that help guide the development of SRP's power system through 2035.



The ISP analytical process, or "framework," was developed as part of the ISP objective setting process and involves conducting scenario analysis across the system functions to evaluate the cost and performance trade-offs and risks in achieving SRP's Corporate Goals. The process steps included:

- 1. Establishing an appropriate set of scenarios that evaluate key drivers of uncertainty outside of SRP's control.
- 2. Evaluating system needs for each scenario, subject to minimum reliability planning criteria.
- 3. Developing alternative solutions to meet the system needs for each scenario that consider key SRP decisions.
- 4. Synthesizing the scenario analysis to develop an illustrative Balanced System Plan that depicts the execution of ISP outputs, including System Strategies and ISP Actions, considering costs, performance and risk trade-offs metrics.

The objective development phase also included a stakeholder and customer engagement approach. SRP obtained the services of Kearns & West, a collaboration and strategic communications firm with experience in similar projects for other power utilities and an impartial approach to outcomes. Kearns & West offered input on establishing stakeholder groups and engagement methods, facilitated and documented meetings with stakeholders, and provided feedback on other aspects of stakeholder engagement. SRP, E3 and Kearns & West established a communications team, closely collaborating to create this approach. The communications team designed and executed all ISP stakeholder engagements, including scheduling, material



preparation and coordinating discussions with stakeholders internally and externally. The process included a review of best practices and lessons learned at SRP and other utilities. The effort also reviewed how other utilities capture residential and small commercial viewpoints in planning activities and consulted with SRP's Community, Communications and Marketing (CCM) organization to identify existing research resources and explore future approaches for gaining residential and small commercial customer input. Finally, the team consulted the CCM organization on best practices and options for stakeholder information sharing and regularly consulted SRP's 2017 IRP and Sustainability 2035 leads.

The stakeholder groups and customer engagement approaches are depicted below. SRP, E3 and Kearns & West also worked together to develop the details of the engagement approaches, including stakeholder group membership, roles, meeting topics and information sharing.

Stakeholder Group	Engagement Method
Advisory Group	<ul> <li>Focused engagement from a smaller diverse group</li> <li>Regular meetings</li> <li>~20 representatives from diverse organizations</li> <li>Role(s): Inform, Consult and Involve</li> </ul>
Large Stakeholder Group	<ul> <li>Large-scale public platform</li> <li>Eight meetings</li> <li>Over 140 organizations</li> <li>Role(s): Inform and Consult</li> </ul>
Technical Working Sessions	<ul> <li>Small groups convened on specific topics with topical experts</li> <li>Single sessions scheduled as needed around topics of interest</li> <li>Role(s): Consult</li> </ul>
Customer Research	<ul> <li>Multipronged approach to include the customer's voice</li> <li>Surveys, customer preference elicitation, focus groups</li> <li>Role(s): Consult</li> </ul>



## **Role of the ISP Stakeholder Groups**

A vital aspect of the ISP is developing and implementing a robust plan to actively engage customers and external stakeholders. SRP delivers power to diverse communities, individuals and organizations, and these stakeholders may hold varying views of the future and preferences for SRP's path forward. Providing information to stakeholders about the challenges SRP faces and collecting feedback on these challenges helped us roadmap a viable path forward. Inclusive, transparent and proactive dialogue with SRP stakeholders helped build support for the ISP process underlying SRP's strategic decisions. Much of the stakeholder and customer engagement efforts were planned to interact with the development of the ISP at specific touchpoints. These engagement efforts had the following three Global Goals:

#### FIGURE 3.1: ISP ENGAGEMENT GLOBAL GOALS



Transparency was essential in the development of the ISP. We designed the process to engage customers and other stakeholders and be responsive to their questions and input. In our best effort to keep transparency with all interested SRP stakeholders and customers, we posted all ISP stakeholder engagement materials publicly, including pre-reads, agendas, presentations and meeting summary reports, throughout the entirety of the project. These can be found on our ISP webpage at <u>srp.net/isp</u>.

## Where We Needed Stakeholder Input for the ISP Process

Through the engagement tools described in the section below, SRP obtained input from stakeholders, including residential customers, regarding the questions proposed below. Their input helped shape all elements in the ISP study plan and informed the design on the final ISP outputs.

- Looking to 2035, what are Arizona's major sources of uncertainty relative to electricity generation, delivery, consumption and affordability?
- What system options should SRP include in its planning analyses for the future power system through 2035?
- What does success look like from your perspective when evaluating reliability, affordability and sustainability?



- What is the scope of the first ISP and which topics of interest should be considered for further research and future ISPs?
- What are the methods for balancing the trade-offs between reliability, affordability and sustainability?
- How might SRP improve our approach to stakeholder engagement for future ISP processes?

## **Stakeholder and Customer Engagement Tools**

The ISP included customer research, technical working groups, large stakeholder group meetings, one-on-one discussions with interested stakeholders and the formation of an Advisory Group. This portfolio of engagement tools helped to achieve all three Global Goals described in Figure 3.1 on the previous page. Some groups focused more on bilateral dialogue, considering feedback and building support, whereas others focused on providing information to stakeholders and the public. The objectives and a brief description of each tool are given below.

The **Advisory Group** is made up of over 20 diverse community organizations and over 30 customer interest representatives. The group contributed wide-ranging expertise and perspectives to the ISP, which helped SRP produce a plan that reflects the diverse interests and values of the customers and communities we serve. Below are the mission and objectives of the ISP Advisory Group. For more information, please reference <u>SRP's ISP Advisory Group Charter</u>.

#### **Mission Statement**

The charge of the Advisory Group is to contribute wide-ranging expertise and perspectives to the ISP, resulting in an end product that integrates the diverse interests and values of the customers and communities SRP serves.

#### **Objectives**

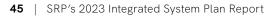
- Create a dialogue around the ISP.
- Include diverse perspectives as input, guidance and review for the ISP.
- Provide a forum for deep and technical discussion of the trade-offs in energy system planning and the various perspectives to build support around the strategic directions and resource, transmission, distribution and customer program action plans.
- Focus communication for the Large Stakeholder Group.

Choosing a balanced and diverse group of stakeholders for the Advisory Group was critical to ensure that all perspectives were represented and that a single viewpoint was not dominant. To maintain balance, SRP chose members that were representative of one or more of the following stakeholder categories:

#### Local or special interest groups

- Community Advocates
- Equity Representatives
- Native American Interests

- Environmental Advocates
- SRP Resource Communities
- Public Interest Groups





#### **Customer groups**

#### Industry groups

- Commercial Customers
- Residential Customers
- Small Business Customers

- Energy Efficiency Industry Representatives
- Electric Vehicle Industry Representatives
- Renewable Energy Industry Representatives

Advisory Group Modeling Subgroups – Modeling subgroups were arranged as needed during the ISP process. Advisory Group members who were intensely interested in diving deeper into the ISP analysis self-selected into these subgroups. Efforts were made to include Advisory Group members who span stakeholder interests. Subgroup meeting discussions were reported in subsequent Advisory Group meetings. The Advisory Group's input, questions, ideas and concerns guided and initiated modeling subgroup meetings. If more than 50% of Advisory Group members were interested in participating in a specific subgroup, SRP would consider integrating the subgroup discussion content into the regular Advisory Group meeting series.

**Large Stakeholder Group** – This group of over 140 organizations was invited to eight meetings throughout the process. The meetings addressed informing stakeholders and considering feedback.

#### **Mission Statement**

To provide transparent communication to stakeholders regarding SRP's planning initiatives and allow for stakeholders to ask questions and provide feedback.

#### **Objectives**

- Keep stakeholders informed of SRP's planning initiatives in a transparent and proactive way.
- Build understanding of the trade-offs SRP faces and emerging trends in energy markets, regulations and technology.
- Provide opportunities for stakeholders to ask questions and receive answers from SRP experts.
- Provide feedback opportunities for stakeholders and consider their perspectives when balancing trade-offs while developing the ISP.

The Large Stakeholder Group was made up of over 140 organizations and 200 individuals, including representatives from SRP's customers and communities; 120 organizations were initially invited based on their existing relationships with SRP, standing within the Arizona community and diversity of perspectives. Types of organizations also included local and special interest groups, customer groups and industry groups. Throughout the process, SRP received many requests from individuals and entities to join the ISP Large Stakeholder Group outside of the initial organizations invited. They were all accepted and integrated into the process, resulting in a total of over 140 organizations at the end of the process. SRP strove to maintain inclusivity and representativeness within the Large Stakeholder Group so that the group reflected the diverse interests and values of the customers and communities SRP serves.

**Technical Working Sessions** – These sessions addressed specific technical topics of interest that arose throughout the ISP process and were attended by both external and internal SRP experts. The sessions leveraged external technical expertise for advice on the analytical methods used in



the ISP. The objectives of the Technical Working Sessions addressed considering feedback and building support and were to:

- Create a structured forum for external experts to give deep technical input to the most complex challenges in future planning.
- Build support around the ISP methodologies by leveraging external best practices.

**Customer Research** – This was a multipronged research approach that focused on understanding the preferences and perspectives of residential customers with the overarching goal of reflecting diverse customer voices and perspectives in the ISP. Customer focus groups and surveys were conducted to collect the preferences of SRP customers on balancing reliability, affordability and sustainability in potential energy futures. This data allowed SRP to consider the customer's perspective when choosing the best path forward. Customer research addressed bilateral dialogue, considering feedback and building support from our residential customers through the achievement of the specific following objectives:

- Co-create learning opportunities about the ISP and SRP's strategies, decisions and initiatives with customer input.
- Understand the energy/utility programs customers participate in and why.
- Understand customers' concerns about the future of Arizona, the economy and the United States.
- Align how customers plan for their futures and how secure they feel in their lot with the process and messaging of the ISP.
- Understand customer perspectives on power, reliability and potential trade-offs with sustainability.
- Understand the diverse perspectives and opinions on SRP's route to sustainability and how these opinions evolve.
- Include customer input into the ISP analysis and the balancing of trade-offs.

## **Guiding ISP Principles**

These principles were developed in collaboration with ISP team and ISP Advisory Group members. The purpose of the Guiding ISP Principles was to balance all important considerations in developing an ISP. SRP strove to understand the inherent trade-offs between reliability, affordability and sustainability for the principles and sought to establish an ISP in accordance with these Guiding ISP Principles.

#### Integrated Long-Term View

Develop a holistic view, including resources, transmission, distribution and customer program perspectives, for meeting evolving customer needs and achieving our Corporate Goals for 2035 and beyond. The long-term view ensures that SRP is making the right decisions today to support its customers and stakeholders in the future.

#### Transparency

Engage customers and other stakeholders in a system planning process that is responsive to questions and input.



#### Measure Success Through the Eyes of Our Customers

Maintain industry-leading customer satisfaction by responding to evolving customer needs by providing safe, reliable, affordable and sustainable power while equitably recognizing the different needs, challenges and perspectives of our customers.

#### Manage Costs

Deliver exceptional system and energy value by minimizing impacts from additional grid needs and future uncertainties to average retail prices while maximizing customer value through diligent long-term-oriented cost management.

#### **Build an Adequate and Reliable Power System**

Meet (and in some cases exceed) industry standards to provide a dependable supply of electricity to all SRP customers. Provide a reliable grid that is able to prepare for and recover from both anticipated and unanticipated disruptions to ensure energy availability.

#### Adapt Toward a More Sustainable Future<sup>1</sup>

Meaningfully reduce carbon emissions and generation water usage to achieve SRP's 2035 Sustainability Goals to help address climate change and create less waste.

## **ISP Stakeholder Engagement Overview**

Below is a summary of the stakeholder engagement process in the ISP and how we gathered and used internal and external stakeholder input to inform this first-of-its-kind planning effort in accordance with the above Guiding ISP Principles.

#### 03 01 Align Prepare Analyze Synthesize 02 04 **SRP ISP** Align on Objectives Collaboratively develop Perform system analysis Recommend new SRP of the first ISP Study Plan: system strategies Validate and share results ROADMAP Scenarios & Sensitivities Strategic Approaches Metrics Recommend Stakeholder Engagement near-term actions Gather input data

FIGURE 3.2: SRP ISP ROADMAP - STAKEHOLDER ENGAGEMENT

<sup>1</sup>The 2035 Sustainability Goals are being revised in 2024 in collaboration with community stakeholders. The next iteration of the ISP will focus on achieving and exceeding those revised goals.



## Advisory and Large Stakeholder Group Engagements

For the initial Align Phase of the ISP depicted in Figure 3.2 on the previous page, SRP hosted four Large Stakeholder Group meetings over the summer of 2021. The SRP Summer Stakeholder Series was an opportunity to update, educate and engage with valued community stakeholders regarding SRP's efforts to transition from a traditional generation resource-focused Integrated Resource Plan (IRP) to a more holistic, comprehensive ISP inclusive of forecasting, customer programs, resource, transmission and distribution planning.

As shown in Figure 3.2, the Prepare Phase of the ISP stakeholder engagement strategy focused on creating a bilateral dialogue with stakeholders where they could comment, provide feedback and contribute their perspectives to the ISP analysis. This phase included customer research, one-on-one discussions with interested stakeholders, technical working groups, Large Stakeholder Group meetings and forming an Advisory Group. Together with community stakeholders, SRP set up a study plan that incorporated principles of scenario planning. This looked at how the future might unfold by analyzing key drivers, as well as the policy choices SRP could make and how those might perform in the future. We presented the co-created study plan for SRP's first-ever ISP to the Large Stakeholder Group on April 29, 2022.

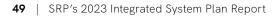
Following along with the Figure 3.2 ISP Roadmap, at the end of April 2022, SRP kicked off the Analyze Phase of the ISP and conducted modeling through 2023. During this phase, SRP provided regular updates on ISP analysis to the Advisory Group as well as a final key findings presentation on April 21, 2023. Final key findings were presented to the Large Stakeholder Group on May 12, 2023.

As indicated in Figure 3.2, the final phase of the ISP was the Synthesize Phase, where SRP discussed with stakeholders and answered questions on viable pathways for meeting growing customer needs and achieving our 2035 Corporate Goals. SRP provided information to stakeholders about the trade-offs SRP faces, and collecting feedback helped SRP design a pathway moving forward. Inclusive, transparent and proactive dialogue with SRP stakeholders helped to build support for the first-ever ISP that will help guide major SRP strategy decisions.

## **Technical Working Sessions**

In response to stakeholder feedback received throughout the objectives setting phase of the project, SRP developed Technical Working Sessions around topics of interest that stakeholders wanted to explore further. Starting in January 2021, SRP hosted four Technical Working Session webinars where experts from SRP and from around the country explored special topics. During 2022, SRP surveyed stakeholders to gauge their interest in different technical topics to help inform the topics for these sessions. The four sessions included the Inflation Reduction Act, inverter-based resources, regional market developments, and evolving time-of-day use programs.

During these sessions, SRP shared work that has been done to date by our team in relevant areas. Each Technical Working Session featured a moderated panel discussion where external experts in relevant areas from around the country were invited to share leading industry experience and discuss potential enhancements SRP could undertake in future planning activities. Through these webinars, we had the opportunity to learn alongside stakeholders, gather input from these stakeholders, collect expert opinions in relevant topical areas and discuss potential enhancements applicable to SRP's system.

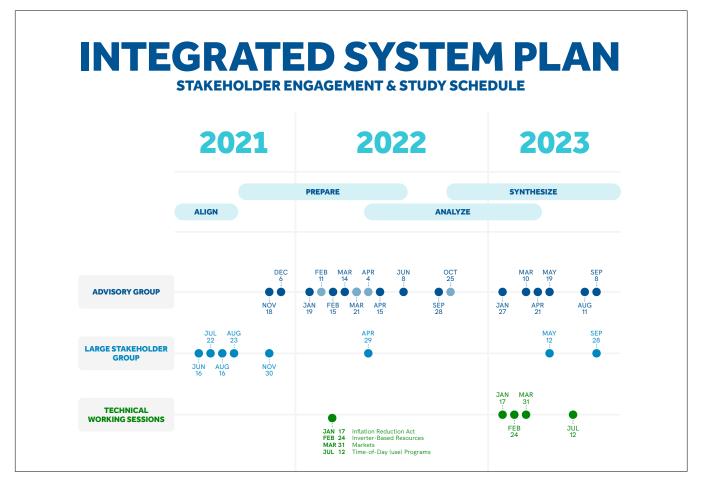




## **Customer Research**

Throughout the process, SRP partnered with research consultant Bellomy Market Intelligence to execute the effort to bring the voice of SRP's residential customers into planning the future power system. Bellomy is a full-service market research firm that partners with healthcare, retail, financial, energy and consumer product companies to identify insights and strategic business implications derived from those insights. Having been immersed in the industry for over 25 years, Bellomy understands utility and energy clients' unique needs in regulated and deregulated landscapes. The customer research was a three-phased approach that started with phase 1, virtual focus groups (December 2021), followed by phase 2, quantitative confirmation survey (March 2022). The first two phases of research results were provided to Advisory Group members for consideration in designing the ISP study plan elements. Finally, for phase 3, a choice exercise was executed (May 2023). This research was designed to understand how customers think about reliability, affordability and sustainability related to power provision and gauge their reactions to a potential energy plan. All customers included in the research were SRP residential customers who were considered to be energy decision-makers and who did not work for a competing industry and were over 18 years old.

By using these engagement tools, SRP effectively collaborated with stakeholders and customers to build support for a shared vision for the future of the power system with 31 stakeholder meeting engagements executed and a multipronged residential customer research effort throughout the process, depicted in the timeline below.

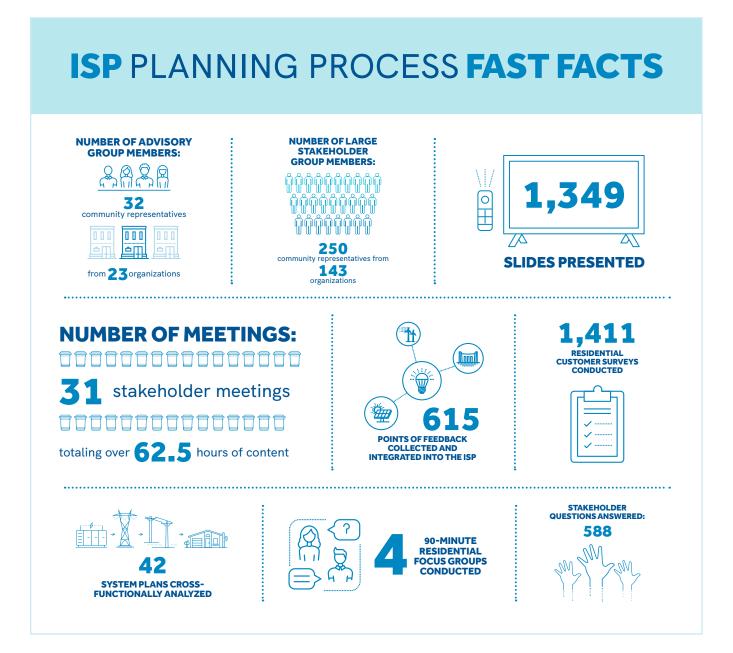


#### FIGURE 3.3: ISP ENGAGEMENT TIMELINE



## **Transparent and Engaging ISP Process**

SRP considered customers and community stakeholders essential partners in building a reliable, affordable and sustainable future power system. The holistic study plan was developed with input from SRP subject matter expert, customer and stakeholder feedback. The SRP project team, consisting of representatives from Forecasting, Resource Planning, Transmission Planning, Distribution Planning, and Customer Programs, performed a first-of-its-kind systemwide scenario analysis that allowed SRP to test strategies for building the future power system across a wide range of futures. Based on learnings from that analysis, the project team developed and shared with stakeholders the ISP key findings that identified costs, risks and trade-offs to consider when planning the future power system.

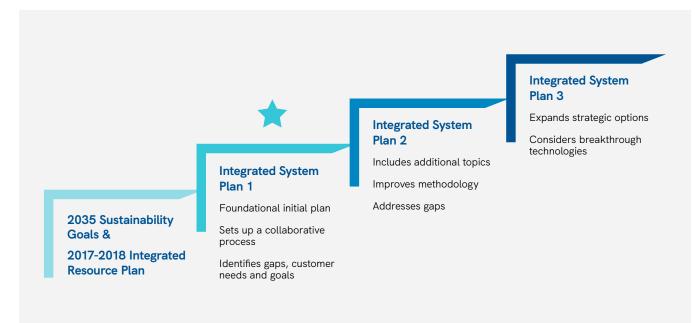




## **ISP Evolution**

The scope of the ISP will evolve as SRP's planning groups gain experience and develop new capabilities. Participants in the objective development phase explored and discussed both the long-term vision and initial scope of ISP. Planning groups aligned on the importance of tackling a reasonable scope for the first ISP and building toward a long-term vision over time. One vision for what that evolution could look like is depicted below in Figure 3.4.





The initial ISP, or ISP 1, includes three key enhancements to current planning practices agreed to by the ISP team. The enhancements include consistent scenario and sensitivity analysis across the planning areas, incorporating transmission capacity headroom and expansion costs with supply-side resource planning, and expanding and enhancing the avoided cost framework to better evaluate customer programs. The process could evolve in future ISPs as new capabilities and tools are developed to be more cyclical. The pace and scale of ISP evolution will largely be determined by the experiences and lessons learned with ISP 1 and continued SRP exploration. The ISP enhancements for ISP 2 and ISP 3 in Figure 3.4 are illustrative and reflect stepwise progress of the potential elements identified in the long-term ISP vision.

Lastly, as part of the objective development engagement, the ISP team began a preliminary exploration of how the existing planning and sustainability processes might integrate with the ISP process in the future and the related issue of the cadence or frequency of the ISP. Consistent with the measured approach to the scope of ISP 1, the group generally agreed that gaining experience through ISP 1 would be helpful to inform future discussion on these topics.

The remainder of the report will describe the ISP 1 methodology, analytical framework, modeling results and critical findings that helped shape the concluding ISP deliverables, including System Strategies, ISP Actions and an illustrative Balanced System Plan.



## **SECTION 4**

## Scenarios, Sensitivities and Strategic Approaches



## **Scenario Framework**

The decisions SRP makes today must withstand the risks and uncertainties of any future. Therefore, we utilized a scenario planning framework to test how different strategic decisions perform in an uncertain future.

The scenario planning framework used for the Integrated System Plan included three key elements: scenarios, sensitivities and strategic approaches. Scenarios defined plausible future states of the world around us, reflecting societal, technological, economic, environmental and political trends and conditions. These factors are outside of our control and reflect the unpredictable nature of the future that needs to be accounted for in SRP's planning activities. Sensitivities, like scenarios, capture future states of the world around us but vary a single planning assumption. Finally, strategic approaches represented possible decisions that we could make in planning the future power system. These decisions are fully within our direct control.



In the Integrated System Plan, each strategic approach was tested against each of the future scenarios and sensitivities. This allowed us to examine the performance of each strategic approach under different futures and identify the components that best achieved SRP's goals, supporting the development of a robust system plan that positions SRP to take advantage of opportunities and react quickly as changes occur.

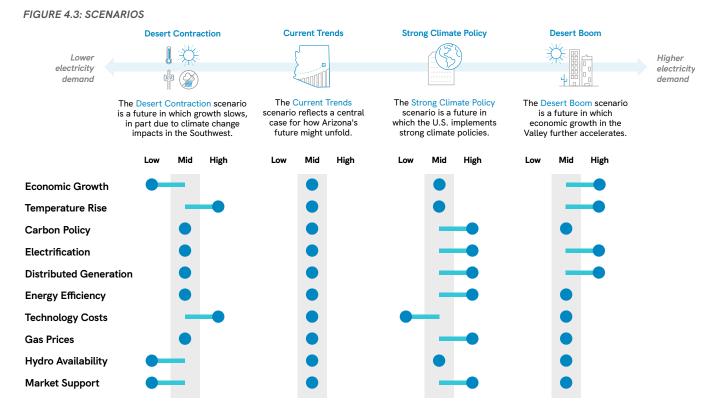




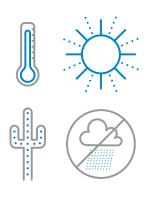


## **Scenarios**

In collaboration with community stakeholders and based on results from customer research efforts, we developed four scenarios to analyze in the first Integrated System Plan: Desert Contraction, Current Trends, Strong Climate Policy and Desert Boom. The four scenarios considered many of the different external factors that can affect SRP's business environment and were designed to reflect a range of diverse yet plausible futures. Figure 4.3 below shows the four scenarios including how each external driver changed across the scenarios.



The following subsections describe each scenario in more detail and the key drivers associated with each scenario.



## **Scenario: Desert Contraction**

The Desert Contraction scenario envisions a future where Arizona becomes a less desirable place for people and businesses due to a slowing economy and worsening climate conditions, which negatively impact residential and commercial growth. Additionally, global competition and consolidation initiates an exodus of large industry from the Valley, creating a cascading effect for the state's population. As a result, electricity demand in SRP's service area falls well short of current projections. Climate change also affects the region's watersheds, as declining rainfall throughout the West leads to lower reservoir levels along the Colorado River.<sup>1</sup> The corresponding

reductions in generating capacity at large hydroelectric power plants significantly stress power markets, especially during peak demand periods.

<sup>1</sup>The Salt and Verde watersheds are more resilient to climate change and are unaffected in this scenario.



Key Drivers	Descriptions	
Economic Growth	Higher summer temperatures and water supply issues stifle growth in the Southwest, limiting new migration and reversing expected growth trends. Large commercial and industrial customers emigrate out of Arizona and population growth levels off over time.	
Climate Change	The Southwest experiences accelerated temperature rise consistent with the Intergovernmental Panel on Climate Change's (IPCC's) pessimistic Representative Concentration Pathway (RCP) 8.5 scenario, resulting in warming to the region that is more severe (0.91°F increase per decade). These conditions exacerbate current regional drought conditions, resulting in Lake Powell dropping below minimum power production levels for hydrogeneration from Glen Canyon Dam starting in 2025.	
Policy	A worsening climate and intense global competition increase economic pressure on governments, resulting in a failure around the globe to adopt more consistent and aggressive carbon emission reduction regulations. While SRP remains committed to its 2035 Sustainability Goals, no federal or state sustainability policies are passed that supersede these goals.	
Customer Participation (EE, DG, electrification)	Spurred by the worsening impacts of climate change and the lack of cohesive federal climate action, more and more Arizonans prioritize sustainability. Therefore, adoption rates for electric vehicles (EVs), heat pumps, and distributed solar and batteries increase. Growing adoption rates for these customer-sided technologies are tempered by lower overall population growth.	
Technology	Increased global market competition, prolonged supply chain issues and stagnant economic growth in the Southwest raise material and labor costs, slowing the decline of renewable and storage costs. Tax credits provided through the Inflation Reduction Act help to reduce costs, although a stretched labor market makes qualifying for such credits expensive.	
Market Dynamics	Extreme heat waves, wildfires and the loss of power capacity at Glen Canyon Dam as well as other hydrogeneration in the West lead to constrained regional markets that cannot be relied upon during peak periods.	





## **Scenario: Current Trends**

The Current Trends scenario presumes that the large-scale changes currently underway in society, the region and the utility sector continue, resulting in substantial changes for SRP and Arizonans by 2035. Population in the Valley grows at a steady pace as the affordable cost of living and pleasant weather most of the year in the Phoenix area continue to attract new residents from California and surrounding states. With land availability, a competitive workforce, a geographical location in the middle of large markets (including California, Texas and Mexico), and with local and federal support of industries such

as domestic semiconductor manufacturing, Phoenix becomes increasingly attractive to large commercial and industrial businesses. Data centers and manufacturing companies continue to move into the Valley, creating more jobs and bringing even more growth for Arizona. Some of these companies have significant load requirements measured in the hundreds of megawatts, much larger than those seen in the past. EVs gain popularity due to the broadening availability of vehicle models and improving charging infrastructure across the nation.

Key Drivers	Descriptions	
Economic Growth	Continued growth is sustained in the greater Phoenix area, driven by continued migration and expansion in commercial and industrial business activities.	
Climate Change	Climate change impacts are consistent with the projected RCP 4.5 scenario modeled by the IPCC, which envisions global emissions dropping below 2005 levels by 2100. Temperatures increase moderately (0.67°F per decade), while current drought conditions in the West persist but do not worsen throughout the study period.	
Policy	While the Inflation Reduction Act provides a strong, sustained economic stimulus to support clean energy development, further federal action on climate policy is limited: Partisan politics continue to create a gridlock that prevents adoption of any comprehensive federal climate policy. In the absence of federal policy, state governments, utilities and corporations continue to drive advancements toward clean energy and sustainability goals. Like many other utilities in the region, SRP continues its independent efforts to meet voluntary sustainability goals.	



Customer Participation (EE, DG, electrification)	SRP continues to be a regional leader in offering energy efficiency and demand response programs to customers. The number of light- duty EVs increases significantly by 2035, benefiting from strong federal policy support provided in the Infrastructure Investment and Jobs Act, and consistent with SRP's current 2035 Sustainability Goals. Cost declines of distributed solar and batteries drive increased adoption by residential and commercial customers.	
Technology	Renewable and storage technologies continue to advance over time, leading to sustained cost declines. Tax credits provided through the Inflation Reduction Act make carbon-free resources even more competitive, but the cost reductions are partially offset by continued supply chain constraints driven by a large spike in demand. Emerging technologies such as small modular reactors, natural gas power plants equipped with carbon capture and green hydrogen production become commercially available in the 2030s.	
Market Dynamics	Diversity in load and generation resources across different Balancing Authority Areas in the Southwest allows SRP to rely on market purchases to meet part of its electricity demand when necessary and economical. Natural gas prices increase moderately over time, reflecting increased demand.	



## Scenario: Strong Climate Policy

The Strong Climate Policy scenario reflects a future where political consensus is reached on the need for swift and decisive action to combat climate change, resulting in several new policies and measures at the U.S. federal level. These policies are guided by an economywide net-zero emissions target by the year 2050, resulting in mass-based emissions reductions targets for electric utilities throughout the country by 2035. Decarbonization policies also impact demand: The pace of electrification in the building and transportation sectors accelerates, causing demand for electricity to increase, and government support

for energy efficiency measures results in improvements in efficacy, reduction in cost and more widespread adoption. These two effects are offsetting but change the patterns and timing of electricity consumption. Extensive research and development support of clean energy resources advances power companies' operational learning curves and accelerates cost declines. Such cost declines also impact distributed generation on the customer side and create favorable conditions for the adoption of solar and storage systems. A Regional Transmission Organization (RTO) or a regional resource adequacy program would be established in the Southwest, allowing power companies to better take advantage of load and resource diversity in the region.



Key Drivers	Descriptions	
Economic Growth	Growth is sustained as large commercial and industrial customers continue to migrate to the Valley. Furthermore, electricity demand is accelerated by rapid electrification of the building and transportation sectors.	
Climate Change	Through 2035, temperatures in the Southwest remain consistent with the IPCC's RCP 4.5 scenario. Temperature increases moderately (0.67°F per decade), while current drought conditions in the West continue throughout the study period.	
Policy	The U.S. federal government implements a suite of comprehensive policies to address climate change. These policies are designed around an economywide net-zero emissions target by 2050.	
Customer Participation (EE, DG, electrification)	Stronger federal codes, standards and incentives lead to high energy efficiency growth. Technology improvements and rapid cost declines drive accelerated distributed solar and battery adoption among SRP's residential and commercial customers. The number of light-duty, medium-duty and heavy-duty EVs as well as heat pumps increases significantly, with federal support for these technologies.	
Technology	Additional federal tax incentives, research and development investments, and increased deployment of clean energy resources advance learning curves, driving significant cost declines for renewables and storage and accelerating the commercialization of emerging technologies. Domestic manufacturing is able to keep up with demand, and no price increases from supply chain constraints are expected.	
Market Dynamics	Federal policy support, incentives and subsidies drive increased transmission buildout across the nation. An RTO or a regional resource adequacy program would be established in the Southwest region, and system planning is conducted at a regional level. The regional planning paradigm and operational coordination allow the Balancing Authority Areas in the region to better take advantage of regional load and resource diversity, lowering the planning reserve margin SRP requires. More aggressive policies related to the natural gas supply chain increase natural gas prices.	





## Scenario: Desert Boom

The Desert Boom scenario is characterized by explosive growth in SRP's service territory. Arizona becomes a regional energy, technology and manufacturing hub, creating a second "Silicon Valley" in the Phoenix metropolitan area. Economic growth in the Phoenix metropolitan area accelerates far beyond current projections and is led by a strong global technology industry and a supportive environment in Arizona. Electricity demand increases significantly with accelerated economic activity, growth in energy-

intensive businesses and increased energy exports. Arizona's central location, affordable cost of living and skilled workforce attract an influx of people and businesses to the area. Strong economic growth supports accelerated EV and heat pump adoption, adding more electrification loads to the grid. Increased availability of distributed solar and battery technology helps mitigate system demand but not at the scale needed to provide full grid backup.

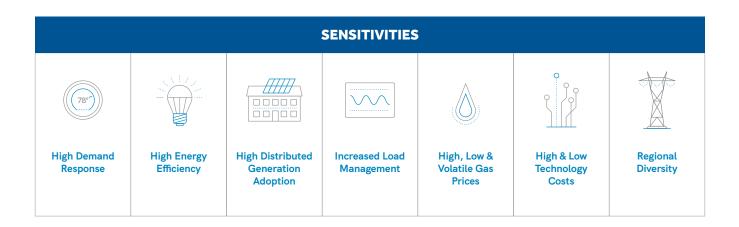
Key Drivers	Descriptions	
Economic Growth	Growth accelerates significantly as Arizona becomes a regional energy, technology and manufacturing hub.	
Climate Change	Climate change accelerates around the globe due to both climate policy inaction and strong global economic activity. Greater temperature rise occurs (0.91°F per decade) consistent with the Intergovernmental Panel on Climate Change (IPCC)'s pessimistic Representative Concentration Pathway (RCP) 8.5 scenario while current drought conditions in the West continue throughout the study period.	
Policy	Governments around the globe prioritize economic growth over carbon emission reductions in the midst of an economic boom. SRP is committed to its 2035 Sustainability Goals, and no federal or state sustainability policies are passed that supersede these goals.	
Customer Participation (EE, DG, electrification)	Population growth and higher incomes accelerate adoption of light-duty EVs, heat pumps, and distributed solar and batteries.	



Technology	Renewable and storage technologies continue to advance over time, leading to sustained cost declines. Tax credits through the Inflation Reduction Act make carbon-free resources even more competitive, but the cost reductions are partially offset by continued supply chain constraints driven by a large spike in demand. Emerging technologies such as small modular reactors, natural gas power plants equipped with carbon capture, and green hydrogen production become commercially available in the 2030s.
Market Dynamics	Diversity in load and generation resources across different Balancing Authority Areas in the Southwest allows SRP to rely on market purchases to meet part of its electricity demand when necessary and economical. Natural gas prices increase moderately over time, reflecting continued demand growth and declining supply.

## **Sensitivities**

In addition to the scenarios, SRP also analyzed 10 sensitivities under the Current Trends scenario. A **sensitivity** varied a single assumption in the Current Trends scenario, allowing SRP to understand the impact of the assumption on the overall system plan. Sensitivities were analyzed under the Current Trends scenario to assess the impact of varying individual assumptions on the system plan at a central case of potential future load growth. Details on the assumptions used for each sensitivity are included in Section 5: Methodology.



In the graphic above, the "High, Low & Volatile Gas Prices" icon encompasses three sensitivities, including High Gas Prices, Low Gas Prices and Volatile Gas Prices. The "High & Low Technology Costs" icon encompasses two sensitivities, including High Technology Costs and Low Technology Costs.



## **Strategic Approaches**

SRP developed three strategic approaches to analyze in the Integrated System Plan. The three strategic approaches were analyzed across each of the scenarios and sensitivities described above.

The **Technology Neutral** strategic approach aims to develop future system plans on a least-cost basis to meet reliability and sustainability goals without any preferences for or restrictions upon the specific technologies included in the portfolio.

The **No New Fossil** strategic approach seeks to meet future system needs with exclusively carbon-free resources, excluding investment in new natural gas resources from consideration. Existing natural gas units remain in service and are still used to meet customer needs. Further, no changes to planned coal retirement dates are included in this strategic approach.

The **Minimum Coal** strategic approach aims to reduce power generation from coal in SRP's system by testing operational changes to SRP's coal resources, including seasonal operations and the full retirement of coal by 2035. This strategic approach builds upon the No New Fossil approach described above, meaning that all new generation resources must not rely on fossil fuel technologies.

# Technology Neutral No New Fossil Minimum Coal Image: Constraint of the second second

#### STRATEGIC APPROACHES FOR SYSTEM ANALYSES

#### Modeled through Scenarios and Sensitivities

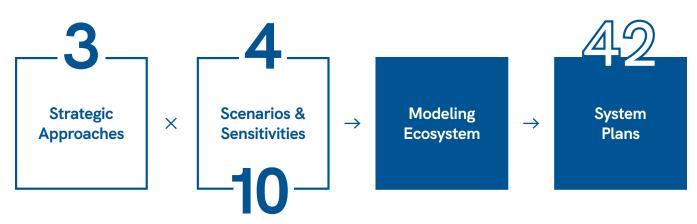


## **SECTION 5**

# Methodology

## **Methodology Overview**

As discussed in Section 4, the ISP tested three strategic approaches across four scenarios and 10 sensitivities to evaluate 42 different planning cases. For each of these planning cases, SRP developed a system plan for the years 2025–2035 which included customer programs, distribution investments, transmission investments and resource additions.



Our team evaluated and compared these plans by developing metrics to understand how each strategic approach performs across different futures and to identify the system components that could help SRP deliver a reliable, affordable and sustainable future power system. While we cannot know what the future will hold, assessing system plans across a variety of potential futures allowed us to identify strategies to mitigate future risks and take advantage of potential opportunities. This section describes the modeling ecosystem, key modeling inputs and metrics that we utilized to develop and evaluate each of the system plans.

