

1 BEFORE THE ARIZONA POWER PLANT
2 AND TRANSMISSION LINE SITING COMMITTEE
3 IN THE MATTER OF THE APPLICATION) DOCKET NO.
4 OF SALT RIVER PROJECT) L-00000B-19-0219-00184
5 AGRICULTURAL IMPROVEMENT AND)
6 POWER DISTRICT, IN CONFORMANCE)
7 WITH THE REQUIREMENTS OF ARIZONA) LS CASE NO. 184
8 REVISED STATUTES, SECTIONS)
9 40-360, et seq., FOR A)
10 CERTIFICATE OF ENVIRONMENTAL)
11 COMPATIBILITY AUTHORIZING)
12 PROJECT RED HAWK, A SWITCHYARD)
13 AND MULTIPLE TRANSFORMERS)
14 INTERCONNECTING 230kV STRUCTURES,)
15 LOCATED AT SOSSAMAN AND ELLIOT)
16 ROADS ALL WITHIN THE CITY OF)
17 MESA, ARIZONA IN MARICOPA COUNTY.)
18 _____)

12 At: Mesa, Arizona
13 Date: November 5, 2019
14 Filed: November 13, 2019

16 REPORTER'S TRANSCRIPT OF PROCEEDINGS
17 VOLUME I
18 (Pages 1 through 249)

21 COASH & COASH, INC.
22 Court Reporting, Video & Videoconferencing
23 1802 North 7th Street, Phoenix, AZ 85006
24 602-258-1440 staff@coashandcoash.com

24 By: Carolyn T. Sullivan, RPR
25 Arizona Certified Reporter
Certificate No. 50528

1	INDEX TO EXAMINATIONS	
2	WITNESSES	PAGE
3	KIM HUMPHREY	
4	Direct Examination by Mr. Sundlof	31
5	Cross-Examination by Mr. Taebel	73
6	RYAN NORLIN	
7	Direct Examination by Mr. Sundlof	77
8		
9	KENDA POLLIO	
10	Direct Examination by Mr. Sundlof	106
11	STEPHEN FAIRFAX	
12	Direct Examination by Mr. Sundlof	136
13	Cross-Examination by Mr. Taebel	184
14	SAMANTHA HORGEN	
15	Direct Examination by Mr. Sundlof	187
16		
17		
18	GOOGLE EARTH FLYOVER PRESENTATION	125
19		
20		
21	PUBLIC COMMENT	227
22		
23		
24		
25		

INDEX TO EXHIBITS				
NO.	DESCRIPTION	IDENTIFIED	ADMITTED	
SRP EXHIBITS				
4	SRP-1 SRP CEC Application filed September 23, 2019	72	--	
5	SRP-2 Regional Overview Map	13	--	
6	SRP-3 Project Site Map	14	--	
7	SRP-4 SRP Background Information	34	--	
8	SRP-5 SRP Electric Service Territory	33	--	
9	SRP-6 Kim Humphrey	32	--	
10	SRP-7 Typical Substation Concept	18	--	
11	SRP-8 Expanded Substation Concept	39	--	
12	SRP-9 List of Facilities	--	--	
13	SRP-10 Red Hawk Employment Opportunity District Map	66	--	
14	SRP-11 Depiction of Switchyard Location	67	--	
15	SRP-12 CoreSite Data Center Santa Clara, California	16	--	
16	SRP-13 Alchemy Data Center Los Angeles, California	69	--	
17	SRP-14 Equinix Data Center Amsterdam, Netherlands	69	--	
18	SRP-15 SGX Data Center Singapore	69	--	
19	SRP-16 Photograph of Sign	71	--	
20	SRP-17 Sign Posting Locations	71	--	
21	SRP-18 Ryan Norlin	78	--	
22	SRP-19 SRP 500kV System Map	79	--	

INDEX TO EXHIBITS (Cont.)				
	NO.	DESCRIPTION	IDENTIFIED	ADMITTED
1				
2				
3	SRP-20	SRP 230kV Valley Map	79	--
4	SRP-21	Diagram showing new switchyard	90	--
5	SRP-22	230kV Structure	93	--
6	SRP-23	Substation Simulation	93	--
7	SRP-24	Switchyard Simulation	94	--
8	SRP-25	Kenda Pollio	106	--
9	SRP-26	Exhibit A-1 Jurisdiction Map	109	--
10	SRP-27	Exhibit A-2 Jurisdiction Map	109	--
11	SRP-28	Exhibit A-3 Land Use Map	110	--
12	SRP-29	Exhibit A-6 Zoning Map	110	--
13	SRP-30	Exhibit F-1 Recreation Map	114	--
14	SRP-31	Exhibit H-1 Planned Area Developments	115	--
15				
	SRP-32	Key Observation Points (KOP)	117	--
16				
	SRP-33	KOP 1 - Existing View	118	--
17				
	SRP-34	KOP 1 - Proposed View	118	--
18				
	SRP-35	KOP 2 - Existing View	119	--
19				
	SRP-36	KOP 2 - Proposed View	119	--
20				
	SRP-37	KOP 3 - Existing View	119	--
21				
	SRP-38	KOP 3 - Proposed View	120	--
22				
	SRP-39	Google Flyover	125	--
23				
	SRP-40	Environmental Criteria	131	--
24				
	SRP-41	Route Tour & Directions	132	--
25				

1 INDEX TO EXHIBITS (Cont.)

2	NO.	DESCRIPTION	IDENTIFIED	ADMITTED
3	SRP-42	Samantha Horgen	188	--
4	SRP-43	Half Mile Area of Project Site	189	--
5	SRP-44	2019 Public Process Postcard #1	189	--
6	SRP-45	Homeowners Map	193	--
7	SRP-46	2019 Public Process Postcard #2	192	--
8	SRP-47	2019 Public Process Summary	23	--
10	SRP-48	Letter from City of Mesa	70	--
11	SRP-49	Stephen Fairfax	137	--
12	SRP-50	Growth Chart	--	--
13	SRP-51	Shift to Hyperscale	149	--
14	SRP-52	Data Center Four Trends	151	--
15	SRP-53	Data Center Drivers	153	--
16	SRP-54	Energy Forecast Chart	143	--
17	SRP-55	Affidavit of Publication	197	--
18	SRP-56	Mailings to Affected Jurisdictions	197	--
19	SRP-57	Additional Jurisdictional Letters	135	--
20	SRP-58	Additional Letters of Support	196	--
21	SRP-59	Exhibit A to CEC	--	--
22	SRP-60	Notice of Hearing	196	--
23	SRP-61	Red Hawk Interactions Report	224	--
24	SRP-62	Staff Letter, October 30, 2019	220	--

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

INDEX TO EXHIBITS (Cont.)

NO.	DESCRIPTION	IDENTIFIED	ADMITTED
CHAIRMAN EXHIBITS			
CHMN-1	Certificate of Environmental Compatibility with edits of Chairman Chenal	218	--

1 BE IT REMEMBERED that the above-entitled and
2 numbered matter came on regularly to be heard before the
3 Arizona Power Plant and Transmission Line Siting
4 Committee at the Superstition Spring Golf Club, 6542 East
5 Baseline Road, Mesa, Arizona, commencing at 10:12 a.m. on
6 the 5th day of November, 2019.

7

8 BEFORE: THOMAS K. CHENAL, Chairman

9 LAURIE WOODALL, Arizona Corporation Commission
10 LEONARD DRAGO, Department of Environmental Quality
11 JOHN RIGGINS, Arizona Department of Water Resources
12 JAMES PALMER, Agriculture
13 MARY HAMWAY, Cities and Towns
14 PATRICIA NOLAND, Public Member
15 JACK HAENICHEN, Public Member
16 KARL GENTLES, Public Member

17 APPEARANCES:

18 For the Applicant, Salt River Project:

19 Mr. Kenneth C. Sundlof, Jr.
20 c/o Salt River Project
21 Mail Station PAB4TA
22 P.O. Box 52025
23 Phoenix, Arizona 85072-2025

24 and

25 Ms. Karilee S. Ramaley
Senior Principal Attorney
Regulatory Policy
Salt River Project
PO Box 52025
Phoenix, Arizona 85072-2025

1 APPEARANCES: (Cont.)

2 For City of Mesa:

3 Mr. Wilbert J. Taebel
4 Assistant City Attorney
5 City of Mesa
6 PO Box 1466
7 Mesa, Arizona 85211-1466

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1 CHMN. CHENAL: All right. This is the time set
2 for the hearing on the application of SRP for the Red
3 Hawk Project.

4 Let's begin with a roll call of the Committee.
5 And then, before we get into any presentation by
6 Mr. Sundlof, we're going to have kind of a little
7 discussion about the tablets and some of the technology.

8 So let's begin with a roll call.

9 Member Noland, do you want to start the roll
10 call?

11 MEMBER NOLAND: Sure.

12 Patricia Noland representing the public.

13 MEMBER HAMWAY: Mary Hamway representing cities
14 and towns.

15 MEMBER HAENICHEN: Jack Haenichen representing
16 the public.

17 MEMBER WOODALL: Laurie Woodall representing
18 the Chairman of the Arizona Corporation Commission,
19 Robert "Bob" Burns.

20 MEMBER RIGGINS: John Riggins representing the
21 Arizona Department of Water Resources.

22 MEMBER DRAGO: Len Drago representing the
23 Arizona Department of Environmental Quality.

24 MEMBER PALMER: Jim Palmer representing
25 agriculture.

1 CHMN. CHENAL: And my name is Tom Chenal, the
2 chairman, on behalf of the Attorney General's Office.

3 So, Mr. Sundlof, I believe there's a gentleman
4 whose name is Ken also, who is going to give us kind of
5 an introduction to the tablets?

6 MR. SUNDLOF: Yes, Chairman Chenal. If it's
7 okay with you, we'll have him do that first.

8 MR. MILLER: Good morning, ladies and
9 gentlemen. In front of you, you have tablets. All of
10 the files that are needed today, from what I was told,
11 have been preloaded.

12 Those are touch screens, so you can
13 double-click with either touching the tablets or you can
14 double mouse click. You can use the mouse on the actual
15 keyboards themselves, or there have been some mice
16 provided for you as well.

17 The Internet icon is going to be that blue E
18 that you'll see on the front there. We are connected
19 through Verizon hot spots. It's a little bit quicker
20 than the open Internet that they provided for us.

21 I will be sitting in the back corner, if
22 there's any questions. I'll take some now.

23 CHMN. CHENAL: What's the information to get
24 onto the Verizon hot spot?

25 MR. MILLER: On the back of the hot spots, the

1 passwords are labeled. I have connected each of you to
2 the ones closest to you. So the first three are on the
3 first one, the next three are on the second one, and then
4 the last four tablets are on the last one. So they are
5 going to be the number on the white label.

6 CHMN. CHENAL: Okay. So it's the long number
7 that's pasted on the back. The number and letter
8 configuration is the pass code?

9 MR. MILLER: That's correct..

10 CHMN. CHENAL: Thank you.

11 Any questions from the Committee?

12 (No response.)

13 CHMN. CHENAL: All right. Thank you, Ken.

14 Before we begin, are there any procedural
15 matters we need to discuss?

16 I will note that the City of Mesa here,
17 represented by Mr. Taebel, has intervened as a matter of
18 right.

19 Let's do the notices of appearance on behalf of
20 the applicant and the City of Mesa, and then we can
21 begin, Mr. Sundlof, with your opening statement.

22 MR. SUNDLOF: Thank you, Chairman, Members of
23 the Committee. I'm Kenneth Sundlof.

24 MS. RAMALEY: Good morning. I'm Karilee
25 Ramaley, in-house counsel for Salt River Project.

1 MR. TAEBEL: Good morning. Wilbert Taebel here
2 on behalf of the City of Mesa. With me is JD Beatty from
3 the City's Economic Development Department.

4 CHMN. CHENAL: Thank you very much.

5 And, Mr. Sundlof, will you be presenting the
6 case, or will Ms. Ramaley also assist in the
7 presentation?

8 MR. SUNDLOF: Chairman, I'll be presenting the
9 case.

10 CHMN. CHENAL: All right. Thank you.

11 Give me one moment, please.

12 (Off the record.)

13 CHMN. CHENAL: Just to remind the Committee,
14 this will conclude by Thursday, based on the discussions
15 I've had with Mr. Sundlof and his team. We will have a
16 tour in the morning, which Mr. Sundlof will discuss at
17 some point today during the presentation.

18 I don't think there's going to be any surprises
19 for this application. We're looking forward to it. It's
20 going to be, in terms of the need for the data center,
21 similar to the project we heard in Goodyear.

22 So, Mr. Sundlof, if you wish to proceed.

23 MR. SUNDLOF: Thank you.

24 Mr. Chairman, Members of the Committee, I am
25 the same Ken Sundlof who twice has announced his

1 retirement to you. So here I am again, an encore
2 presentation. With me is my co-counsel, Karilee Ramaley,
3 from the Salt River Project.

4 And I'm pleased to be here. Nice to see you
5 all. And this is an interesting project, and I'm pleased
6 to present it to you.

7 Every other case I've ever presented to you was
8 a transmission case. This one is not. This is a
9 distribution project to serve a single customer at a
10 single site.

11 The only reason we're here is because of the
12 voltage levels that the customer has requested. And the
13 customer has requested to interconnect at 230. And if
14 you read the statutes, structures carrying voltages of
15 230 need to be sited by this committee, so that's why
16 we're here. This is not a transmission project. It
17 doesn't augment the transmission system. It doesn't
18 serve anybody but a single customer.

19 Let me start out with where it is. You see in
20 Exhibit 2 -- whoops. I'm way ahead of myself here.

21 Exhibit 2, you can see the Loop 202. And we're
22 in the area in the green there called the inner loop.
23 You can see to the south down here the Phoenix-Mesa
24 Gateway Airport, Williams Airport. And you can see, if
25 you remember, our last project was basically in the lower

1 right-hand corner of Exhibit 2 along the yet-to-be-built
2 freeway going east.

3 So the area in the green, it is bounded on the
4 north by SRP's transmission corridor. And that has been
5 a corridor that's been there for many years. It contains
6 a 500kV circuit, two 230kV circuits, and a 69 circuit.
7 It's about 250 feet wide.

8 To the south is Elliot Road. And you can see
9 it maybe better on SRP-3. And I do want to apologize
10 that it's hard to read these screens. They're far away
11 and we don't have the best resolution, so that's why I
12 asked them to bring in these TV monitors to help you see
13 better. Plus you can pull it up on your screens or
14 you've got it in your books. So, hopefully, we're
15 covered. And I apologize. I mean, I can't read it from
16 here, so I don't think you guys could either.

17 So on Exhibit 3 is our site. Whoops, I keep
18 hitting the wrong one.

19 Exhibit 3 is our site. And I said bounded to
20 the east by Sossaman Road, bounded to the south by Elliot
21 Road, bounded to the west by the Roosevelt Water
22 Conservation District, RWCD, canal and flood area.

23 The site itself is about 187 acres, and it's
24 bounded in the yellow on Exhibit 3. And the site will
25 interconnect at the 230 level from the existing 230kV

1 lines.

2 There's a single customer, and the single
3 customer is an affiliate of Google. And Google plans to
4 build a very large hyperscale data center on the site.

5 What you're going to see here as I go through
6 it is that the customer, Google, is not quite sure what
7 it's going to build yet because the industry changes so
8 quickly. What may be technology today may not be the
9 same technology a year from now, and so they need total
10 flexibility as they build out this site. And so I'm not
11 going to talk about what Google's going to build because
12 I don't know what Google's going to build. And so I'm
13 going to talk more generally about that.

14 The property in the yellow, the customer site,
15 is zoned in the south part for buildings up to 150 feet.
16 And so what we might expect there is high-rise data
17 centers. We're looking at many hundreds of megawatts of
18 load. And so in order to get them on 187 acres, it is a
19 very intense use.