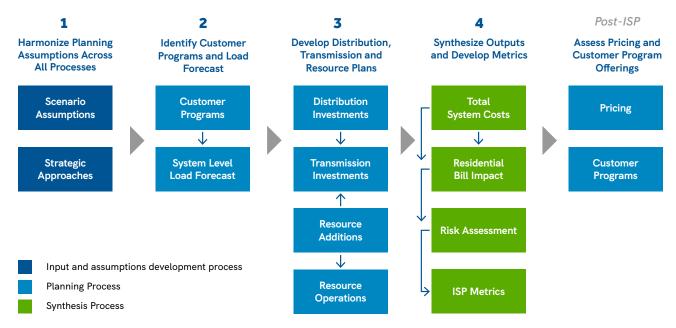
## **Modeling Ecosystem**

This first-of-its-kind ISP required a new approach to perform comprehensive system planning. Because there was no single planning model available that we could use to analyze all parts of the system simultaneously, we needed to develop an analytical ecosystem that included multiple planning processes, each with its own model(s). Each planning process utilizes the same planning assumptions, and then results from one planning process feed into other planning processes to help us create integrated system plans. An overview of this modeling ecosystem is shown in Figure 5.1.





#### FIGURE 5.1: MODELING ECOSYSTEM OVERVIEW



For a given planning case, we utilized the same scenario and strategic approaches across all planning processes (Step 1). We then forecasted energy demand during all times of the year, including the adoption of customer programs and customer-sited generation (Step 2). We next identified distribution investments, transmission investments and resource additions to meet future needs through 2035 (Step 3). The Distribution Investments planning process identified where the load would grow on the distribution system and the distribution infrastructure required, while the Resource Additions planning process identified which resources would be added. These results fed into the Transmission Investments planning process, which determined what transmission investments would be needed on SRP's system to connect large-scale resources to serve customers' energy demand. In addition, the Resource Operations process simulated how the future system could operate. We then leveraged all of these outputs to develop reliability, affordability, sustainability and customer-focused metrics (Step 4).

We will use this information to inform the design of customer programs and pricing plan offerings following the first ISP. These planning processes and metrics are described further in the following sections.

Due to time constraints, we could not perform every modeling process for all 42 planning cases. For the Transmission Investments, Residential Bill Impact and Risk Assessment processes, we performed modeling for a subset of the 42 planning cases, as detailed further below. We quantified all metrics for the 12 "core system plans" (three strategic approaches evaluated against four scenarios) and assessed all 42 system plans when developing key findings, as discussed in Section 6.

## **Customer Programs and End-Use Technologies**

We developed customer program and end-use technology forecasts for energy efficiency, demand response, electrification (transportation and other technologies) and distributed



generation — including distributed solar and distributed batteries — for scenarios and sensitivities. These forecasts served as inputs into the load forecasts, which subsequently served as key inputs for each of the planning processes. The demand response forecast served as a direct input for the Resource Additions process.

## **Methodology Overview**

To meet customers' diverse needs and the overall system needs, we developed a cost-effective portfolio of programs that achieve SRP's 2035 Sustainability Goals for energy efficiency, demand response, transportation electrification and electric technologies. In addition, we developed forecasts for customer adoption of other end-use technologies, including distributed generation in alignment with SRP's 2035 Sustainability Goal for grid enablement.

We developed customer program and end-use technology forecasts for the following scenarios and sensitivities:

- Current Trends
- Desert Boom
- Desert Contraction
- Strong Climate Policy

- High Energy Efficiency (sensitivity)
- High Demand Response (sensitivity)
- High Distributed Generation Adoption (sensitivity)

Across these scenarios and sensitivities, we assumed that external factors drive customer adoption differences relative to the Current Trends scenario. For example, in the Strong Climate Policy scenario, we assumed that increased federal support for decarbonization efforts drives an expansion in energy efficiency, electric vehicles, building electrification and distributed generation.

## **Key Inputs**

Key inputs for the customer programs and end-use technologies planning process included SRP's 2035 Sustainability Goals, assumptions for specific measures and programs, and market drivers.

## 2035 Sustainability Goals

SRP has established 2035 Sustainability Goals for various customer program offerings. In all ISP cases, we included customer program projections that met or exceeded these levels by 2035. *Note: SRP's 2035 Sustainability Goals are being refreshed in 2024 in collaboration with community stakeholders.* 

- Energy efficiency: 3 million MWh
- Demand response: 300 MW
- Transportation electrification: 500,000 EVs
- Electric technologies: 300,000 MWh
- Grid enablement: Enable all distributed energy resources that customers choose to install



## **SRP Customer Program Planning Assumptions**

SRP offers customer programs for energy efficiency, demand response, transportation electrification and electric technologies. The assumptions for these programs reflect the suite of customer program opportunities available to SRP, as well as their performance and costs.

SRP has implemented a continuous improvement process over many years to refine planning assumptions for specific measures for energy efficiency, demand response and electric technology programs. SRP's Measurement & Evaluation team and third-party consultant Guidehouse formally evaluate a subset of programs each year to continually refine assumptions for the measures included in each program. Based on this process, we have defined planning assumptions for each of the following measures:

- Reduction in energy demand during peak hours (kW)
- Reduction in energy demand during the entire year (kWh)
- Timing of energy demand reduction on an hourly basis
- Useful life over which SRP can expect energy savings
- Incremental cost, which serves as the basis for rebate design

## **Market Research**

SRP regularly performs market research to understand the market activity and customer willingness to participate in different programs and to adopt various end-use technologies. In addition to speaking with customers, SRP gathers information from implementation partners, trade allies and third-party research. To develop the distributed generation forecast, we relied on historic and recent trends for distributed generation installations within SRP's power system area as well as advanced metering infrastructure data for the historic and recent generation of the systems already installed. To develop the electric vehicle forecast, we relied on information from the Electric Power Research Institute (EPRI) related to feasible EV adoption rates and supplemented this with internal research on EV load impacts within SRP's service area. We then leveraged this market research information, along with historical trends, to inform the forecast of future customer participation in SRP programs and adoption of end-use technologies.

## **Key Outputs**

Below are the key outputs from this planning process.

Output	Description	Output Units
Energy Efficiency and Electrification Impacts on Annual Load	Forecast of energy efficiency and electrification (transportation and other technologies)	MWh



Demand Response Capacity	Forecast of the amount of capacity on the system that is available to provide demand response services	MW
Distributed Generation Adoption	Forecast of customer-sited solar and batteries	MW
Customer Program Costs	Forecast of program costs for SRP customer programs	Ş

## **Load Forecast**

In the load forecasting process, we forecasted customer energy demand on an hourly basis through 2035. The forecast reflects typical patterns in energy demand throughout the year and across the hours within a given day, including during peak energy demand periods. This information served as a key input for determining future system needs in the ISP.

## **Methodology Overview**

First, our team created a baseline forecast for the Current Trends scenario. We then employed the Statistically Adjusted End-Use (SAE) model (developed by Itron) to forecast electricity demand from customer end uses. We updated this model to align with inputs related to economic growth, end-use saturation and efficiency trends, adoption of customer programs, adoption of distributed generation, adoption of electric vehicles, and temperature trends. Finally, we used the outputs of this model to determine the hourly energy demand through 2035.

To develop additional forecasts for each of the four planning scenarios and two of the sensitivity cases, we modified one or more key assumptions. We developed load forecasts for the following scenarios and sensitivities:

- Current Trends
- Desert Boom
- Desert Contraction
- Strong Climate Policy
- High Energy Efficiency (sensitivity)
- High Distributed Generation Adoption (sensitivity)



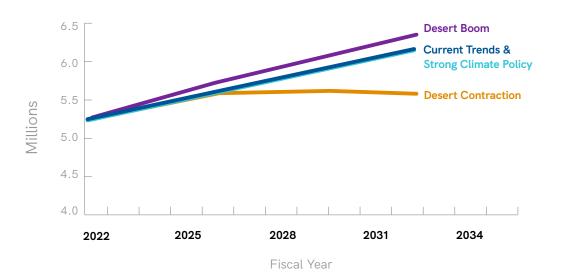
## **Key Inputs**

The following sections describe the key inputs for the Load Forecast process, including economic growth and temperature increase. In addition to these inputs, we factored in changes in customer energy usage from energy efficiency, electrification and adoption of distributed generation. These inputs are the results of the Customer Programs and End-Use Technologies process and are discussed in Section 6.

## **Economic Growth**

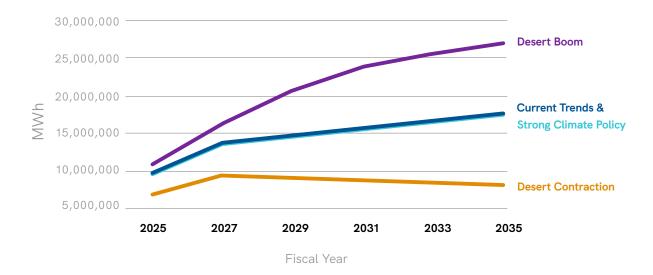
We developed economic growth projections for all four scenarios to determine key inputs, such as change in population and growth in energy demand from large customers. To do so, we developed an economic outlook for the Phoenix metro area by creating a composite forecast from a variety of external economic forecast providers, including University of Arizona, Arizona State University, Moody's, Woods & Poole Economics, and R.L. Brown Construction. We also developed an outlook for large customer growth by leveraging information from a variety of sources, including SRP's Strategic Energy Managers, SRP Economic Development, the Greater Phoenix Economic Council, state and local commerce authorities, and observed historical trends.

Figures 5.2 and 5.3 show the population and incremental large customer load growth forecasts for the four scenarios. In the Current Trends and Strong Climate Policy scenarios, the population and new industrial loads increase markedly, consistent with recent trends in migration and expansion of business activity. In the Desert Boom scenario, there is even greater growth as Arizona develops further as a regional energy, technology and manufacturing hub. In the Desert Contraction scenario, there is limited new migration and a significant slowing of large customer growth trends.



#### FIGURE 5.2: PHOENIX METRO POPULATION

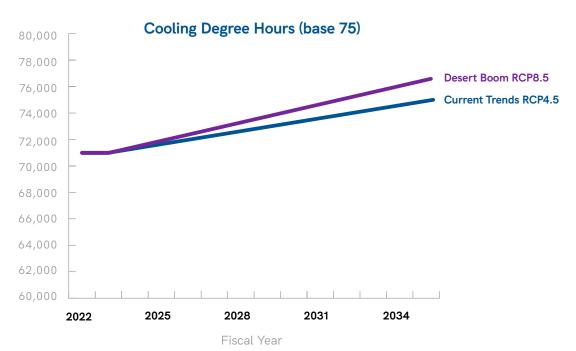




#### **Temperature Increases**

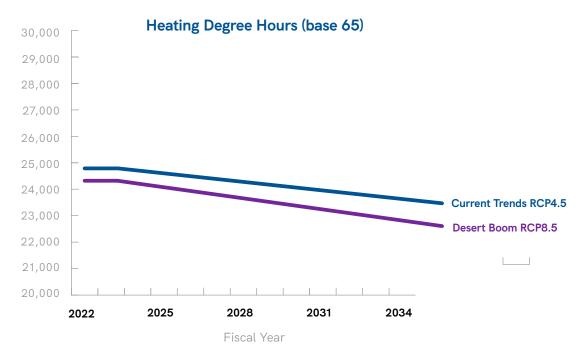
In all scenarios, we considered the impacts of global warming. To characterize the future temperature increases, we relied on data from the Intergovernmental Panel on Climate Change (IPCC). For the Current Trends and Strong Climate Policy scenarios, we used the Representative Concentration Pathway (RCP) 4.5 trajectory, which corresponds to a temperature increase of 0.67°F per decade. For the Desert Boom and Desert Contraction scenarios, we used the RCP 8.5 trajectory, which corresponds to an even greater temperature increase of 0.91°F per decade. We then translated these changes in temperature into changes in cooling degree hours and heating degree hours (see figures 5.4 and 5.5), which are metrics that are correlated with energy demand from cooling and heating buildings.

#### FIGURE 5.4: COOLING AND HEATING DEGREE HOURS



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## **Key Outputs**

SRP developed the following outputs, which served as inputs for other planning processes.

Output	Description	Output Units
System Load Forecast	System peak load and hourly energy demand forecast	MW
Transmission-Level Forecast	Peak load forecast for customers that connect directly to the high-voltage transmission system	MW
Distribution-Level Forecast	Peak load forecast for customers that connect to the lower-voltage distribution system	MW



## **Distribution Investments**

In the Distribution Investments planning process, we determined which investments are needed on the distribution system to accommodate growth in customer energy demand, including the impacts from adoption of electric vehicles and customer-sited generation, while ensuring reliability.

## **Methodology Overview**

First, we allocated the system-level load forecast (described in the Load Forecast section) to granular localized levels of the distribution system. We utilized LoadSEER (developed by Integral Analytics), which is a distribution forecasting and planning tool that allocates the system-level load to individual substations based on geographic, economic and historical customer usage data. This resulted in a peak load forecast for each substation, allowing us to understand where customer demand is changing and how the system may need to adapt.

After we allocated the system-level load forecast to the localized levels of the distribution system, SRP analyzed capacity-constrained locations and evaluated applicable infrastructure solutions to alleviate these constraints. Due to modeling limitations and time constraints, we focused on substation equipment and did not evaluate individual distribution lines that connect to the substations. We utilized the following reliability planning criteria, consistent with SRP's distribution planning practices:

- A distribution substation bay may not exceed 85% of its emergency rating.
- The total distribution system load should not exceed 70% of the total distribution system capacity.

One way we addressed an overloaded substation was by shifting loads to adjacent substations, which was possible if the neighboring substation had available capacity. This ensured the existing distribution infrastructure was used efficiently. In areas that were significantly capacity-constrained and existing distribution infrastructure could not be utilized, SRP strategically placed new substations, adding capacity to an area to address as many overloads as possible.

We performed this analysis for the following scenarios and sensitivities, which covered all planning futures in which load and customer programs change and could impact distribution investment needs:

- Current Trends
- Desert Boom
- Desert Contraction
- Strong Climate Policy
- High Energy Efficiency (sensitivity)
- High Distributed Generation Adoption (sensitivity)

For the two sensitivity analyses, the team estimated the required number of substation bay additions through interpolation by calculating the relationship between forecasted load and



resultant substations required in the four major scenarios. This relationship was then applied to the forecasted load for the two sensitivity cases. This process resulted in a high-level estimate of substation bay addition requirements for each sensitivity case, and it assumes that these technologies are adopted evenly throughout the service territory.

## **Key Outputs**

The modeling process resulted in a plan detailing the location of each substation addition for each year as well as the load for each substation in each year.

Output	Description	Output Units
Substation Load Forecast	Projects addition of new substations and allocation of load between substations.	MW
Distribution Investments	Specification of substation additions or upgrades to meet system requirements, as well as associated costs.	Ş

# **Resource Additions**

In the Resource Additions planning process, we determined the least-cost resource additions needed to meet future energy demand while ensuring reliability and meeting SRP's 2035 Sustainability Goals related to carbon dioxide emissions and water usage.

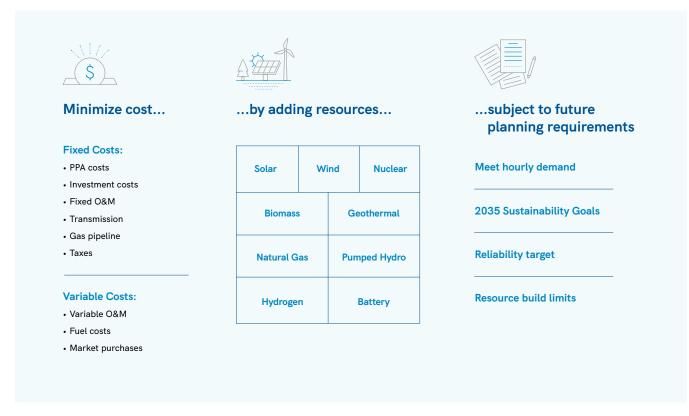
## **Methodology Overview**

During this process, our team assessed future resource additions through a resource portfolio optimization analysis that identified the least-cost long-term combination of generation investments subject to reliability, policy and technical constraints.

To perform the analysis, we engaged Energy and Environmental Economics Inc. (E3) to deploy a long-term capacity expansion model, PLEXOS (developed by Energy Exemplar), which we had not leveraged in prior resource planning efforts. PLEXOS considers investment costs, fixed costs and production costs to simultaneously select new resources and simulate system operations over a long planning horizon (see Figure 5.6).



#### FIGURE 5.6: OVERVIEW OF THE RESOURCE ADDITIONS MODELING FRAMEWORK



E3 produced optimized resource portfolios for all cases presented in the ISP, except for the volatile gas price sensitivities<sup>1</sup>, totaling 39 cases. Each portfolio identified resource additions through 2035.

## **Key Inputs**

The key inputs for this analysis included the system load forecast (see Load Forecast section), resource options, resource and transmission costs, reserve margin requirements, fuel prices, reliability requirements and sustainability requirements.

## **Resource Options**

The ISP considered a wide range of resource options to meet future needs, including renewable, storage and thermal resources.

#### **Renewable Resource Options**

The ISP considered several renewable resource options, including biomass, geothermal, solar and various wind options that vary by location and transmission path.

<sup>1</sup>The volatile gas price sensitivities are intended to evaluate the impact of gas prices unexpectedly changing over short time periods without SRP being able to change decisions around resource additions. Therefore, SRP evaluated the volatile gas price sensitivities in the Resource Operations analysis, using the same resource additions as in the Current Trends scenario.



#### FIGURE 5.7: RENEWABLE RESOURCE OPTIONS

Resource	State	First Available Year	Capacity Factor <sup>2</sup>
Biomass	Arizona	2025	Varies
Bioenergy with Carbon Capture and Storage	Arizona	2035	Varies
Geothermal	California	2031	90%
Solar	Arizona	2025	32.2%
Wind - Existing SRP Transmission	Arizona	2033	31.3%
Wind – Existing non-SRP Transmission	Arizona	2025	31.3%
Wind - New Transmission	Arizona	2031	31.3%
Wind - New Transmission	New Mexico	2026	45.5%
Wind - New Transmission	Wyoming	2029	55.4%
Wind - Existing Transmission	Wyoming	2029	55.4%

To ensure that the resource additions identified reflect realistic plans that SRP can execute, the ISP included build limits for the renewable resource options to reflect development limitations in being able to bring such new resources online. Below are the total build limits by 2035 for each resource:

- **Biomass** SRP assumed up to 150 MW of new additions, based on the amount of fuel that SRP assumed could be made available from forest-thinning projects such as those in the SRP Healthy Forest Initiative<sup>™</sup>.
- **Bioenergy with Carbon Capture and Storage (BECCS)** SRP assumed up to 100 MW of new additions, given that the CCS component of this resource is not widely commercialized today and has a certain degree of uncertainty in terms of availability and cost.

<sup>2</sup>Capacity factor is a measure of resource utilization and is expressed as a ratio of the actual output over a given period of time compared to the theoretical continuous maximum output over that period.



- Geothermal SRP assumed up to 1,000 MW of new additions. Based on SRP's assessment of regional transmission, SRP expects that access to new geothermal resources in the Salton Sea area in California which has high-quality geothermal energy would require development of new long-distance transmission between the Salton Sea area and the Phoenix metropolitan area. SRP assumed that new transmission could be put in service as early as 2031 and that this would allow SRP to access up to 1,000 MW of geothermal resources. For details on the cost of this transmission, see the Transmission Costs section. In the Strong Climate Policy scenario, SRP assumed that increased federal support for regional transmission could accelerate the availability of this resource from 2029 to 2031.
- **Solar –** SRP effectively did not limit solar additions. In total, the model could add up to 20,000 MW of solar by 2035, but that threshold was never constraining.
- Wind For wind, assumptions varied according to current and potential transmission availability. For more details on the cost of transmission, see the Transmission Costs section.
  - Wind (AZ), Existing SRP Transmission SRP estimated that 800 MW of transmission would become available in 2033 following the retirement of the Coronado Generating Station and an additional 450 MW in 2034 in the Minimum Coal strategic approach following the retirement of the Springerville Generating Station.
  - Wind (AZ), Existing Non-SRP Transmission SRP estimated that 50 MW of non-SRP transmission is currently available for new wind generation in Arizona.
  - Wind (AZ), New Transmission SRP assumed a new transmission line could be added from eastern Arizona by 2035, which would provide access to approximately 500 MW of wind generation.
  - Wind (NM), New Transmission SRP assumed new transmission could be added between a region in New Mexico with high-quality wind and the Valley by 2035. SRP assumed this transmission would enable SRP to access up to 1,500 MW of wind generation.
  - Wind (WY), Existing Transmission SRP estimated that 100 MW of transmission could become available in 2029 following the retirement of the Craig and Hayden coal plants in Colorado.
  - Wind (WY), New Transmission SRP assumed one or more new transmission lines could be added between Wyoming and southern Nevada by 2025, and that SRP could then utilize approximately 300 MW of existing transmission to deliver wind in Wyoming to the Phoenix metropolitan area.

For solar and wind resources, we developed hourly generation profiles by using the System Advisor Model (SAM) developed by the National Renewable Energy Laboratory (NREL). The solar profile reflects a project with single-axis tracking in Arizona, while the wind profiles reflect differences in generation profiles across the different states.

#### **Storage Resource Options**

The ISP also considered energy storage resources, including lithium-ion batteries and pumped hydro storage, which can help integrate renewable resources on the system. For battery storage, the ISP considered both stand-alone storage and hybrid storage that is co-located with solar.



#### FIGURE 5.8: STORAGE RESOURCE OPTIONS

Resource	First Available Year	Duration (hours)	Round-Trip Efficiency
Battery	2025	4	85%
Pumped Hydro	2033	10	80%

As was done for renewable resources, SRP included build limits for storage resources to reflect development limitations in being able to bring new resources online. Below are the total build limits by 2035 for each resource:

- **Battery** SRP assumed up to 8,500 MW of new additions, above and beyond the battery storage resources that are already contracted.
- **Pumped Hydro** SRP assumed up to 1,150 MW of new additions, which corresponds to one large new project.

#### **Thermal Resource Options**

In addition to renewable and storage resources, the ISP considered several thermal resource technologies. We modeled conventional natural gas technologies, including combined cycle, combustion turbine (both frame and aeroderivative) and reciprocating engine technologies. We also modeled a few emerging technologies, including combined cycle with carbon capture and storage (CCS), combustion turbine that burns 100% green hydrogen (Hydrogen 100),<sup>3</sup> combustion turbine that burns a blend of natural gas and an increasing share of hydrogen (Hydrogen Transition), and nuclear small modular reactors (SMR). The ISP also considered biomass and geothermal as thermal resource options. Those resources are discussed in the Renewable Resource Options section above.

Resource	First Available Year	Fuel
Combined Cycle (1x1)	2028	Natural Gas
Combined Cycle (2x1)	2028	Natural Gas
Combustion Turbine (Frame)	2027	Natural Gas
Combustion Turbine (Aero)	2025	Natural Gas

#### FIGURE 5.9: THERMAL RESOURCE OPTIONS

<sup>3</sup>Green hydrogen is produced from 100% renewable energy.



Reciprocating Engine	2025	Natural Gas
Hydrogen Transition	2030	Blend (Green Hydrogen and Natural Gas)
Combined Cycle with CCS	2030 or 2035 depending on scenario	Natural Gas
Hydrogen 100	2034 or post-2035 depending on scenario	Green Hydrogen
Nuclear SMR	2034 or post-2035 depending on scenario	Uranium

The resource availability assumptions reflect the time required to site, permit and construct resources. For emerging technologies, including combined cycle with CCS, hydrogen and nuclear SMR resources, we considered the uncertainty of when these resources would become available, given that they have not yet reached widespread commercialization. See Figure 5.10 for the availability assumptions for emerging technologies. We excluded these resources from consideration within the planning horizon under most scenarios. However, to test an alternative scenario in which these technologies progress more rapidly following government support, we accelerated SRP's availability in the Strong Climate Policy scenario.

#### FIGURE 5.10: FIRST YEAR AVAILABLE FOR EMERGING TECHNOLOGIES

Resource	Strong Climate Policy Scenario	Other Scenarios
Combined Cycle w/ CCS	2030	2035
Hydrogen 100	2034	Post-2035
Nuclear SMR	2034	Post-2035

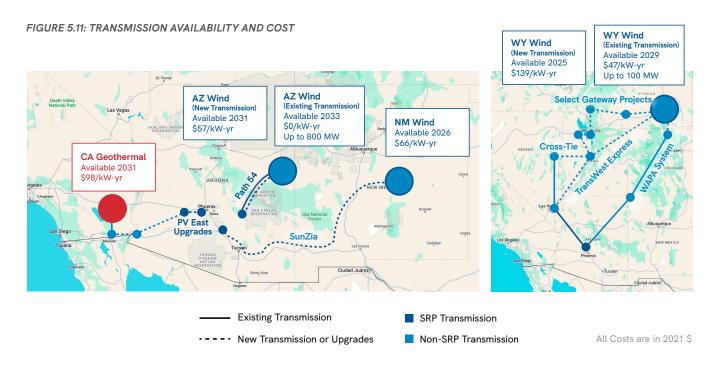
### **Transmission Costs**

Several wind resource options, as well as the geothermal resource option, required consideration of transmission availability and costs of potential transmission expansion or upgrades. The Resource Additions planning process considered this availability and cost information when determining which resources to add.

See Figure 5.11 for the transmission availability and transmission cost adder for each resource option. For transmission paths that would require new or upgrades to transmission, we estimated the cost of this transmission and levelized the cost over the life of the transmission to determine



the transmission cost adder for those wind and geothermal resources. For existing transmission, we estimated how much transmission capacity would be available without further upgrades.



## **Resource Costs**

Our team forecasted future resource costs under different scenarios by relying on public data. We leveraged the 2022 NREL Annual Technology Baseline (ATB) for renewable and storage resource costs and the Energy Information Administration (EIA) 2022 Annual Energy Outlook (AEO) for thermal resource costs.

The fixed costs for resources included the following components: upfront capital, interconnection, property taxes, transmission (for remote resources, described in previous section), gas transportation (for gas resources), and fixed operations and maintenance costs. For upfront costs, we levelized these costs over the useful lifetime of each resource.<sup>4</sup> The variable costs for resources included fuel expense and variable operations and maintenance costs. This subsection focuses on the fixed costs, which don't vary with operations, while the Fuel Prices section below discusses fuel prices.

In August 2022, as our team was partway through the ISP analysis, Congress passed the Inflation Reduction Act (IRA), which provided an unprecedented federal investment in clean energy and created new federal tax credits for clean energy resources. Because of the significant nature of the IRA, we revised the cost of new resources to reflect these tax credits in all ISP scenarios and used these updated assumptions for the final ISP modeling. These revised costs were in part informed by the Technical Working Session SRP held with a group of industry experts on Jan. 17, 2023, to better understand the IRA.

<sup>4</sup>SRP utilized a lifetime of 15 years for battery storage resources, which was different from the NREL 2022 ATB but is consistent with the NREL 2023 ATB. SRP established this assumption based on experience with contracting for storage resources and after having conversations with members of the NREL ATB team to understand the underlying assumptions for battery lifetimes.



# TECHNICAL WORKING SESSION ON THE INFLATION REDUCTION ACT

On 1/17/23, SRP held a Technical Working Session to better understand the impacts and uncertainties of the Inflation Reduction Act (IRA) and how to incorporate this into SRP's planning. Given the significant complexity of the IRA, SRP convened a group of experts with a wide range of viewpoints:

- Christine Turner, Solar Energy Manufacturers for America Coalition
- Mitch Rapaport, Nixon Peabody LLP
- Michael Mace, Public Financial Management (PFM)
- Hanson Wood, EDF Renewables North America

The experts highlighted a few ways in which the IRA could spur significant new clean energy investment:

- Provides significant incentives to grow domestic manufacturing, which could mitigate impacts from supply chain challenges experienced in recent years.
- Provides longer certainty for clean energy credits, through at least 2032 and likely longer.
- Expands eligibility of tax credits to a wider range of technologies, including standalone storage, nuclear, carbon capture and storage, and hydrogen.
- Creates an option for tax credit bonuses for domestic content and location within an Energy Community.
- Allows public power utilities like SRP to take advantage of tax credits via direct pay provisions, increasing feasibility of public power project ownership.

#### The experts also highlighted a few sources of risk and uncertainty:

- Greater guidance and certainty are needed from the Internal Revenue Service (IRS) for many of the IRA provisions to mitigate risks.
- Public power utilities like SRP must meet domestic content provisions to qualify for a direct pay credit.
- It is too early to tell whether projects will qualify for bonus tax credits, how much it will cost to monetize tax credits, and how tax credit savings will be split between developers and offtakers.
- Increased demand for clean energy demand could put increased pressure on supply chains in the near-term.
- Lack of support for new transmission in the IRA may lead to increased congestion, curtailment, and limitations in renewable resource growth.

Figure 5.12 shows the resource cost forecasts for the Current Trends and Desert Boom scenarios for renewable and nuclear resources in terms of levelized cost of energy (LCOE).<sup>5</sup> The LCOE metric expresses the levelized annual cost of a resource relative to its expected annual generation. One caveat in interpreting this metric is that it only reflects the cost of a resource and does not reflect the value that a resource provides to the system, nor does it reflect any renewable curtailment, which would increase the LCOE.

<sup>5</sup>Resource cost assumptions for the other scenarios and sensitivities are provided in Appendix A: [ASSUMPTIONS USED IN SCENARIOS, SENSITIVITIES AND STRATEGIC APPROACHES].



#### FIGURE 5.12: RENEWABLE RESOURCE COSTS (2023 \$/MWH)

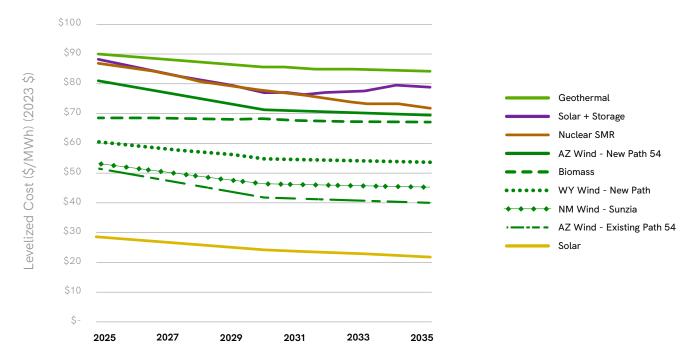
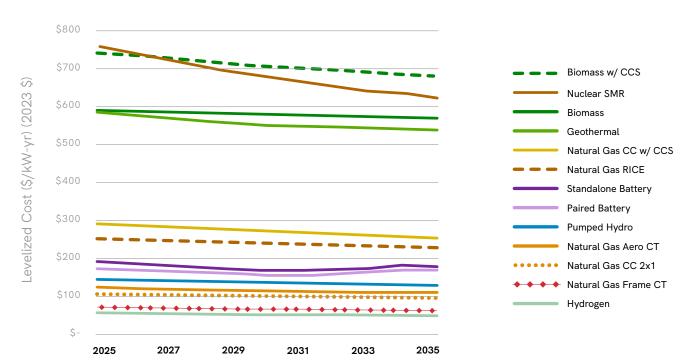


Figure 5.13 shows the resource cost forecasts for the Current Trends and Desert Boom scenarios for thermal and storage resources in terms of levelized fixed cost. Note that the LCOE metric used above is not commonly used for thermal and storage resources because the annual utilization of these resources can vary widely from one scenario to another or even year to year, while the LCOE metric assumes a fixed annual utilization.

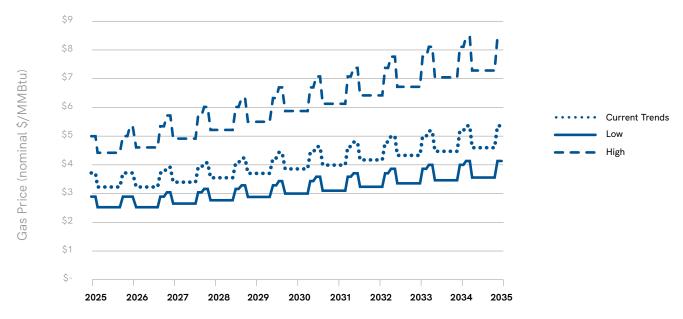


#### FIGURE 5.13: DISPATCHABLE RESOURCE COSTS



## **Fuel Prices**

Fuel prices for the ISP were derived from several data sources. Natural gas forecasts were derived from the EIA 2022 AEO, with certain scenario trajectories regionalized based on SRP's gas supply. The gas price forecast varies by scenario and across the gas price sensitivities, reflecting low, mid, high and volatile trajectories. The low case reflects AEO's High Oil & Gas Supply Case; the mid case reflects AEO's Reference Case; the high case reflects AEO's Low Oil & Gas Supply Case; and the volatile gas case reflects observed volatility from 2000-2010 for the 2025-2035 analysis period. Figure 5.14 shows the Low, Current Trends (Mid) and High monthly forecasts through the 2025-2035 period.



#### FIGURE 5.14: GAS PRICE FORECASTS

Green hydrogen price forecasts were developed by E3, assuming electrolysis of hydrogen using an alkaline electrolyzer that is powered by solar energy (with solar resource costs as defined in this report). Hydrogen electrolyzer costs are derived from the California Energy Commission (CEC) publication on hydrogen production costs.<sup>6</sup> Hydrogen storage costs are derived from Department of Energy (DOE) project ST-001 costs.<sup>7</sup> Hydrogen transport costs are derived using Argonne National Laboratory's Hydrogen Delivery Scenario Analysis Model (HDSAM).<sup>8</sup> A \$3/kg Production Tax Credit (PTC) is applied to all hydrogen produced through 2032. Market resource costs are derived and provided by internal SRP forecasts.

## Reliability

To ensure system reliability, SRP must procure sufficient capacity to exceed annual peak demand over the entire planning horizon. In addition to serving the peak, a planning reserve margin (PRM) must be added to the amount of firm capacity on the system to ensure resource adequacy and avoid loss-of-load events while accounting for the potential for exceptional extreme loads, resource forced outages, uncertainties in load forecasting, and the operator's need to maintain a margin of operating reserves.

https://hdsam.es.anl.gov/index.php?content=hdsam



https://www.energy.ca.gov/sites/default/files/2021-06/CEC-500-2019-055-F.pdf

https://www.hydrogen.energy.gov/pdfs/review22/st001\_ahluwalia\_2022\_p.pdf

In most ISP cases, SRP applies a PRM of 16%, meaning that in each year of the planning horizon, SRP must have reliable capacity in an amount equal to or greater than 116% of forecast peak demand. In the Strong Climate Policy scenario and Regional Diversity sensitivity, the PRM is reduced to 13% as a proxy to represent the assumption that expanded transmission and regional coordination allows for increased resource and load diversity.

Due to high cooling loads, SRP has a summer-peaking system. Thermal generators are assumed to provide a PRM contribution (firm capacity value) equal to their summer monthly rating. Wind and pumped hydro storage resources contribute a fixed percentage of capacity (18% and 80%, respectively) to the PRM. Battery resource contributions to PRM decline with increasing battery penetration. New stand-alone solar resources are assumed to provide no firm capacity to SRP's system, but solar storage resources do contribute to the PRM due to the storage component.

## CO<sub>2</sub> Emissions Target

SRP has established a goal of reducing carbon emissions intensity (lbs./MWh) by 65% by 2035 and by 90% by 2050, relative to 2005 levels. The carbon emissions intensity is the amount of carbon dioxide emissions (in pounds) from emitting power plants expressed relative to the amount of total generation (in megawatt-hours) across all power plants. In 2005, SRP's emissions rate was 1,576 lbs./MWh. In 2035, the  $CO_2$  emissions target is 550 lbs./MWh. The ISP analysis capped  $CO_2$  emissions to ensure that the future resource additions and operations are consistent with SRP satisfying its 2035 Sustainability Goals. *Note: SRP's 2035 Sustainability Goals are being refreshed in 2024 in collaboration with community stakeholders.* 

## **Key Outputs**

Output	Description	Output Units
Resource Installed Capacity	Installed capacity of the generator, including new investments.	MW
Resource Contribution to Reliability	Firm capacity of the generator. For renewable resources options, this will equal the effective load carrying capability (ELCC) times the installed capacity.	MW
Resource Fixed Costs	Total fixed costs, including annualized build costs, fixed O&M and fixed charge (pipeline and/or fuel deliverability) costs.	Ş
Reliance on Emerging Technologies	Installed capacity and firm capacity for emerging technologies.	MW

The following table reports the key outputs of the Resource Additions analysis:



# **Resource Operations**

In the Resource Operations planning process, we simulated generating resource operations. For each future year, we simulated resource operations in each hour to understand how resources operate to meet total system demand and to understand the implications for cost, emissions, water usage and interactions with the regional power market. This information helped us evaluate the trade-offs between different system plans. This modeling process is sometimes referred to as production cost simulation in the industry.

## **Methodology Overview**

Although the Resource Additions planning process considered resource operations when determining which resources to add in the future, that planning process did not have the same level of granularity as the Resource Operations planning process. In this planning process, SRP modeled every hour of the year (rather than a representative sample) and factored in more detailed operating characteristics for generators, which can influence operations. This refinement allowed SRP to say with more confidence how resource operations could evolve over time and what that would mean for affordability and sustainability metrics.

During this process, our team performed modeling for all 42 system plans. We used the Aurora model (developed by Energy Exemplar) to simulate future system operations, including existing resources and any new resources selected through the Resource Additions planning process. For the Volatile Gas Prices sensitivity cases, which did not vary the resource additions relative to the corresponding Current Trends cases, we only modified the gas prices and market prices over time to understand the impact of a volatile fuel price environment on system operations, affordability metrics and sustainability metrics.