20 And I'm going to show you some other pictures
21 of data centers. And these have nothing to do with
22 Google. These are just other examples of high-rise data
23 centers that I thought were interesting to see so you can
24 get a concept of what we're talking about.

25 So here's one in Santa Clara. That's

1 Exhibit SRP-12.

2 Here's one in Los Angeles. And you see the
3 windows. I don't know about this for sure, but many
4 times, these windows are fake because you don't need
5 windows in a data center. In fact, that messes up the
6 climate control of the data center. So I don't know if
7 these are fake, but sometimes they are.

8 Here's one in the Netherlands. And you can
9 see, once again, high-rise. Not too many windows in that
10 one.

11 And here is another one in Singapore.

12 And so I just show you those as concepts of not
13 necessarily of what this one is going to look like, but
14 the fact that there are high-rise hyperscale data centers
15 going up around the world.

16 Here's what we're going to site. First off,
17 because our customer has not finalized its plans, we
18 can't tell you exactly where everything will go. And
19 that's a little bit different here.

20 But I can say that we will build a switchyard,
21 and that has to be in the north part of the property.
22 And we'll get to that. Why that needs to be is basically
23 because the zoning in the part south of there is the
24 high-rise zoning, and so it needs to be totally reserved
25 by the customer for a very secure data center campus. We

1 have that switchyard in the middle of their very secure
2 data center complex. Plus, it's right adjacent to the
3 230 circuit that we're going to interconnect to, so it's
4 the logical place for it.

5 After that, We are going to break the 230 line.
6 The 230 line is the dotted blue line. We are going to
7 break that 230 line, and that 230 line goes from Browning
8 to Kyrene, and you're going to hear more about what a
9 strong connection this is. We're going to break that
10 line, drop it into the switchyard. And a switchyard as
11 opposed to a substation is just simply a yard that does
12 not transform voltages. It comes in at 230, and it's
13 going to go out at 230, which is very different. We've
14 never had something like this on our system before. We
15 have no customers taking service at 230kV level.

16 It will break, come into the switchyard, and
17 then out of the switchyard will come a number of 230
18 circuits. And we don't know how many for sure. What
19 we're doing is we're asking for up to 22 structures that
20 will support up to 10 circuits. It may not be that much,
21 but we know when we're here on a siting case, we have to
22 ask you for something. So that's what we're going to ask
23 for, maximum of 22 structures and 10 circuits. And then
24 these will go through some number of transformers that
25 will be located throughout the site as needed by the

1 customer.

2 My words, not the engineers' words, I call this
3 an expanded substation concept. Because normally -- and
4 here's Exhibit 7 as your normal substation.

5 Exhibit 7 shows normally, you have a
6 switchyard, and then it has some number of transformers.
7 And in the usual case, you are stepping down to 69, from
8 230 to 69. And then those 69 circuits go out to
9 neighborhood substations where it's stepped down again
10 and then stepped down again in your house to usable
11 voltages.

12 We're doing the same thing here, except we are
13 spreading the transformers out. So that's why I call it
14 an expanded switchyard. And we will have a witness
15 that's going to talk about why we want to do this or why
16 the customer has asked us to do this.

17 So what we're going to do is have the
18 switchyard, and the transformers are closer to the
19 buildings rather than in a central location, but the same
20 concept. Switchyard, transformers. It's the same
21 concept. I can go back.

22 But here's your typical substation, and here's
23 what we're going to build.

24 We're going to ask for flexibility as to where
25 all these facilities are located. And the reason is, as

1 I mentioned, the customer can't tell us exactly right
2 now. And technology changes quickly. And there are also
3 trade secret issues that the customer may not want to
4 divulge to us exactly how it wants to construct this.
5 Very competitive industry.

6 So we are asking for, other than a switchyard
7 location, we are asking for complete flexibility. This
8 is not unusual. I mean, for our last case, the one that
9 was to the east of Williams Airport, we identified a site
10 that was over 200 acres, and we asked for flexibility to
11 locate the substation anywhere within that site.

12 Here, we're asking for a site of 170 acres, and
13 we're asking to locate the facilities, and that means the
14 lines and the transformers, as may be needed by the
15 customer.

16 We're asking for a 20-year term. That's long,
17 and we may not need 20 years. But the buildout of the
18 data center will depend upon a lot of things that's in
19 the customer's control, not our control. So we want to
20 make sure we have plenty of time to allow the customer to
21 build this data center out for a long period of time.
22 That's why we're asking for 20 years.

23 We will have four witnesses plus another
24 witness that will tell you a little bit about data
25 centers.

1 Our first witness will be Kim Humphrey, and she
2 will identify the project. And she'll talk about the
3 customer and why we're doing this and how this came about
4 and why we're doing it now rather than later.

5 Our second witness will be Ryan Norlin, and
6 Ryan is the chief engineer heading up this project. And
7 he's going to talk about more of the technical details,
8 which are very interesting to me as an amateur
9 transmission engineer. He's going to talk about why it
10 is -- why is it that you want to connect at 230 voltage.
11 Why is it that you don't want to have a standard
12 substation configuration. Why do you want to locate the
13 substation where it is. He's going to talk about those
14 technical issues. And please feel free to ask questions
15 to Ryan because he's not nervous at all about testifying.
16 So feel free.

17 Our next witness will be Kenda Pollio. And you
18 know Kenda well. And she's the finest environmental
19 consultant in Arizona, we think. And she's going to tell
20 you that there aren't a lot of environmental issues here.
21 I mean, there's no burrowing owls, and there's no Native
22 American sites, and there's none of that kind of stuff.
23 This has been farmland that's been farmed for many
24 decades. And there's no fish, there's no wildlife,
25 there's no water. But there is visual. And Kenda has

1 come up with some pretty good -- she does better every
2 time -- but come up with some really good visual
3 concepts.

4 And I'm going to warn you that some of the
5 simulations look pretty nasty, but you have to remember
6 that there will be buildings in there too. And so we're
7 not simulating the buildings, because we want to show you
8 the worst case. But there will be buildings in there,
9 and it probably won't be that bad. But I wanted to be
10 honest with you, to give you the best worst-case
11 simulation. So you're going to see those from Kenda.

12 She also does a good flyover. And it's only
13 one site, so it's not really a route, so a site flyover
14 that you see it from different angles. And, basically,
15 you're seeing farmland.

16 Our final SRP witness will be Samantha Horgen,
17 and Samantha is going to talk about our public
18 involvement. And, as usual, SRP did a very robust public
19 involvement, involving everybody we could think of that
20 could have an interest. We've reached out to all the
21 public officials, corporation commissioners. We've
22 reached out to businesses, residences, homeowners
23 associations, sent out postcards. We did a website. We
24 sent out another set of postcards. We had an open house.
25 And she's going to talk about all that.

1 What's interesting is although the public
2 comments are very important and we've got to give them
3 total respect, there weren't that many of them
4 considering what we've had in the past. I mean, I'm not
5 discounting any of them because they are very important.
6 But the interesting part is we didn't have any real
7 opposition to the project. I think the community is very
8 supportive of the Google project.

9 We had nobody at all saying you shouldn't build
10 this. The bulk of the comments came from -- you see this
11 residential area in the north -- came from homes in that
12 residential area that are on the north side of this
13 250-foot transmission corridor. And although there were
14 a scattering of other comments, like maybe two or three
15 from the east, they were more questions like what's this
16 going to do to my property value, is there any MF issue,
17 and things like that.

18 But the people on the north had a concern about
19 the visual. And they are facing a transmission corridor
20 that already has quite a few conductors in it. And I
21 mean, obviously, more is more. And so you're going to
22 hear from those people that they are concerned about the
23 visual impact of the switchyard. Nobody talked too much
24 about the transmission lines, just the visual impact of
25 the switchyard.

1 And the switchyard, it's going to have the 230
2 circuit broken, so you'll have two sets of lines coming
3 in, and then you'll have the switching mechanisms and
4 busses and all that and switches, and you'll have some
5 number of lines coming out, so it's not a small thing.
6 Even though it doesn't have transformers, it's going to
7 be a fairly large facility.

8 But Samantha will talk to you about who showed
9 up at the open house and what they said and the tenor of
10 the comments, which I think I've said to you.

11 But all in all, not too bad.

12 And there's a -- and I kind of talked about
13 that. Exhibit 47 is a summary of the public process, and
14 Samantha will talk a little bit more about that with
15 that.

16 Our final witness is not somebody that has to
17 do with this case because we're not siting a data center.
18 But Chairman Chenal asked us if we could expound on these
19 data centers because we see more and more of them coming,
20 and we see an evolution to larger data centers, and
21 they're using a lot of power, and this one will be using
22 a lot of power. They're using a lot of power, and he
23 wanted to hear more about it.

24 So the first thing I did is I prepared
25 testimony for an SRP witness. And we thought about it

1 some more, and we thought, No, let's do this right. And
2 so we're going to bring a data center expert in. He'll
3 be here this afternoon, and his name is Steve Fairfax.
4 And he's good. I think you're going to like him. He's
5 going to tell you about where these things are going.
6 He's going to talk about the growth. And he can -- I
7 mean, hopefully, he's there to answer your questions.

8 So we have a basic presentation for
9 Mr. Fairfax, but he can obviously answer any questions
10 that any of you have about data. He's very good. I had
11 lunch with him the other day. I was very impressed.

12 CHMN. CHENAL: Well, we've waited for years to
13 have somebody who could try to keep up with Member
14 Haenichen from MIT, so now we have a witness that's got
15 two degrees from MIT, so this will be interesting.

16 MR. SUNDLOF: The battle of the MITs. I'm
17 looking forward to it.

18 So let me just say, this is a -- to me, this is
19 an easy case. We don't have any private land. It's all
20 on -- everything is on the 187 acres or on SRP's own
21 corridor when you break the line.

22 We don't have any opposition to the project.
23 We have an important but not that many public comments
24 about visual aspects of the project. And this is a
25 wonderful thing for Mesa. And I think Mr. Taebel will

1 probably chime in at some point to talk about the
2 importance of this to Mesa. And Mesa has zoned this as a
3 special area to allow for this kind of development. It
4 is, by the way -- you'll see on the other side of the
5 202, east side, is the Elliot Tech Corridor.

6 So this is basically the area. And you heard
7 that on our last case too. This whole area in here in
8 the center of Exhibit 2 is the area where the City of
9 Mesa is really targeting this kind of growth, high tech
10 growth. And one spawns the next and the next. And so
11 it's really thrilling to have Google coming in and
12 building a major data center in East Mesa. And we're
13 proud to be able to be a part of it, and we're proud to
14 be able to get in front of it.

15 And one of the reasons we're here now is we
16 need to get in front of it. We need to be able to build
17 that switchyard because this may happen fast or part of
18 it might happen fast and part of it might happen slow,
19 but we need to be ready the way SRP always is.

20 And so I thank you for your attention, and that
21 concludes my opening statement. Thank you.

22 CHMN. CHENAL: Thank you, Mr. Sundlof.

23 Are there any questions based on Mr. Sundlof's
24 opening statement?

25 (No response.)

1 CHMN. CHENAL: All right. Not at this time.
2 I'm sure there's going to be questions throughout the
3 testimony.

4 Mr. Taebel, do you have any comments you'd like
5 to make as an opening statement?

6 MR. TAEBEL: As Mr. Sundlof said, the City is
7 here in support of this project. It is an important
8 project for the City.

9 And I have Mr. Beatty here who will be
10 available to testify about zoning and the planning
11 process if there are questions from the Committee. Thank
12 you.

13 CHMN. CHENAL: Very good.

14 Member Haenichen.

15 MEMBER HAENICHEN: I just had a couple of I
16 guess you might call them procedural questions. But
17 later on, I will be asking some questions about the
18 source of this energy. So I'm wondering -- I didn't see
19 on the list of presenters that you showed us, is there
20 going to be some electrical, technical-type guy from the
21 utility, from the applicant, available?

22 MR. SUNDLOF: Mr. Ryan Norlin will be talking
23 about that. That's part of his prepared testimony. What
24 you're going to see is this is an extremely strong
25 connection. It comes from, on one side, the Browning

1 substation and the other side, the Santan substation.
2 Santan has its own generation. Browning connects at the
3 500 level in several directions, as does Santan
4 indirectly through Kyrene. And so you've got a 230 line
5 that has the capability of 800 megawatts. So even with
6 everything it's carrying right now, it has the ability,
7 and there's been studies done, to very reliably provide
8 around 500 megawatts.

9 And, also, and I should have mentioned this,
10 and Mr. Norlin will mention this, because you've got the
11 500 and two 230 circuits, it's possible to drop the
12 second 230 also into the substation. That's not our
13 application here. We're not proposing that. But it
14 gives us that kind of flexibility. So what you've got is
15 you've got transmission coming from the east of Browning
16 dropping in, and you have transmission coming from the
17 west from Santan dropping in, so it gives you your N-2
18 configuration on a very robust 230 system. And then if
19 you ever wanted to, you could drop two more 230 circuits
20 and give you an N-3 configuration, which is very
21 reliable. But Mr. Norlin can answer your questions in
22 more detail.

23 MEMBER HAENICHEN: The other thing I was
24 curious about, it really probably doesn't have anything
25 to do with this hearing directly, but I would like a

1 discussion of the -- we're going to talk about the
2 electrical infrastructure, obviously, to feed this thing.
3 But I would like to know about the communications
4 infrastructure to take the output of this center out.

5 MR. SUNDLOF: Well, Mr. Haenichen, we're not
6 prepared, but we'll do our best on communications
7 structure.

8 CHMN. CHENAL: All right. Just a couple
9 procedural matters before we begin with the presentation
10 by the applicant.

11 We'll take breaks every 90 minutes, as is the
12 normal custom and practice.

13 We'll have a tour. Mr. Sundlof, could you just
14 give a brief explanation of the tour just for our
15 planning purposes because not every member of the
16 Committee may go on it, but probably a lot of us will.

17 MR. SUNDLOF: This is a single fairly square
18 site and not a lot of tour to be had other than looking
19 at it at from different angles. It's just about 3 miles
20 from here. We will have a van available tomorrow
21 morning, and we have a route tour that Kenda will discuss
22 in her testimony.

23 But what it basically does is take you to
24 different vantage points so you can see the homes, you
25 can see the east side, you can see the south side, which

1 is the dairy. And I should have mentioned, that little
2 cut-out you see there on the upper left of the parcel is
3 a Gilbert Unified School District maintenance yard, and
4 the Gilbert School District has no opposition to the
5 project exactly.

6 So, actually, we'll stop -- we got permission
7 from the Gilbert School District to stop on their
8 property. And we'll stop there and look from there, and
9 then I think we'll be going along south on the road also
10 so you can see it from different angles.

11 CHMN. CHENAL: All right. So if we meet here
12 at 9, then by the time we take the van and do the tour
13 and come back -- I think during one of our hearings,
14 prehearing conference, someone suggested it might take an
15 hour. But we're probably going to take a little more
16 than an hour, more like two hours, if I had to guess. By
17 the time you get everyone aboard and you get out and come
18 back, it's probably going to be a couple hours.

19 I know Member Noland won't be here tomorrow
20 morning, so we're going to have to make the decision
21 before we break today whether we come back from that and
22 resume the rest of the morning or we start up in the
23 afternoon when Member Noland's back. So we can make that
24 decision later today.

25 And then, Mr. Sundlof, again, just procedural

1 so we can discuss the timing, I think you had indicated
2 that we could possibly finish tomorrow afternoon. I'm
3 skeptical, based on the number of witnesses and what I
4 anticipate will be a lot of questions. And my strong
5 preference always is that we don't begin deliberations in
6 the middle of an afternoon when we can start fresh the
7 next morning. So that's another -- we'll just have to
8 play it by ear to see what the desire of the Committee
9 is. But my experience is that if we're getting into the
10 afternoon, we do a better job, I think, when we're fresh
11 the next morning. But we'll play that by ear and see how
12 we go.