## **Key Inputs**

For this modeling process, we leveraged most of the same inputs utilized in the Resource Additions modeling process. Whereas the Resource Additions modeling process determined which resources to add to the system, the Resource Operations modeling process took the resource additions as fixed and then simulated future system operations. Therefore, this modeling process did not utilize the inputs related to resource additions or reliability given the system already had sufficient resources to meet future reliability needs. The Resource Operations process utilized the resource addition results as inputs and then leveraged the same data for these inputs:

- Load forecast
- Renewable generation profiles
- Variable operations and maintenance costs
- Fuel price forecast
- Market price forecast
- CO<sub>2</sub> emissions target



Because the Resource Operations modeling process simulated future system operations in a more granular manner, it also incorporated additional key inputs:

- Detailed operating characteristics for thermal generators
  - Minimum stable operating level
  - Startup time
  - Ramp rate
  - Minimum runtime
  - Minimum downtime
- Startup and shutdown costs for thermal generators
- Operating reserve requirements

## **Key Outputs**

This planning process generated detailed system operations data for all 42 system plans. The table below summarizes the key outputs:

Output	Description	Output Units
Fuel, Operations and Maintenance Costs	Hourly fuel use, operations and maintenance costs	Ş
Market Purchase Costs	Costs of procuring external electricity generation outside of SRP	Ş
SRP Carbon Emissions (Mass)	Carbon emissions from generating resources during the planning period	Tons CO <sub>2</sub>
SRP Carbon Emissions (Intensity)	Carbon emissions per MWh generation emitted during the planning period	Lbs. CO <sub>2</sub> per MWh
Carbon-Free Generation (%)	Percentage of total generation that was carbon-free	%
Water Use	Total water use during resource operation	Gallons
Criteria Pollutants (NO <sub>x</sub> , SO <sub>2</sub> , PM, VOC)	Criteria pollutant emissions from generation during the planning period	Tons
Thermal Plant Capacity Factor	Capacity factors for thermal plants during resource operation	%



# **Transmission Investments**

In the Transmission Investments planning process, we studied the forecasted load and resource additions, determined future transmission needs and identified transmission investments to meet those needs. For the year 2035, we simulated transmission operations under different load and resource assumptions to understand which transmission investments were needed and at what cost.

## **Methodology Overview**

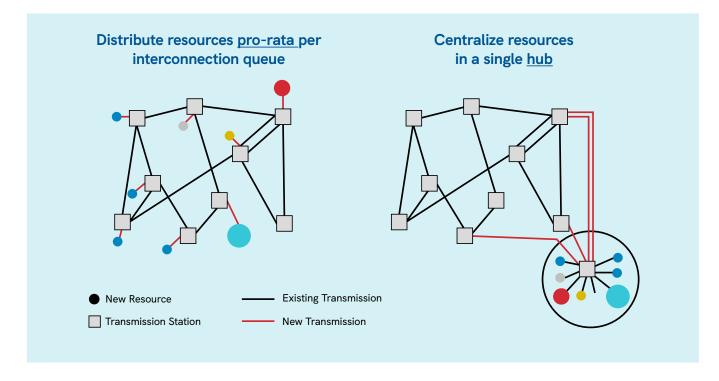
For the ISP, we analyzed the portion of the transmission system rated 115 kV and above. We focused on this part of the transmission system for two reasons. First, transmission investments at these higher voltages require longer lead times for siting, engineering, permitting and construction, so there is more value in identifying investment needs for these assets through 2035. Second, analyzing the 69 kV system was not feasible due to limited resources over this study period. While we did not analyze the 69 kV system, we did estimate investment costs for the 69 kV system based on the number of new distribution substations.

During this process, our team performed power flow analysis for the year 2035 to understand how power would flow across the transmission system and how the voltage would respond under certain conditions. We evaluated whether any element of the transmission system would be overloaded or be outside its acceptable voltage range. We also evaluated whether any element of the transmission system would be overloaded or fall outside its acceptable voltage range if other transmission elements were unavailable. We then identified transmission investments to mitigate the identified issues until none remained.

We studied two different operation hours for each case analyzed: the summer peak load hour, during which energy demand is greatest, and a summer peak renewables hour in which generation from solar, wind and other renewable resources are at maximum output. By studying these two conditions, we confirmed that the transmission system could meet the peak energy demand and accommodate renewable generation during peak production periods. For each case analyzed, we identified transmission investments that mitigated all issues across both operating conditions.

One of the key uncertainties in transmission planning is the location of future resources. Currently, developers decide where to site projects, submit interconnection requests and bid to provide energy to SRP or other utilities. As a result, we do not know where future resources will interconnect. The location of these resources can have a significant impact on the need for new transmission projects.

In the ISP, we chose to evaluate two resource location options: Pro-Rata and Hub (see Figure 5.15). The Pro-Rata option envisions new solar and battery resources being added across the system in proportion to the resources currently in SRP's interconnection queue. The interconnection queue served as a proxy for where developers would site future projects. With the Hub option, SRP would develop a new 500 kV switchyard southeast of the Valley and would encourage development of new gas, solar and battery storage resources at the hub. The Pro-Rata option represents a continuation of current practices in which developers locate throughout SRP's system, while the Hub option represents a potential alternative in which SRP concentrates development of resources in one location and connects that location to the rest of the system.



Our team identified transmission investments for the following cases under both the Pro-Rata and SRP Hub options. Due to time constraints through the ISP analysis, we could not perform detailed transmission analysis on all cases. Instead, we chose to analyze the following cases because they represent a wide range in both load growth and resource additions.

- Technology Neutral, Current Trends
- Technology Neutral, Desert Boom
- Minimum Coal, Current Trends

### **Key Inputs**

For this modeling process, our team leveraged outputs from different planning processes, including Load Forecasting, Distribution Investments, Resource Additions and Resource Operations. As the transmission system acts as the link between utility-scale resources and customers, inputs related to loads and resources from these other planning processes were key inputs in determining transmission investment needs.

Because SRP's system is connected to other power systems in the Western Interconnection, we utilized models that represent the entire Western Interconnection. On an annual basis, SRP coordinates with neighboring utilities to develop "heavy summer" transmission models for up to 10 years into the future. For the ISP, we adapted the "2032 heavy summer" model to perform analysis for the different transmission cases through 2035.



#### **Energy Demand**

The projected energy demand at different locations on the transmission system came from two sources. First, the Load Forecasting modeling process identified the future energy demand for customers that connect directly to the transmission system. Second, the Distribution Investments modeling process identified the energy demand at each existing and new distribution substation to represent those customers connected to the distribution system. These inputs allowed SRP to identify the energy demand for each location on the transmission system.

#### **Resource Locations**

Figure 5.16 shows the location assumption for each new resource in the Pro-Rata and Hub options. For natural gas resources under the Pro-Rata option, we identified five potential locations based on preliminary gas siting screening efforts that were recently performed. For solar and battery storage resources under the Pro-Rata option, we allocated them to different substations in proportion to the interconnection queue. For the Hub option, we located new natural gas, solar and battery storage resources at the hub. The locations for other resources did not vary between the Pro-Rata and Hub options because the locations were already determined by the location of the underlying resource. The locations for wind and geothermal resources are discussed above in the Resource Additions section.

New Resource	Pro-Rata	Hub
Natural Gas	Split across five locations	Placed at hub
Solar	Pro-rata allocation	Placed at hub
Battery Storage	Pro-rata allocation	Placed at hub
Pumped Hydro	Northeast of SRP service territory	
Wind	Varies by resource	
Geothermal	California, wheeled to Arizona, and injected at Hassayampa	
Biomass	Coronado	

FIGURE 5:16: NEW RESOURCE LOCATIONS IN THE PRO-RATA AND HUB OPTIONS

#### **Resource Operations**

For the resource operations, our team identified the expected generation from all existing and planned resources for the peak load hour, so the transmission peak hour models reflected the planned resource outputs. This also included an economic dispatch order that was used to develop the peak renewable output hour scenarios.



## **Key Outputs**

This planning process determined transmission investments. The table below summarizes the key outputs:

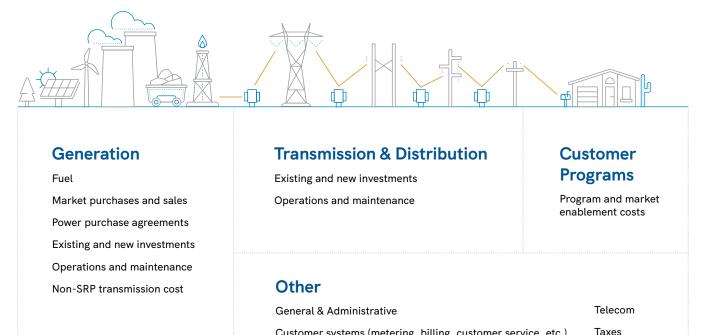
Output	Description	Output Units
Transmission Investments	Transmission projects to meet system requirements and associated upfront investment costs	Ş

## **Total System Cost**

In this process, we performed simplified financial modeling to develop an annual total system cost metric for every case analyzed in the ISP. The purpose of this analysis was to provide indicative affordability metrics to compare system plans to one another and understand tradeoffs between different system strategies. While the total system cost metric is helpful for these comparisons, it is not intended to provide a forecast of future rates for SRP customers or reflect SRP's financial outlook.

See Figure 5.17 below. We developed the total system cost by estimating system costs for generation, transmission, distribution, customer programs and other costs. These costs included costs of existing investments, new investments, operations and an estimate of system costs not modeled explicitly in the ISP. Many of these costs were outputs from the other modeling processes in the ISP.

#### FIGURE 5.17: COSTS INCLUDED IN TOTAL SYSTEM COST



Customer systems (metering, billing, customer service, etc.)

Assumed constant across all cases



## **Methodology Overview**

For this methodology, our team first established a set of "base" costs that do not change across system plans. We forecasted the costs associated with existing generation, transmission and distribution assets, including the recovery of investment and maintenance costs. In addition, we forecasted other costs that do not relate to generation, transmission, distribution and customer programs, such as general and administrative costs. We held all of these "base" costs constant across cases.

We then determined the costs for investments that differed across the system plans and leveraged the outputs from the different planning processes to determine any incremental investments. To determine the annual costs for these investments, we applied straight-line depreciation and assumed a cost of capital consistent with SRP's weighted average cost of capital. SRP also estimated property taxes for these investments based on previously observed tax rates. Lastly, we leveraged the outputs from the planning processes to forecast operating expenses.

## Generation

The Resource Additions process identified incremental generation investments, operation and maintenance fixed costs, and power purchase agreement costs. The Resource Operations process identified all variable operating costs associated with generation, including fuel expense, net market purchase costs, and variable operations and maintenance costs.

## Transmission

The Transmission Investments process identified any incremental transmission system investments for the three cases analyzed. SRP further differentiated these costs by investments that are generation-driven versus load-driven to estimate costs in other cases. Using the three transmission cases analyzed, we calculated a linear relationship between (1) generation-driven costs and interconnected capacity additions, and (2) load-driven costs and peak load growth. We then applied those relationships to interconnected capacity additions and peak load growth observed in each of the remaining cases.

## Distribution

The Distribution Investments process identified incremental distribution system investments, including transformers to serve new customers, new substations and substation upgrades. SRP identified these investments for each scenario as well as the high distributed generation and high energy efficiency sensitivities. The investment types and estimated costs remained consistent across the three strategic approaches.

## **Customer Programs**

The Customer Programs process identified the incremental customer program operating costs. These costs reflected the cost of Energy Efficiency and Demand Response programs.



## **Key Outputs**

The Total System Cost process generated annual cost estimates for all 42 system plans. The table below summarizes the key outputs. These outputs served as key inputs in calculating residential bill impacts across cases (see the Residential Bill Impact section below).

Output	Description	Output Units
Total System Cost	Total system costs across generation, transmission, distribution and other	Ş
Average System Cost	Total system cost divided by retail sales	\$/MWh

# **Residential Bill Impact**

In this process, we applied a simplified method to estimate the bill impacts over time for residential customers. While the Total System Cost process estimated how total costs could evolve over time, this process estimated how these changes could impact residential customers specifically and developed a residential bill impact metric.

This bill impact analysis does not necessarily reflect how future costs may be allocated and recovered from customers and therefore should not be considered as a projection of customer rates. SRP will carry out pricing processes in the future to determine future cost allocation and rates. Nevertheless, this metric provides a means for comparing cases to understand relative differences.

## **Methodology Overview**

We leveraged information from our most recent Cost Allocation Study (CAS) to allocate costs in the ISP to residential customers. The CAS determined how the energy usage of residential customers differed from other customer classes (e.g., commercial and industrial) and developed cost allocators for different system cost components (e.g., generation and fuel). Because different system cost components are driven by different factors (e.g., total annual energy use, peak hour energy usage), the cost allocators differ by system cost component. This ensures that each customer class pays its fair share of system costs, based on the cost of serving those customers.

Below is the methodology we used in the ISP to allocate costs for different system components to residential customers:

• **Generation** – Generation-related costs, including operations and maintenance (O&M) costs, power purchase agreement (PPA) costs and recovery of investment costs, are allocated based on a blend of two factors: the share of annual delivered energy (in kWh) and the share of energy demand (in MW) during overall system peak periods.



- **Fuel** Fuel costs, including natural gas, coal and (in some ISP cases) hydrogen fuel costs, are allocated based on the share of total annual energy demand (in kWh), calculated as the total annual delivered energy less any energy exported to the grid.
- **Transmission** Transmission costs, including O&M costs and recovery of investment costs, are allocated based on the share of energy demand (in MW) during overall system peak periods.
- Distribution Distribution costs, including O&M costs and recovery of investment costs, are allocated based on the peak hourly energy demand of the customer class (in MW) — not necessarily during the overall system peak period — relative to the peak hourly energy demands of other customer classes.
- **Customer Service, Billing and Metering –** Customer service, billing and metering costs are allocated based on the share of the total number of customers served by SRP.
- Other Costs Other costs, including net market purchase expenses and any other costs not described above, are allocated according to the share of total generation, transmission and distribution costs.

To determine the average residential customer cost (in ¢/kWh), SRP divided the total costs allocated to residential customers by the total annual energy demand (in kWh). SRP then compared these average residential costs to the actual costs for residential customers in November 2022 to show the change through 2035.

## **Key Outputs**

The key output of this process is the average residential bill impact:

Output	Description	Output Units
Average Residential Customer Cost	Average residential customer cost for each ISP case.	¢/kWh

## **Development and Operational Risk Assessments**

Our team evaluated the development and operational risk factors for different system plans. While the various planning processes identified future infrastructure additions based on leastcost optimization analysis, as well as future operations based on simulations, there are many realworld risks to consider that could impact SRP's ability to develop and operate these system plans.

There are risks and challenges in developing new infrastructure, including risks related to permitting, siting, constructing and acquiring new infrastructure. As we have observed over the last few years, third-party projects can be delayed or even cancelled due to supply chain challenges. Supply chain issues have also led to increased timelines for acquiring new transmission and distribution infrastructure. There are also risks in developing large new infrastructure projects, which may depend on multiple regulatory approvals and therefore come with uncertainty. Because each of the ISP system plans requires significant development



of new resources, we performed a qualitative risk assessment to better understand the risks and challenges in building out these future power systems.

There are also risks and challenges in operating the power system in new ways. While the production cost model simulated future operations based on hourly optimization analysis, many real-world risks cannot be captured fully in that analysis and could potentially impact SRP's operations. There are risks related to more variable system operations, fuel availability, wear and tear on generating resources, etc. Because each of the ISP system plans requires a meaningful shift in the future operations of the system, we performed a qualitative risk assessment to better understand the risks and challenges in operating these future power systems.

## **Methodology Overview**

Our team developed qualitative development and operational risk ratings for each system plan to understand the relative risks between different system plans. This approach is used to assess uncertainty in factors where it is not easily quantified and is known as the expert opinion method.

First, because the ISP assessed many planning cases, and some of the resulting system plans were relatively similar across cases, we clustered some plans together when performing the risk assessment.<sup>9</sup> The clustered system plans were representative of the 12 core system plans (three strategic approaches evaluated against four scenarios). We then convened an internal group of subject matter experts from various departments to assess the development and operational risks for each of the system plans. After the group assessed the different system plans independently, SRP held a joint workshop during which the group discussed findings, identified risks, discussed mitigation factors and developed risk ratings.

To develop a quantitative risk rating, each participant rated each cluster of system plans on a scale from 1 to 5, with 1 being lowest risk and 5 being highest risk. We identified a reference plan (Tech Neutral, Current Trends) to correspond to a risk rating of 3 to calibrate a point of reference. The participants rated each cluster of system plans based on how the risk factors for that plan compared to the risk factors identified for the reference plan, and SRP averaged these ratings to develop a final risk rating for each system plan.

## **Development Risk Assessment**

To evaluate the development risks for different system plans, we convened an internal group of subject matter experts from the following groups within SRP:

- **Resource Planning, Acquisition and Development**, consisting of engineers and analysts responsible for acquiring and developing power generation resources (renewable and thermal) to meet system needs
- Distribution Planning, consisting of engineers who plan distribution infrastructure
- Innovation & Development, consisting of engineers who support research into emerging generation technologies (e.g., hydrogen, nuclear small modular reactors, and carbon capture and storage)

<sup>9</sup> For the development risk assessment, SRP clustered system plans based on resource additions across different technologies. For the operational risk assessment, SRP clustered system plans based on multi-hour ramping needs, natural gas fuel consumption, market purchases, solar additions, wind additions, battery storage additions, and curtailment.

- **Power Delivery**, consisting of engineers and planners who support generation interconnection and plan, site and build necessary transmission infrastructure
- Land, consisting of analysts responsible for acquiring necessary land for new projects
- **Supply Chain Management**, consisting of analysts managing procurement of long-lead-time equipment
- Supply and Trading & Fuels, consisting of power and natural gas traders and analysts focused on market operations
- **Customer Programs**, consisting of analysts who develop and manage customer programs (e.g., energy efficiency, electrification)
- **Environmental Services**, consisting of engineers and scientists who support site permitting and ensure compliance with environmental regulations
- **Community Partnerships**, consisting of community strategists who work with and support the communities that SRP operates within

We provided each of these groups with the outputs for different system plans and then tasked them with evaluating the system plans based on the following development risk factors:

- Permitting, siting and land acquisition
- Supply chain challenges
- Long lead times to develop infrastructure
- Interconnection of new resources
- Natural gas pipeline development
- Reliance on emerging technologies
- Reliance on customer adoption of end-use programs (such as energy efficiency and distributed generation)

### **Operational Risk Assessment**

For the operational risk assessment, we followed a process similar to that used for the development risk assessment. To evaluate the operational risks for different system plans, we convened an internal group of subject matter experts from the following groups within SRP:

- **Supply and Trading & Fuels**, consisting of electricity and natural gas traders and analysts focused on markets and operations
- **Operations Planning**, consisting of analysts focused on modeling the market, optimal dispatch and maintenance planning
- Transmission & Generation Operations, consisting of real-time power dispatchers
- **Operational Readiness**, consisting of engineers leading the processes for enabling additional solar and batteries onto SRP's system
- **Generation Engineering**, consisting of engineers analyzing the maintenance needs of generation plants



We provided each of these groups with the outputs for different system plans and then tasked them with evaluating the system plans based on the following operational risk factors:

- System ramping needs and capabilities
- Renewable curtailment
- Thermal unit operations (capacity factor, starts and hours of operation)
- Reliance on market purchases for electricity
- Natural gas hourly and daily consumption

## **Key Outputs**

Output	Description	Output Units
Development Risk Rating	Risk rating summarizing the degree of development risks associated with a given system plan	Likert Scale (1 = lowest risk, 5 = highest risk)
Operational Risk Rating	Risk rating summarizing the degree of operational risks associated with a given system plan	Likert Scale (1 = lowest risk, 5 = highest risk)

# **Metrics**

We developed metrics for ISP cases to evaluate the performance of each strategic approach across scenarios and sensitivities, provide information to customers and other stakeholders, and to inform the ISP residential customer research. Figure 5.18 lists the metrics we developed to evaluate the performance of different system plans, which include reliability, affordability, sustainability and customer focus metrics.

FIGURE 5.18: ISP METRICS



#### Reliability

Resource Contribution to Reliability

Reliance on Emerging Technologies

Qualitative Risk Ratings (Development Risk and Operational Risk)

Planning Reserve Margin



Affordability

Total System Costs Average System Costs

Average Residential Price Impact



Sustainability

 $CO_2$  Reductions

Water Use

Carbon-Free Generation

Capacity Factor for Gas Fleet

Direct Air Emissions (NOx, SO<sub>2</sub>, PM, VOC)



#### **Customer Focus**

Customer Preference Rating

CO<sub>2</sub> reductions from energy efficiency, distributed generation and electrification



We developed most of these metrics through the modeling processes described above. The Total System Cost and Residential Price Impact processes produced the affordability metrics. The Resource Operations process produced the sustainability metrics. And lastly, the Resource Additions, Development Risk Assessment and Operational Risk Assessment processes produced the reliability metrics.

For the Customer Focus metrics, we completed additional analysis separate from the modeling processes described above. To develop the Customer Preference Rating, SRP engaged Bellomy Market Intelligence to complete the ISP residential customer research. The goal of Bellomy's research was to bring the voice of SRP's residential customers into the planning of the future power system. More specifically, this research was designed to gain an understanding of how customers view and value sustainability, affordability and reliability related to their electricity service from SRP and gauge their reactions to potential energy systems being analyzed in the ISP. A choice-based methodology known as a conjoint exercise was utilized to understand customer preference for potential future energy systems being analyzed in the ISP and ultimately develop the Customer Preference Rating. More details on the specific methodology are included in appendices B and C, which contain reports from all phases of the ISP residential customer research effort.

To develop the CO<sub>2</sub> Reductions metric for various customer programs (including energy efficiency, distributed generation, demand response and electrification), we estimated the amount by which additional amounts of these programs could decrease economywide greenhouse gas emissions. For energy efficiency and distributed generation, we evaluated how much annual emissions would decrease in each planning case if customer adoption increased slightly. For electrification measures (including electric vehicles and heat pumps), we estimated how much annual emissions from electricity generation would increase from customers adopting these measures and increasing energy demand. In addition, we estimated how much emissions would decrease from displaced fossil fuel consumption (in vehicles or home heating systems) to arrive at an estimate for net decrease in economywide emissions for adoption of electrification measures.

Ultimately, planning a future energy system involves trade-offs between different planning goals for the system. No single system plan performed the best in every metric that we quantified. We utilized this suite of metrics to evaluate trade-offs between different strategic approaches and to understand how planning would need to adapt under future planning uncertainties.



# **SECTION 6**

# Results



This section presents the modeling results and key findings from the ISP analysis. The analytical results are presented for each planning process described in Section 5, including Customer Programs and End-Use Technologies, Load Forecast, Distribution Investments, Resource Additions, Resource Operations, Transmission Investments, Total System Cost, Residential Bill Impact, Development and Operational Risk Assessment, and Residential Customer Research. Several ISP key findings are highlighted in callout boxes throughout and then summarized at the end of this section.

# Results

## **Customer Programs and End-Use Technologies**

Customer programs play an important role in managing SRP's load and are a key input to the load forecast used in the ISP. Also, customer adoption of end-use technologies, such as electric vehicles and distributed generation, have an increasing impact on the load forecast over time. This section presents the forecasts through 2035 for annual energy efficiency savings, demand response capacity, additional electrification load, and customer adoption of distributed generation.

Figure 6.1 shows the incremental new energy efficiency savings. Under Current Trends, Desert Boom and Desert Contraction, there is continued expansion in energy efficiency over time, reaching 3,236 GWh of new energy efficiency savings by 2035. Under Strong Climate Policy, expansions to federal codes, standards and incentives lead to even higher energy efficiency growth, reaching 3,896 GWh of total energy efficiency savings by 2035.

Figure 6.2 shows the cumulative demand response capacity through 2035. Under all scenarios, SRP doubles demand response capacity, reaching 300 MW of total demand response by 2035.

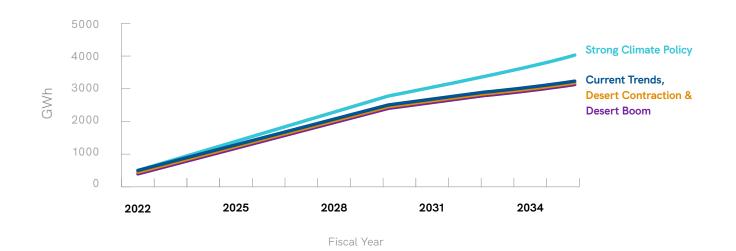
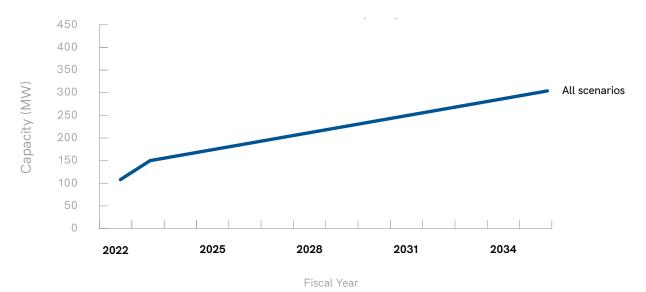


FIGURE 6.1: ANNUAL NEW ENERGY EFFICIENCY ASSUMPTIONS

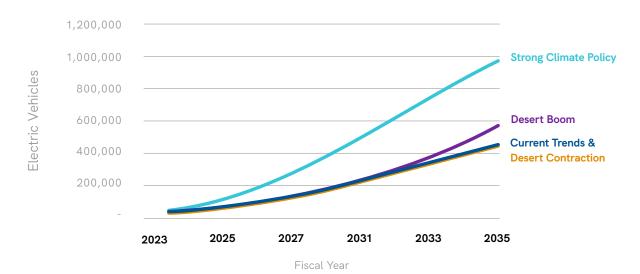


#### FIGURE 6.2: CUMULATIVE DEMAND RESPONSE CAPACITY ASSUMPTIONS



In addition to the energy efficiency and demand response programs, SRP's electric technologies programs, which serve commercial and industrial customers, grow meaningfully over time. The load impact from these programs grows from approximately 50,000 MWh today to levels consistent with SRP's goal of 300,000 MWh by 2035. The programs are varied and include electrification of material handling equipment (forklifts, scissor lifts, boom lifts, scrubbers, sweepers, etc.), truck stop and truck refrigeration equipment, industrial heating processes (melting, curing, steam, etc.), space and water heating processes, and commercial cooking equipment.

Figure 6.3 shows projected customer adoption of electric vehicles through 2035. Under the Current Trends and Desert Contraction scenarios, customers adopt 500,000 electric vehicles by 2035, consistent with SRP's 2035 goal for electric vehicle adoption. Under the Desert Boom scenario, customers adopt more electric vehicles due to increased economic and population growth. Under the Strong Climate Policy scenario, SRP assumed that increased federal support will result in greater customer adoption of electric vehicles at levels consistent with reaching net-zero economywide emissions by 2050.



#### FIGURE 6.3: ELECTRIC VEHICLE ADOPTION FORECAST



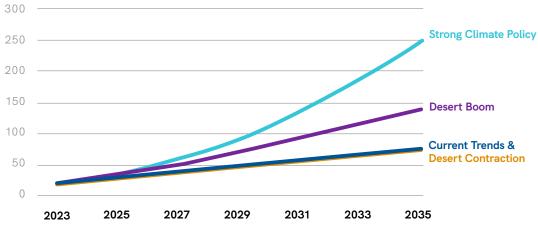
In addition to customer energy demand, customer adoption of generating resources also impacts the overall forecast for future energy demand. SRP forecasts customer adoption of rooftop solar and batteries to grow, reducing future energy demand (see figures 6.4 and 6.5).

In the Current Trends and Desert Contraction scenarios, rooftop solar and battery adoption increase steadily, reaching 1,296 MW and 75 MW, respectively, by 2035. In the Desert Boom scenario, an increased population and economic growth lead to stronger rooftop solar and battery adoption, reaching 1,804 MW and 157 MW, respectively, by 2035. In the Strong Climate Policy scenario, rooftop solar and battery adoption increase the most due to accelerated technology improvements and cost declines assumed in this scenario. By 2035, solar and battery adoption reach 2,257 MW and 250 MW, respectively, in the Strong Climate Policy scenario.

#### 2500 -**Strong Climate Policy** 2000 -Desert Boom 1500 **Current Trends & Desert Contraction** 1000 500 2023 2025 2027 2029 2031 2033 2035 Fiscal Year

#### FIGURE 6.4: ROOFTOP SOLAR ADOPTION NAMEPLATE CAPACITY (MW) FORECAST

#### FIGURE 6.5: CUSTOMER-OWNED BATTERY ADOPTION NAMEPLATE CAPACITY (MW) FORECAST







## Load Forecast

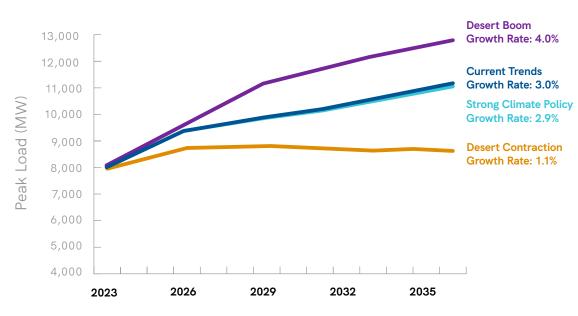
The load forecast is a key input to all the planning processes, as it is a main driver of future investment needs. This section presents the peak load and annual energy demand forecasts through 2035 for the four scenarios.

Figures 6.6 and 6.7 show peak load and energy demand forecasts for the four scenarios. SRP forecasts rapid load growth in the Current Trends, Desert Boom and Strong Climate Policy scenarios. In the Current Trends scenario, high economic and population growth lead to a substantial increase in both peak load and energy demand. In the Desert Boom scenario, accelerated migration into the Phoenix metropolitan area and increased economic development lead to even higher loads. In the Strong Climate Policy scenario, load growth from rapid electrification is offset by increased customer programs, resulting in a similar, but slightly lower, load forecast as for Current Trends. Across these three scenarios, between 2023

#### **KEY FINDING**

Customers' energy demand is expected to increase rapidly through 2035 in most scenarios, even with significant expansion of customer programs and customer-sited generation.

and 2035, peak load grows annually by 2.9%–4.0%, and annual energy demand grows annually by 3.1%–4.8%. The Desert Contraction scenario initially follows a rapid growth trajectory, but then peak load levels off and annual energy demand declines, reflecting a reversal of recent trends in migration and economic growth. Altogether, these load forecasts represent a wide range of future outcomes, from little to no growth in Desert Contraction to accelerated growth in Desert Boom.

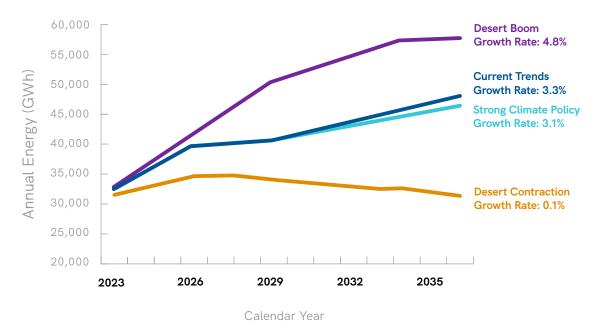


#### FIGURE 6.6: PEAK LOAD (MW) FORECASTS BY SCENARIO

Calendar Year



#### FIGURE 6.7: ENERGY DEMAND (GWH) FORECASTS BY SCENARIO



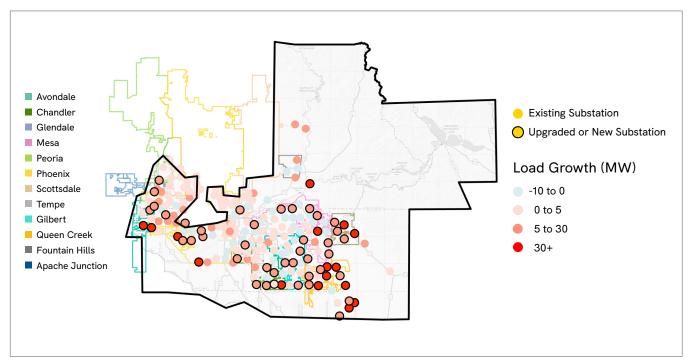
#### **Distribution Investments**

Future load growth and customer adoption of new technology increases the demand requirements on SRP's distribution system. SRP adapts to these changes through upgrades to existing infrastructure and investments in new infrastructure, such as distribution substations to serve new loads. This section describes the estimated distribution investments required to reliably serve customers across each scenario.

Figure 6.8 illustrates load growth changes in megawatts (MW) by distribution substation between 2022 and 2035 under the Current Trends scenario, highlighting new substation additions as well as upgrades required at existing substations (i.e., new substation bays added). Load growth and investment needs vary across SRP's service area. The Current Trends scenario results shown below are representative of the other scenarios' results and indicate the most significant load growth would occur in the Southeast Valley, requiring greater investments in that planning region. Additionally, the southwest portion of SRP's service territory sees relatively high load growth, requiring more investments. While these patterns are consistent across scenarios, the level of investments and upgrades needed by 2035 varies with load growth in each scenario, with more investments needed in the Desert Boom scenario and fewer investments needed in the Desert Contraction scenario.

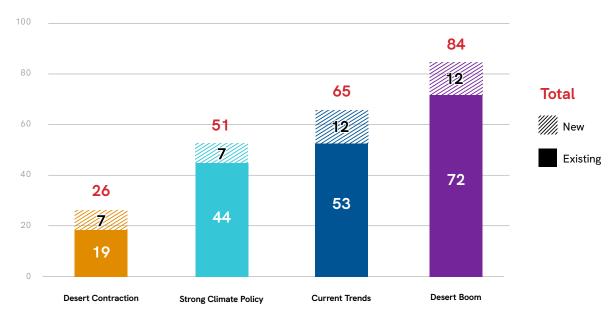






See Figure 6.9 for the substation bay additions needed through 2035 across each of the scenarios and sensitivities. Across the scenarios, between 26 and 84 new substation bays are needed. A greater need for new distribution infrastructure is correlated with higher load growth across the scenarios. For example, substation bay additions more than triple in the Desert Boom scenario compared to what is required in the Desert Contraction scenario.

As electricity demand continues to grow in SRP's service territory, SRP will need to invest in the distribution system to enable this growth. The level of investments required will depend heavily on the rate of load growth.



#### FIGURE 6.9: SUBSTATION BAY ADDITIONS AT NEW AND EXISTING DISTRIBUTION SUBSTATIONS BY 2035



## **Resource Additions**

SRP must add new resources to meet future energy demand, maintain system reliability, and meet the 2035 goals for carbon reduction and water resiliency. This section discusses the least-cost portfolios of generating resources selected by the long-term capacity expansion model across all scenarios and strategic approaches, as well as key reliability metrics.

For SRP to reliably serve customers across a wide range of system conditions, we must build sufficient resources to meet the planning reserve margin (PRM). The PRM is calculated using the load forecast and adding additional capacity to account for contingencies. This is a key metric because a plan that does not meet the PRM requirement is not reliable. Figure 6.10 shows the achieved PRM in 2035 across scenarios and strategic approaches compared with the requirement in each case. SRP's PRM requirement is 16% in all scenarios except for the Strong Climate Policy, where the PRM was reduced to 13% as a proxy to represent the potential benefits from expanded regional markets contributing to reliability.

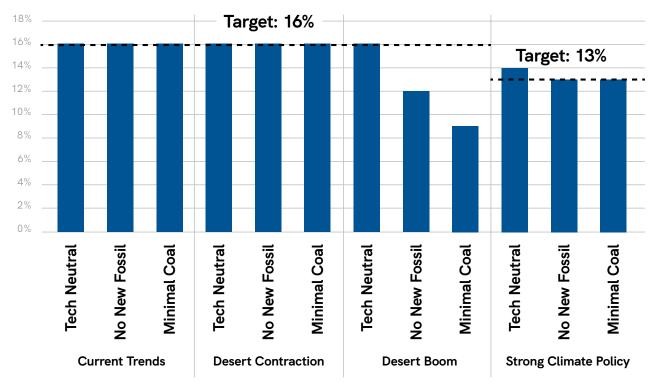


FIGURE 6.10: ACHIEVED PLANNING RESERVE MARGIN IN 2035

All cases studied satisfy the PRM except for the No New Fossil and Minimum Coal strategic approaches in the Desert Boom scenario. Utilizing these two strategic approaches where firm resource options are limited<sup>1</sup>, the accelerated load growth in Desert Boom compromises reliability as early as 2028. In these cases, there is insufficient capacity despite maximizing all available resource options. The third

#### **KEY FINDING**

Without new firm generation capacity, the system cannot satisfy reliability requirements under a high load growth scenario. In other load growth scenarios, the system can satisfy reliability requirements without new firm generation capacity but requires significant additions of renewable and energy storage resources.

<sup>1</sup> Firm resources include resources that can generate at sustained output for long periods of time. Firm resources studied in the ISP include natural gas, geothermal, biomass, natural gas with carbon capture and storage (CCS), biomass with CCS, nuclear small modular reactors (SMR), hydrogen and existing coal resources.



case, using a Technology Neutral strategic approach, is reliable in this scenario because it utilizes natural gas technology which was not an option in the No New Fossil and Minimum Coal strategic approaches. Because the No New Fossil and Minimum Coal cases do not meet SRP's reliability requirement, they are not viable in a Desert Boom scenario and were not evaluated further.

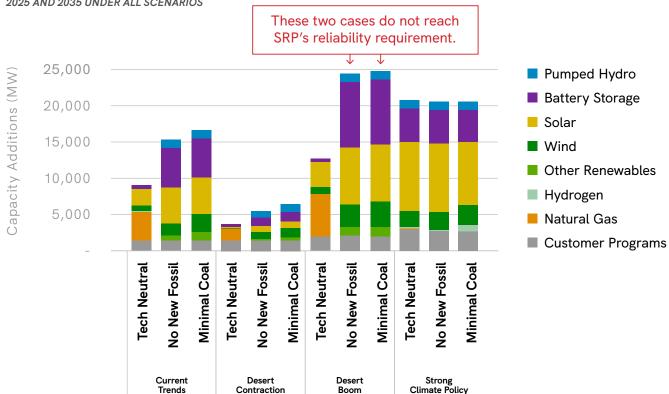
Figure 6.11 shows capacity additions through 2035 for all scenarios and strategic approaches. Customer programs, including energy efficiency, demand response and distributed generation, grow in all cases and offset the need for resource additions. Across all cases, renewable and energy storage resources make up a significant share of resource additions. In the Technology Neutral strategic approach, natural gas also accounts for a significant share of additions. In the No New Fossil

and Minimum Coal strategic approaches, substantially more capacity is added as renewable and storage because these cases do not allow natural gas. This is because not all technology types contribute to reliability equally. Nearly all the capacity of a firm resource is counted toward the

PRM while non-firm resources contribute a smaller portion. With fewer firm generation options, more total resources are needed to ensure reliability.