13 I'm always skeptical of the estimates of the
14 attorneys of how long these hearings take. I'm batting a
15 a thousand when I add a day to whatever they tell me.

16 Okay. So are there any questions from the
17 Committee? Are there any matters we should discuss
18 before we start with the hearing in chief by SRP?

19 Yes, Member Woodall.

20 MEMBER WOODALL: Could one of your witnesses
21 let us know if there are any natural gas pipelines which
22 go through the subject property?

23 MR. SUNDLOF: I will make sure that I ask that.

24 MEMBER WOODALL: Thank you.

25 CHMN. CHENAL: Mr. Sundlof, it's all yours.

1 MR. SUNDLOF: Thank you, Mr. Chairman. I call
2 my first witness. The first witness is Kim Humphrey.

3 Would you please take the stand, Kim.

4 CHMN. CHENAL: And just a reminder, this
5 evening we have a public comment. Member Drago asked me,
6 and I think that starts at 5:30 this evening.

7 Ms. Humphrey, do you prefer an oath or an
8 affirmation?

9 MS. HUMPHREY: Oath is fine.

10 (Kim Humphrey was duly sworn.)

11 CHMN. CHENAL: Mr. Sundlof.

12

13 KIM HUMPHREY,
14 called as a witness herein, having been previously duly
15 sworn by the Chairman to speak the whole truth and
16 nothing but the truth, was examined and testified as
17 follows:

18

19 DIRECT EXAMINATION

20 BY MR. SUNDLOF:

21 Q. Would you please state your name and your
22 affiliation with Salt River Project.

23 A. My name is Kim Humphrey, and I'm manager of a
24 group called Strategic System Projects for Salt River
25 Project. My group is responsible for successful

1 completion of customer-dedicated substations, large
2 generator interconnection projects, and high-profile
3 system projects. We provide project management,
4 technical guidance, financial oversight, contract
5 execution, and enhanced communications across the SRP
6 organization.

7 Q. And what's your role with respect to this
8 project?

9 A. I am the siting manager for the Red Hawk siting
10 project.

11 Ryan Norlin, who will testify following me,
12 works in my organization, and he's the lead project
13 engineer. He's responsible for the design and
14 construction of the electric infrastructure.

15 Q. Ms. Humphrey, Exhibit 6 is a summary of your
16 background. Can you go through that for us?

17 A. Yes.

18 I have a Bachelor's of Science degree in
19 electrical engineering from the University of Arizona, an
20 MBA from Arizona State University, and I'm a registered
21 professional engineer in the state of Arizona.

22 I've worked for SRP for 13 years and, in that
23 time, had a chance to be in different organizations,
24 which include transmission line design, construction, and
25 maintenance; transmission planning; energy efficiency;

1 resource planning; and key account management.

2 Prior to that, I worked for IBM.

3 Q. Thank you, Ms. Humphrey.

4 I think all the members have heard this before,
5 but can you very briefly describe the Salt River Project,
6 give a little background on SRP.

7 A. Yes.

8 SRP has a rich history in the Valley. It was
9 formed at the turn of the century when some of the local
10 farmers realized they couldn't have sustainable crops
11 without a reliable water source. So they put up their
12 land as collateral for one of the first Bureau of
13 Reclamation projects. And that project was to build a
14 dam on the Salt River. That's the name of our company,
15 the Salt River Project, or SRP.

16 SRP has grown with Central Arizona. From its
17 beginning, SRP has been a key driver in the development,
18 bringing reliable water and power to homes and
19 businesses.

20 The map on the left shows the SRP service
21 territory. And you can see in the left section is our
22 service area. It's bound on the south by the Gila River,
23 then on the west by the Agua Fria, and it stretches from
24 Glendale all the way to the Superstitions.

25 The section to the right is our eastern mining

1 area, where SRP provides services to our mining
2 customers. SRP has supported the mining sector --

3 Q. Can I just -- you're referring to Exhibit 5?

4 A. Yes. Excuse me. SRP Exhibit 5. Thank you,
5 Ken.

6 SRP has supported growth in the mining sector,
7 in the semiconductor sector, and other sectors, all of
8 which have spurred overall economic development in the
9 Valley. Large data centers have the potential to play a
10 similar role. And our ability to provide reliable,
11 flexible, and a low-cost home for them is in the Valley's
12 best interest.

13 As shown on Exhibit 4, today, SRP serves over a
14 million customers in our 2900-square-mile service
15 territory, and we do it from a variety of generation
16 resources.

17 SRP is one of the largest publicly owned
18 electric utilities in the nation. It is our mission to
19 anticipate and meet the needs of our customers. And this
20 project is an example of SRP's proactive planning.

21 Q. Let's turn to the project before us. And,
22 Ms. Humphrey, can you begin by generally describing the
23 project.

24 A. Yes.

25 Every other electric line project that we've

1 brought before you has been a transmission project. And
2 a transmission project design is designed to move a large
3 amount of power from one area to another and then
4 distribute that to multiple customers. This project is
5 different. It's a distribution project designed for a
6 single customer, and it is that single customer that is
7 requesting the system infrastructure. And this
8 infrastructure is not designed to serve multiple
9 customers nor is it designed to augment SRP's
10 transmission capacity.

11 The customer requesting these improvements is a
12 yet-to-be-named affiliate of Google. The improvements
13 will serve a large data center to be located on the 187
14 acres that we call the project site or the customer site.

15 And if you look at Exhibit 3, that is the area
16 outlined in yellow. It's also the front side of your
17 placemat.

18 All the project facilities will be located
19 entirely on that 187-acre customer parcel or in the
20 adjacent SRP right-of-way. There is no other land
21 involved.

22 Normally, a distribution project would not come
23 before you. But because of the voltages requested by the
24 customer, we are bringing this project to you.

25 Q. Why don't you begin by describing the site

1 location and the site using Exhibits 2 and 3.

2 A. Thank you.

3 As Ken mentioned, if we look at the regional
4 overview, our project is the little green box there in an
5 area known as the inner loop. And it's called the inner
6 loop because it's bound to the north by U.S. 60, and then
7 the Loop 202 swings around.

8 Other significant features in this area, as Ken
9 mentioned, are the Phoenix-Mesa Gateway Airport. That's
10 in the southern piece, and you can see the diagonal lines
11 of the runways are a significant feature that you can
12 observe.

13 Also, directly to the east of the project is
14 the Elliot Road Technology Corridor. That's the area
15 outlined with that green and white dotted line. That
16 corridor sits adjacent to a high-voltage transmission
17 corridor, and it's an area that the City of Mesa is
18 attracting high tech customers to locate there.

19 To zoom in a little bit, we can see the project
20 site more clearly. And, again, as Ken mentioned, it's
21 bound to the north by our high-voltage transmission
22 corridor. And we have in there a 500kV line, two 230kV
23 lines, and a 69kV line.

24 To the north of that property is a residential
25 community. And then, as we go clockwise around the

1 project site, outlined in red is the Paloma Community
2 Church and soccer complex. And that's where we held the
3 open house.

4 Continuing to the east is primarily undeveloped
5 property.

6 To the south is a dairy.

7 And then to the west is the Roosevelt Water
8 Conservation District canal and flood area.

9 It's not quite a perfect square. You can see a
10 little notch. And it's been mentioned that's the Gilbert
11 Unified School District maintenance and operations
12 center. And that's actually where we'll start the tour
13 of the site tomorrow.

14 The 187-acre parcel was formerly used for
15 agriculture.

16 Q. Okay. You mentioned that the project will
17 serve a single customer. I think we've mentioned who the
18 customer is, but can you describe who the customer is and
19 what the customer has told SRP that it intends to do on
20 the site.

21 A. Yes. The customer is a yet-to-be-named
22 affiliate of Google. The use of the site will be for a
23 data center. The project is designed to serve a single
24 customer only, and all the facilities will be located on
25 the customer's site or in the adjacent right-of-way.

1 We anticipate SRP can serve in the neighborhood
2 of 500 megawatts utilizing up to ten 230kV lines on the
3 project site.

4 Q. Please describe the facilities that SRP intends
5 to permit.

6 A. Okay. The way that we've described the project
7 is that we are seeking to permit an expanded substation.
8 And let me explain.

9 Generally, applications that come before you
10 include a substation. And in a typical siting case, that
11 voltage is 230, and then it's stepped down by
12 transformers to 69, where it's distributed out to
13 multiple other distribution centers and multiple
14 customers.

15 Exhibit 7 shows a typical substation concept
16 with the transformers located with the protection
17 equipment. And I might add, in a substation, you have
18 protection devices and transformers. And so here, we're
19 showing those in the same area.

20 For this project, we are basically proposing a
21 substation, but elements of the substation will be spread
22 across the 187-acre Google parcel.

23 The components, switchyard, transmission are
24 230kV circuits going out to transformers located near the
25 building. So the only difference in the expanded

1 substation concept is that the transformers are located
2 near the load, near the building, as opposed to being
3 collocated with the protection equipment in the
4 switchyard.

5 And Exhibit 8 is an example of the expanded
6 substation concept. And I want to stress, these are just
7 concepts. These are not locations of where Google might
8 locate their buildings. We're just trying to illustrate
9 what we're talking about with our expanded substation.

10 CHMN. CHENAL: So, Ms. Humphrey, I have a
11 question.

12 MS. HUMPHREY: Yes.

13 CHMN. CHENAL: Can you explain -- we know what
14 a switchyard is generally, but this is a kind of
15 different use of -- well, it may not be a different use
16 of a switchyard, but the way it's being proposed is a
17 little different than it's been presented to us in the
18 past. What does a switchyard do? I guess, generally, to
19 a layman, it takes the lines and allows it to be
20 separated into other lines.

21 But can you explain in a little more detail
22 what the purpose of a switchyard is? Because,
23 ironically, this Committee has jurisdiction over
24 switchyards, but not substations.

25 MS. HUMPHREY: Interesting. All right. Yes.

1 MR. SUNDLOF: Mr. Chairman, you've anticipated
2 my next question.

3 Q. BY MR. SUNDLOF: Please go ahead.

4 A. A switchyard is a type of substation facility
5 that connects two or more transmission lines of the same
6 voltage together; therefore, there's not transformers
7 required. The switchyard monitors and protects each
8 high-voltage circuit, and it provides operational control
9 to ensure that the system is safe, reliable, and
10 maintainable.

11 The substation has transformers. For this
12 project, the voltage coming into the switchyard and the
13 voltage exiting the switchyard is 230kV. That 230kV
14 voltage will then be transmitted over circuits to the
15 transformer located in the property.

16 And it will then be stepped down to such a
17 usable voltage as the customer may require. We have not
18 yet determined the low-side voltage.

19 CHMN. CHENAL: Member Noland.

20 MR. SUNDLOF: You may ask me my opinion on that
21 legal question, and my opinion is they all have
22 switchyards incorporated in them. A substation has a
23 switchyard. Under the Committee's jurisdiction, we will
24 always bring substations to you.

25 CHMN. CHENAL: Yes. And I shouldn't speak so

1 quickly on substations as not being within the
2 jurisdiction, but there is a view that some people
3 believe that's not the case. I don't necessarily
4 subscribe to that because substations have switchyards,
5 and we have jurisdiction specifically over that.

6 But, yes, Member Noland.

7 MEMBER NOLAND: Thank you.

8 Ms. Humphrey, a couple of different times, you
9 have referred to the protection around the switchyard.

10 MS. HUMPHREY: Yes.

11 MEMBER NOLAND: Can you describe that a little
12 further. And what would then be the protection element
13 of the various transformers?

14 MS. HUMPHREY: I think that Ryan Norlin, who
15 testifies following me, will go into even more detail on
16 that, and it might be best if we wait to have Ryan answer
17 that question.

18 MEMBER NOLAND: Okay.

19 Q. BY MR. SUNDLOF: Can you answer it at all?

20 A. Well, I think that you have protection, so you
21 have relays in there that are looking for current levels
22 that should be within a certain zone. And if they start
23 exceeding that, you'll have equipment that will open.
24 And we say "open" because it's then breaking the current
25 and isolating that part of the system from any

1 catastrophic events that might be occurring in another
2 part of the system so that we don't allow that
3 catastrophic or unplanned fault to travel throughout the
4 system.

5 Does that make sense?

6 MEMBER NOLAND: Absolutely not. But it will
7 have to do for now.

8 I think that my concern is, is there normally
9 some type of protection for the transformers themselves
10 within the switchyard that will not be there when they're
11 moved at various points around the property?

12 MS. HUMPHREY: I think that the answer to that
13 will be no. The transformers, where we locate them, will
14 also have protection located with them. So you can see
15 that in the simulation that that protection equipment is
16 there. We would not leave those pieces of equipment
17 unprotected.

18 MR. SUNDLOF: And the simulations are coming in
19 the next few witnesses.

20 CHMN. CHENAL: So one more question: Am I
21 correct in thinking, just from very layman's terms, that
22 a switchyard, for purposes of this kind of a project, is
23 kind of like a circuit breaker in the sense that for a
24 residential property, the power line comes into the
25 circuit breaker, and then it's split into the various

1 areas of the house when you have circuit breakers to --
2 in case one trips, you're not jeopardizing the entire
3 system, just that particular circuit for the lights in
4 the garage or whatever?

5 MS. HUMPHREY: That would not be a wrong
6 comparison. It has the protection equipment and also
7 allows you to switch the power to different lines that
8 might be required.

9 CHMN. CHENAL: Thank you.

10 MS. HUMPHREY: I would like to also add that
11 one of the benefits of this is its reliability, the
12 economies of scale, and the expanded substation minimizes
13 loss. And these are some of the reasons that our
14 customer has requested this configuration. And Ryan will
15 go into more detail in his testimony.

16 CHMN. CHENAL: Member Haenichen.

17 MEMBER HAENICHEN: I'm not trying to say I'm
18 emulating the great Albert Einstein, but he came up with
19 a thing called the thought experiment. And that's what I
20 want to do here.

21 So we're going to make believe that this
22 hearing has come to a close or is coming to a close and
23 we have issued a Certificate of Environmental
24 Compatibility.

25 Here's my question: Since we have -- in our

1 domain are voltages that are higher than distribution
2 voltages, and 230 is one of those. If we approve this
3 thing, a number of those 230 lines that are going to end
4 up in the ultimate configuration won't be there, and we
5 won't know where they go.

6 Would this present any legal issues later?
7 Particularly, I'm thinking of viewshed issues. People
8 will say, Oh, if we knew they were going to put it there,
9 we never would have agreed with it. That's my question.

10 MR. SUNDLOF: Member Haenichen, let me start by
11 answering that.

12 We don't know where they're all going to go. I
13 would not be surprised if they all went along the various
14 perimeters of the property to be able to keep the center
15 of the property for the secure data center. We've tried
16 to simulate those as best we can. And you'll see, one of
17 our simulations shows four circuits, two lines going
18 along the perimeter, so that is a possibility. And I
19 think we've tried not to hide that, that that's a real
20 possibility.

21 MEMBER HAENICHEN: Yes, but what I'm thinking
22 of is in the ensuing years, when these are physically put
23 in place, there might be an uprising from the public.
24 And is that something that we should be concerned about?
25 Or is it even legal for us to do this?

1 MR. SUNDLOF: Well, let me respond. I mean,
2 this is not unusual. I think about some of the older
3 cases where you had a half-mile corridor. You can put
4 the transmission anywhere within that half-mile corridor.
5 It's not unusual.

6 We've tried to notify the public as best we can
7 about the worst-case locations. And I'm not sure what
8 else we can do with it. I don't see a legal issue as
9 long as you permit it.