Due to differences in load growth, the Desert Contraction cases require fewer resources than Current Trends, while the Desert Boom cases require more resources. The Strong Climate Policy cases add significant amounts of renewable and storage resources to meet the stringent federal emissions target in this scenario.

# FIGURE 6.11: CAPACITY ADDITIONS (MW) SELECTED BY MODEL BETWEEN 2025 AND 2035 UNDER ALL SCENARIOS



#### **KEY FINDING**

New renewables and firm capacity are part of a least-cost portfolio.

#### **KEY FINDING**

If the U.S. government enacted a mandate for 85%  $CO_2$  reductions by 2035 (Strong Climate Policy), SRP would need to significantly accelerate renewable and storage deployment.



Figure 6.12 shows total installed capacity in 2035 for all scenarios and strategic approaches, as well as installed capacity in 2023 for reference. In the Technology Neutral and No New Fossil cases, more than 1,300 MW of coal capacity will be retired by 2035, with remaining coal capacity making up a small fraction of total capacity in 2035. In the Minimum Coal cases, all coal capacity retires by 2035. Looking across the system plans, there is a significant increase in total capacity between 2023 and 2035. Even the Desert Contraction scenario results in thousands of additional megawatts of capacity, while the other scenarios add more than 10,000 MW of capacity in many cases. Based on these results, SRP will likely need to double or triple its resource capacity in the next decade to serve customers to achieve reliability and sustainability goals, which marks an unprecedented rate of resource additions.

#### **KEY FINDING**

SRP will likely need to double or triple resource capacity in the next decade to serve customers while achieving reliability and sustainability goals. This will be at an unprecedented pace.

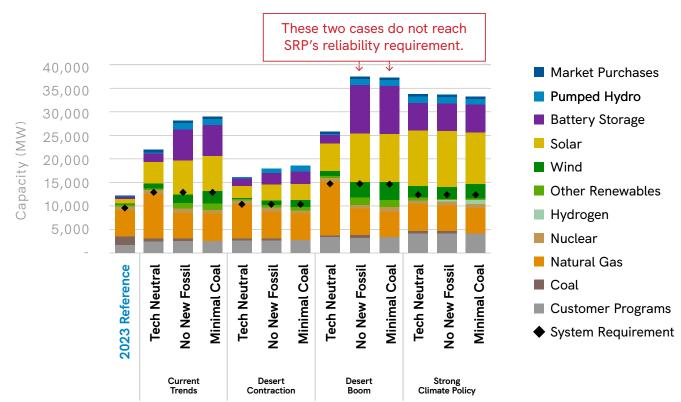
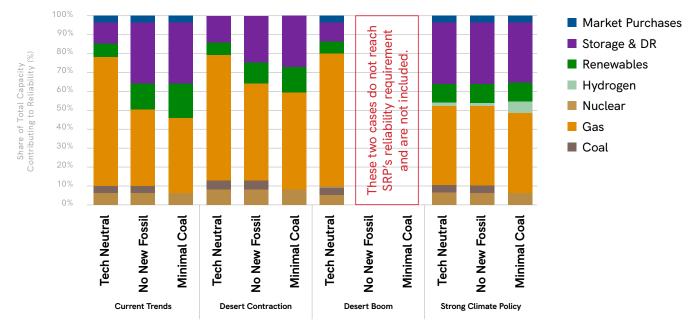


FIGURE 6.12: TOTAL INSTALLED CAPACITY (MW) IN 2023 AND IN 2035 UNDER ALL SCENARIOS

Figure 6.13 shows the contribution share of different resources toward satisfying the PRM requirement in each case. Firm resources are key to maintaining reliability; across all plans, firm resources (nuclear, coal, natural gas, geothermal, biomass and hydrogen) meet at least 55% of reliability needs in 2035, and more so in the Technology Neutral strategic approach. As noted previously, without new firm resources, reliability is compromised by 2028 in the Desert Boom scenario. New renewable and storage resources help contribute to reliability in all cases, and more so in the No New Fossil, Minimum Coal and Strong Climate Policy cases. Lastly, new firm capacity resources (natural gas or hydrogen), when included as an option per the scenario and strategic approach assumptions, are selected to help meet reliability needs at lower cost.





#### FIGURE 6.13: RESOURCE CONTRIBUTION TO RELIABILITY (RELIABILITY MIX) IN 2035

Note: Renewables includes solar, wind, geothermal, biomass and hydro. Storage & DR includes battery storage, pumped hydro and demand response (DR).

Relying on emerging technology can pose a risk in meeting future customer needs. Figure 6.14 shows the emerging technology selections across cases. The Strong Climate Policy scenario assumes accelerated availability of emerging technologies due to increased government support. Under this scenario, almost 200 MW of hydrogen are added in the Technology Neutral and No New Fossil cases and almost 800 MW in the Minimum Coal case, making up for lost capacity from the early retirement of Springerville Generating Station. This highlights again the value of a firm generation resource option and the potential for emerging technologies like hydrogen to provide firm generation. SRP acknowledges that to deploy 800 MW of hydrogen capacity, significant developments are needed in supply, storage and transportation infrastructure, which would require further advancements in the industry. While the ISP considers carbon capture and storage (CCS) and small modular reactor (SMR) options, these resources are not selected by the model in any of the cases by 2035.

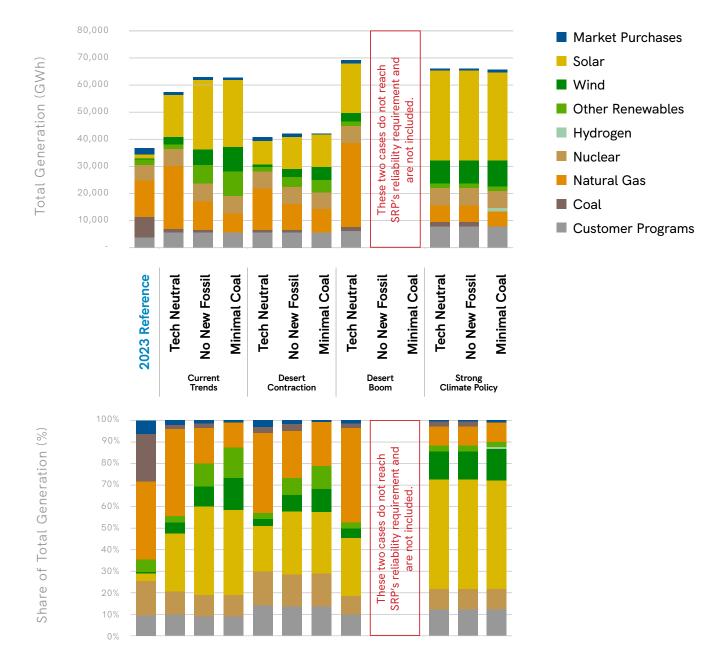




## **Resource Operations**

The changes in resource mix from coal retirements and new resource additions have significant implications for resource operations. This section describes the resource operations across cases as modeled in the production cost model, as well as key sustainability metrics.

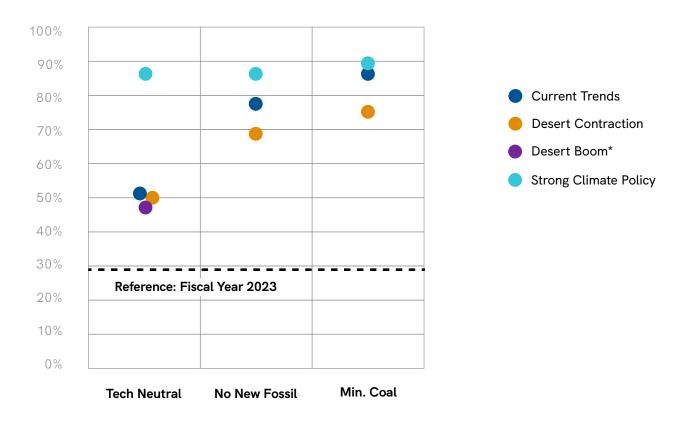
Figure 6.15 shows the generation mix in 2035 across each scenario and strategic approach, including total generation in megawatt-hours (MWh) as well as the share of total generation for each resource type (%). Coal generation decreases significantly across all cases and only makes up a small share of generation in 2035. Customer programs and renewable generation increase across all cases. The total amounts of renewable and natural gas generation vary most significantly across cases and are explored further below.



#### FIGURE 6.15: TOTAL GENERATION (GWH) AND GENERATION MIX (%) IN 2035



Figure 6.16 shows the percentage of generation coming from carbon-free resources, including nuclear, solar, wind, hydro, geothermal, biomass and hydrogen. Relative to 2023, the share of carbon-free generation increases across all system plans. System plans under the Strong Climate Policy scenario achieve the highest share of carbon-free generation across all strategic approaches, nearing 90%, driven by the more stringent federal emissions target. The No New Fossil and Minimum Coal strategic approaches result in more carbon-free generation compared with Technology Neutral because these cases add more renewable energy and storage to meet the PRM requirement.



#### FIGURE 6.16: CARBON-FREE GENERATION BY 2035

\*For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included. The extent to which the natural gas-fired power plant fleet is utilized relates inversely to the share of carbon-free generation. Figure 6.17 shows the average capacity factor<sup>2</sup> for SRP's gas fleet<sup>3</sup>. The utilization varies slightly between strategic approaches and scenarios, but in all cases, the average utilization of SRP's gas fleet is projected to decline through 2035 as the system relies increasingly on renewable energy. These resources are available to help ensure system reliability but generate less during the year, in line with integrating more carbon-free resources and decreasing emissions.



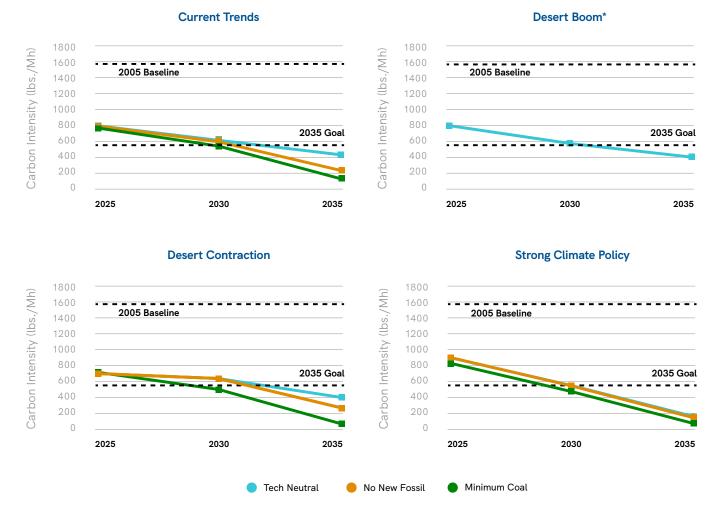
#### FIGURE 6.17: CAPACITY FACTOR FOR GAS FLEET

\*For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included.

<sup>2</sup> Capacity factor is a measure of resource utilization and is expressed as a ratio of the actual output over a given period of time compared to the theoretical continuous maximum output over that period.
 <sup>3</sup> SRP's gas fleet includes combined cycle units, simple cycle combustion turbines (peakers) and boilers. Capacity factor for each type of gas unit will vary.



A growing share of carbon-free generation offsetting generation from gas and coal-fueled resources drives reductions in system  $CO_2$  emissions. Figure 6.18 shows  $CO_2$  emissions on an intensity basis.<sup>4</sup> All cases exceed SRP's 2035 goal of reducing carbon emissions intensity by 65% relative to 2005 levels. The No New Fossil and Minimum Coal strategic approaches result in greater  $CO_2$  emission reductions, while the Strong Climate Policy scenario results in the most  $CO_2$  emission reductions.



#### FIGURE 6.18: CO, EMISSIONS (INTENSITY BASIS IN LBS. PER MWH)

\*For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included.

<sup>4</sup> Carbon intensity is the amount of carbon dioxide emitted from generating electricity (in pounds), divided by the total generation required to serve SRP's customers (in megawatt-hours).

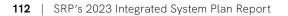


Figure 6.19 shows total annual  $CO_2$  emissions on a mass basis. The trends within each scenario on a mass emissions basis align with the trends observed with  $CO_2$  emissions intensity. However, the difference across scenarios is more pronounced for total  $CO_2$  emissions because of differences in the load forecast: Higher load growth leads to an increase in total carbon emissions due to an increase in generation, some of which is carbon-emitting (when considering carbon intensity, higher emissions are offset when divided by a greater amount of energy generated). Total  $CO_2$  emissions are higher in Desert Boom because load growth is higher, and emissions are lower in Desert Contraction because load growth is lower.



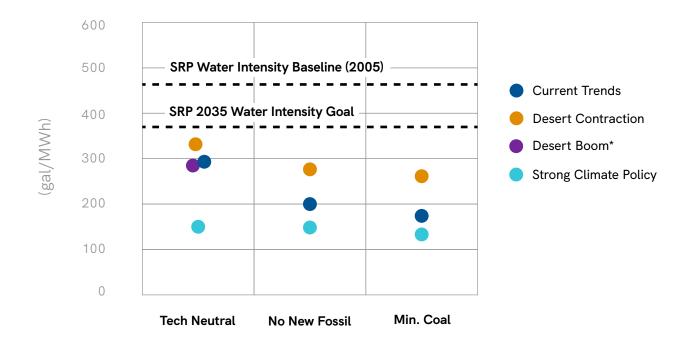
#### FIGURE 6.19: CO2 EMISSIONS (MASS BASIS IN MILLION METRIC TONS)

\*For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included.





SRP also projected water consumption from power generation on an intensity basis<sup>5</sup> to evaluate performance with the 2035 goal of reducing water usage intensity by 20% relative to 2005 levels. As shown in Figure 6.20, all cases exceed the 2035 goal. The greatest reductions in water usage intensity occur under the No New Fossil and Minimum Coal strategic approaches, again due to a higher share of carbon-free resources that use little or no water.



#### FIGURE 6.20: WATER USAGE INTENSITY IN 2035

\*For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included.



<sup>&</sup>lt;sup>5</sup>This is the amount of water consumed (in gallons) from generating electricity, divided by the total generation required to serve SRP's customers (in megawatt-hours).

Lastly, in addition to carbon emissions and water usage, SRP estimated direct air emissions from the generation fleet for several criteria air pollutants, and their precursor pollutants, including particulate matter (PM), nitrogen oxides  $(NO_x)$ , sulfur dioxide  $(SO_2)$  and volatile organic compounds (VOC). Under all cases, emissions of all pollutants decline substantially by 2035 relative to 2025 levels. However, new biomass causes higher levels of  $NO_x$  and  $SO_2$  emissions in the No New Fossil and Minimum Coal system plans.



#### FIGURE 6.21: DIRECT AIR EMISSIONS IN 2035

\*For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included.



System operations change significantly over time in all cases. Coal generation decreases, while customer programs and renewable generation increase across all cases, pushing down natural gas generation across the fleet and improving sustainability metrics. Reductions in carbon intensity ranged from 74% to 96% (compared to SRP's goal of 65%) while reductions in water usage intensity ranged from 31% to 71% (compared to SRP's

### **KEY FINDING**

The reduction in coal generation and expansion of carbon-free resources over time allow SRP to meet, and in many cases exceed, SRP's 2035 goals for carbon emission reductions and water resiliency.

goal of 20%), both relative to 2005 baseline levels. Cases with less renewable and storage additions resulted in smaller reductions in carbon and water usage intensity, while cases with higher renewable and storage additions resulted in larger reductions. *Note: SRP's 2035 Sustainability Goals are being refreshed in 2024 in collaboration with community stakeholders.* 

### **Transmission Investments**

Both load growth and changes in the resource mix influence investment needs for the transmission system. This section describes the transmission investment needs through 2035, including 230 kV lines, 500 kV lines and 500/230 kV transformers.

Figure 6.22 shows the transmission investment needs through 2035 for the three system plans analyzed (Technology Neutral Current Trends, Technology Neutral Desert Boom and Minimum Coal Current Trends) and the two resource location options analyzed (Pro-Rata and Hub). These cases are described in detail in Section 5.

In all cases, a significant amount of transmission investment is needed by 2035. The investments in 230 kV lines are primarily driven by load growth in all cases; however, where 230 kV lines need to be added and which lines need to be upgraded depends on the resource location assumptions used. The investments in 500 kV lines, as well as the investments in 500/230 kV transformers, vary for each system plan based on the resource location assumptions. In the Technology Neutral Current Trends and Technology Neutral Desert Boom cases, the Hub resource location assumption requires far more

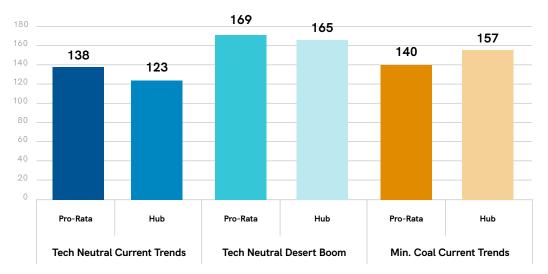
### **KEY FINDINGS**

Location of generation matters and plays a significant role in the buildout of the 500 kV and 230 kV transmission system.

Significant investments in new transmission infrastructure are needed over the next decade to connect new resources and customers while also achieving reliability and sustainability goals. These investments will need to be strategically located and timed.

500 kV line-miles and more 500/230 kV transformers than the same cases using the Pro-Rata resource location assumption. In the Technology Neutral Current Trends and Technology Neutral Desert Boom cases, more investment is needed in the 500 kV system to connect resources at the hub to the rest of the system. By contrast, in the Minimum Coal Current Trends case, fewer 500 kV line-miles are needed under the Hub resource location assumption than under the Pro-Rata resource location assumption. This is driven by the higher levels of solar and battery resources in this case further exceeding existing transmission capabilities when located using the Pro-Rata location assumptions. The differences in results across the Pro-Rata and Hub resource location assumptions highlight how the location of resources has a significant impact on transmission investment needs.



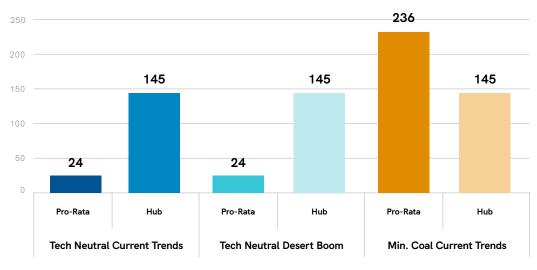


#### 230 kV Line Upgrades & Additions (miles)

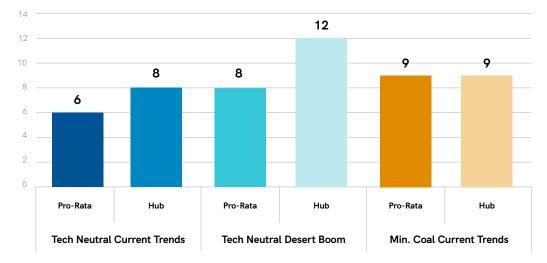
### **KEY FINDING**

Hundreds of miles of new or upgraded transmission lines and nearly double the number of 500/230 kV transformers could be needed relative to today.











The transmission analysis shows that up to 380 miles of new or upgraded transmission lines and 12 new 500/230 kV transformers could be needed over the next decade. The lead times for siting, permitting, building and energizing transmission infrastructure are 5–9-plus years for 500 kV lines, 3–7 years for 230 kV lines and 3–5 years for 500/230 kV transformers. To add the needed transmission infrastructure given these long lead times will require a proactive approach to transmission planning.

# **Total System Cost**

Because maintaining affordability for customers is a fundamental component of SRP's mission, we developed affordability metrics for each system plan analyzed to assess and compare opportunities and risks. This section describes the total system cost and average system cost metrics, while the next section describes the residential bill impact metric.

The total system cost is the estimate of total costs in 2035 to serve customers, including costs related to customer programs, distribution, generation, transmission and normal utility operations. The average system cost is derived by dividing the total system cost by the total retail sales in 2035. Because energy demand growth varies across the scenarios, the average system cost provides a more direct comparison between cases for how costs are changing over time.

While these metrics allow comparison across system plans, they are developed using a simplified ISP analysis model and are not a comprehensive assessment of future financial indicators for SRP. Furthermore, the average system cost metric is not a customer rate metric and should not be interpreted as the rate that customers would pay under different cases. Lastly, differences in results across scenarios reflect scenario assumptions for external factors that are out of SRP's control (e.g., economic growth, fuel prices, resource costs and federal government policy).

Figure 6.23 shows the total system cost in 2035, broken out between generation, transmission, distribution, customer program and other costs. It also provides total system cost in 2025 for reference. Generation costs are the primary driver of differences in cost between cases. Transmission costs follow similar trends as generation costs, as both are influenced by load growth and new resource additions. Distribution costs vary across scenarios due to differences in load growth. Lastly, customer program costs grow through 2035 and continue to mitigate needs for new infrastructure across all cases.

Within the Current Trends and Desert Contraction scenarios, Technology Neutral is the lowest-cost strategic approach. While Technology Neutral allows new natural gas as a resource option, the other strategic approaches (No New Fossil and Minimum Coal) do not have a firm capacity option and thus lead to higher costs due to increased resource additions and transmission investments.

In general, the Desert Contraction cases have lower system costs than Current Trends, and the Desert Boom cases have higher costs, driven primarily by the differences in energy demand. In the Strong Climate Policy scenario, all three strategic approaches have similar costs due to a few factors. First, the aggressive federal emissions requirement in this scenario is a major driver, resulting in significant renewable and storage additions across all three strategic approaches. Second, in this scenario, a firm capacity resource is available in all three strategic approaches due to the accelerated availability of hydrogen. The unavailability of a firm capacity resource was the major driver of cost increases for these two strategic approaches under the other scenarios.



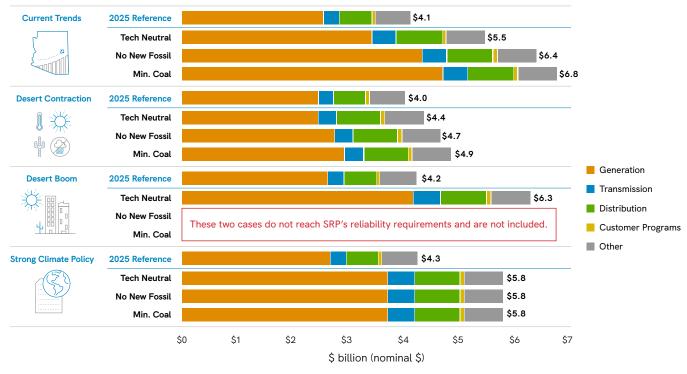
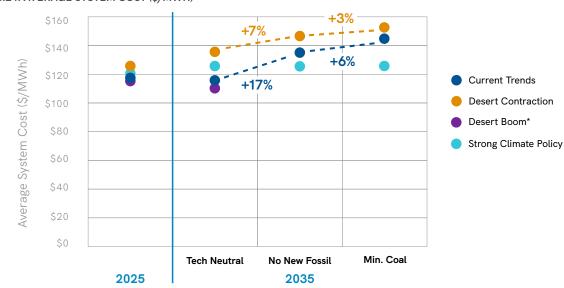


FIGURE 6.23: TOTAL SYSTEM COSTS FOR SRP'S POWER SYSTEM IN 2035 (\$ BILLION)

Figure 6.24 shows the average system cost in 2035, with 2025 provided for reference. The Technology Neutral strategic approach results in lower cost than the other strategic approaches with limited firm capacity options. In the Current Trends scenario, the No New Fossil and Minimum Coal approaches result in a 17% and 24% increase, respectively, in average system cost relative to Technology Neutral. In the Desert Contraction scenario, the No New Fossil and Minimum Coal approaches result in a 7% and 10% increase, respectively, in average system cost relative to Technology Neutral. The cost increase in Current Trends is greater than the cost increase in Desert Contraction because the higher load growth in Current Trends makes it more costly to reliably meet customer needs without new firm capacity resources.





<sup>\*</sup>For Desert Boom, the No New Fossil and Minimum Coal cases do not reach SRP's reliability requirements and are not included.



# **Residential Bill Impact**

This section describes the residential bill impact metric across cases. This analysis does not necessarily reflect how future costs would be allocated and recovered from customers and therefore should not be considered a projection of customer rates. SRP will carry out pricing processes in the future that will determine future rates. Nevertheless, this metric is helpful for comparing across cases to understand relative differences.

Figure 6.25 shows the increase in average residential customer rates between 2023 and 2035 along with the forecasted inflation expected over this period for reference. The figure shows the increase in the Technology Neutral strategic approach and then shows the increase in the alternative strategic approaches relative to the Technology Neutral strategic approach. SRP projects the cumulative impact of inflation to be 29% between 2023 and 2035. The Technology Neutral Current Trends approach has an increase of 28% over this same period, meaning that rates increase by less than inflation in this case.

In all scenarios, the Technology Neutral strategic approach results in the lowest impact to average residential rates. The No New Fossil and Minimum Coal approaches are more costly, with the greatest increases relative to Technology Neutral under Current Trends. Under the Current Trends scenario, the No New Fossil strategic approach results in a 19% increase in customer rates relative to Technology Neutral, and the Minimum Coal strategic approach results in a 27% increase. Under the Desert Contraction scenario, increases are higher across the cases as the lower load growth leads to less revenue to offset costs. Comparing the cases in the Desert Contraction scenario, the No New Fossil strategic approach results in a 8% increase in customer rates relative to Technology Neutral, and the Minimum Coal strategic approach results in a 13% increase. Under the Strong Climate Policy scenario, the residential bill impact is similar across the three strategic approaches, for the same reasons discussed in the Total System Cost section.

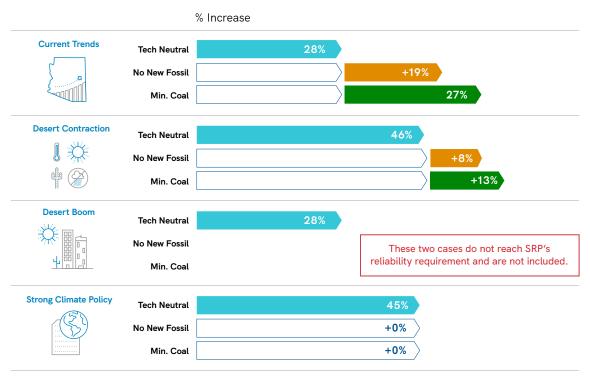


FIGURE 6.25: INCREASE IN AVERAGE RESIDENTIAL CUSTOMER RATES BETWEEN 2023 AND 2035



<sup>29%</sup> forecasted inflation

# **Risk Assessments**

The development and operational risk assessments identified risks and challenges that SRP could face for each of the system plans. It also identified potential mitigation options, which SRP is using to prepare its system and workforce for the future.

### **Development Risk**

Because each of the ISP system plans requires significant development of new resources, we performed a qualitative risk assessment to better understand the risks and challenges in building out these future power systems, as well as mitigation options.

### **Development Risks and Mitigation Options**

**Supply chain.** SRP continues to observe inflation and supply chain disruptions that began during the COVID-19 pandemic. These disruptions led to rising costs and extended development timelines for new infrastructure projects, including solar projects, battery storage projects, transmission infrastructure, distribution infrastructure, etc.

### **KEY FINDING**

To meet the pace of infrastructure needs, supply chain and development solutions are essential to managing costs and to meet the pace of transformation needed.

Future supply chain disruptions could also impact SRP's ability to develop new infrastructure, impacting ISP system plans with greater infrastructure additions the most. Mitigation steps that SRP is taking to address these risks include ordering key supplies as early as possible and seeking to develop a wider pool of potential suppliers to diversify supply chain risks.

**Siting and permitting**. Most infrastructure projects take several years for siting, permitting, construction and interconnection. Examples of projects with especially long and complex development processes include nuclear power plants, pumped hydro energy storage, gas pipelines and transmission. On the longer end of development timelines, some transmission projects can take well over a decade to site, permit, construct and energize. There are many variables that can impact the timing of developing projects, including stakeholder consultation, state and/or federal regulatory processes, development of enabling infrastructure (e.g., new transmission or gas pipelines), etc. If development timelines were to extend much longer than

expected, this would limit the pace at which SRP can build out the system and put ISP system plans with greater infrastructure additions at more risk. To mitigate this risk, SRP strives to collaborate with government agencies, other utilities and key stakeholders as early as possible. We are also exploring multiple project options so that SRP is prepared to undertake any one of these options more readily should the need arise.

**Multistate transmission.** While any transmission can have long development timelines and face uncertainty in permitting, these challenges exist even more for transmission that spans multiple states. Such interstate transmission projects may span

### **KEY FINDING**

With the amount of future infrastructure and resources needed, internal and external partnerships are going to be essential to build the future system and maintain high customer value.

longer distances and require consultation with more landowners. They also require approvals from different state regulatory bodies and may require approval from multiple federal agencies. The complex nature of developing such projects results in risks to development timelines. These risks are greatest for ISP system plans that add geothermal or wind in states such as California and New Mexico. SRP is working to mitigate this risk by proactively pursuing regional transmission projects that facilitate integration of diverse renewable resources.





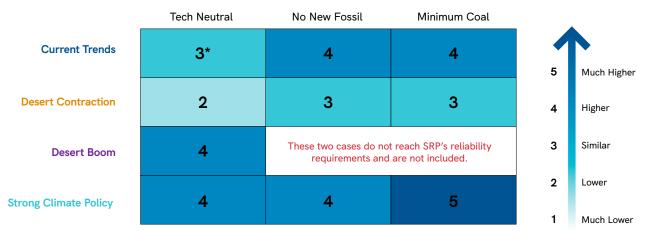
**Technology maturity.** Not all resource technologies have reached full maturity. Lithium-ion battery projects have proliferated in the last five years, but the total amount of capacity deployed is still limited relative to other technologies and they do not have a long track record of performance. Some battery projects, including a project contracted by SRP, have experienced fires that have rendered the resources unavailable. There are other technologies evaluated in the ISP that have not yet reached widespread commercialization, such as power plants powered by 100% hydrogen. There are still uncertainties in the cost, operations and enabling infrastructure for this technologies have a greater amount of inherent risk. To mitigate these risks, SRP is actively gaining operational experience with newer technologies and monitoring advancements for emerging technologies. SRP is also balancing the development of newer technologies (e.g., battery storage) with the deployment of more mature technologies (e.g., pumped hydro storage).

**Diversification.** The potential impact of any one of these development risks depends in part on the diversification of the system plan. If the system plan relies heavily on only a few technologies, then the entire system plan is at risk if one of those technologies encounters disruptions due to supply chain, permitting or other issues. To mitigate the risk associated with any one technology, SRP is pursuing a diverse system plan.

# **Development Risk Ratings**

SRP identified a development risk rating for each of the core system plans in the ISP, as shown in Figure 6.26, using the considerations highlighted above. Technology Neutral Current Trends acted as a baseline, and SRP evaluated all other plans relative to the development risk associated with that plan.

Technology Neutral Desert Contraction has a lower risk level because the system plan adds far fewer generating resources, transmission and distribution than the other plans. For the Desert Contraction scenario, the two other strategic approaches (No New Fossil and Minimum Coal) have a similar amount of risk as the baseline due to the amount of resource additions. All other system plans have higher risk levels due to the very rapid pace of resource additions, with some cases reaching between 25,000 and 35,000 MW of installed capacity. The Minimum Coal Strong Climate Policy case has the highest risk level not only due to the rapid pace of resource additions, but also because of the reliance on almost 800 MW of hydrogen capacity, which would require significant development of hydrogen infrastructure that doesn't currently exist. As discussed above, SRP is employing a suite of strategies to help mitigate risks.



#### FIGURE 6.26: DEVELOPMENT RISK RATING

\*Tech Neutral/Current Trends was the baseline case to which the development risk for all other cases were compared.

Development Risk Rating Scale



# **Operational Risk**

Because each of the ISP system plans requires a meaningful shift in the future operations of the system, SRP also performed a qualitative risk assessment to better understand the risks and challenges in operating these future power systems, as well as mitigation options.

### **Operational Risks and Mitigation Options**

**Variability and uncertainty.** The Inverter-Based Resources Integration Technical Working Session highlighted the profound changes that come with moving to a system that relies on more variable renewable generation to meet energy needs. Resources like solar and wind vary in output based on season and time of day. Also, this variability is not perfectly predictable, as the weather can impact solar generation due to cloud cover and wind generation due to changes in wind speed. Managing a system with higher penetrations of variable generation is more complex and comes with new risks in balancing energy demand, supply and market transactions. As a result, ISP system plans with

### **KEY FINDING**

A future system that relies more on variable renewable resources presents new challenges and will require new operating practices to ensure sufficient flexibility, reduce wear and tear on existing assets, and maximize benefits to customers.

higher penetrations of variable generation resources have greater operational risk. To mitigate these risks, SRP is taking several actions, including improving forecasts for variable renewable generation, increasing reserves to account for uncertainty and variability, pairing variable energy resources with flexible resources (e.g., energy storage) to reduce variability and increase dispatchability, managing resource curtailment to provide more flexibility to the system, and transacting with markets to provide more operational flexibility.

**Ramping needs.** With higher penetrations of variable generation, especially solar, the system experiences greater ramping needs for dispatchable generation. For example, on a system with a lot of solar generation, there is plentiful generation during the day. However, in the late afternoon and early evening, when electricity demand is high and solar generation rapidly declines, other resources need to ramp up output rapidly. This is a significant change in how the system must operate and creates new challenges. To mitigate these risks, SRP is working to add more flexible resources, such as battery storage, pumped storage hydro and natural gas, to maximize the flexibility from existing resources and from market transactions. SRP is exploring curtailing variable generation to help mitigate ramping needs and provide additional flexibility.

**Natural gas plant operations.** With increasing amounts of variable generation and increasing ramping needs, natural gas power plants operate differently than they have in the past. When variable renewable generation output is high and energy demand is low, natural gas plants ramp down output or even shut down. When variable renewable generation is low and/ or energy demand is high, natural gas plants ramp up output. This may involve shutting down and starting up natural gas plants more frequently than in the past, potentially even daily, which puts increased wear and tear on the generating units. Some natural gas plants may shut down for extended periods of time before starting up again. Systems that cool completely can cause aging seals or fittings to shrink, which can increase risks for more frequent maintenance and repair.



**Natural gas fuel transportation.** SRP acquires transportation rights on regional natural gas pipelines to secure reliable delivery of natural gas fuel we purchase throughout the year. If natural gas fuel consumption were to increase significantly beyond today's level of consumption, such as in the Technology Neutral Desert Boom system plan, this could create risks in being able to deliver natural gas fuel during critical days for reliability.

Depending on the increase in fuel consumption and how the regional energy landscape evolves, this could require the need for new natural gas pipeline infrastructure. To mitigate this risk, SRP is deploying a diverse mix of additional generating resources such as solar and wind that help to offset natural gas fuel consumption. SRP may also explore fuel storage solutions that can allow natural gas plants to continue to have access to fuel without relying solely on pipelines during critical days.

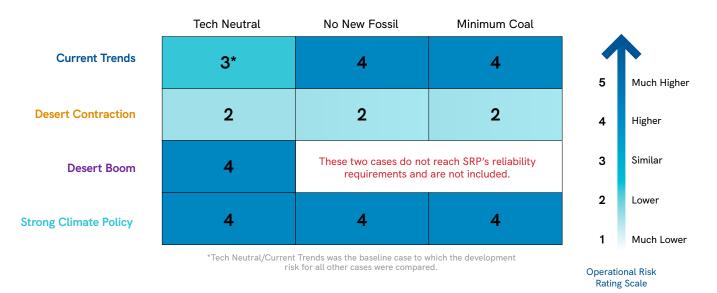
**Curtailment.** As variable renewable generation increases as a share of SRP's generation mix, there will increasingly be time periods when there is more renewable generation than can be delivered to customers, used to charge energy storage, or sold into markets. For example, during spring months, when energy demand is lower due to milder temperatures, solar generation is relatively high. The West already experiences higher levels of solar curtailment during these months, and this will become more pronounced as SRP and other utilities add more solar capacity. This will require changes in system operations to ensure the grid remains in balance. To accommodate these changes, SRP is making improvements to the dispatch of renewable resources to both curtail their energy production in a way that is most cost-effective and leverages their capabilities, when possible, and to provide ancillary services for controlling small mismatches between customer demand and generation. SRP is also exploring other uses for excess power generation, including storing in long-duration energy storage and generating hydrogen through electrolysis.

### **Operational Risk Ratings**

SRP developed an operational risk rating for each of the core system plans in the ISP, as shown in Figure 6.27, using many of the considerations highlighted above. Technology Neutral Current Trends acted as a baseline, and SRP evaluated all other plans relative to the operational risk associated with that plan.

The three Desert Contraction system plans have a lower operational risk level because annual energy demand is lower, variable generation penetration is lower, and natural gas fuel demand is lower. These three factors mitigate many of the identified operational risks. The three Strong Climate Policy plans have a higher operational risk level because these plans would require a complete transformation of system operations, including a high generation share from variable resources, increased ramping needs, and increased stress for natural gas-fired generators that would need to start up, shut down and ramp up output more frequently. The No New Fossil Current Trends and Minimum Coal Current Trends system plans also have a higher operational risk level for similar reasons, although the operational risk is slightly lower due to a higher share of generation from dispatchable resources. The Technology Neutral Desert Boom system plan has a higher operational risk level because this plan would require increased natural gas fuel consumption to a point that may not be feasible without significant expansion to the regional natural gas delivery system. As discussed above, SRP is employing a suite of strategies to help mitigate risks.