10 MEMBER HAENICHEN: That didn't answer my
11 question. And I'm not a legal person, so I don't know.
12 Well, I mean, I'm legal. I'm born.

13 But I just think about these things and worry
14 about them.

15 CHMN. CHENAL: Member Woodall.

16 MEMBER WOODALL: Mr. Taebel, I would like to
17 know at some point what role the City of Mesa may or may
18 not have with respect to the specific siting of the
19 substations that will be on the property, if you have
20 any. So that would be helpful to me. Thank you.

21 CHMN. CHENAL: One more question I'm probably
22 anticipating, Mr. Sundlof. This is the way things go.
23 The more specific the project, we don't probably have
24 quite as many questions. But when it's an open-ended --
25 it's more conceptual than it is specific, it probably is

1 going to generate questions.

2 So I note in the application that there is
3 anticipated to be like 22 -- why do I think of the number
4 22 --

5 MR. SUNDLOF: 22 structures.

6 CHMN. CHENAL: -- structures. But, I mean,
7 isn't that also an unknown? Because until it's decided
8 where the data center buildings are going to be located
9 and how many, my gosh, there's 187 acres. I mean, some
10 of that -- I'm thinking of the Singapore data center. It
11 was very high. It only took probably -- I don't know how
12 many acres, five, ten acres for that individual building.
13 And I expect there are height limitations based on the
14 zoning of this property. But, I mean, who's to say it's
15 22 versus 5 versus -- I mean, how do we determine that?

16 MR. SUNDLOF: Chairman Chenal, let me respond
17 to that.

18 First, we've worked closely with the customer
19 here. And it is essential to the success of this project
20 that we have that flexibility, and the customer has made
21 that very clear to us. We have given you a maximum
22 number. In other words, we won't go over 22. Maybe it
23 is going to be five. I don't know. It depends on how
24 this gets built out and how many buildings that Google
25 eventually builds. But we know we have to site the

1 facilities. We know we have to tell you what we're
2 siting. And so what we're telling you is we're siting 22
3 double-circuit structures. We may not build them all.

4 CHMN. CHENAL: Okay. Fair enough.

5 Member Haenichen.

6 MEMBER HAENICHEN: In every transmission line
7 hearing that I can recall, and I've been involved in a
8 number of them, when the public gets involved, they
9 always ask the question, Well, why don't you just have
10 the applicant bury these lines? All of the lawyers in my
11 neighborhood are running around, and I have to patiently
12 explain to them that it costs a fortune to bury
13 high-voltage transmission lines.

14 Now, I'm going to be one of those inquisitors
15 right now. If you could have your technical people just
16 come up with a rough ballpark of what it would cost to
17 bury these 230kV lines that are within this relatively
18 small piece of land, I'm not saying that anything is
19 going to come of it, but I'd just like to know that, what
20 that would cost.

21 MR. SUNDLOF: I think we can give you an
22 estimate, Mr. Haenichen. And I didn't mention it in my
23 opening, but we will get to it in the testimony, this is
24 all getting paid for by the customer. There's no SRP
25 customer money involved.

1 MEMBER HAENICHEN: I understand.

2 MR. SUNDLOF: And so it's just money. And so
3 we'll give you an estimate, but it's expensive stuff.

4 CHMN. CHENAL: Okay. Thank you.

5 MR. SUNDLOF: Thank you.

6 Q. BY MR. SUNDLOF: Ms. Humphrey, with what you've
7 talked about in mind, talk about the specific components
8 of this project that we are asking for siting authority.

9 A. All right. There are specifically four
10 components of the project.

11 And if you'll glance again at SRP-3, you'll see
12 the red and blue dotted lines on the northern part of the
13 property represents the transmission lines, the red
14 representing the 500 and the blue, double-circuits 230.

15 One of those goes from Santan to Browning, and
16 that's the blue line. We need to break that line,
17 relocate some poles, and drop the two lines, one coming
18 from the east, one coming from the west, into the
19 switchyard.

20 The switchyard is the second component. And
21 that will be the switchyard and the related structures.
22 And these contain the protective devices that you were
23 asking about earlier. With the switchyard in place, some
24 power will flow through the switchyard as it does now,
25 and some power will be diverted into the project.

1 The third component is up to 22 230kV
2 structures supporting up to ten 230kV circuits. And then
3 those circuits will connect to transformers, and the
4 transformers will be as required by the customer as the
5 site develops. And, again, the stepdown voltage has not
6 yet been determined.

7 Q. Okay. And we touched on this a little bit, but
8 are you able to give us more detail on this project?

9 A. Well, we can say that a yet-to-be-formed or
10 -named affiliate of Google plans a major data center.
11 Yet here we're faced with another area where the project
12 is different. It's the customer's intention to build the
13 data center over time. Over time, the data center
14 technology can change, the customer's needs can change.
15 The customer has asked us to be as flexible as possible
16 in order to give them the opportunity in the future to
17 design their distribution system as their needs develop.

18 Q. And what does this mean for this case?

19 A. It means that we can describe where we'll
20 interconnect with our transmission system, where we'll
21 locate the switchyard. But after that, it's a little
22 open-ended.

23 CHMN. CHENAL: Member Haenichen.

24 MEMBER HAENICHEN: Okay. If we approve this
25 CEC allowing that flexibility we've just been talking

1 about, as Mr. Sundlof has pointed out, this is going to
2 occur on the -- their customer's property. Does that
3 permission convey to the customer, the right to put this
4 stuff wherever they want?

5 MR. SUNDLOF: Mr. Haenichen, that's the
6 authority we're asking for. We're asking for the
7 customer to be able to determine in the future where
8 exactly it needs these circuits and transformers.

9 MEMBER HAENICHEN: Oh, I know that's what
10 you're asking for, but a part of that was a legal
11 question. Would it legally convey?

12 MR. SUNDLOF: Our opinion on that is this is
13 not a lot different than other cases where we've asked
14 for authority to site facilities in a large area.

15 For example, in our last case, the Southeast
16 Intertie -- whatever it's called -- Southeast project
17 east of the Mesa airport, we asked for permission to site
18 a substation anywhere within 200 acres. So we don't see
19 this as being any different legally, nor is it any
20 different than the cases where you could locate a
21 transmission line within a half-mile corridor. That is
22 within the discretion of the Committee, and it would be
23 no different.

24 MEMBER HAENICHEN: And I maintain it is
25 different, because in that case that you just described,

1 they had all of the applicant's privilege to do that that
2 we have given them. But now, we're saying that some
3 other entity would have that. I'm not a legal guy, but I
4 worry about stuff like this.

5 MR. SUNDLOF: We're the applicant. SRP is the
6 applicant. Google is not the applicant. SRP is the one
7 that's going to be able to build these facilities, and
8 we'll listen to the customer as to where to build. It's
9 not the customer making the decision. It's SRP making
10 the decision with the input of the customer.

11 MEMBER HAENICHEN: So you're saying SRP will
12 install these 230 lines inside the property at the
13 appropriate time?

14 MR. SUNDLOF: That's exactly right. SRP is the
15 applicant, and SRP will build out this project.

16 MEMBER HAENICHEN: Okay.

17 CHMN. CHENAL: Member Woodall.

18 MEMBER WOODALL: Excuse me, Mr. Sundlof. So
19 SRP is ultimately going to be the owner of all these
20 electrical facilities?

21 MR. SUNDLOF: As it stands right now, yes. SRP
22 is the applicant, and SRP will be the owner. In the
23 future, something may happen, but right now, that's the
24 case.

25 MEMBER WOODALL: The reason I was asking the

1 City of Mesa if they were going to have any role
2 subsequent to this about the specific location of the
3 substation and potentially fencing, etc., etc., was I
4 wanted to know if there's going to be any public process
5 that will take place with respect to both the switchyard
6 and the substations. And we can wait until it's time for
7 the City of Mesa, but that's where I was going from with
8 all of that. On the other hand, if you're bursting to
9 tell us, Mr. Taebel, feel free.