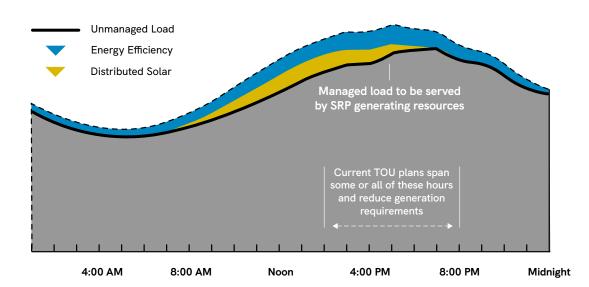




# **Considerations for Future Customer Programs and Pricing Plans**

Customer programs and pricing plans play an important role in managing SRP's load and peak energy demand. Figure 6.28 includes an illustrative projected peak day in 2035 and depicts how energy efficiency, distributed solar and time-of-use (TOU) programs can reduce SRP's load. Energy efficiency reduces total energy consumption throughout the day; distributed solar offsets generation from other resources during daytime hours; and TOU price plans can incentivize customers to reduce demand during peak hours. After accounting for these programs, the remaining load that SRP must serve is lower and shifted slightly later in the day.

#### FIGURE 6.28: ILLUSTRATIVE DEPICTION OF HOW CUSTOMER PROGRAMS AND PRICE PLANS HELP SRP MANAGE PEAK ENERGY DEMAND





SRP's existing customer programs work well for demand management in the current system. However, as increasing amounts of solar and wind are added to the system, the net load that is served by dispatchable resources begins to peak after the existing TOU window, as shown in Figure 6.29. This highlights the growing need for evening and overnight load reduction. However, the growth of mid-day renewable generation also presents the opportunity to shift load to these low-cost, low-emissions hours.

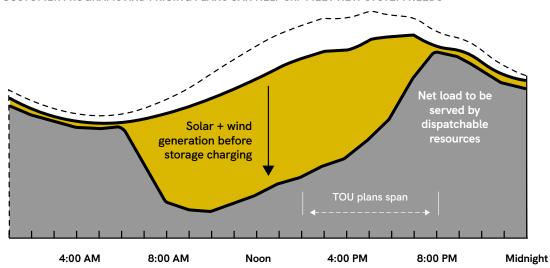


FIGURE 6.29: CUSTOMER PROGRAMS AND PRICING PLANS CAN HELP SRP MEET NEW SYSTEM NEEDS

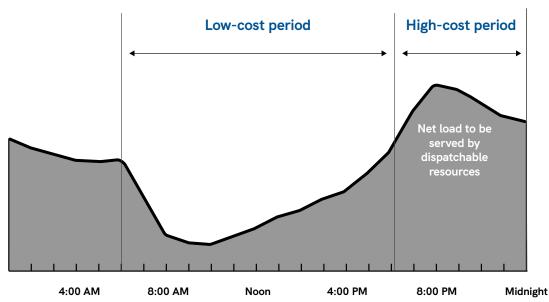
Figure 6.30 illustrates how system costs will change in the future system, with high-cost hours shifting to later in the evening, between 6 p.m. and midnight, and the low-cost period shifting to mid-day.

### **KEY FINDINGS**

SRP will need to evolve programs and price plans to encourage shifts in consumer behavior, and further educate customers on when to consume and when to conserve energy.

Changes in how our customers use energy will require continued innovation and flexibility in planning.

FIGURE 6.30: AS THE SYSTEM TRANSFORMS, NET LOAD IS THE NEW TARGET FOR PRICING AND PROGRAMS.





# CO<sub>2</sub> Emissions Reductions from Energy Efficiency, Distributed Generation and Electrification

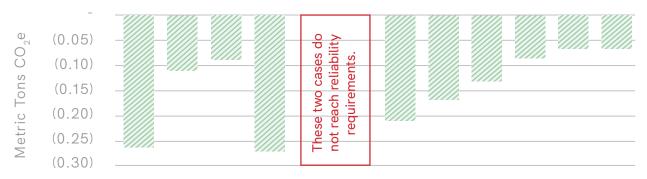
As customer programs reduce energy demand and peak load, they can also enable  $CO_2$  emission reductions. Figure 6.31 first shows the avoided  $CO_2$  per MWh of energy efficiency and distributed generation. Both programs result in avoided emissions without any increased grid emissions. The programs result in greater avoided  $CO_2$  under Technology Neutral (except for under Strong Climate Policy) because the energy mix comprises a greater share of carbon-emitting sources in those cases. As the power sector decarbonizes, marginal carbon emission reductions from energy efficiency and distributed generation will diminish over time because the impacts of these programs tend to align with hours of lower

### **KEY FINDING**

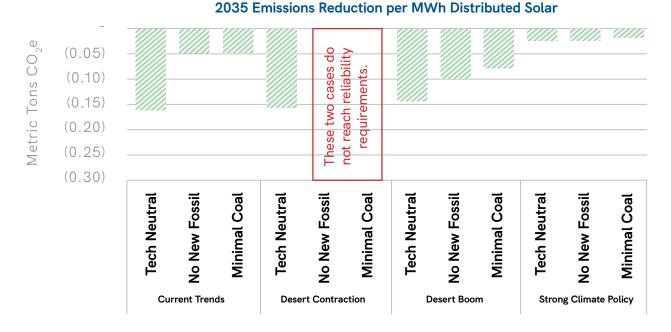
Electrification of end uses, including transportation and heating demand, creates new opportunities to shift energy usage to mid-day hours to help integrate more renewable energy and maximize carbon reduction impacts.

marginal emissions. This finding is particularly prominent under Strong Climate Policy cases due to the more stringent carbon targets. However, continuing to offer programs that reduce load during high-demand hours will lead to greater emissions reductions.

#### FIGURE 6.31: AVOIDED $CO_2$ FROM ENERGY EFFICIENCY AND DISTRIBUTED GENERATION



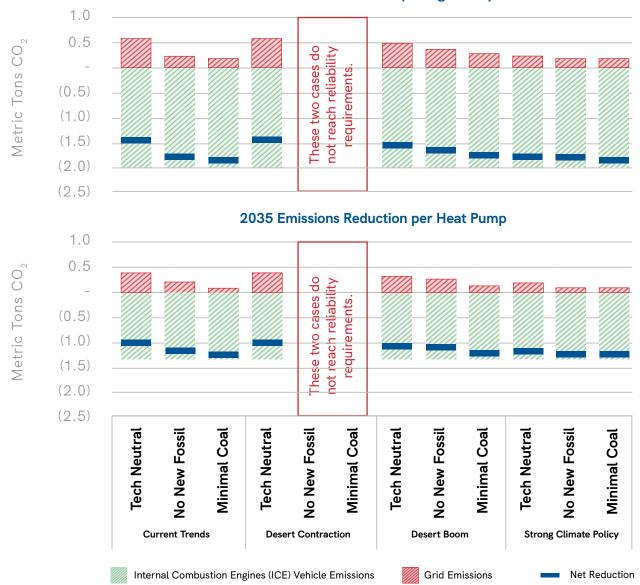
#### 2035 Emissions Reduction per MWh Energy Efficiency





Transportation and building electrification can also result in economywide carbon reduction, such as through greater adoption of electric vehicles and heat pumps. However, as these measures shift energy consumption to the electricity system, potential increases in grid emissions need to be accounted for. Figure 6.32 shows the marginal emission reductions, grid emissions and net reductions from light-duty electric vehicles and heat pumps in each scenario in 2035. The reduction in carbon emissions by replacing internal combustion engine vehicles outweighs the incremental emissions from EV charging loads. Under the current rate structure, light-duty and heavy-duty vehicles primarily charge overnight, when grid emissions are higher. However, shifting EV charging to daytime periods, when emissions are lower, through managed charging programs and/or pricing plans, could lead to further emissions on the grid, carbon emission reductions from offsetting gas usage is much more significant. In this case, heat pump usage concentrates in the morning when grid emissions are relatively high.

#### FIGURE 6.32: AVOIDED CO<sub>2</sub> FROM ELECTRIC VEHICLES AND HEAT PUMPS



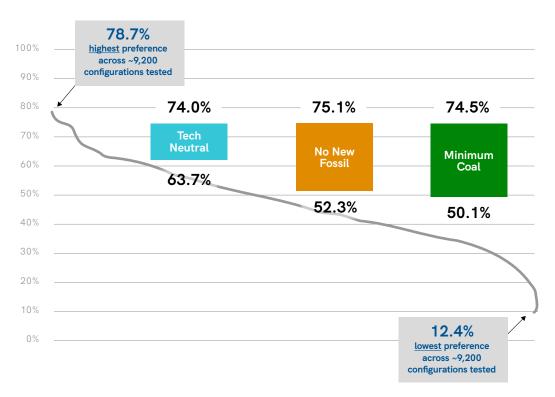
#### 2035 Emissions Reduction per Light-Duty EV

# **Residential Customer Research**

Research consultant Bellomy assisted in the development of a Customer Preference Rating for each of the core system plans in the ISP, as shown in Figure 6.33. This metric was developed using over 1,000 residential customers' responses in a conjoint survey designed to understand how they value different aspects of the power system.

Residential Customer Preference Ratings represent the percentage by which customers expressed preferences of each strategic approach in various future scenarios relative to SRP's current system. Based on the results of the residential customer surveys, the preference ratings ranged between 12% and 79% versus the current system when all potential configurations were considered. System plans analyzed in this research that represented the ISP strategic approaches all achieved preferences over 50% versus SRP's energy system today.

Key findings from the research revealed that Technology Neutral was the most favorable strategic approach by SRP residential customers in futures with higher load growth such as Desert Boom and Current Trends. On the other hand, Minimum Coal and No New Fossil strategic approaches had a greater preference in futures where load growth was low, such as Desert Contraction, and additional federal incentives for carbon-free and hydrogen technologies were assumed, like in the Strong Climate Policy future scenario. Overall, there were more consistent preferences for Technology Neutral across the various futures when compared to the other strategic approaches.



#### FIGURE 6.33: CUSTOMER PREFERENCE RATINGS - SHARE OF PREFERENCE VERSUS CURRENT ENERGY SYSTEMS

Note: Within the Strong Climate Policy scenario, cases for Tech Neutral and No New Fossil are identical. Only one illustrative mix was shown to customers to represent both cases, thus data shown are identical for these two cases. No New Fossil and Minimum Coal cases were not tested in Desert Boom because they did not reach reliability targets.

### Key findings from Residential Customer Research

**Top factors – affordability and bill impacts:** Affordability concerns were some of the most-selected future issues facing Arizona. In each phase of this research, affordability surpassed reliability slightly in importance when ranked by customers. Those with limited incomes, who make up approximately a third of SRP's residential customer base, put greater emphasis on affordability, while non-limited income customers reflected greater balance across factors. Additionally, when choosing a future energy system, customer selections revealed monthly bill impact as the top driver of preference.

**Understanding and openness to change:** Despite prioritizing affordability, customers recognized that the forthcoming challenges facing the region are interrelated and pose risks to sustainability, the economy and overall quality of life. Thus, they understood the need for a lower-carbon future energy system. Across scenarios, however, lower-cost strategic approaches were preferred by customers. While customers recognized the need for and expressed interest in SRP's investment in sustainable energy sources, they do not want to bear the cost of that investment.

**Willingness to engage:** Customers reported positive experiences with SRP's current programs and over half were interested in programs and rebates that will help them save money and energy. Additionally, about a third or more expressed interest in learning about SRP's energy efficiency programs, environmental efforts and infrastructure improvements.

### Recommendations from residential customers for SRP's ISP

Findings revealed that from the residential customer's perspective, the ideal future energy system should:

- Manage cost, first and foremost.
- Keep monthly bill impacts below a 10% increase (from current electricity bills).
- Include a diverse energy mix to ensure reliability.
- Provide the cleanest, most sustainable energy without exceeding a 10% bill increase (from current electricity bills).

For additional details about the ISP customer research effort and key findings, please refer to the full reports for phases 1, 2 and 3 provided as appendices to this report.

# **Sensitivities**

This section presents results for the 10 sensitivities that SRP analyzed for each strategic approach in the ISP.

- High Energy Efficiency
- High Distributed Generation Adoption
- High Demand Response
- Increased Load Management
- High Gas Price

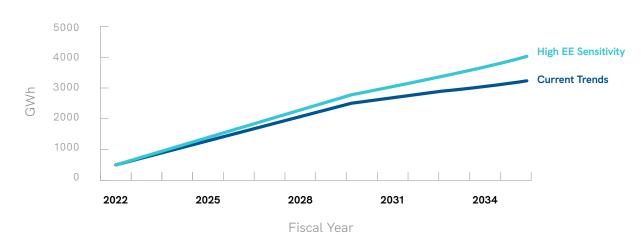
- Low Gas Price
- Volatile Gas Price
- High Technology Cost
- Low Technology Cost
- Regional Diversity



Each sensitivity is conducted relative to the Current Trends scenario as that scenario reflected the central planning assumptions. For presentation of the results, the three gas price sensitivities (High, Low and Volatile Gas Prices) are grouped together, as well as the two technology cost sensitivities (High and Low Technology Costs), yielding seven groups of sensitivities.

# **High Energy Efficiency**

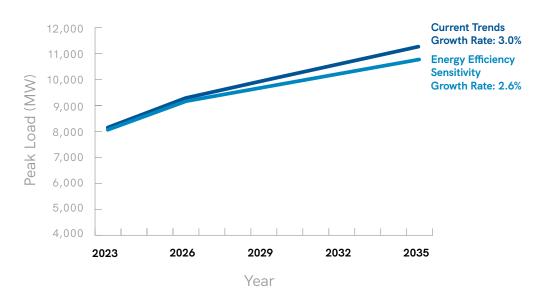
In the High Energy Efficiency (High EE) sensitivity, expansion of requirements pursuant to federal codes and standards lead to approximately 700 additional GWh of energy efficiency by 2035 relative to Current Trends. With this higher energy efficiency growth, total energy efficiency savings reach 4,471 GWh by 2035.



#### FIGURE 6.34: ANNUAL ENERGY EFFICIENCY ASSUMPTIONS

Figures 6.35 and 6.36 show peak load and energy demand forecasts for the High EE sensitivity, compared to Current Trends. In addition to reducing annual energy demand and overall load growth rates through 2035, these expanded energy efficiency customer programs reduce peak load by 395 MW in 2035 relative to Current Trends.







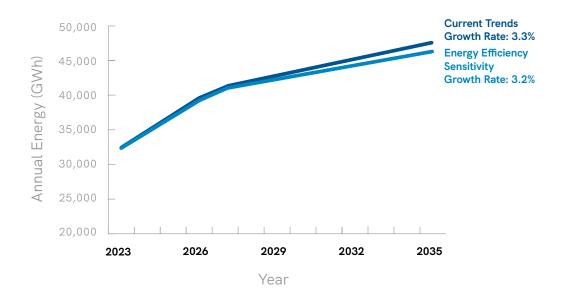


Figure 6.37 shows the distribution substation bay additions under the High EE sensitivity relative to the Current Trends scenario (see Figure 6.8 for the remaining scenarios). The High EE sensitivity results in slightly fewer substation bay additions than in Current Trends. The investment needs are similar to the Strong Climate Policy scenario, however, because the load forecasts are similar. The sensitivity results demonstrate a potential for energy efficiency to help defer distribution investment needs. However, this ability to help defer future investments will vary significantly across the system and must be assessed on a case-by-case basis when evaluating future distribution investments.

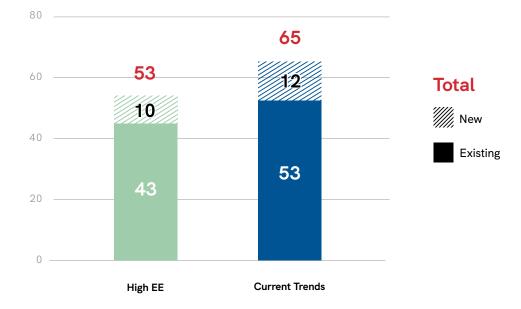


FIGURE 6.37: SUBSTATION BAY ADDITIONS AT EXISTING AND NEW SUBSTATIONS (FY23-35) - HIGH ENERGY EFFICIENCY SENSITIVITY



As shown in Figure 6.38, the additional energy efficiency in the High EE sensitivity case reduces the need for resources across all strategic approaches. In the Technology Neutral case, there are about 400 MW less new gas peaker builds in the High EE sensitivity than in Current Trends. In the No New Fossil and Minimum Coal cases, there are even fewer resource builds, particularly batteries (which had been the primary resource selected to meet capacity needs) and solar (which is less economic to add with fewer batteries to integrate the solar).

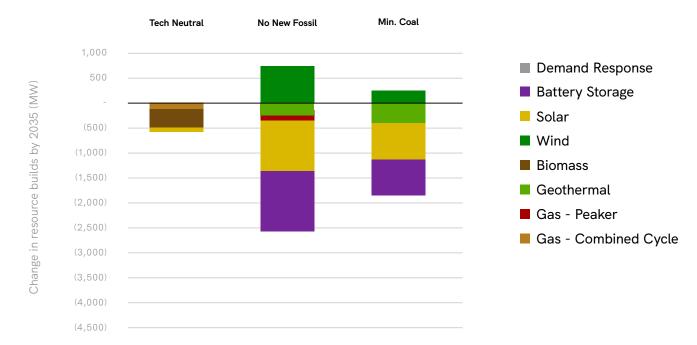


FIGURE 6.38: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - HIGH ENERGY EFFICIENCY SENSITIVITY





Figure 6.39 shows the resulting changes in total system cost and emissions under the High EE sensitivity, normalized by the kW reduction in PRM from the increased energy efficiency. It is important to note that the results do not include costs such as equipment, installation and program overhead, nor incentive payments or lost revenue that are relevant to ratepayer benefits and costs (such as those captured in the Ratepayer Impact Measure test). Because higher energy efficiency reduces the PRM requirement and the cost of meeting the PRM requirement under No New Fossil and Minimum Coal is higher without new firm resource options, additional energy efficiency results in greater cost savings in the Minimum Coal and No New Fossil cases. Conversely, additional energy efficiency results in relatively lower savings in the Technology Neutral case, where there are new firm capacity options. The Minimum Coal and No New Fossil cases also experienced emissions increases with more energy efficiency due to a net offset in renewable resource capacity and greater natural gas generation and market purchases, while the Technology Neutral case saw a decline in emissions due to a reduction in natural gas generation.

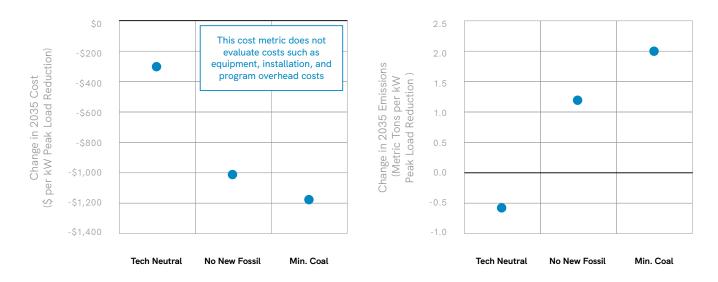


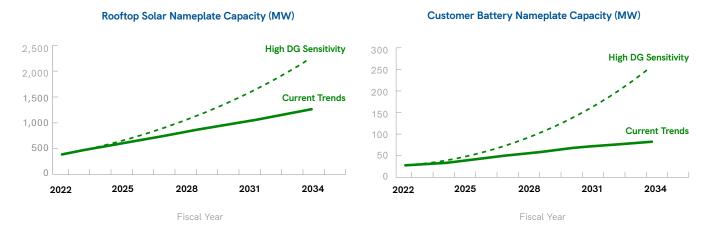
FIGURE 6.39: HIGH ENERGY EFFICIENCY: CHANGE IN 2035 TOTAL SYSTEM COST AND CO<sub>2</sub> EMISSIONS, NORMALIZED BY KW PEAK LOAD REDUCTION

Overall, the High EE sensitivity case demonstrates the ability for energy efficiency to not only offset overall energy demand but also demand during peak periods, which in turn can help mitigate the need for incremental investments in the distribution system and firm capacity resources. Cost savings are highest in cases with limited firm capacity resource options (No New Fossil and Minimum Coal) due to the higher cost of meeting the PRM in those cases (relative to Technology Neutral), although emissions increase in those cases due to greater reliance on emitting generation resources to meet energy demand.



# **High Distributed Generation Adoption**

The High Distributed Generation sensitivity included approximately 960 additional MW of distributed solar and approximately 175 MW of distributed storage by 2035. The expanded distributed generation reduces annual peak load and energy demand growth relative to Current Trends, as shown in Figure 6.41.



#### FIGURE 6.40: HIGH DISTRIBUTED GENERATION SENSITIVITY CAPACITY (MW)

FIGURE 6.41: PEAK LOAD (MW) AND ENERGY DEMAND (GWH) FORECASTS - HIGH DISTRIBUTED GENERATION SENSITIVITY

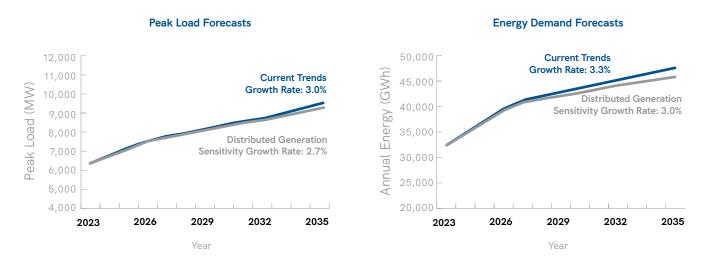
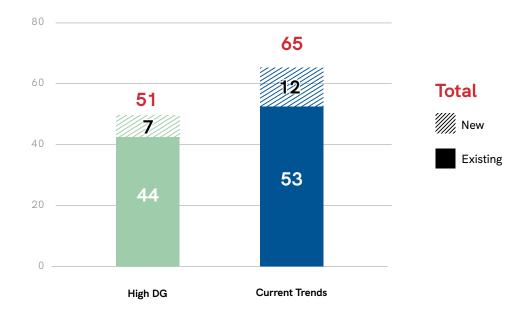


Figure 6.42 shows the distribution substation bay additions under the High Distributed Generation sensitivity relative to the Current Trends scenario (see Figure 6.8 for the remaining scenarios). The High Distributed Generation sensitivity results in slightly fewer substation bay additions than in the Current Trends scenario. The load forecast for this sensitivity is similar to that in the Strong Climate Policy scenario, which is why the investment needs are similar between these two cases. This result reflects the potential for distributed generation to help defer distribution investment needs generally. However, this ability to help defer future investments will vary significantly across the system and must be assessed on a case-by-case basis when evaluating future distribution investments.



FIGURE 6.42: SUBSTATION BAY ADDITIONS AT EXISTING AND NEW SUBSTATIONS (FY23-35) - HIGH DISTRIBUTED GENERATION SENSITIVITY



Additional distributed generation reduces the overall need for new resources, as shown in Figure 6.43. In the Technology Neutral case, increased distributed solar primarily displaces utility-scale solar, while distributed storage displaces some natural gas capacity. In the No New Fossil and Minimum Coal cases, increased distributed generation primarily displaces utility-scale solar and storage.

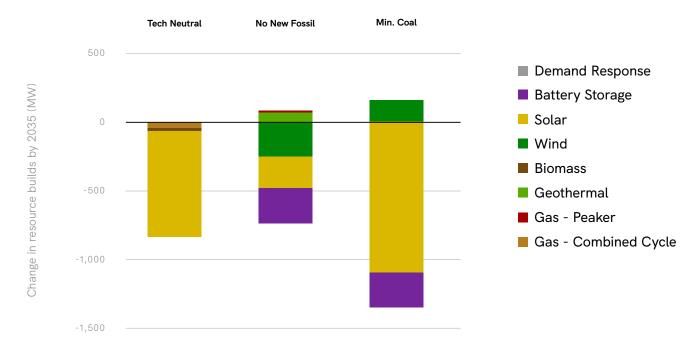
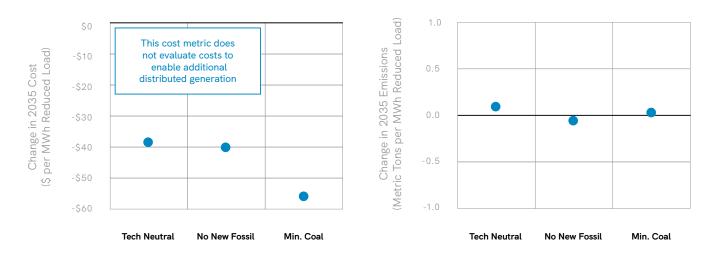


FIGURE 6.43: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - HIGH DISTRIBUTED GENERATION SENSITIVITY



Figure 6.44 shows the resulting reductions in total system cost and changes in emissions under the sensitivity, normalized by the MWh of reduced load from additional distributed generation. It is important to note for these results that there is uncertainty as to how well distributed storage dispatch would align with grid needs and that these results do not include the costs to SRP or its customers of adding the distributed generation. Adding distributed generation generally leads to total system cost reductions, with the greatest reductions in the Minimum Coal case due to the greatest offset of capacity. However, there was very little impact of distributed generation on emissions across all cases, given it primarily substituted distributed solar generation for utility-scale solar generation.

#### FIGURE 6.44: HIGH DISTRIBUTED GENERATION: CHANGE IN 2035 TOTAL SYSTEM COST AND CO<sub>2</sub> EMISSIONS, NORMALIZED BY MWH REDUCED LOAD

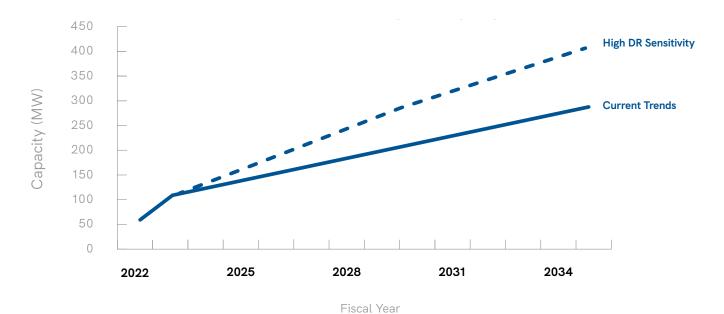


Overall, increased levels of distributed generation resources (solar PV and battery storage) reduce overall energy demand as well as energy demand during peak periods that need to be served by utility-scale resources. As a result, increased adoption of these resources helps mitigate the need for incremental distribution system investments and offsets the need for some utility-scale generation resources: Distributed solar primarily helps offset utility-scale solar, while increased distributed storage is able to offset a portion of capacity resources (gas and/or batteries). The analysis finds that increased adoption of distributed resources leads to the greatest reductions in total system costs in the Minimum Coal strategic approach due to the greatest offset of utility-scale resources and a relatively small impact on emissions across all cases.



# **High Demand Response**

The High Demand Response sensitivity assumes an additional 100 MW of demand response by 2035, reaching a total of 400 MW (compared to 300 MW under the Current Trends scenario).



#### FIGURE 6.45: ANNUAL DEMAND RESPONSE CAPACITY ASSUMPTIONS

The additional demand response capacity results in a change in resource builds relative to the Current Trends scenario, as shown in Figure 6.46. Increased demand response displaces capacity resources in all strategic approaches. In the Technology Neutral case, adding an additional 100 MW of demand response reduces over 30 MW of natural gas peaker builds.

In the No New Fossil and Minimum Coal cases, the additional demand response substitutes for 50 MW of battery storage builds. The outcome that the reduction of battery capacity is equal to half of the demand response additions reflects the assumption that demand response provides less reliability capacity to the system than batteries; while demand response and battery resources provide similar services to the system, demand response is more limited in number and duration of dispatch events. Because some of the storage resources that are offset are battery storage paired with solar, there is a reduction in solar capacity and a corresponding increase in wind (and biomass in No New Fossil). Less capacity is offset in the Technology Neutral case because natural gas capacity has a greater contribution to reliability needs relative to demand response, battery storage and solar.



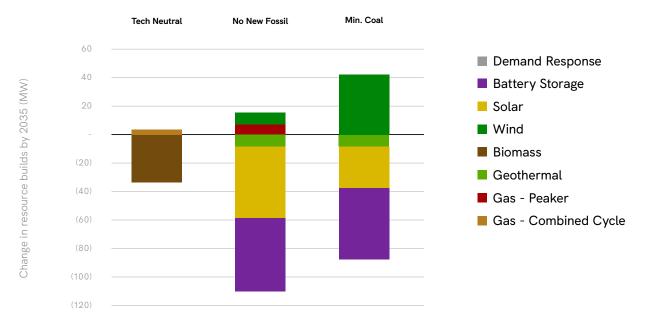
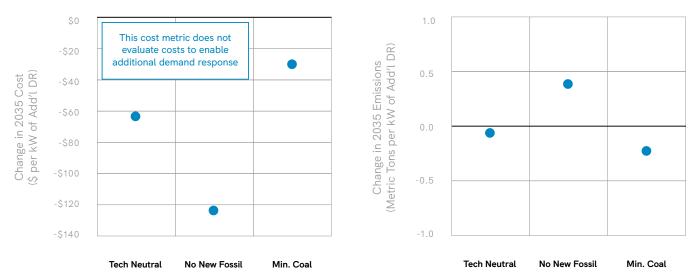


FIGURE 6.46: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - HIGH DEMAND RESPONSE SENSITIVITY

Figure 6.47 shows the resulting change in total system cost and emissions under the sensitivity, normalized by the additional demand response capacity. Note that the total system cost metric does not include the incremental costs needed to enable this additional demand response capacity, so the change in total system cost only reflects gross savings and not net savings. Additional demand response results in the greatest gross savings under the No New Fossil case due to larger offsets in capacity additions. The Technology Neutral case has a smaller reduction in costs because a relatively small amount of natural gas capacity is offset. Emissions increase in the No New Fossil case when demand response is added due to a slight increase in gas emissions to compensate for the net reduction in clean energy capacity. There are small emissions reductions in Technology Neutral due to the reduction in gas capacity and in the Minimum Coal case due to the greater additions of wind capacity offsetting the displaced capacity.



# FIGURE 6.47: HIGH DEMAND RESPONSE: CHANGE IN 2035 TOTAL SYSTEM COST AND $CO_2$ EMISSIONS, NORMALIZED BY KW OF ADDITIONAL DEMAND RESPONSE

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Overall, increased levels of demand response largely help mitigate the need for capacity resources (gas and/or batteries). Mitigating the need for these resources leads to total system cost savings, with the greatest savings in the No New Fossil case, although this case also sees an uptick in emissions.

## **Increased Load Management**

The Increased Load Management sensitivity assumed that there is an additional 200 MW of aggregate flexibility through managed EV charging or other flexible loads, allowing SRP to shift up to 800 MWh of energy demand each day.

SRP found that increased load management displaces a portion of resources needed for reliability. In the Technology Neutral strategic approach, additional load management reduces gas builds and helps integrate more solar capacity by shifting energy demand from evening hours to daytime hours. In the No New Fossil and Minimum Coal cases, load management substitutes one for one for battery storage capacity, offsetting the paired battery storage and solar that is otherwise built and leading to a small increase in wind.

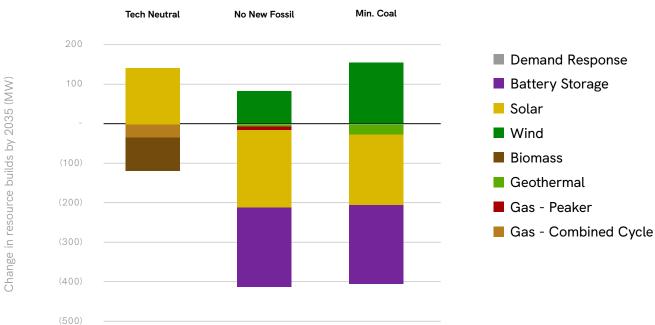
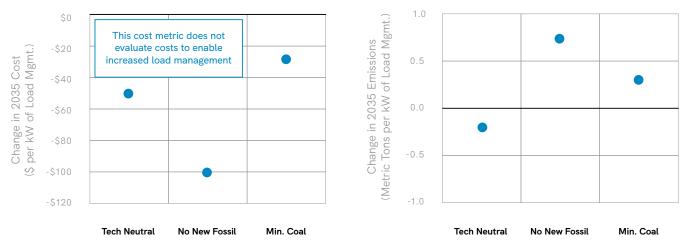


FIGURE 6.48: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - INCREASED LOAD MANAGEMENT SENSITIVITY

Figure 6.49 shows the resulting reductions in total system cost and changes in emissions under the sensitivity, normalized by kW of increased load management. This sensitivity assumes that SRP has sufficient control or can incentivize customers to get desired performance. Additionally, this sensitivity does not evaluate costs to enable increased load management. The dynamics of increased load management are similar to that of demand response, resulting in similar cost and emissions impacts. Relative to the Current Trends scenario, increased load management generally leads to reductions in total system costs, with the greatest impact on the No New Fossil case. The Minimum Coal case has the smallest reduction in costs because greater amounts of wind capacity are added to make up for the reduced solar and battery capacity. While emissions decrease in Technology Neutral due to the reduction in gas generation, emissions increase under No New Fossil and Minimum Coal due to the larger decline in clean energy capacity.



FIGURE 6.49: CHANGE IN 2035 TOTAL SYSTEM COST AND EMISSIONS, NORMALIZED BY KW OF INCREASED LOAD MANAGEMENT



Overall, increased levels of load management such as managed EV charging largely help mitigate the need for firm capacity resources (gas or batteries). Mitigating the need for these resources leads to total system cost savings, with the greatest savings in the No New Fossil case, although this case also sees the highest uptick in emissions.

# High, Low and Volatile Gas Prices

The high and low gas price sensitivity cases were based on the 2022 EIA AEO Low and High Oil & Gas Supply Cases, respectively. SRP found that additions of natural gas and renewable/ storage resources depend on gas prices, but in all cases, both new renewables and firm capacity are part of a least-cost portfolio. For example, higher natural gas prices (HGP) increase total capacity additions, driving increases for solar, wind and storage while offsetting some gas capacity. On the other hand, lower natural gas prices (LGP) reduce total capacity additions, driving higher additions of natural gas while offsetting solar and wind additions.

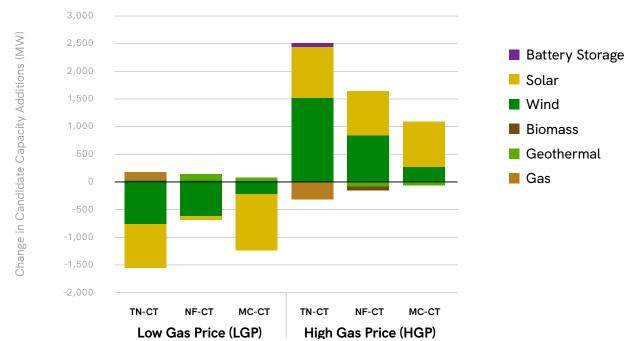


FIGURE 6.50: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - HIGH AND LOW GAS PRICES SENSITIVITY

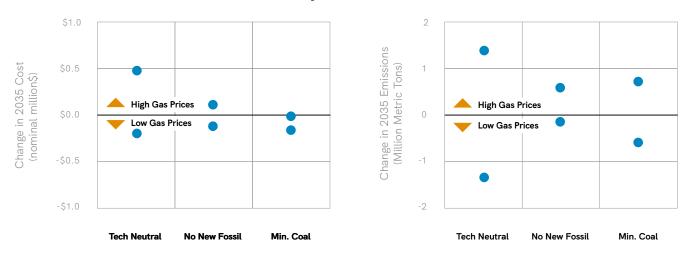


Figure 6.51 shows the change in 2035 total system cost and emissions, relative to the Current Trends scenario. High Gas Prices had the strongest impact on total system cost for the Technology Neutral approach, while the costs for the No New Fossil and Minimum Coal cases were relatively stable. For Technology Neutral, the High Gas Price sensitivity caused a larger change in cost than the Low Gas Price sensitivity because the high gas prices increased more than the low gas prices decreased. Cost

### **KEY FINDING**

New renewables and firm capacity are part of a least-cost portfolio, even under a wide range of gas prices.

impacts under No New Fossil and Minimum Coal were mild for both the High Gas and Low Gas price sensitivities. Emissions increased in the Low Gas Price sensitivity and decreased in the High Gas Price sensitivity for all strategic approaches, but to a lesser extent for No New Fossil.



#### FIGURE 6.51: CHANGE IN 2035 TOTAL SYSTEM COST AND CO, EMISSIONS, RELATIVE TO THE CURRENT TRENDS SCENARIO

Figure 6.52 shows the impacts of the variable gas price sensitivity on total system cost and emissions between 2025 and 2035, relative to the Current Trends scenario. This sensitivity did not vary resource buildouts, so the changes over time are only a result of changes to gas prices (and associated impacts on market prices). The variability in natural gas prices leads to fluctuations in total system costs, particularly in the 2030s, with total system cost increasing or decreasing by over +/- 200 million in a given year and emissions increasing by over 2 million metric tons in a given year.







# FIGURE 6.52: VARIABLE GAS PRICES: ANNUAL CHANGE IN TOTAL SYSTEM COST (TOP) AND EMISSIONS (BOTTOM), RELATIVE TO THE CURRENT TRENDS SCENARIO

Overall, the trajectory of future natural gas can have important implications for SRP's resource portfolio. Higher natural gas prices result in increased additions of renewables and storage (offsetting a smaller amount of natural gas builds in Technology Neutral), higher total system costs and lower emissions in 2035. Lower natural gas prices result in lower renewable additions (with a slight uptick in natural gas builds under Technology Neutral), lower total system costs and higher emissions. The potential for unexpected gas price volatility in the future could result in higher system costs or emissions.

# High and Low Technology Costs

The High and Low Technology Cost sensitivities were based on the 2022 NREL ATB High and Low Cases, respectively. Lower Technology Costs (LTC) increase total capacity additions, driving increases in solar and battery storage while offsetting some natural gas capacity. On the other hand, Higher Technology Costs (HTC) reduce total capacity additions, primarily offsetting solar additions. FIGURE 6.53: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - HIGH & LOW TECHNOLOGY COSTS

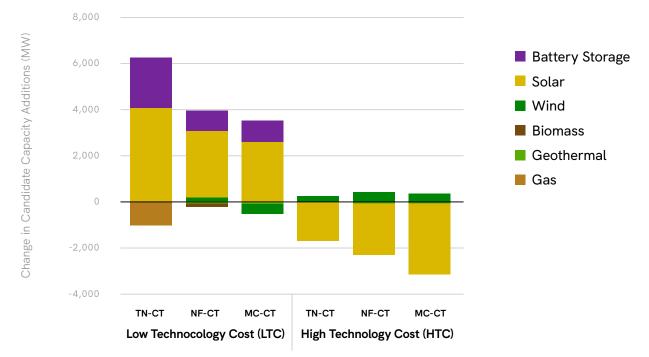


Figure 6.54 shows the change in 2035 total system cost and emissions, relative to the Current Trends scenario. The change in technology costs causes the greatest cost impact on the Minimum Coal case, while the Technology Neutral case experiences relatively low impacts to cost. Across all cases, higher technology costs lead to higher emissions and lower technology costs lead to lower emissions.

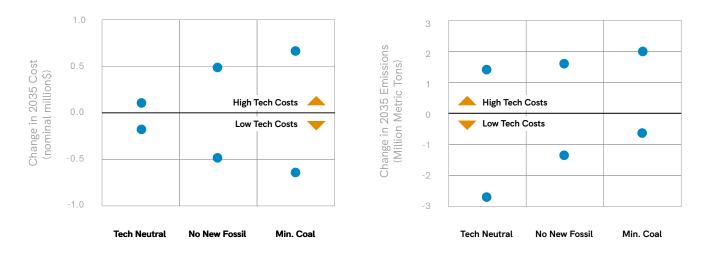


FIGURE 6.54: CHANGE IN 2035 TOTAL SYSTEM COST AND CO<sub>2</sub> EMISSIONS, RELATIVE TO THE CURRENT TRENDS SCENARIO

Overall, the trajectory of future technology costs can have important implications for SRP's resource portfolio. Lower renewables and storage technology costs result in increased additions of solar and storage (and higher total capacity additions), lower total system costs and lower emissions in 2035. Higher technology costs result in lower renewable additions, higher total system costs and higher emissions. In all cases, new firm capacity is still needed.



# **Regional Diversity**

In the Regional Diversity sensitivity, SRP reduced the target planning reserve margin (PRM) from 16% to 13% (338 MW reduction by 2035) to serve as a proxy to represent the assumption that expanded transmission and regional coordination allow for increased resource and load diversity. The lower PRM reduces the need for resources on SRP's system. In the Technology Neutral strategic approach, there are fewer gas peaker builds. In the No New Fossil and Minimum Coal cases, larger amounts of resources are offset. The most impacted resources are batteries (due to the lower total PRM requirement) and solar (which is less economic to add with fewer batteries to integrate the solar). These resources are partially replaced by wind in both cases.

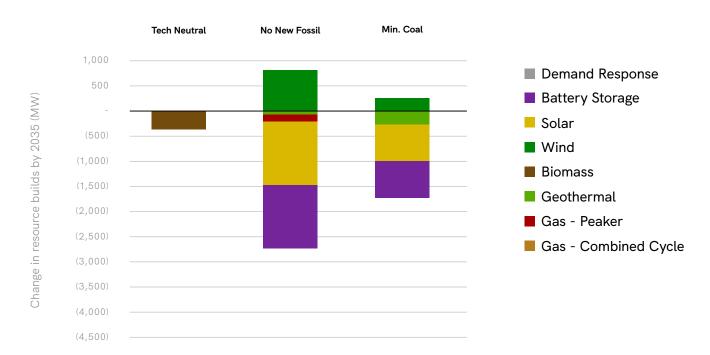
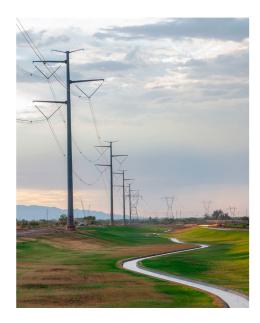


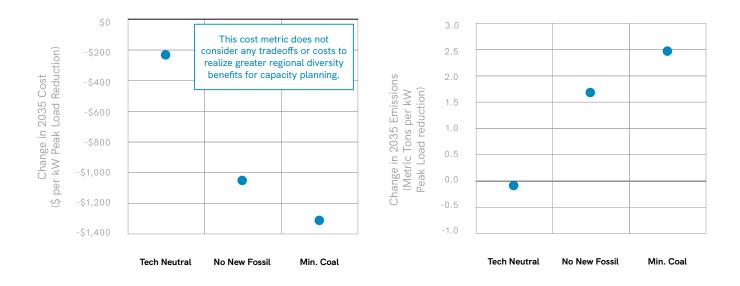
FIGURE 6.55: CHANGE IN RESOURCE BUILDS BY 2035 (MW) RELATIVE TO THE CURRENT TRENDS SCENARIO - REGIONAL DIVERSITY

Figure 6.56 shows the resulting reductions in total system cost and changes in emissions under the sensitivity, normalized by the kW PRM reduction. For this sensitivity, the 3% PRM reduction is hypothetical, and the results do not consider any trade-offs or costs to realize greater regional diversity benefits for capacity planning. Because No New Fossil and Minimum Coal have higher costs of meeting the PRM due to the lack of new firm capacity resources, Regional Diversity results in the greatest cost reductions for these cases and the lowest cost reductions for Technology Neutral, in which there are new firm capacity resource options. While the Technology Neutral case experiences a very slight decrease in emissions, No New Fossil and Minimum Coal have increases in emissions due to natural gas generation and market purchases compensating for the reduction in renewable generation.





#### FIGURE 6.56: CHANGE IN 2035 TOTAL SYSTEM COST AND EMISSIONS, NORMALIZED BY KW PEAK LOAD REDUCTION



Overall, increased regional market participation largely helps mitigate the need for firm capacity resources (gas and/or batteries) due to increased resource and load diversity. Cost savings are highest in cases with limited firm capacity resource options (No New Fossil and Minimum Coal) due to the higher cost of meeting the PRM in those cases (relative to Technology Neutral), although emissions increase in those cases due to greater reliance on emitting generation resources to meet energy demand.

# **Summary of ISP Key Findings**

The key findings from the analysis described above are summarized here for reference. These key findings served as the foundation to inform the ISP System Strategies described in Section 8.

#### **Customer Programs and Pricing Plans**

- SRP will need to evolve programs and price plans to encourage shifts in consumer behavior and further educate customers on when to consume and when to conserve energy.
- Electrification of end uses, including transportation and heating demand, creates new opportunities to shift energy usage to mid-day hours to help integrate more renewable energy and maximize carbon reduction impacts.
- Changes in how customers use energy will require continued innovation and flexibility in planning.

#### Infrastructure

- Customers' energy demand is expected to increase rapidly through 2035 in most scenarios, even with significant expansion of customer programs and customer-sited generation.
- Significant investments in new transmission infrastructure are needed over the next decade to connect new resources and customers while also achieving reliability and sustainability goals. These investments will need to be strategically located and timed.



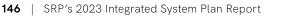
- Load growth will drive new distribution infrastructure needs while changes in how our customers use energy will require innovation and flexibility.
- SRP will likely need to double or triple resource capacity in the next decade to serve customers while achieving reliability and sustainability goals. This will be at an unprecedented pace.
- New renewables and firm capacity are part of a least-cost portfolio, even under a wide range of gas price and technology cost sensitivities.
- When paired with firm capacity, solar and wind contribute to a least-cost portfolio while helping SRP reduce carbon emissions and water usage. If the U.S. government enacted a mandate for 85% CO<sub>2</sub> reductions by 2035 (Strong Climate Policy), further acceleration of renewable and storage deployment would be required.
- Hundreds of miles of new or upgraded transmission lines and nearly double the number of 500/230 kV transformers could be needed relative to today.
- Location of generation matters and plays a significant role in the buildout of the 500 kV and 230 kV transmission system.

#### **Operations**

- Without new firm generation capacity, the system cannot satisfy reliability requirements under a high load growth scenario. In other load growth scenarios, the system can satisfy reliability requirements without new firm generation capacity but requires significant additions of renewable and energy storage resources.
- The reduction in coal generation and expansion of carbon-free resources over time allow SRP to meet, and in many cases exceed, SRP's 2035 goals for carbon emission reductions and water resiliency.
- A future system that relies more on variable renewable resources presents new challenges and will require new operating practices to ensure sufficient flexibility, reduce wear and tear on existing assets, and maximize benefits to customers.

#### Partnerships to Meet the Pace of Transformation

- With the amount of future infrastructure and resources needed, internal and external partnerships are going to be essential to build the future system and maintain high customer value.
- To meet the pace of infrastructure needs, supply chain and development solutions are essential to managing costs and to meet the pace of transformation needed.





# **SECTION 7**

# **System Strategies**



# **System Strategies**

SRP faces an uncertain future that will continue to change at a rapid pace. In this dynamic and evolving environment, we must establish diverse strategies that can stand up to these changes while allowing for flexibility and adaptation. Utilizing our analysis and key findings, we have established seven System Strategies that will allow us to deliver the best value to our customers under future uncertainty and a wide range of potential outcomes.

The **System Strategies** are the Board-approved long-term strategies for planning and operating the power system in an integrated manner. These are strategies for all power system areas, including customer programs, distribution planning, resource planning, transmission planning, pricing and system operations. The strategies will guide us today through 2035, and they consider system developments needed beyond 2035 to meet SRP's 2050 goals. As a whole, these strategies will help to:

- Guide how we plan the system for the future and serve as the focal point for prioritizing our investments.
- Provide direction while maintaining flexibility to allow us to respond to future conditions.
- Guide our decisions on day-to-day planning activities.
- Signal to stakeholders and customers how we plan to evolve the system and meet the changing needs of our customers.

The System Strategies are also the starting point for developing the ISP Balanced System Plan and the ISP Actions, which are covered in detail in sections 8 and 9.

SRP used key insights from the ISP analysis, as discussed in Section 6, to develop the System Strategies that will help us maintain reliability and affordability while driving increased sustainability across a wide range of potential future scenarios. We also gathered and incorporated feedback from the Advisory Group members on these strategies before bringing them to SRP's Board. On Oct. 2, 2023, the Board approved the System Strategies.





Below are the seven interdependent System Strategies. Each strategy is reliant on the other strategies also being in place to ensure success and achievability. These are the strategies we can begin to implement now. Some strategies may take longer to implement than others, but the execution of all strategies together will enable us to meet evolving customer needs, achieve our 2035 Sustainability Goals, manage costs for customers, achieve an adequate and reliable power system, and adapt to a more sustainable future regardless of what the future may be in 2035.

Below is a detailed description of the seven System Strategies and discussion of the key findings from the ISP analysis that support them.

#### **Energy Investments**

# Invest in renewable resources and storage to manage fuel consumption and drive carbon and water reductions.

The ISP analysis demonstrated that new renewables combined with firm generation are part of a least-cost power generation portfolio. Across the different future scenarios, we saw the least-cost system plans add an average of 4,800 MW of renewables and storage.

Renewables do more than just contribute to a least-cost portfolio. They help reduce fossil fuel consumption and contribute to improved sustainability, helping SRP meet its 2035 carbon

reduction and water use goals. Our customers also want more renewables. We found from the residential customer research that customers want us to provide the most sustainable energy portfolio possible without significantly increasing their costs or compromising reliability. This strategy focuses on investing in renewables and storage to deliver exceptional value to our customers and help drive carbon and water reductions.

## **Capacity Investments**

Invest in firm generation, including natural gas, to support reliability and manage affordability while also supporting the advancement of emerging firm technologies.

The ISP analysis shows that firm generation, such as natural gas, is key to maintaining reliability. Firm generation includes resources that can dispatch on demand and generate over long periods of time (e.g., multiple days). Without new firm generation, reliability is compromised by 2028 under a high load growth scenario.

Firm generation resources, when added along with renewable and storage resources, are also key to maintaining affordability. On average, the least-cost system plan adds more than 2,000 MW of natural gas capacity by 2035, helping to offset losses in firm generation from coal plant retirements and the expiration of a natural gas tolling agreement. When new natural gas is not allowed to be added, total system costs are 17%–24% higher under the Current Trends scenario and 7%–11% higher under the Desert Contraction scenario. The addition of firm generation allows SRP to mitigate these cost impacts and maintain affordability.







While adding new firm generation is key to maintaining reliability and affordability, it does not mean that these resources will have high utilization. The Energy Investments system strategy envisions adding renewable and storage resources to reduce fuel consumption from fossil fuel-fired resources, which is reflected in the ISP analysis. As a result, new and existing natural gas generation resources are projected to operate less over time, with the anticipated systemwide capacity factor declining to roughly 25% by 2035.

This strategy recognizes the need for the advancement of other emerging firm technologies (such as hydrogen, new nuclear and long-duration storage) and the role that emerging technologies can play in helping meet a portion of firm resource needs in the future. We expect the new investments in natural gas generation to be hydrogen-ready to allow SRP to transition those resources to hydrogen if and when hydrogen becomes a commercially viable fuel option.

#### **Proactive Transmission**

# Proactively plan to expand transmission infrastructure to enable generator interconnections and load growth.

The ISP analysis showed that a significant investment in transmission is needed over the next decade, driven by the large amount of generation required to meet our growing loads. By 2035, SRP could need hundreds of miles of new or upgraded transmission lines and nearly double the number of 500/230 kV transformers relative to today. The location of this new generation capacity matters and has a significant impact on the buildout of the 500 kV transmission system. We must strategically locate and build

out new grid infrastructure to connect new resources and customers. It is in our best interest to strategically find the best location for new-generation resources and transmission. Siting and permitting transmission can be a decade-long process, necessitating a proactive approach in transmission planning.

#### **Distribution Innovation**

#### Ensure distribution grid readiness to maintain reliability and enable customer innovations to drive carbon reductions.

The distribution innovation strategy is focused on ensuring we are prepared for anticipated growth while maintaining reliability and enabling customer innovation. Load growth will drive additional infrastructure needs, while changes in how our customers use energy will require innovation and flexibility. This strategy allows us to understand and adapt to the complexities of balancing energy load growth with innovation that may reduce customer demand, such as managed EV charging, expanded deployment of distributed solar, and next-generation demand response programs.

lexities of balancing energy duce customer demand, d deployment of distributed onse programs. a dependable supply of electricity to all SRP customers

This strategy helps enable us to provide a dependable supply of electricity to all SRP customers and provide a reliable grid that can prepare for and recover from unanticipated disruptions to ensure energy availability, while at the same time helping us meet evolving customer needs.







## **Partnerships & Suppliers**

Explore partnerships and supply chain and development solutions that manage cost and availability to meet the pace of transformation.

SRP anticipates the need to double or triple resource capacity in the next decade to be able to best serve our customers while achieving our 2035 Sustainability Goals. This is an unprecedented pace of resource development, with potential additional needs for hundreds of miles of new transmission lines and numerous transformers on the transmission and distribution system. It will also require making decisions on specific investments, procurements,



workforce development, information technology systems, etc. With the amount of future infrastructure and resources needed and long lead times for certain assets, external partnerships will be essential to build the future system and maintain high customer value.

Customers and community partnerships will also be critical to achieving the transformation of the power system. To enable construction of the large amount of infrastructure SRP is planning, we must proactively build relationships and partnerships with communities, cities, counties, towns, government agencies and tribes, and engage with advocacy organizations to understand their perspectives. We can then better identify, prepare and preserve options for feasible sites for future system infrastructure. Through these partnerships, SRP can respond to evolving customer needs by providing safe, reliable, affordable and sustainable power while recognizing the different needs, challenges and perspectives of our customers.

In addition to partnering with customers and communities, supply chain disruptions and delays that are still being felt following the pandemic necessitate the need to find supply chain and development solutions. Future supply chain disruptions could further impact our ability to develop new infrastructure. This strategy helps enable supply chain solutions essential to managing costs for our customers and to meeting the pace of transformation needed which could include ordering key supplies as early as possible and developing a wider pool of potential suppliers to diversify supply chain risks.

#### **Evolution of Customer Programs & Pricing**

Evolve pricing and customer programs to improve economywide carbon reductions and pace infrastructure development, while recognizing customers' diverse needs.

SRP will need to evolve programs and price plans to deliver the best value to our customers. We saw in our Time-of-Use Exploratory Study, existing customer programs and price plans are effective at managing peak energy demand today, but as our energy mix changes, so must our customer programs and price plans. Adding significant amounts of solar energy will mean abundant, low-cost energy is often available during daytime hours.



The more expensive peak period will then shift later into the evening once the sun sets.



This also creates new opportunities to shift energy from increased electrification programs to mid-day hours to help integrate more renewable energy and maximize carbon reduction impacts.

During our transition to a more sustainable future, the timing and availability of low-cost resources will change with the increased adoption of renewable resources. We strive to strike the right balance of reliable, affordable and sustainable power for our customers. Currently, we have targets for Energy Efficiency and Demand Response adoption in our 2035 goals. We will continue studying options to accelerate and adapt to meet changing patterns in our customers' electricity use and help address significant load growth and capacity constraints over the next several years.

This strategy allows us to adapt to the needs of a changing grid and gives us an opportunity to recognize the different needs, challenges and perspectives of our customers and reflect that through new customer offerings that will help us maintain industry-leading customer satisfaction.

# Strategic Investment & Reinforcement of Existing Assets

Reinforce and maximize value of existing infrastructure with strategic investments to manage affordability and ensure future performance, grid security and resilience.

SRP's existing assets and generation are the foundation for our future. Our existing and contracted generating assets will make up 50% of our capacity, 70% of our reliability needs and 45% of our carbon-free energy in 2035. Additionally, our existing transmission lines will make up an estimated 90% of the total number of 230-plus

SRP SYSTEM STRATEGIES

kV line miles in 2035, and our distribution substation bays will make up 85% of the substation bays we need in 2035. The existing system is important, and we must strategically reinvest in the system we have today by continuing to perform routine maintenance to extend the life of our assets. Existing resources are needed to meet future customer needs and maintain a reliable grid that can prepare for and recover from both anticipated and unanticipated disruptions to ensure energy availability. This will ensure continued grid security, safety and performance.

We must also explore repurposing existing or retired coal plants with other emerging technologies and making more strategic generation investments to connect and use existing transmission whenever possible.

This strategy allows us to deliver exceptional system and energy value by minimizing the need for additional grid resource investments, which helps keep costs lower for our customers.





The System Strategies discussed in this section will guide SRP's planning activities and investment decisions in a way that balances all important considerations in developing a reliable, affordable and sustainable power system. Through robust analysis in the ISP, SRP developed a detailed understanding of the inherent trade-offs between reliability, affordability and sustainability and sought to establish an Integrated System Plan that fully balances all considerations.

It is important to reiterate that none of the System Strategies above can stand on their own. These strategies are intertwined and need to be executed simultaneously to best serve our customers and ensure that we will continue to provide reliable, affordable and sustainable power regardless of what the future brings.



# **SECTION 8**

# **Balanced System Plan**



# **Balanced System Plan**

The ISP Balanced System Plan is an illustration of what SRP's power system may look like in 2035 by implementing the seven System Strategies. We constructed the **Balanced System Plan** to help customers and stakeholders visualize the future power system based on what is known today. However, as discussed in previous sections, the entire utility industry faces a lot of change and uncertainty. As a result, we will inevitably need to adapt and evolve this plan as new information (e.g., updated economic development forecasts and technology cost projections) becomes available and as circumstances change, such as new laws or regulations being enacted.

#### **Developing the Balanced System Plan**

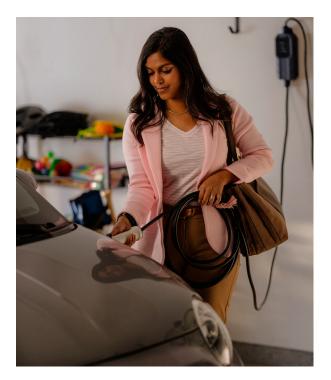
The ISP System Strategies detailed in Section 7 are the foundation for the Balanced System Plan. To identify how the system could evolve in a manner consistent with the System Strategies, SRP leveraged the results and key findings from the ISP analysis.

Of the strategic approaches analyzed, it was clear that no individual strategic approach performed best across all metrics. For example, the Technology Neutral strategic approach resulted in the lowest system cost and lowest residential customer bill impacts, whereas the Minimum Coal strategic approach performed best across multiple sustainability metrics. Separately, results from the ISP residential customer research found that customers want it all. They want SRP to advance sustainability performance while maintaining high levels of reliability and limiting cost increases.

In building out the Balanced System Plan, we considered the results of the various analyses, findings from the different strategic approaches and feedback from our customers to strike a balance between sustainability, affordability and various power system reliability risks.

Specific considerations used in developing the Balanced System Plan included the following goals:

- **Reliability:** Maintain firm generation capacity and expand grid needs while preparing for emerging grid technologies.
- **Affordability:** Utilize an all-of-the-above approach to diversify and moderate the pace of investments.
- **Sustainability:** Significantly expand investments in renewable energy and storage to drive carbon reductions and reduce water consumption.
- **Customer Focus:** Focus on managing costs and advancing sustainability and customer programs without sacrificing reliability.



#### FIGURE 8.1: GOALS OF THE BALANCED SYSTEM PLAN



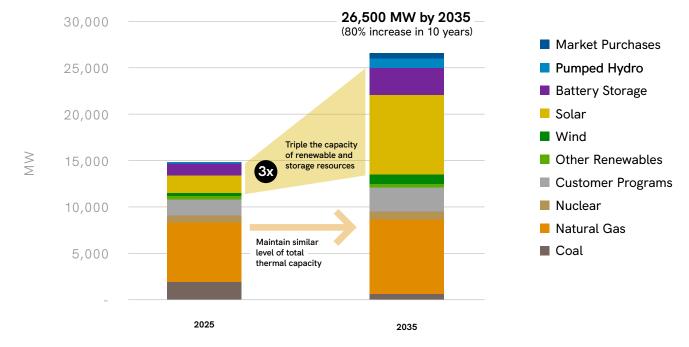
#### **Resources and Customer Programs**

The Balanced System Plan envisions significant resource additions between 2025 and 2035. By implementing the Energy Investment System Strategy, SRP could triple the total installed capacity of renewable and storage resources by 2035. Solar, being a low-cost renewable resource that helps displace fossil fuel generation, makes up the majority of the renewable energy additions in the Balanced System Plan, with 6,000 MW added. Other renewable additions include 800 MW of wind located in eastern Arizona to leverage existing transmission that becomes available when Coronado Generating Station retires in 2032, as well as 50 MW of geothermal and 50 MW of biomass to help provide resource diversity. The Balanced System Plan also includes 2,500 MW of additional energy storage, split between four-hour lithium-ion batteries and pumped hydro storage.

By implementing the Capacity Investment System Strategy, SRP would maintain similar levels of thermal generation as today to provide firm capacity. This includes investing in 2,000 MW of new natural gas generation to replace 1,300 MW of retiring coal generation and a 975 MW gas tolling agreement that expires in 2031. We did not include advanced nuclear or hydrogen in the Balanced System Plan due to development risks with those technologies becoming commercially available by 2035.

In addition to the utility-scale resource additions, the Balanced System Plan includes customer programs and customer-sited resources, which will help displace the need for utility-scale resources. Specifically, the Balanced System Plan envisions 700 MW of combined capacity from energy efficiency and demand response (labeled Customer Programs in figures 8.2 and 8.3) as well as 750 MW of customer-sited solar, demonstrating SRP's implementation of the Evolution of Customer Programs & Pricing System Strategy. While the Balanced System Plan does not reflect changes to customer pricing over time, SRP's evolution of price plans can help further mitigate resource additions by providing price signals to customers to moderate their demand during periods of lower supply.





#### FIGURE 8.2: BALANCED SYSTEM PLAN NAMEPLATE CAPACITY 2025-2035

FIGURE 8.3: BALANCED SYSTEM PLAN NAMEPLATE CAPACITY ADDITIONS BY 2035 (MW)

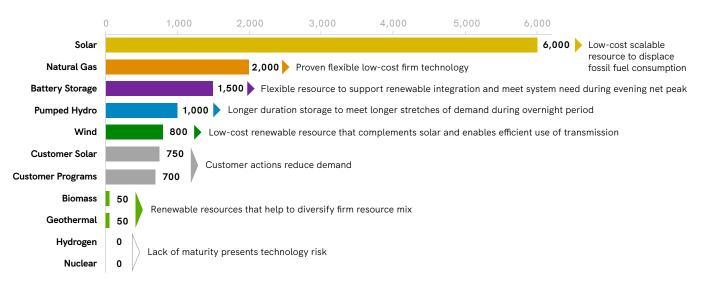
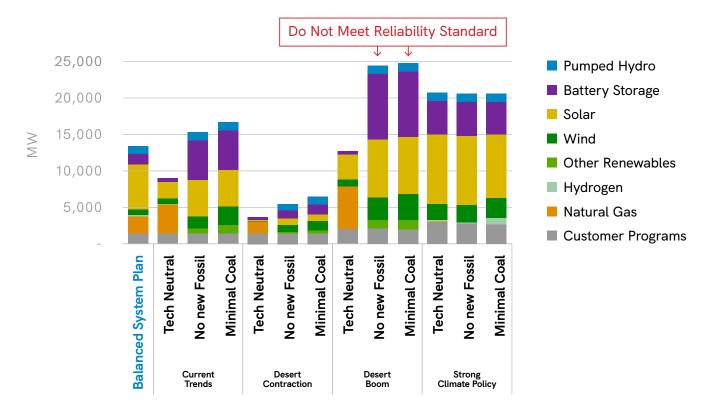
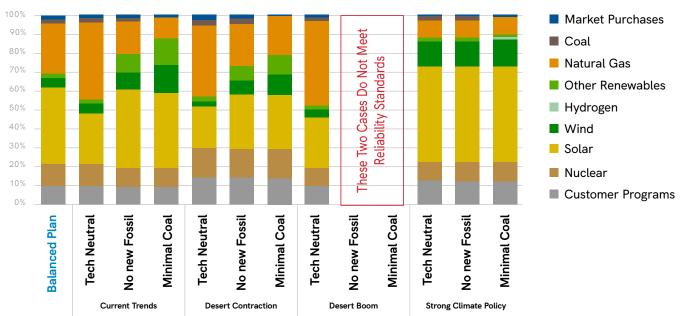


Figure 8.4 shows the nameplate capacity additions for the Balanced System Plan alongside those for the ISP cases for comparison. While we considered the full range of scenario analysis when constructing the Balanced System Plan, we used the Current Trends scenario assumptions to illustrate specific infrastructure requirements. In comparison to the other system plans under the Current Trends scenario, the Balanced System Plan includes approximately 6,000 MW of additional carbon-free resources and over 1,000 MW less gas than the Technology Neutral strategic approach (i.e., least-cost system). Natural gas is still included in the Balanced System Plan to help mitigate costs, unlike the No New Fossil and Minimum Coal strategic approaches, which were found to be considerably more expensive with natural gas not being included in the strategic approach assumptions. The Balanced System Plan thus results in less carbon-free resource additions compared to the No New Fossil and Minimum Coal cases in the Current Trends scenario.





On an energy basis, for the Balanced System Plan, 70% of SRP's customer energy needs would come from carbon-free sources, which is in the middle of the range when compared to the other Current Trends scenario system plans, as shown in Figure 8.5.

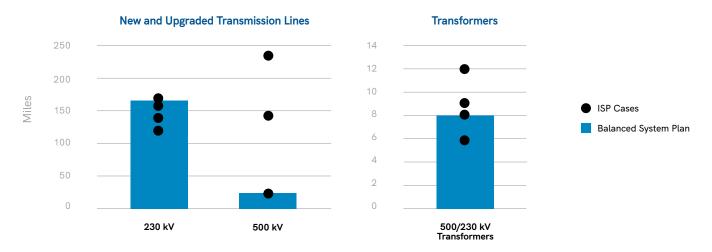


#### FIGURE 8.5: ENERGY MIX IN 2035



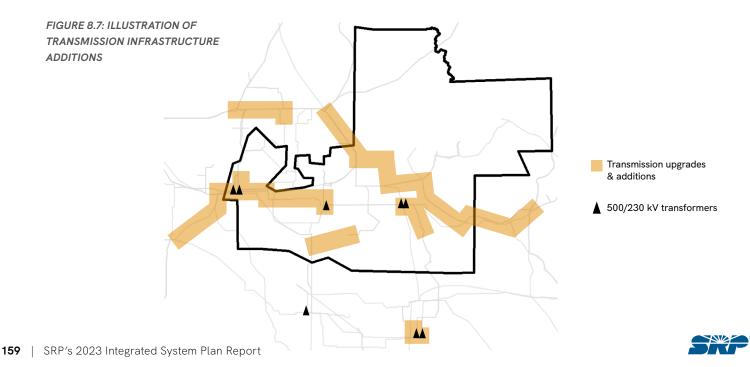
### Transmission

To connect the significant amount of new generation resources included in the Balanced System Plan to our customers, additional high-voltage transmission infrastructure would be needed at both the 500 kV and 230 kV levels. The additional transmission needs for the Balanced System Plan compared to the scenario-based system plans analyzed are shown in Figure 8.6. As detailed in Section 5, we evaluated two different location sensitivities for where the generation resources would be located (Pro-Rata and Hub). For the Balanced System Plan, we utilized a hybrid approach where resources were distributed across the transmission system, but certain areas that required significant upgrades were avoided. This resulted in 165 miles of new or upgraded 230 kV lines, 25 miles of new or upgraded 500 kV lines, and eight new 500/230 kV transformers by 2035. The long lead times for siting, permitting and procuring this transmission infrastructure emphasize the need to implement the Proactive Transmission System Strategy.



#### FIGURE 8.6: TRANSMISSION SYSTEM ADDITIONS BY 2035

An illustration of where this new transmission infrastructure could be located, overlaid with SRP's electric service area, is included in Figure 8.7.



### Distribution

By implementing the Distribution Innovation System Strategy, SRP will need to add a number of additional distribution substation bays to ensure reliability. For the Balanced System Plan, this includes 65 additional substation bays to meet growing customer energy needs.

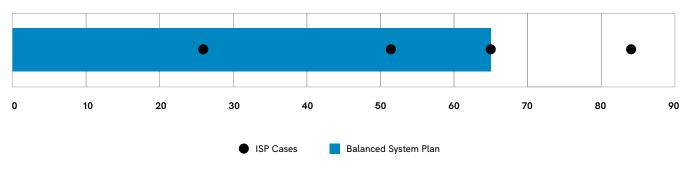


FIGURE 8.8: DISTRIBUTION SUBSTATION BAY ADDITIONS

We anticipated most of this substation bay addition will be located in the southeastern and western portion of the SRP electric service territory where there is the most potential for growth, as shown in Figure 8.9 below. However, additional substation bays will also be needed in central parts of SRP's electric service territory due to urbanization and growth in electric vehicles.

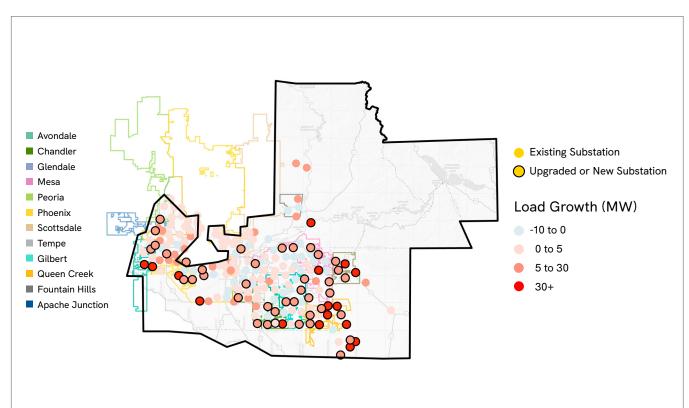


FIGURE 8.9: ILLUSTRATION OF DISTRIBUTION INFRASTRUCTURE ADDITIONS



#### **Balanced System Plan Performance**

When developing the Balanced System Plan, we evaluated the plan's performance by quantifying the same metrics used to analyze each of the ISP cases. As noted earlier, we used findings from the ISP analysis and residential customer research to develop a system plan that advanced sustainability performance while avoiding significant cost increases to SRP and its customers. The following subsections discuss key metrics for the Balanced System Plan and show how it achieves this objective.

## CO<sub>2</sub> Reductions

The CO<sub>2</sub> intensity and mass emissions for the Balanced System Plan in 2035 are included in figures 8.10 and 8.11, respectively, and are shown alongside the core system plans for comparison. The Balanced System Plan exceeds SRP's 2035 goal by achieving a CO<sub>2</sub> intensity rate of 284 lbs./MWh, an 82% reduction from SRP's 2005 baseline. Compared to the system plans developed for the Current Trends scenario (the scenario used for the Balanced System Plan), the Balanced System Plan carbon intensity is 28% lower than that of the Technology Neutral strategic approach at 396 lbs./MWh but is not as low as that of the No New Fossil and Minimum Coal strategic approaches at 202 lbs./MWh and 94 lbs./MWh, respectively.

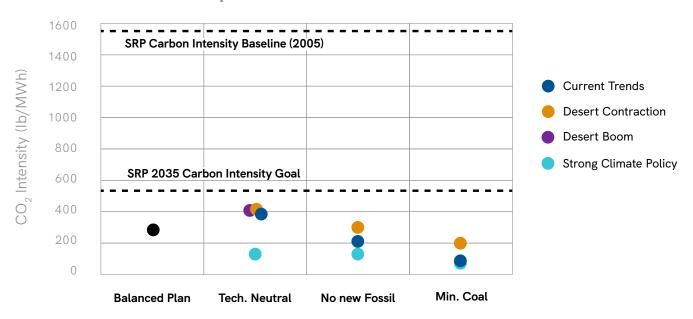
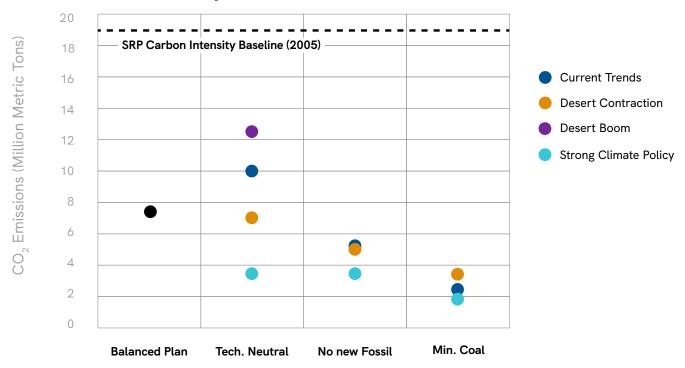


FIGURE 8.10: BALANCED SYSTEM PLAN CO, INTENSITY IN 2035

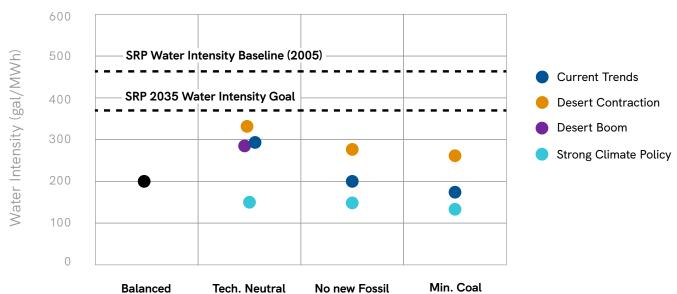
Similarly, for  $CO_2$  mass emissions, the Balanced System Plan performs in the middle of the range when compared to the core system plans, with a  $CO_2$  emission rate of 7.39 million metric tons in 2035. This is a 61% reduction from SRP's 2005 baseline. Compared to the system plans developed for the Current Trends cases, the Balanced System Plan achieves 25% lower carbon emissions than the Technology Neutral strategic approach (9.83 million metric tons) but not as low as the No New Fossil and Minimum Coal strategic approaches (5.11 million metric tons and 2.40 million metric tons, respectively), as shown in Figure 8.11 on the next page.





#### Water Use

As shown in Figure 8.12, the Balanced System Plan also achieves a significant reduction in water consumption by 2035 with a water consumption rate of 204 gal/MWh (56% reduction from SRP's 2005 baseline levels), exceeding SRP's 2035 Sustainability Goal (20% reduction from 2005 baseline) and falling toward the lower end of the range of the core system plans analyzed in the ISP. Compared to the Current Trends cases, the Balanced System Plan achieves a 30% lower water consumption rate than the Technology Neutral strategic approach (293 gal/MWh), but not as low as the No New Fossil and Minimum Coal strategic approaches (199 gal/MWh and 171 gal/MWh, respectively).



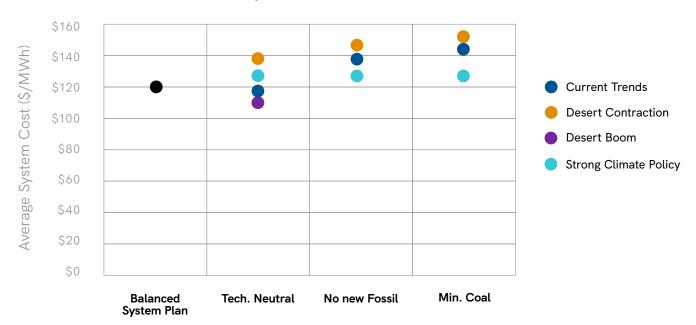
#### FIGURE 8.12: BALANCED SYSTEM PLAN WATER CONSUMPTION

System Plan



#### **Average System Cost**

The average system cost for the Balanced System Plan, with comparisons to the core system plans from the ISP analysis, is shown in Figure 8.13. The Balanced System Plan results in an average system cost of \$121/MWh, which is near the lower end of the range of costs observed from the ISP analysis. Compared to the Current Trends cases, the Balanced System Plan is only 4% higher than the Technology Neutral strategic approach (\$116/MWh), despite adding more than double the amount of carbon-free resources and having a 28% lower carbon intensity. Meanwhile, the addition of 2,000 MW of firm natural gas in the Balanced System Plan allows the average system cost to be considerably lower than the No New Fossil and Minimum Coal strategic approaches (\$136/MWh and \$144/MWh, respectively).

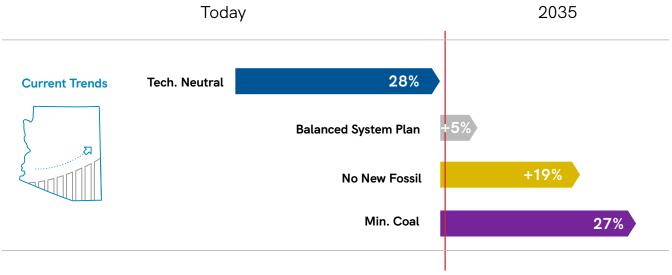


#### FIGURE 8.13: AVERAGE SYSTEM COSTS IN 2035 (\$/MWH)

#### **Residential Bill Impact**

There are many factors that will impact costs in the future such as customer growth, inflation, the Inflation Reduction Act (IRA) funding and technology costs. Figure 8.14 shows the residential bill impacts for the Balanced System Plan compared to the other strategic approaches under the Current Trends scenario. This is a simplified look of what a base rate increase could look like in 2035, and we selected the Current Trends scenario because it reflects a central case for how the future might unfold. As shown in Section 6, the least-cost strategic approach, Technology Neutral, results in a price increase of 28% by 2035, just below inflation (estimated at 29% over the same time period). The Balanced System Plan results in a 5% increase in cost over the Technology Neutral strategic approach but is well below the residential price increases for the No New Fossil and Minimum Coal strategic approaches.





#### 29% forecasted inflation

These are representative results based on ISP analysis modeling, not projections of SRP's future prices, and are not inclusive of factors beyond the scope of ISP analysis.



# **SECTION 9**

# **ISP** Actions

# **ISP Actions**

SRP's planning processes do not stop with the ISP. In many ways, the conclusion of this ISP represents new beginnings as our planning groups begin to execute the System Strategies. To further progress toward implementing the System Strategies, we have defined 10 ISP Actions that we will take over the next few years.

We developed the ISP Actions based on the ISP key findings, the System Strategies and the Balanced System Plan. They include actions for all aspects of system planning, including pricing, customer programs, customer resources, utility-scale resources, distribution and transmission. Just as the seven System Strategies are integrated and interdependent, so are the ISP Actions. Each action furthers multiple System Strategies and requires collaboration across our planning groups. In this section, we will describe each of the 10 **ISP Actions** and show how each one furthers specific System Strategies.

We are committed to pursuing diverse actions, establishing a roadmap for implementing the System Strategies and making progress toward our 2035 Sustainability Goals with the development of the ISP Actions.



### ISP Action #1: Residential Time-of-Use Pilot

We will execute a residential time-of-use price plan pilot and perform customer research to evaluate customers' responses to new time-ofuse peak periods and a super off-peak period in the middle of the day, which will inform our load forecast for long-term system planning and our pricing process.





## ISP Action #2: Time-of-Use Evolution

We will engage commercial, small business, large industrial, and residential customers and stakeholders to inform them of how the evolving grid will impact time-of-use periods and develop a roadmap for implementing new time-of-use periods.

To accomplish Action #2, we will:

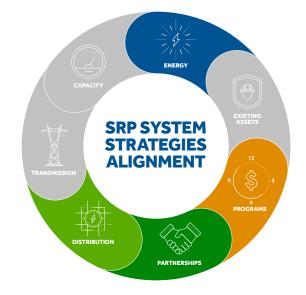
- Undertake a pricing process informed by the ISP to determine how time-of-use plans should evolve.
- Propose new time-of-use hours, including a super off-peak period when the cost to serve customers' needs is lowest and on-peak hours updated for the modern grid.
- Develop communication plans for all customer types and segments to educate about any new time-of-use price plans focusing on promoting affordability and potential sustainability benefits.

## **ISP Action #3: Customer Programs**

We will continuously refresh program plans and take steps to drive participation in customer programs at levels consistent with those planned for in the ISP, representing a meaningful increase from our initial 2035 Sustainability Goal for Energy Efficiency.

Steps will include:

- Evaluating the cost-effectiveness and emissions impacts of different customer program measures using the avoided costs and emissions impacts results from the ISP.
- Determining whether any changes to the customer programs portfolio are warranted based on this information, considering that these results must be weighed against other important factors such as customer access, equity, cost and satisfaction.



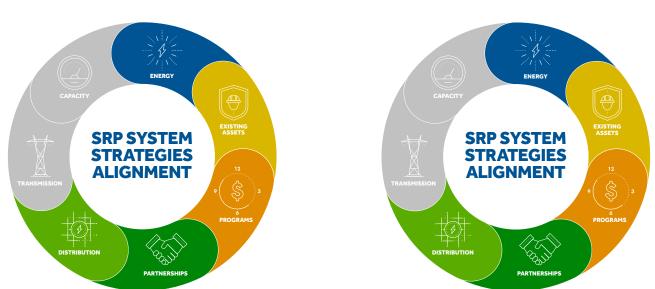


## ISP Action #4: Electric Vehicle Management

We will develop an EV roadmap by evaluating customer needs and system impacts and assessing viable pathways for managing electric vehicle charging through price plans, customer programs and educational efforts to align with time periods that are lower-cost and minimize additional infrastructure needs.

### **ISP Action #5: Electrification**

We will analyze the benefits and costs of non-EV electrification within SRP's service area, including effects on our operations and economywide emissions. Assess options for expanding E-Tech program offerings related to residential and commercial electrification.



## ISP Action #6: Distribution Enablement Roadmap

We will continue implementing our Distribution Enablement (DE) Roadmap, which includes:

- Deploying the Advanced Distribution Management System (ADMS) and Distributed Energy Resources Management System (DERMS) in 2024. These systems are the foundational platforms needed to integrate distributed energy resources (DERs) with the existing distribution system. We will monitor signposts for the need to deploy more advanced capabilities to support the integration of customer-side resources.
- Implementing advanced planning tools, such as locational value maps and the ability to anticipate and plan solar, storage and electric vehicle adoption at specific customer locations.
- Advancing the interconnection process to enhance the customer experience and technical integration of customer-sited resource interconnections.

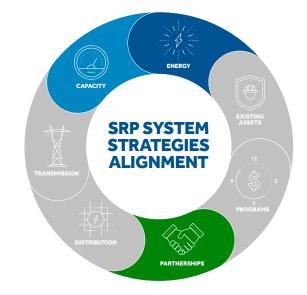




- Executing the DE Research and Development plan, which leverages R&D resources, including staff, lab facilities and standardized processes, to execute projects that will ensure readiness to onboard new distribution grid capabilities.
- Sharing the Distribution Enablement Roadmap with external stakeholders to build awareness and support for SRP's approach to transforming the distribution grid.

#### **ISP Action #7: Resource Selection**

We will issue all-source requests for proposals (RFPs) or requests for information (RFIs) at least once every two years to compare with self-build options and ensure that we can agnostically select resource technologies that minimize total system costs while meeting our reliability and 2035 Sustainability Goals.



#### **ISP Action #8: Coal Transition Action Plan**

We will develop a coal repurposing action plan, which will include:

- Coordinating with co-owners to develop a path forward for the Springerville Generating Station, incorporating the need for replacement firm capacity to enable retirement and engagement with the community on a transition plan.
- Preparing plans for repurposing the Coronado Generating Station site, continuing development of system solutions that repurpose transmission following the retirement of coal plants.
- Developing solutions that preserve transmission access following the retirement of coal plants.
- Testing strategies for minimizing emissions from coal power plants, including dispatch strategies and seasonal operations, while leveraging their capacity to maintain reliability prior to retirement dates.



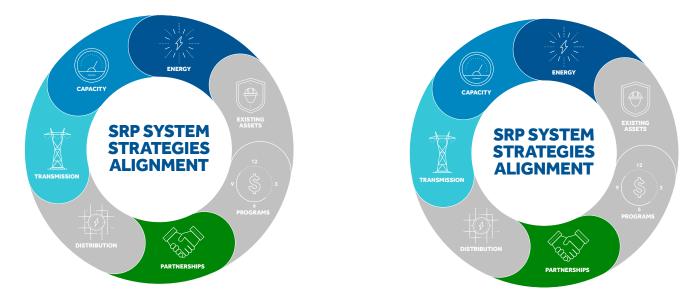


### **ISP Action #9: Proactive Siting**

We will develop and initiate a collaborative community engagement, land, resources and transmission siting research process to proactively identify, prepare and preserve options for feasible sites for future system infrastructure.

## ISP Action #10: Regional Transmission

We will pursue transmission projects to enable us to access diverse renewable resource options beyond solar, such as wind and geothermal, and engage with project developers as appropriate.



By implementing these 10 ISP Actions, we are confident that we can meet both the changing power needs of our growing customer base and evolving grid complexity. Many challenges lie ahead, but the actions related to customer programs, time-of-use price plans and EV management will help ensure our customers are provided with options to manage their energy costs while bolstering new clean energy technologies. Other ISP Actions related to phasing out coal resources, proactive siting and regional transmission flexibility will ensure SRP can provide sustained reliable power for the Valley while pursuing the best resource options for the future. These ISP Actions all work together to achieve a balance of reliability, affordability and sustainability for our future energy grid.

# **Future ISP Cycle and Next Steps**

The first ISP was a significant advancement in our planning practices. For the first time, we performed integrated systemwide planning through 2035 and established a process for integrating planning activities across the organization. To continue to improve system planning practices and adapt plans to new information, we plan to complete an ISP on a regular cycle. We will continue to perform comprehensive systemwide modeling and engage SRP elected officials, customers and other stakeholders through a robust public process for future ISP cycles. While we have not yet established a schedule for the next ISP, we are targeting releasing an ISP every three to four years initially, recognizing that future ISP cycles may condense with technological and staff advancements.



SRP management and staff express appreciation for stakeholders and their participation in this first-ever Integrated System Plan process. Maintaining this open communication with customers and stakeholders will continue to produce a sound long-term strategic direction for future resources that balances system reliability, affordability and sustainability measures.

For more information and future updates on the progress of the ISP strategies and actions, refer to our website: <u>srp.net/isp</u>.



## **APPENDIX A**

# SRP's Integrated System Plan Assumptions Summary

## **SRP INTEGRATED SYSTEM PLAN STUDY PLAN APPENDIX** – ASSUMPTIONS USED IN SCENARIOS, SENSITIVITIES AND STRATEGIC APPROACHES

This appendix details the assumptions underlying the key drivers outlined in the Integrated System Plan (ISP) Summary Study Plan document for the scenarios, sensitivities and strategic approaches that SRP will analyze. These assumptions were developed in collaboration with the ISP Advisory Group during the *Prepare* Phase of the ISP (November 2021–April 2022). SRP subsequently updated the assumptions in February 2023 to incorporate impacts from the Inflation Reduction Act of 2022. Additional details on these assumptions are included in the meeting materials from the *Advisory Modeling Subgroup Meeting 2: Inputs for the ISP Study Plan, Advisory Modeling Subgroup Meeting 3: Inputs for the ISP Study Plan – Part 2* and *Advisory Group Meeting 9: Continuing Forward*.<sup>1</sup>

#### Scenarios

Key Drivers	Assumptions
Economic Growth	Economic load grows 1,645 MW by 2035 and residential and commercial
	load grows by 1,776 MW by 2035, driven by an average population
	growth of 1.5% per year. The resulting total load growth is 2.9% per year.
Temperature Rise	"RCP <sup>2</sup> 4.5" climate scenario from the Intergovernmental Panel on
	Climate Change (IPCC)
<b>Carbon Reduction Policy</b>	No federal or state policy beyond SRP's 2035 Sustainability Goals
	(reduce the emissions intensity [CO2 per MWh] by 65% from 2005 levels
	by 2035)
Electrification	500,000 electric vehicles by 2035; 83% residential electric heating
	adoption by 2035
Distributed Generation	1,300 MW distributed solar by 2035
Energy Efficiency	3,800 GWh total energy efficiency by 2035
Renewable and Battery	Midpoint between low cost (Strong Climate Policy Scenario) and high
Storage Costs	costs (Desert Contraction Scenario) (see below)
Gas Resource Costs	Energy Information Administration 2022 Annual Energy Outlook (AEO)
Emerging Technology	Carbon capture and sequestration (CCS) available in 2035. 100%
Availability	hydrogen and nuclear (small modular reactors) are not available by 2035.
Emerging Technology	Gas with CCS costs are midpoint between low costs (Strong Climate
Cost	Policy Scenario) and high costs (Desert Contraction Scenario) (see
	below). 100% hydrogen and nuclear are not available by 2035.

#### **Current Trends**

<sup>&</sup>lt;sup>2</sup> Representative Concentration Pathway- RPC



<sup>&</sup>lt;sup>1</sup> https://www.srpnet.com/grid-water-management/grid-management/integrated-system-plan

Hydrogen Prices	Green hydrogen forecast developed by E3 using electricity production from solar (blend between Arizona and Utah using Renewable and Battery Storage Costs above), hydrogen production using alkaline electrolyzers (blend between optimistic and conservative cost declines from California Energy Commission publication CEC-500-2019-055), hydrogen storage (using costs from Department of Energy project ST- 001), and hydrogen transport (blend between AZ and UT transport costs, using Argonne's Hydrogen Delivery Scenario Analysis Model (HDSAM) tool). \$3/kg hydrogen production tax credit from Inflation Reduction Act applied at 85% monetization.
Gas Prices	Energy Information Administration (EIA) 2021 AEO "Reference" case regionalized based on SRP's gas supply
Hydro Availability	Hydro capacity and energy availability remain relatively constant at current drought conditions.
Market Support	Due to near-term capacity constraints, actions taken to contract maximum market capacity through 2032; afterwards 525 MW of market potential available.

#### **Desert Boom**

Key Drivers	Assumptions
Economic Growth	Economic development load grows by 2,900 MW by 2035 and population
	grows by an average rate of 1.8% per year.
Temperature Rise	"RCP 8.5" climate scenario from the IPCC
Carbon Reduction Policy	Same as Current Trends
Electrification	600,000 electric vehicles by 2035; 86% residential electric heating
	adoption by 2035
Distributed Generation	1,800 MW distributed solar by 2035
Energy Efficiency	Same as Current Trends
Renewable and Battery	Same as Current Trends
Storage Costs	
Gas Resource Costs	Same as Current Trends
Emerging Technology	Same as Current Trends
Availability	
Emerging Technology	Same as Current Trends
Cost	
Hydrogen Prices	Same as Current Trends
Gas Prices	Same as Current Trends
Hydro Availability	Same as Current Trends
Market Support	Same as Current Trends

#### **Desert Contraction**



Key Drivers	Assumptions
Economic Growth	Economic development load growth rate peaks in 2026 before declining,
	resulting in a total of 597 MW added by 2035 compared to 2022.
	Population growth rate follows a similar trend, peaking in 2027 before
	declining. This results in an average population growth rate of 0.4% per
	year between 2023 and 2035.
Temperature Rise	"RCP 8.5" climate scenario from the IPCC
Carbon Reduction Policy	Same as Current Trends
Electrification	Same as Current Trends
Distributed Generation	Same as Current Trends
Energy Efficiency	Same as Current Trends
Renewable and Battery	NREL 2022 ATB Market + Policy Conservative Scenario forecast.
Storage Costs	Inflation Reduction Act Investment Tax Credit (ITC) and Production Tax
	Credit (PTC) monetized at 80%. <sup>3</sup> Cost increases for solar (15%), wind
	(30%) and batteries (30%) added assuming existing supply chain
	challenges and trade friction worsen. <sup>4</sup>
Gas Resource Costs	Same as Current Trends
Emerging Technology	Same as Current Trends
Availability	
Emerging Technology	Gas with CCS based on Energy Information Administration 2022 AEO
Cost	+20%. 100% hydrogen and nuclear are not available by 2035.
Hydrogen Prices	Green hydrogen forecast developed by E3 using electricity production
	from UT solar (using Renewable and Battery Storage Costs above),
	hydrogen production using alkaline electrolyzers (conservative cost
	decline from California Energy Commission publication CEC-500-2019-
	055), hydrogen storage in UT (using costs from Department of Energy
	project ST-001) and hydrogen transport to AZ (using Argonne's Hydrogen
	Delivery Scenario Analysis Model (HDSAM) tool). \$3/kg hydrogen
	production tax credit from Inflation Reduction Act applied at 80%
	monetization.
Gas Prices	Same as Current Trends
Hydro Availability	Glen Canyon Dam generation production is unavailable at the beginning
	of the study period (2025). Other hydrogeneration on the Colorado River
	and Salt River remain consistent with Current Trends assumptions.

<sup>&</sup>lt;sup>4</sup> A smaller increase is made to solar as NREL's conservative scenario forecasts for solar already include adjustment to reflect trade frictions.



<sup>&</sup>lt;sup>3</sup> Includes the base credit and 5x multiplier for satisfying prevailing wage and apprenticeship requirements. Includes the Energy Community bonus (+10%) for Arizona wind built after the retirement of Coronado (and Springerville in the Minimum Coal strategic approach). 80% reflects uncertainty in cost to monetize tax credits (e.g., profit margin for tax equity investor or transfer entity, transaction costs) and to satisfy applicable requirements (e.g., prevailing wage). Assumed phase-out post-2045.

Market Support	Loss of Glen Canyon Dam and other hydrogeneration facilities in the
	West results in 0 MW of market support available. Existing market
	purchases currently contracted by SRP are honored.

#### **Strong Climate Policy**

Key Drivers	Assumptions
Economic Growth	Same as Current Trends
Temperature Rise	Same as Current Trends
Carbon Reduction Policy	Federal policy that requires a CO2 mass emissions (tons) reduction by
	85% from 2005 level by 2035.
Electrification	Electric vehicle adoption consistent with reaching economy-wide net-zero
	emissions by 2050 (975,000 by 2035); 86% residential electric heating
	adoption by 2035
Distributed Generation	2,300 MW of distributed solar by 2035
Energy Efficiency	Federal codes, standards and incentives lead to higher energy efficiency
	growth, reaching 4,500 GWh total energy efficiency by 2035.
Renewable and Battery	NREL 2022 ATB Market + Policy Moderate Scenario forecast. Inflation
Storage Costs	Reduction Act ITC and PTC monetized at 90% <sup>5,6</sup> . All near-term supply
	chain impacts are fully resolved by 2025.
Gas Resource Costs	Energy Information Administration 2022 AEO
Emerging Technology	Gas with CCS available in 2030, 100% green hydrogen available in 2034,
Availability	and nuclear (small modular reactors) available in 2034
Emerging Technology	Energy Information Administration 2022 AEO. Inflation Reduction Act ITC
Cost	applied to nuclear and 100% hydrogen, and CCS tax credit applied to gas
	with CCS all at 90% monetization. <sup>4</sup> 100% hydrogen unit based on frame
	combustion turbine.
Hydrogen Prices	Green hydrogen forecast developed by E3 using electricity production
	from AZ solar (using Renewable and Battery Storage Costs above),
	hydrogen production using alkaline electrolyzers (optimistic cost decline
	from California Energy Commission publication CEC-500-2019-055),
	hydrogen storage in AZ (using costs from Department of Energy project
	ST-001) and hydrogen transport (using Argonne's Hydrogen Delivery
	Scenario Analysis Model (HDSAM) tool). \$3/kg hydrogen production tax
	credit from Inflation Reduction Act applied at 90% monetization.
Gas Prices	EIA 2021 AEO "Low Oil and Gas Supply" case regionalized based on
	SRP's gas supply
Hydro Availability	Same as Current Trends

<sup>&</sup>lt;sup>5</sup> ITC and PTC include the base credit and 5x multiplier for satisfying wage and apprenticeship requirements. 90% reflects uncertainty in cost to monetize tax credits (e.g., profit margin for tax equity investor or transfer entity, transaction costs) and to satisfy applicable requirements (e.g., prevailing wage). Assumed phase-out post-2045.

<sup>&</sup>lt;sup>6</sup> Includes the Energy Community bonus (+10%) for Arizona wind built after the retirement of Coronado (and Springerville in the Minimum Coal strategic approach).



Market Support	Favorable regional resource and load diversity allows for the potential for the wider region to carry slightly less total resource capacity while maintaining the same level of reliability. SRP assumes a regional coordination program and a regional diversity benefit and tests this assumption by reducing its Planning Reserve Margin requirement from
	16% to 13%. Capacity (MW) market availability assumptions are consistent with Current Trends.

#### Sensitivities

Sensitivity	Assumptions
High Demand Response	Increased expansion in demand response over time, reaching 400 MW total
	Demand Response by 2035.
High Energy Efficiency	Federal codes, standards and incentives lead to higher energy efficiency
	growth, reaching 4,500 GWh total energy efficiency by 2035.
High Distributed	Distributed solar and battery adoption reach 2,300 MW and 249 MW,
Generation	respectively, by 2035.
Increased Load	Increased load flexibility through managed electric vehicle (EV) charging or
Management	other flexible loads. Modeled as a virtual battery addition with limitations on
	when it can charge or discharge.
Regional Diversity	Favorable regional resource and load diversity allows for the potential of a
	reduced loss of load probability on SRP's system. SRP tests this
	assumption by reducing the minimum Planning Reserve Margin
	requirement from 16% to 13%.
High Gas Price	EIA 2021 AEO "Low Oil and Gas Supply" case regionalized based on
	SRP's gas supply
Low Gas Price	EIA 2021 AEO "High Oil and Gas Supply" case regionalized based on
	SRP's gas supply
Volatile Gas Price	EIA 2021 AEO "Reference" gas regionalized based on SRP's gas supply,
Volutile Gus I file	adjusted to reflect gas price volatility observed from 2000-2010
High Technology Cost	NREL 2022 ATB Market + Policy Conservative Scenario forecast. Inflation
riigh reciniology cost	Reduction Act ITC and PTC monetized at 80%. <sup>7</sup> Cost increases for solar
	(15%), wind (30%), and batteries (30%) added assuming existing supply
	chain challenges and trade friction worsen. <sup>8</sup>
Low Technology Cost	NREL 2022 ATB Market + Policy Moderate Scenario forecast. Inflation
	Reduction Act ITC and PTC monetized at 90% <sup>9</sup> . All near-term supply chain
	impacts are fully resolved by 2025.

<sup>&</sup>lt;sup>7</sup> Includes the base credit and 5x multiplier for satisfying prevailing wage and apprenticeship requirements. Includes the Energy Community bonus (+10%) for Arizona wind built after the retirement of Coronado (and Springerville in the Minimum Coal strategic approach). 80% reflects uncertainty in cost to monetize tax credits (e.g., profit margin for tax equity investor or transfer entity, transaction costs) and to satisfy applicable requirements (e.g., prevailing wage). Assumed phase-out post-2045.

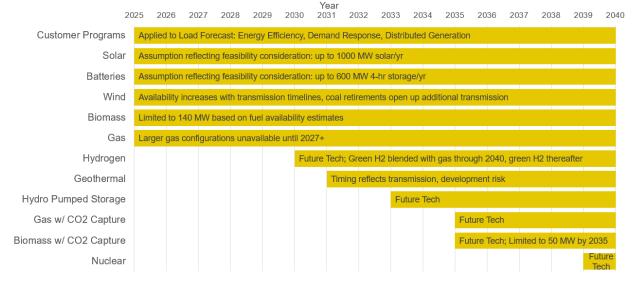
<sup>&</sup>lt;sup>9</sup> Includes the base credit and 5x multiplier for satisfying wage and apprenticeship requirements for ITC and PTC. Includes the Energy Community bonus (+10%) for Arizona wind built after the retirement of Coronado (and Springerville in the Minimum Coal strategic approach). Monetization range reflects uncertainty in cost to monetize tax credits (e.g., profit margin for tax equity investor or transfer entity, transaction costs) and to satisfy applicable requirements (e.g., prevailing wage). Assumed phase-out post-2045.



<sup>&</sup>lt;sup>8</sup> A smaller increase is made to solar as NREL's conservative scenario forecasts for solar already include adjustment to reflect trade frictions.

#### Strategic Approaches

Key Drivers	Assumptions
Technology Availability	All resource technologies available, limits based on technical feasibility
	availability of new resources (chart below). Strong Climate Policy
	Scenario includes accelerated availability dates for CO2 capture (2030),
	100% green H2 (2034), and nuclear (2034).



#### **No New Fossil**

Key Drivers	Assumptions
Technology Availability	New gas and gas w/CO2 capture are removed as available resource
	technologies

#### **Minimum Coal**

Key Drivers	Assumptions
Technology Availability	New gas and gas w/CO2 capture are removed as available resource technologies
Coal Plant Operational Changes	Evaluates impacts from Coronado Generating Station Units 1 and 2 and Springerville Generating Station Unit 4 operating seasonally beginning in 2025 (off-line for three months of the year during non-peak periods) and SRP fully exiting coal by 4/30/2034.



#### **Revision History**

Revision	Date	Description
0	August 2022	Original
1	March 2023	Updated to incorporate impacts from the Inflation Reduction Act into technology costs.
2	April 2023	Corrected understated High DG sensitivity assumption and economic growth assumption in the Desert Boom scenario.



## **APPENDIX B**

# SRP Customer Research Future of Energy Phases 1 & 2 Report





Delivering water and power®

# **Future of Energy**

# Phase I & II Report

June 30, 2022



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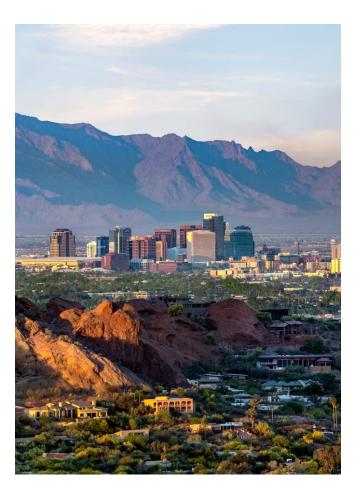


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## **Background & Objectives**

## Background

Salt River Project (SRP) is preparing its first Integrated System Plan (ISP), which is focused on planning the power system through 2035. While multiple inputs are needed to prepare this plan, one crucial contribution is input from customers.

Looking into the future, SRP expects there to be many disruptions to the energy industry with a key aspect being the balance between reliability, sustainability, and affordability. Furthermore, the perspectives of different groups of customers, with different values and mindsets and each group's perspectives on this balance will need to be understood and considered.

## **Objectives**

The goal of this research was to bring the voice of SRP's residential customers into the planning of the future power system.

More specifically, this research was designed to gain an understanding of how customers think about sustainability, affordability, and reliability related to power provision and gauge their reactions to a potential energy plan. SRP sought to understand areas of diverse viewpoints and agreement, as well as identify preferred methods of engagement with SRP on this topic.

The research aimed to address the following specific objectives:

- 1. Understand the concerns customers have about the future of Arizona, the economy and the U.S.
- 2. Understand diverse perspectives and opinions relating to SRP's sustainability plan and evolution.
- 3. Develop and test system-planning metrics that are understood and resonate with customers.
- 4. Generate a list of power system and future energy topics that interest customers.
- 5. Understand customer perspectives on power reliability and potential tradeoffs with sustainability and affordability.
- 6. Understand preferred methods of learning about and engaging with the power system planning process.



## **Methodology & Reporting**

## Approach

A three-phased research approach is being applied, starting with virtual focus groups (December 2021), followed by a quantitative confirmation (March 2022) and a choice exercise (planned for Fall 2022). This report addresses Phase I and Phase II.

All customers included in the research were SRP residential customers, energy decision makers, who did not work for a competing industry, and were over 18 years old.

## **Phase I: Virtual Focus Groups**

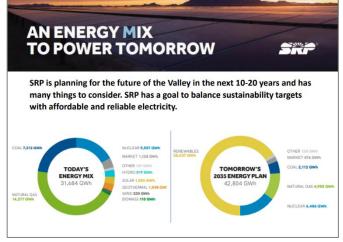
Four 90-minute virtual focus groups were held December 13 & 14, 2021. A total of 24 SRP customers participated virtually (via Zoom) and received a \$125 bill credit for participating.

Customers were grouped to encourage engagement and maximize the ability to explore attitudes and extract observations.

### **Phase II: Online Survey**

An online survey was fielded between March 7 -March 14, 2022. Respondents evaluated SRP's illustrative energy plan of how the system may develop in relation to attributes of customer interest identified in Phase I. Quotas were set for the survey to ensure the respondent pool best represented SRP's residential customer population.

Customers evaluated SRP's proposed energy mix, which describes the transition of the power system over the next 10-20 years. The visual depiction of the illustrative plan shown to respondents is displayed to the right. Customers were provided background on SRP's priorities.





## Reporting

Quantitative results are reported in charts at the total level with qualitative results represented throughout. When evaluating survey data, sub-groups were compared to one another to investigate if there were statistically significant differences between two or more groups.

A 95% confidence level is used, which indicates we can conclude with 95% confidence that differences are not due to chance and that survey results should match results from the actual population (plus or minus the margin of error). Only significant differences relevant to the research objectives are reported.

The following subgroups are noted in this report:

- Age (18-44 years old/ 45-54 years old/ 55-64 years old/ 65+ years old)
- **Income** (Under \$75k/year / \$75k/year or more)
- **Gender** (Male/ Female)
- Energy Mix Prioritization (Affordability first/ Reliability first/ Sustainability first)
- **Hispanic** (Hispanic/ Non-Hispanic)
- **Credit Rating** (Preferred/ New Customer/ Satisfactory/Slow/Unsatisfactory)
- Usage Category (Low/ Moderate/ Medium/ High)
- **Overall Opinion of Energy Plan** (Positive/ Negative)
- **Overall Experience as SRP Customer** (Positive/ Neutral/ Negative)
- Years at Address (2 or less/ 3-5/ 6-20/ 21-39/ 40+)

Note: Rating scale questions are reported differently for 10-point and 5-point scales. 10-point scales are reported using Top-Box (TB - ratings of 10), Top-3-Box (T3B - ratings of 8,9, or 10), Middle-2-Box (M2B - ratings of 6 or 7), and Bottom-5-Box (B5B - ratings of 1-5). 5-point scales are reported using Top-Box (TB - ratings of 5), Top-2-Box (T2B - ratings of 4 or 5), Middle-Box (MB - ratings of 3), and Bottom-2-Box (B2B - ratings of 1 or 2).



## **Executive Summary**



## The illustrative plan was rated positively

Most customers reacted positively to the energy plan while a quarter felt it was excellent. Additionally, a majority expressed positive perceptions of SRP and cited outstanding customer service and reliability as reasons for this.

## Affordability & reliability were top priorities for the future

Affordability was one of the most-selected future issues facing Arizona and customers felt that affordability should be prioritized.

Both affordability and reliability surpassed sustainability in importance. Customers noted that sustainable electricity was meaningless if not affordable and reliable, especially with rising inflation and increased usage during the Arizona summer heat.

SRP might increase energy plan acceptance by anticipating and addressing questions on affordability and reliability.

## A majority agreed SRP should prioritize the illustrative energy plan

Further, about half felt the plan fit with SRP's brand, was easy to understand, and seemed achievable. Customers reflected that the plan could be improved by providing more details on how it would be achieved and its impacts on affordability.

Respondents also hoped to ensure that SRP selected the best sources of electricity, though opinions on what sources were best varied. Customers were unclear on which sources of electricity SRP would use.

Emphasizing transparency with customers as SRP solidifies energy sources, including cost impacts, may bolster trust.

#### Customers wanted to continue to hear about ways to save from SRP

Customers exhibited strong positive feedback on the benefits and effectiveness of SRP's cost saving offerings.

Customers most wanted to hear more about programs that can help them save money, including rebates and energy efficiency programs, which aligned with affordability priorities.

Continuing to showcase and optimize offerings geared towards energy and cost savings may increase enrollment and contribute to positive overall perceptions of SRP.



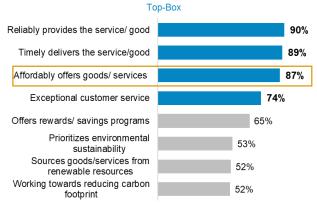
## **Detailed Findings**

## **Future Issues and Priorities Customers demonstrated affordability concerns**

Affordability was rated as a top need for companies to prioritize in the future, with nearly 9 in 10 believing it was important for companies to prioritize the need.

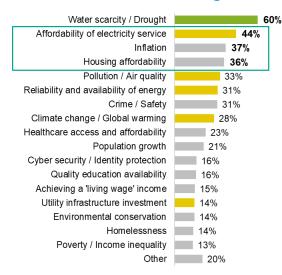
This accompanied reliably providing goods and services, and providing them in a timely manner.

#### **Company Priorities – Importance**



Respondents most selected that they were concerned about water scarcity. After water scarcity, affordability related to electricity, inflation, and housing were most concerning.

- The focus on affordability of electricity is of note, as it was the second-most selected • future concern. These issues were followed by several items SRP is most able to impact related to pollution, energy reliability, and climate change (highlighted in vellow).
- Lower income customers (earning under \$75k/year) reflected greater concern for • affordability.



#### **Future Issues Facing Arizona**

- Year-round residents are more likely to prioritize housing affordability.
- Those with a household income of \$75k or more were more likely to prioritize water scarcity but were less likely to prioritize housing affordability.
- Non-Hispanic customers were more likely to • prioritize water scarcity.



Further, 22% of customers were very concerned about other community members being able to pay their electricity bills.

Groups **more likely** to be concerned about others' ability to pay their electric bill include:

- Customers with household incomes less than \$75k
- Females
- Hispanic customers

#### Similar concerns were seen across top issues

When asked to rank selected issues on importance, rankings mostly mirrored the most-selected future issues facing Arizona. Customers were most likely to rank the following first: Water scarcity (22%), Inflation (13%), Housing affordability (10%), Affordability of electricity (9%)

- Younger customers (aged 18-44), those with a household income under \$75k, females, and Hispanic customers were more likely to rank housing affordability first.
- Non-Hispanic customers were more likely to rank water scarcity first.

Customers mentioned population growth/city sprawl and rising prices added to their concern about top-ranked Issues.

#### Ranked 1<sup>st</sup>: Water Scarcity/Drought

"Having enough water to sustain the millions of people within the state. And the temperature increase due to global warming coupled with heat island effects from Phoenix and Tucson sprawl." - Survey Respondent

#### Ranked 2<sup>nd</sup>: Inflation

"Population growth and cost of living. Being senior citizen on set income inflation has hit hard, **gas prices and growing energy prices concern me**." - Survey Respondent

#### Ranked 3<sup>rd</sup>: Housing Affordability/ Availability

"The housing prices are going up but the pay in work is not, who makes 3x the rent anymore. Nobody and it's ridiculous." - Survey Respondent

#### Ranked 4<sup>th</sup>: Affordability of Electricity Service

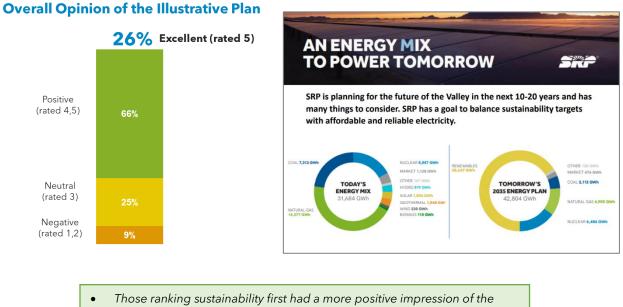
"**Providing the uninterrupted service at an affordable price** for the growing population, taking inflation into consideration." - Survey Respondent



## **SRP Energy Plan**

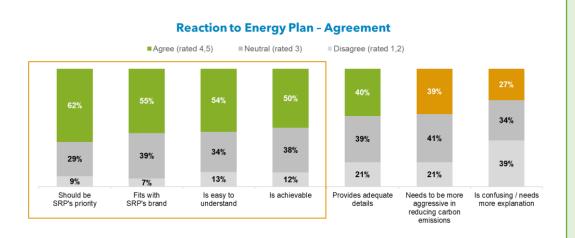
## Two thirds rated the energy plan positively

When evaluating SRP's energy plan, one-quarter (26%) rated it as excellent, but 66% rated it positively overall (rated 4 or 5 on a 5-point scale). This demonstrates opportunity for improvement.



- Those ranking sustainability first had a more positive impression of the energy plan.
- Those with high electricity usage were less likely to rate the plan positively.

Additionally, at least half agreed the plan should be SRP's priority (62%), fit with the brand (55%), is easy to understand (54%), and is achievable (50%).



- Year-round residents were more likely to agree that the plan is achievable, fits with the SRP brand, is easy to understand, and provides adequate details.
- Customers with a household income under \$75k and Hispanic customers were more likely to agree the plan fits with SRP's brand.



## Customers noted the plan could be improved with more specifics

Initial responses to viewing the plan revealed that customers were interested in more specifics. In addition to questions on plan affordability and achievability, respondents cited varying thoughts on which renewable sources SRP should prioritize.

• Twenty-seven percent (27%) of customers shared concerns around the type of energy sourced.

"Renewable energy is fine, but solar and wind require lots of area to house enough energy to power cities. Still have to maintain natural gas...and some coal. Nuclear power is the way to go, folks." - Survey Respondent

- Nineteen percent (19%) shared affordability and cost concerns. *"I like the direction of the plan but have my doubts that SRP will follow through on this plan in a way that is still affordable." - Survey Respondent*
- Thirteen percent (13%) shared achievability concerns regarding the timing of the plan being too slow.
   *"How long will it take to achieve this?* Needs to be sooner rather than later." - Survey

"How long will it take to achieve this? **Needs to be sooner rather than later**." – Surve Respondent

"I don't view it as a plan. Rather strategic long-term objectives. What is the road map to achieve, timing phases, costs, resources in the land?" - Survey Respondent

One-quarter (22%) felt that SRP should prioritize another goal (not already stated in the energy plan) and emphasized thoughts on specific energy sources.

"I did not see water conservation listed, although I know it is on the SRP agenda." - Survey Respondent

"**Nuclear power is in my view, the only way forward**, renewable, wind, solar are efforts in futility. Sounds good to a few but a majority know better." - Survey Respondent

"**Making solar more affordable to the population**. This would increase the power grid, creating a partnership with the community. Making it more enticing for consumers to provide SRP with power." - Survey Respondent

"Include hydrogen power for vehicles in use." - Survey Respondent

"Since Arizona is a very hot state. **I believe solar panels would be excellent for SRP.** That should be the number one priority for SRP." - Survey Respondent



Focus group participants were also generally positive about the plan's intent but suggested some opportunities for improvement. These opportunities included the amount of time needed to implement the plan, getting customer buy-in and being transparent, ensuring SRP's accountability for the changes, and clarifying how this would affect rates.

"Accelerate. I want to see the short-term goals. What, specifically, are we doing right now?" - Customer Focus Group Participant

"I feel like if we can reduce how much coal and other sources that we use at the moment... So, if this is the company's goal and they want to focus on that, then I would be all for it." -Customer Focus Group Participant

"Why is it going to take us another 30 years when I've gone to professional developments thrown by SRP about using renewable resources and whatnot?...I like that it's out there and that you have it projected. I also wish that you could be like the Lego corporation and be 100% renewable 20 years before your said date." - Customer Focus Group Participant

"The thing that immediately stuck in my brain is the "Oh, solar isn't available 24 hours." And that's a really old talking point. And it's also not necessarily true anymore...So, I feel like some of the messaging is based on talking points that are out of date and not necessarily forward-thinking." - Customer Focus Group Participant

"It's kind of curious why it would take so long to get more solar. I mean, we're in the Valley of the Sun." - Customer Focus Group Participant

"I wonder how they could include in there something to do with conserving energy, wiser **use**. I mean, I know there's been a lot of improvement like in the effectiveness of AC, with LEDs, and stuff like that. It would just be helpful...to consider the conserving side of it. And also, I wonder if the time has come to include in that chart an energy generated from the home, solar panels, whatever, like that. Because most of the people looking at the chart are homeowners like us." - Customer Focus Group Participant

"What does all of this mean? And then, of course, the financial piece of it, just like, okay, how would that even work, honestly, with thinking of all of it? Like what could I do now to make a change? How is that going to develop over the years, just what that would all even look like?" -Customer Focus Group Participant

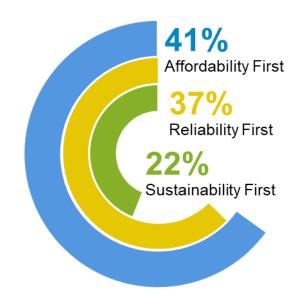


## Affordability and reliability were most ranked 1<sup>st</sup>

When asked how SRP should rank affordability, reliability and sustainability, two-fifths (41%) ranked affordability first, with 37% prioritizing reliability, and only 22% prioritizing sustainability.

In the focus groups, while a majority of customers ranked reliability first , they discussed a tough tradeoff between reliability and affordability

> "If it's not on, it doesn't work, right? It doesn't matter what you spend. Again, we all have budgets, and we all try to stay within them." - Customer Focus Group Participant



When asked reasons for ranking affordability, reliability, and sustainability as they did, customers responded as follows:

#### **Affordability: Reasons Ranked First**

23% Mentioned keeping energy costs down, the rising cost of living, and/or that if electricity isn't affordable, other priorities are meaningless.

"I only have so much money, and already have seen enough scenarios where **people can't afford to run their air conditioning in summer due to costs**. I have been in valley 23 years and that's an issue every year." - Survey Respondent

- Both those with a satisfactory/low/unsatisfactory credit rating and those with a negative experience with SRP were significantly more likely to rank affordability first.
- Those with a household income less than \$75k and Hispanic customers were more likely to rank affordability as first.

#### **Reliability: Reasons Ranked First**

25% Mentioned that consistent energy is needed to maintain the status quo, and/or that if electricity isn't reliable, other priorities don't matter.

"Residents and business are dependent upon a steady source of power. Some uses are essential to life in the case of those who rely on devices to stay alive. Because of the summer heat, a break in power could be fatal to some." - Survey Respondent

#### **Sustainability: Reasons Ranked First**

10% Mentioned the need to take care of the earth/ future energy needs.

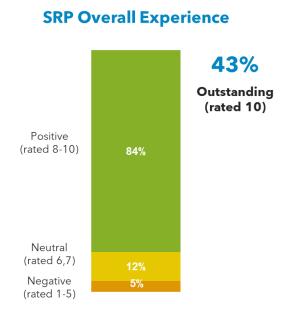
"Without sustainability there is no future." - Survey Respondent

Those who have lived at their address 2 years or less and those with a positive opinion of the energy plan were more likely to rank sustainability first.



## **Perceptions of SRP and Topics of Interest**

## Over four-fifths rated their experience with SRP positively



In qualitative findings, customers noted a highly positive perception of SRP, specifying that reliability of service and helpful customer service were key factors.

"Honestly, I'd give SRP a 10. I haven't had any major issues. Any time I've had anything that's come up, **I'm able to get someone on the phone, speak with them**, ... So, I've had a really good relationship with them." - Customer Focus Group Participant

"I think the **consistency of the service**. Being in Arizona, we do have the so hot weather all the time and having air conditioning is definitely a must... **And the consistency of them being able to provide that to us without any issues so far is something that I really appreciate**." - Customer Focus Group Participant

- Those with a household income under \$75k were more likely to rate their experience as outstanding.
- Those who had a negative impression of the energy plan and those categorized with high usage were less likely to be satisfied with SRP.

## Over half had interest in ways to save

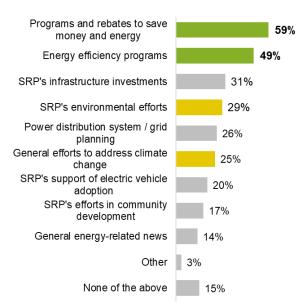
Customers would most like to continue to hear about ways to save via energy efficiency program and/or rebates. Meanwhile, over one-quarter were interested in topics related to SRP's environmental efforts and/or climate change.

Focus group participants agreed that SRP programs help customers manage and reduce their bills.

"I do have the M-Power so I do have prepaid electricity, so I am very acutely aware of my usage. I can see what I'm spending per day." - Survey Respondent

"I do like the idea that SRP does provide that time of use plan or **keeps your bills consistent** throughout the month or throughout the year." - Survey Respondent



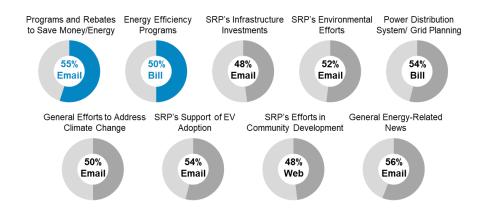


## **Topics of Interest**

- Those with a negative overall opinion of the energy plan were significantly more likely to want to hear about SRP's infrastructure investments and the power distribution system; they were less likely to want to hear about SRP's environmental efforts and general efforts to address climate change.
- Those with a household income less than \$75k were more likely to want to hear about cost saving options.

Across communication topics, customers most preferred to receive communication via bill insert and email.

Males were more likely to prefer email communications about programs and rebates to save money/energy.



**Channel Preference** 



## Appendix

## Demographics

	Focus Group (n=24)	Online Survey (n=400)		Focus Group (n=24)	Online Survey (n=400)
GENDER			AGE		
Female	13	45%	18-44	13	30%
Male	10	51%	45-64	6	37%
Non-binary	1	0%	65+	5	34%
Prefer not to answer	-	4%	EMPLOYMENT		
HOUSEHOLD INCOME			Ful-time/Part-time	-	51%
Under \$75k	15	41%	Self-employed	-	6%
\$75k or more	9	39%	Retired	-	33%
Prefer not to answer	-	20%	Unemployed/seeking		4%
CREDIT RATING			employment/student	-	470
Preferred	19	67%	Not working/not seeking	-	2%
Satisfactory/Slow/Unsatisfactory	3	12%	N/A / Prefer not to answer	-	5%
New Customer	2	21%	YEARS AT ADDRESS		
ETHNICITY (MULTIPLE SELECTIONS)			2 or less	-	7%
White	20	69%	3-5	-	10%
Black or African American	3	4%	6-20	-	30%
Other	3	13%	21-39	-	30%
Prefer not to answer	-	18%	40+	-	15%
HISPANIC ORIGIN			USAGE		
Hispanic	2	15%	Low (6,000 kWh or less)	3	19%
OWN/RENT HOME			Moderate (6,001-12,000 kWh)	8	33%
Own	18	73%	Medium (12,001-18,000 kWh)	8	29%
Rent	6	28%	High (More than 18,000 kWh)	5	20%

## **Illustrative Plan Description and Background**

In addition to the visual depiction of the illustrative plan, respondents were provided the following additional description and background:

"SRP is working at all times to make sure your power stays on, including during Arizona's extreme summers. To ensure power quality continues to improve, SRP needs to plan long term for the future of the Valley. This means:

- Balancing a transition to clean energy
- Planning for population growth (and an increased demand for energy)
- Considering the types of power to buy to make up their power mix (including solar, wind, geothermal, biomass, nuclear, natural gas, and coal)
- Reducing SRP's carbon intensity (the amount of carbon released per unit of energy produced) by 90% by the year 2050"



## **APPENDIX C**

# SRP Customer Research Future of Energy Phase 3 Report





# Future of Energy: ISP Residential Customer Research

## Phase III Report

Revised: December 13, 2023



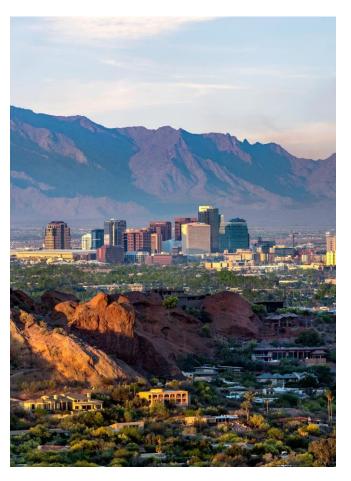
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## **Background & Objectives**

#### Background

Salt River Project (SRP) is preparing its first Integrated System Plan (ISP), which is focused on a new way of planning the power system through 2035. While multiple inputs are needed to prepare this plan, one crucial contribution is input from residential customers.

Looking into the future, SRP expects there to be many changes and disruptions to the energy industry including evolving customer needs and expectations with a key aspect being the balance between reliability, sustainability, and affordability. Furthermore, the perspectives of different groups of customers, with different values and mindsets and each group's perception of this balance will need to be understood and considered.

#### Objectives

The goal of this research was to bring the voice of SRP's residential customers into the planning of the future power system.

More specifically, this research was designed to gain an understanding of how customers think about, and value sustainability, affordability, and reliability related to their electricity service from SRP and gauge their reactions to potential energy systems. SRP sought to understand areas of diverse viewpoints and agreement, as well as identify preferred methods of engagement on this topic.

The research aimed to address the following specific objectives:

- 1. Understand the concerns customers have about the future of Arizona, the economy and the U.S.
- 2. Understand diverse perspectives and opinions relating to SRP's sustainability plan and evolution.
- 3. Develop and test system-planning metrics that are understood and resonate with customers.
- 4. Generate a list of power system and future energy topics that interest customers.
- 5. Understand customer perspectives on power reliability and potential tradeoffs with sustainability and affordability.
- 6. Understand preferred methods of learning about and engaging with the power system planning process.



## **Methodology & Reporting**

#### Approach

A three-phased research approach was applied, starting with virtual focus groups (December 2021), followed by a quantitative confirmation (March 2022) and culminating in a choice exercise (May 2023).

All customers included in the research were SRP residential customers, who were energy decision makers for their household (make decisions about their utility service and pay the bill), did not work for a related industry, and were over 18 years old.

#### **Phase I: Virtual Focus Groups**

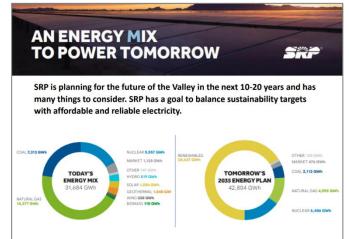
Four 90-minute virtual focus groups were held December 13 & 14, 2021. A total of 24 SRP customers participated virtually (via Zoom) and received a \$125 bill credit for participating.

Customers were grouped to encourage engagement and maximize the ability to explore attitudes and have a meaningful conversation.

#### **Phase II: Online Survey**

An online survey was fielded between March 7 – March 14, 2022. Respondents evaluated SRP's illustrative energy plan of how the system may develop in relation to attributes of customer interest identified in Phase I. Quotas were set for the survey to ensure the respondent pool best represented SRP's residential customer population.

Customers evaluated a visual example of SRP's future potential energy mix, which describes the transition of the power system over the next 10-20 years. The visual depiction of the illustrative plan shown to respondents is displayed to the right. The illustrative energy plan shown in Phase II did not include details on bill impacts, water reduction, carbon emission reduction, or timing to meet the sustainability goals. Customers were provided background on SRP's priorities prior to evaluating energy mix; this wording is included in the Appendix on page 20.



#### **Pre-Test Research: Optimizing Survey Materials**

Prior to the Phase III survey, a multi-staged pre-test study was conducted to test education materials, survey instructions, and choice exercise design among non-SRP customers. The pre-test research included an initial pre-test survey, qualitative ride-along interviews, and a revised pre-test survey.

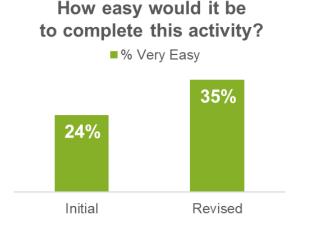


175 Sunnynoll Court, Winston-Salem, NC 27106

Throughout the three pre-test phases, respondents identified areas of the instructions and educational materials that were difficult to understand. Based on feedback from this pre-test, instructions for the choice exercise were crafted with clear tasks respondents could understand and accurately complete.

This confirmation helped secure the highest quality of actionable data. Changes made to the choice exercise included:

- Impactful phrase rewording which resulted in less confusion (~40% reduction in confusion)
- Redesign of the choice activity which created an easier survey experience.



This testing ensured SRP's diverse customer

base would be able to understand and easily complete the choice exercise in Phase III.

#### Phase III: Choice Exercise Online Survey

In this 20-minute survey fielded between May 9 and May 29, 2023, offered in English and Spanish, respondents completed a choice exercise to assess their preferences for SRP's potential future energy system. Quotas were set to mirror the true population split for SRP's customer base. A choice-based methodology known as a conjoint exercise was utilized to understand customer preference for potential future energy systems being analyzed in the Integrated System Plan.

Conjoint methodology is used to optimize a product or service of interest by asking respondents to make a series of choices though an exercise simulating real-life situations, determining what tradeoffs they are willing to make.

The following best practices were used in development of the choice exercise for the Phase III survey:

- Exposing respondents to educational information regarding system inputs prior to asking them to make a choice (e.g., explaining energy mixes and defining carbon reduction)
- Ensuring complex inputs are positioned in customer-friendly terms (e.g., showing carbon reduction in terms of the number of gas-powered vehicles)
- Utilizing visuals where possible to "show" rather than "tell" (e.g., including a graphical representation of the energy mix)
- Creating precise levels for each system input (e.g., utilizing data outputs from other ISP research efforts to build levels)
- Ensuring system configurations are realistic to respondents to avoid asking them to make a nonsensical choice



- Including no more than seven inputs per system to ensure ease of comprehension
- Limiting the number of screens in the exercise to no more than twelve to minimize respondent fatigue

Customers were asked to evaluate 11 screens, each showing 2 energy plans and a "none of these" option representing the current energy system and choose the plan they would most prefer SRP to pursue. Through selections made, a customer preference rating was produced for each potential future energy system. An example of the choice exercise is shown on the following page.

The ISP's analytical framework and outputs from the system planning informed the following system inputs for the choice exercise:

- Illustrative energy mix (9 mixes tested)
- When SRP will meet its sustainability goals (2030 or 2035)
- Percent reduction in carbon emissions (4 levels for each energy mix)
- Percent reduction in water usage (4 levels for each energy mix)
- If SRP will build new gas power plants (yes or no)
- Monthly bill impact (4 levels calculated on customers' average bill)
- Number of 2-hour power outages (0, 1, 2, or 3)

Illustrative mixes and variations in options for the inputs shown were representative of the resource builds and implications for each strategic approach under the future scenarios from the ISP system plans. Various levels (or options) were shown for each component resulting in evaluation of over 9,200 possible system configurations. An example of the choice exercise screen respondents completed is located in the Appendix on page 21.

#### Reporting

Quantitative results are reported in charts at the total level with qualitative results represented throughout. When evaluating survey data, sub-groups were compared to one another to investigate if there were statistically significant differences between two or more groups.

A 95% confidence level is used, which indicates we can conclude with 95% confidence that differences are not due to chance and that survey results should match results from the actual population (plus or minus the margin of error). Only significant differences relevant to the research objectives are reported.

The following subgroups are noted in this report:

- Age (18-44 years old/ 45-54 years old/ 55-64 years old/ 65+ years old)
- Income (Under \$75k/year / \$75k/year or more) (Phase II Only)
- Limited Income (200% of HHS Poverty Guidelines/ Non-Limited at 200%)
- **Gender** (Male/ Female/Nonbinary )



- Energy Mix Prioritization (Affordability first/ Reliability first/ Sustainability first)
- **Hispanic** (Hispanic/ Non-Hispanic)
- Credit Rating (5 levels)
- Usage Category (Low/ Moderate/ Medium/ High)
- Overall Opinion of Energy Plan (Positive/ Negative)
- Overall Experience as SRP Customer (Positive/ Neutral/ Negative)
- Years at Address (2 or less/ 3-5/ 6-20/ 21-39/ 40+)

Analysis Note: Rating scale questions are reported differently for 10-point and 5-point scales. 10-point scales are reported using Top-Box (TB – ratings of 10), Top-3-Box (T3B – ratings of 8,9, or 10), Middle-2-Box (M2B – ratings of 6 or 7), and Bottom-5-Box (B5B – ratings of 1-5). 5-point scales are reported using Top-Box (TB – ratings of 5), Top-2-Box (T2B – ratings of 4 or 5), Middle-Box (MB – ratings of 3), and Bottom-2-Box (B2B – ratings of 1 or 2).



#### **Executive Summary**



In Phase I & II, most customers reacted positively to SRP's initial path forward, and a quarter felt it was excellent. A majority agreed the plan should be prioritized by SRP. Phase III revealed residential customers' preferences for the future energy system.

#### Top factors: affordability & bill impacts

Affordability concerns were some of the most-selected future issues facing Arizona. In each phase of this research, affordability surpassed reliability slightly in importance when ranked by customers. Those with limited incomes put greater emphasis on affordability, while non-limited income customers reflected greater balance across factors. Additionally, when choosing a future energy system, customer selections revealed monthly bill impact as the top driver of preference.

#### Understanding and openness to change

Despite prioritizing affordability, customers recognized that the forthcoming challenges facing the region are interrelated and pose risks to sustainability, the economy, and overall quality of life. Thus, they understood the need for a lower-carbon future energy system, however, across scenarios, lower cost strategic approaches were more preferred by customers. While customers recognized the need for and expressed interest in SRP's investment in sustainable energy sources, they do not want to bear the cost of that investment.

#### Willingness to engage

Customers reported positive experiences with SRP's programs and over half were interested in programs and rebates that will help them save money and energy. Additionally, about a third or more expressed interest in learning about SRP's energy efficiency programs, environmental efforts, and infrastructure improvements.

#### Recommendations

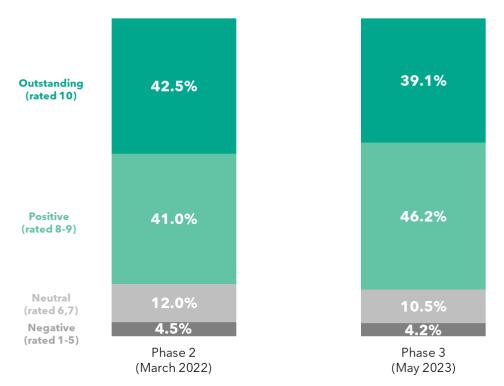
- For SRP's ISP, focus investment on a least-cost portfolio: With cost being the top driver of customer preference, it will be critical to ensure system costs are managed and explained to customers proactively and transparently.
- For SRP's ISP, highlight and maintain grid readiness and resiliency: Reliability was the second highest ranked priority.
- In ISP implementation, utilize a targeted approach to customer programs: Customers expressed a willingness to engage with SRP via customer programs. These programs should be designed to meet the varying needs of customers.



## Detailed Findings Experiences with SRP, Concerns, and Priorities

#### Most rated their experience with SRP positively

Similar to March 2022, in May 2023 surveying, over 4 in 5 customers rated their experience with SRP positively. While about 2 in 5 provided an "Outstanding" rating.



## **Overall Experience with SRP**

In qualitative focus groups, customers attributed their highly positive perception of SRP to the reliability of service and helpful customer service. Additionally, participants felt positively about SRP's customer programs, agreeing that programs help them manage

and reduce their electricity bills.

Groups **more likely** to provide a positive rating of their experience with SRP included:

• Customers aged 55 or older

• Non-Hispanics



#### Customers demonstrated affordability concerns

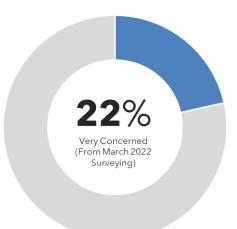
Respondents most selected that they were concerned about water scarcity. After water scarcity, affordability related to electricity, inflation, and housing were most concerning.

The focus on affordability of electricity is of note, as it was the second-most selected future concern. These issues were followed by some items related to energy service, including pollution, energy reliability, and climate change.

#### (From March 2022 Surveying) Water scarcity / Drought 60% Affordability of electricity service 44% Three of the top 37% Inflation five issues were Housing affordability 36% affordability related Pollution / Air quality 33% Reliability and availability of energy 31% Crime / Safety 31% Climate change / Global warming 28% Healthcare access and affordability 23% Population growth 21% Cyber security / Identity protection 16% Quality education availability 16% Achieving a 'living wage' income 15% Utility infrastructure investment 14% Environmental conservation 14% Homelessness 14% Poverty / Income inequality 13% Issues SRP is most able to influence Other 20%

**Future Issues Facing Arizona** 

- Lower income customers (earning under \$75k/year) reflected greater concern for affordability.
- Year-round residents are more likely to prioritize housing affordability.
- Those with a household **income of \$75k or more** were more likely to **prioritize water scarcity** and were less likely to prioritize housing affordability.
- Non-Hispanic customers were more likely to prioritize water scarcity.



Further, 22% of customers were very concerned about other community members being able to pay their electricity bills.

Groups **more likely** to be concerned about others' ability to pay their electric bill include:

- Customers with household incomes less than
   \$75k
- Females
- Hispanic customers



#### Affordability and Reliability were most often ranked 1st

When asked how SRP should rank affordability, reliability and sustainability, affordability was the top priority in both Phase II & III for over two-fifths of customers. Over one-third prioritized reliability, and less than one-quarter prioritized sustainability.

In the focus groups, while a majority of customers ranked reliability first, they discussed a tough tradeoff between reliability and affordability.

While the ranking of priorities was similar across Phases, reasons for these rankings in May 2023 highlighted greater emphasis on the rising cost of living and a need for consistent electricity.

#### **Affordability: Reasons Ranked First**

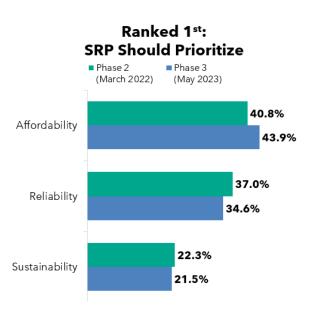
Almost half (46%) of those who ranked affordability first in Phase III mentioned keeping energy costs down and the rising cost of living. This was more than in Phase II where only one-third ranked affordability first for the same reason. The increase in concern over rising cost of living and keeping energy costs down may be due to the rise in inflation and increased conversation about rising prices across products and services in 2023.

#### **Reliability: Reasons Ranked First**

In Phase III, half (51%) of the customers who ranked reliability first noted a need for consistent electricity to maintain the status quo. This increased from about one-quarter (23%) ranking reliability first in Phase II for the same reason.

#### Sustainability: Reasons Ranked First

While the smallest proportion of customers ranked sustainability first, three-fifths (62%) of those who did in Phase III noted the importance of taking care of the Earth and future energy needs. This was higher than the almost half (45%) who ranked sustainability first for the same reason in Phase II.



In Phase III surveying, groups **more likely** to rank **affordability first** included:

- Limited income customers (200% of HHS Poverty Guidelines)
- Females
- Hispanics
- Those enrolled in **M-Power for Pre-Pay**

In Phase III surveying, groups **more likely** to rank **reliability first** included:

- Non-Limited income customers
- Males
- Those with Preferred Credit Ratings

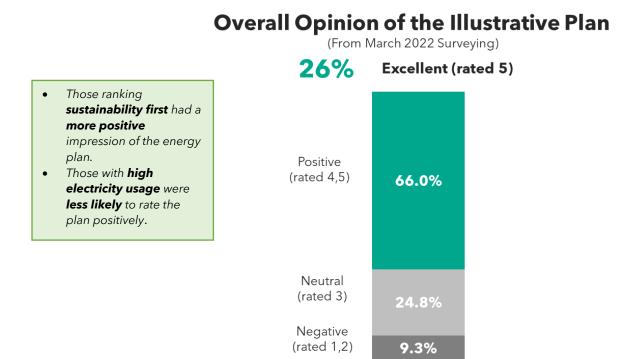
Customers **aged 55 to 64 were less likely** than all other age groups to rank **sustainability first**. In Phase III surveying.



## SRP Energy Plan: Initial Reactions (Phase I & II)

#### Two thirds rated the initial energy plan positively

When evaluating an illustrative example of SRP's energy plan during initial phases of research (visual and background evaluated can be found in the Appendix on page 20), one-quarter (26%) rated it as excellent, but 66% rated it positively overall (rated 4 or 5 on a 5-point scale). This demonstrates opportunity for improvement.



#### Customers noted the plan could be improved with more specifics

Initial responses to viewing the plan revealed that customers were interested in more specifics. In addition to questions on plan affordability and achievability, respondents cited varying thoughts on which renewable sources SRP should prioritize.

- Twenty-seven percent (27%) of customers shared concerns around the type of energy sourced.
- Nineteen percent (19%) shared affordability and cost concerns.
- Thirteen percent (13%) shared achievability concerns regarding the timing of the plan being too slow.

Focus group participants were also generally positive about the plan's intent but suggested some opportunities for improvement. These opportunities included the amount of time needed to implement the plan, getting customer buy-in and being transparent, ensuring SRP's accountability for the changes, and clarifying how this would affect rates.



## Phase III Customer Preference for Future Energy System

#### Monthly bill impact of most importance when selecting an energy system

After completing the exercise, over one-third of respondents (37%) reported the monthly bill impact was the most important input when choosing a preferred future energy system.

Among those ranking the **energy mix first (14%)**, top ranked priorities were evenly split:

- Affordability 31% ranked 1st
- Reliability 36% ranked 1st
- Sustainability 34% ranked 1st

This suggested the energy mix was seen as a component related to all three priorities.

Attribute		Ranked 1 <sup>st</sup> Most Important	
5	Monthly bill impact	36.8%	
(coj)	Reduction in carbon emissions	15.9%	
×	Number of 2-hour power outages	14.5%	
$\bigcirc$	Energy mix	13.9%	
00	Reduction in water usage	11.4%	
	If SRP will build new gas power plants	5.0%	
()	When SRP will meet its sustainability goals	2.5%	

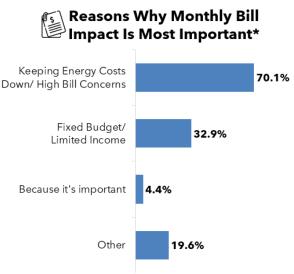


- Year-round residents
- Those employed part-time



#### Reasons for ranking inputs first varied

Customer open-ended comments highlighted concerns regarding financial constraints due to changing socio-economic conditions and future uncertainty stemming from inflation and escalating energy expenses. Looking to the future, customers attributed greater costs to the anticipated new infrastructure needed to meet growing demand for electricity and expressed concerns that cost increases could impact quality of life. Additionally, the viability and affordability of future green energy initiatives raised doubts for some given the present economic context.



\*Among those ranking monthly bill impact first (n=364); multiple responses accepted

The following groups were **more likely** to mention **"fixed budget/ limited income"**:

Customers **aged 55+**Batimas

- Retirees
- Those with limited incomes (200% of HHS Poverty Guidelines)

Among those ranking carbon reduction first, about a third mentioned reducing carbon via the use of cleaner energy sources (like solar or nuclear) while nearly half of those ranking energy mix first mentioned these topics as reasons for ranking energy mix as most important.

#### Reasons Why Most Important

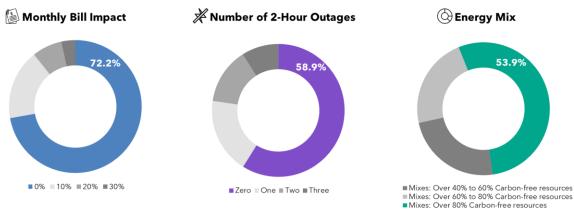
Reduction in carbon emissions	Number of 2- hour power outages	🕒 Energy mix
*(n=169)	*(n=139)	*(n=147)
<b>37%</b> Reducing carbon has direct impact on climate change	<b>58%</b> Dangers associated with outages (hot climate, health concerns, etc.)	46% Emphasis on reducing carbon and/or increasing solar or nuclear
32% Emphasis on reducing carbon and/or increasing solar or nuclear	<b>34%</b> General reliability concerns	<b>33%</b> Some energy sources are limited/ need a mix



#### Choices indicate a desire to "have it all"

The choice exercise also revealed the preference for each level of key factors in isolation.

- Bill Impact: a majority preferred 0% increase
- Outages: a majority preferred zero 2-hour outages
- Energy Mix: a majority preferred energy mixes with over 80% carbon-free sources



#### Summed Share of Preference by Attribute

While monthly electricity bills have the largest impact on preference (72%), these preferences indicate that customers want the cleanest, greenest energy at the lowest cost with no implications to reliability.

#### **Real-world cost constraints force tradeoffs**

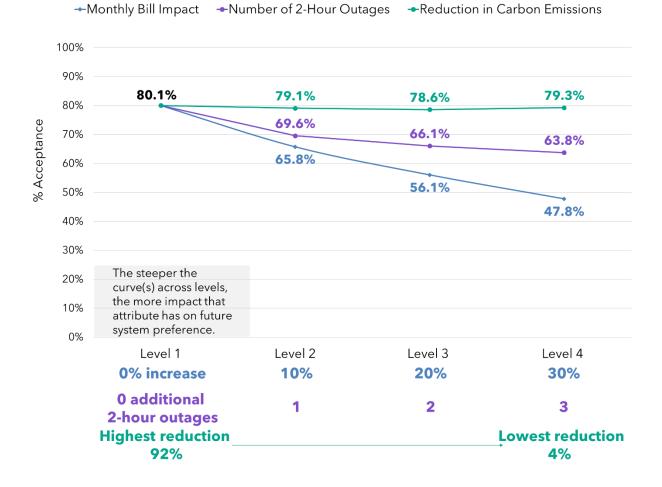
While most customers agree that sustainability is important and should be considered by SRP and their customers, there are limitations on how much customers feel they can invest in the "greater good." Customers expressed that fixed incomes and limited budgets often constrain the degree to which they can support and prioritize sustainability.

#### Acceptance of future energy systems declines above 0% bill impact

As bill impacts increase, the proportion of customers who accepted an energy system over the current system declined sharply. However, acceptance declines were less steep for the number of 2-hour outages suggesting that customers are less accepting of price increases and more tolerant of <u>minimal</u> additional 2-hour outages.

Furthermore, when tradeoffs are required, carbon reduction has minimal impact with acceptance of energy systems relatively unchanged as the level of reduction in carbon emissions increases.





## Max Acceptance versus Current System by Component Level

#### Customer preferences for a balanced future energy system

While SRP does not know what the future will look like, it will be important to design the future energy system with customer preferences in mind. Findings revealed that from the residential customer's perspective the ideal future energy system should...

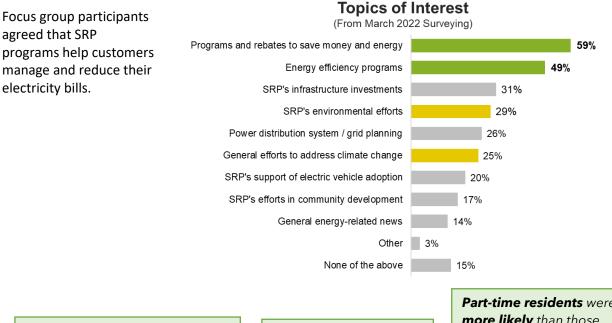
- Manage cost, first and foremost
- Strive to manage monthly bill impacts below a 10% increase
- Include a diverse energy mix to ensure reliability
- Provide the cleanest, most sustainable energy without exceeding a 10% bill increase



## **Topics of Interest**

#### Over half had interest in ways to save

Customers would most like to continue to hear about ways to save via energy efficiency program and/or rebates. Meanwhile, over one-quarter were interested in topics related to SRP's environmental efforts and/or climate change.



#### Those with a **household income** less than \$75k were more likely to want to hear about the following:

- Programs and rebates to save money and energy
- SRP's support for community development

Groups more interested in hearing about SRP's infrastructure investments included:

- Customers aged
   65+
- Non-Hispanics

**Part-time residents** were **more likely** than those living in Phoenix yearround to want to hear about the following: energy efficiency programs, SRP's environmental efforts, and general efforts to address climate change



## Appendix

### **Focus Group Participant Description\***

Total	24		
		Age	
Gender		25-34	6
Female	13	35-44	7
Male	10	45-54	2
Non-binary	1	55-64	4
		65-74	2
Ethnicity		75+	3
Black	3		
-	3 2	Income	
Black		Income <25k	2
Black Hispanic	2		2 5
Black Hispanic White	2 18	<25k	
Black Hispanic White	2 18 1	<25k 25-49k	5
Black Hispanic White Other	2 18 1	<25k 25-49k 50-74k	5 8

\* Focus Groups are exploratory in nature and cannot be projected to a larger population. Attendees are not representative of the full SRP customer base or stakeholders



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## Survey Respondent Demographics

	Phase 2 Survey March 2022 (n=400)	Phase 3 Survey May 2023 (n=1,011)
GENDER		
Female	51%	49%
Male	45%	46%
Non-binary	0%	0%
Prefer not to answer	4%	5%
INCOME		
Limited Income 200%	31%	31%
Non-Limited Income 200%	69%	69%
CREDIT RATING		
Preferred	67%	64%
Satisfactory/Slow/ Unsatisfactory	12%	18%
New Customer	21%	18%
Cash Only	-	1%
ETHNICITY (MULTIPLE SELECTIO	DNS)	
White	69%	69%
Black or African American	4%	5%
Other	13%	12%
Prefer not to answer	18%	17%
HISPANIC ORIGIN		
Hispanic	15%	12%
OWN/RENT HOME		
Own	73%	71%
Rent	28%	29%

	Phase 2 Survey March 2022 (n=400)	Phase 3 Survey May 2023 (n=1,011)
AGE		
18-44	30%	38%
45-64	37%	37%
65+	34%	25%
EMPLOYMENT		
Ful-time/Part-time	51%	53%
Self-employed	6%	8%
Retired	33%	27%
Unemployed/seeking employment/student	4%	3%
Not working/not seeking	2%	2%
N/A / Prefer not to answer	5%	7%
YEARS IN PHOENIX		
2 or less	7%	8%
3-5	10%	9%
6-20	30%	34%
21-39	30%	29%
40+	15%	20%
USAGE*		
Low (6,000 kWh or less)	19%	12%
Moderate (6,001-12,000 kWh)	33%	32%
Medium (12,001-18,000 kWh)	29%	31%
High (More than 18,000 kWh)	20%	23%

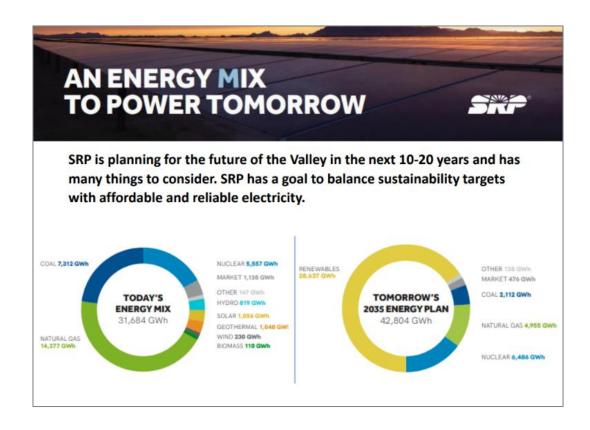


#### Illustrative Plan Description and Background (Phase I & II)

In addition to the visual depiction of the illustrative plan shown below, respondents were provided the following additional description and background during Phases I & II of this research:

"SRP is working at all times to make sure your power stays on, including during Arizona's extreme summers. To ensure power quality continues to improve, SRP needs to plan long term for the future of the Valley. This means:

- Balancing a transition to clean energy
- Planning for population growth (and an increased demand for energy)
- Considering the types of power to buy to make up their power mix (including solar, wind, geothermal, biomass, nuclear, natural gas, and coal)
- Reducing SRP's carbon intensity (the amount of carbon released per unit of energy produced) by 90% by the year 2050"





#### **Choice Exercise Example Screen (Phase III)**

Customers were asked to evaluate 11 screens, each showing 2 energy plans and a "none of these" option representing the current energy system. An example screen with question wording is shown below.

#### Which of these hypothetical future energy systems would you prefer SRP implement Please read through each plan carefully and select the plan you most prefer.

Click <u>here</u> to view a glossary of terms. This will open in a new browser and you can come back to this page to complete the activity.













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