10 MR. TAEBEL: The City's position is that the
11 development of the property is still subject to the site
12 development process, design review, and permitting. And,
13 ultimately, those processes would, in part, result in
14 presumably the location of all of these facilities. And
15 I anticipate that the project would be willing to
16 coordinate the ultimate locations with the City to the
17 extent it's reasonable and considers aesthetics and the
18 customer's demand.

19 MEMBER WOODALL: Thank you. That addresses a
20 concern of mine. Thank you, sir.

21 CHMN. CHENAL: And, Mr. Taebel, I think it
22 would be important to have testimony on that process.

23 MR. TAEBEL: Understood, Mr. Chairman.

24 CHMN. CHENAL: Member Noland.

25 MEMBER NOLAND: Yes, Mr. Chairman.

1 I'm going to have several questions about the
2 zoning and height restrictions and so on when we get to
3 that point, so please make sure you have someone to
4 answer that.

5 Also, Mr. Sundlof, are you considering this
6 whole site a corridor?

7 MR. SUNDLOF: I don't think it's a corridor at
8 all. I just think it's a fairly square site. I don't
9 view this as being a corridor case, but you could look at
10 it that way. You could say the whole site is a corridor.
11 I guess you could look at it that way.

12 MEMBER NOLAND: You say tomato, and I say
13 tomahto.

14 MR. SUNDLOF: That's fair.

15 MEMBER NOLAND: Remember, we went through this
16 the last case.

17 MR. SUNDLOF: Yeah.

18 MEMBER NOLAND: And so I just wanted to be sure
19 we weren't going to like pop off with a new kind of
20 process as we're going to use on this case.

21 MR. SUNDLOF: We can call it a corridor.

22 MEMBER NOLAND: Thank you.

23 CHMN. CHENAL: All right. Please proceed.

24 Q. BY MR. SUNDLOF: Okay. Ms. Humphrey, can you
25 describe the uses that you expect will be added to this

1 parcel?

2 A. Yes. Our customer proposes to build a data
3 center on the 187-acre parcel. The center is not yet
4 planned, and we're siting these facilities to stay ahead
5 of the development. We need to site now to give the
6 customer the flexibility to build its data center
7 facility over time.

8 Data center technology is changing rapidly, and
9 we need to provide a foundation for the growth necessary
10 in this dynamic industry. We anticipate the data center
11 will consist of multiple buildings using large amounts of
12 power. The data center will develop over time, and
13 that's why we are unclear as to the ultimate load and the
14 ultimate configuration of our facilities.

15 We request the flexibility for this reason.
16 This request is similar to the level of flexibility we
17 requested on the last siting project east of the airport.

18 Q. Ms. Humphrey, is it unusual to have 230kV
19 circuits serving a customer?

20 A. Yes, it is. And it will be unique to our
21 system.

22 Ryan Norlin, who will testify following my
23 testimony, will better explain the reasons and advantages
24 of this approach. I will simply say the expanded
25 substation concept will allow SRP to serve a large

1 customer load in a very reliable manner.

2 CHMN. CHENAL: Let me ask a question,
3 Mr. Sundlof, of Ms. Humphrey.

4 We had a data center case in Goodyear. The
5 months seem to blend together now, but it was like a
6 month, month and a half ago.

7 We learned in that hearing, and similarly, it
8 was a 230kV line that was going to provide power to two
9 parcels, Microsoft and another data center owner. More
10 power for those two parcels than the entire city of
11 Goodyear used last year, which was somewhere around 480,
12 490 megawatts. And these two projects would consume, if
13 my recollection is correct, over 600 megawatts of power.

14 And this may be for the next witness, not to
15 make him even more nervous than apparently he is, but I
16 think you had testified, Ms. Humphrey, that this -- the
17 circuit would allow for something like 500 megawatts of
18 power to go to this parcel over 20 years. And based on
19 what little knowledge I have, having gleaned from the
20 previous case, that seems like it's going to be woefully
21 inadequate as these data centers move forward and it's
22 developed.

23 MS. HUMPHREY: So your question is?

24 CHMN. CHENAL: Very good. And that's exactly
25 what a good lawyer would ask.

1 Is 500 megawatts enough power for this project
2 which anticipates a 20-year CEC?

3 MS. HUMPHREY: It is what we have modeled and
4 what we are anticipating serving the customer with.

5 MR. SUNDLOF: And it's what the customer
6 requested?

7 MS. HUMPHREY: Yes.

8 And I think you also mentioned -- there's more
9 power available. They've picked a very optimum location
10 should their needs exceed that.

11 And I think our data center expert will also be
12 able to tell you that there are things going on to be
13 energy efficient in what they're doing, so that growth is
14 very difficult to predict at this time.

15 CHMN. CHENAL: So the line itself now, the --
16 what's the name of the power --

17 MS. HUMPHREY: The Santan-to-Browning 230kV
18 line.

19 CHMN. CHENAL: Yes. The Santan-to-Browning
20 presently has the capacity of something like 800
21 megawatts of power; is that correct?

22 MS. HUMPHREY: Generally, an unencumbered 230
23 line would have that capacity, yes.

24 CHMN. CHENAL: Is there a way to increase that
25 amount above 800? Could the line handle that kind of

1 power?

2 MS. HUMPHREY: Can the existing line handle
3 that?

4 CHMN. CHENAL: Yes.

5 MS. HUMPHREY: Well, there are loads on that
6 line. And so what we have modeled is in the neighborhood
7 of 500 megawatts, and it can handle that without any
8 mitigation.

9 CHMN. CHENAL: But can a 230kV line carry more
10 than 800 megawatts of power?

11 MS. HUMPHREY: I'm not sure of the answer to
12 that.

13 Q. BY MR. SUNDLOF: Ms. Humphrey, let me ask it
14 this way: If 800 megawatts is the normal carrying
15 capacity of a 230 line, how would you augment capacity if
16 you had to do it on this site? I think the answer is,
17 you would add the second circuit.

18 A. That would be a way to do it.

19 CHMN. CHENAL: All right. Now I'm a little
20 confused because I thought there were going to be two
21 circuits coming into this property. So if the two
22 circuits allowed for 500, I don't understand the answer.

23 MR. SUNDLOF: Well, let me explain,
24 Mr. Chairman. This application is only for the two
25 circuits coming into the switchyard, breaking a single

1 230 line. That's because the customer has asked us for
2 that amount of power. And that's the amount of power
3 that the customer predicts using according to its request
4 of Salt River Project.

5 If, in the future -- and the data centers will
6 get into the trade-off between electricity use and data
7 center processing.

8 In the future, in the unlikely event that
9 Google decides it needs more power, we will have the
10 ability in the future -- and it's not part of this
11 application, but the ability in the future to break the
12 second 230 circuit and also bring that into the
13 switchyard, so it would give you hundreds of more
14 megawatts of capacity were that to be needed.

15 MS. HUMPHREY: Can I add, too, that I don't
16 know if you were getting at redundancy in that you have
17 two lines coming in. And so we designed the
18 configuration so that if we lose one, we can still
19 service the customer's full load with the other, so that
20 we are having more than -- well, more than just the 500
21 capable coming in, but not with the redundancy of N-1.

22 Did that help where you were going?

23 CHMN. CHENAL: That does help a little. I'm
24 sorry, I'm still just a little confused on probably a key
25 point of this entire project.

1 My understanding is there's going to be two
2 lines coming into the switchyard from the 230kV line, on
3 a 230kV line that can carry upwards of 800 megawatts a
4 year. And this project will -- is modeled to provide 500
5 of those 800 megawatts to this project via the two
6 circuits, I guess, that are coming into the property?

7 MS. HUMPHREY: Yes.

8 CHMN. CHENAL: I'm still confused as to how, if
9 the need of this project is for more than 500 megawatts
10 of power, where that additional power is coming from and
11 how it would come to the property. And that's just my
12 lack of understanding of electrical engineering.

13 MR. SUNDLOF: I'll let the witness respond, but
14 our application is to take a single 230 line and just
15 break it and drop it into the switchyard. That gives us
16 a source from the east and a source from the west.

17 There is a second 230 line also in that
18 corridor that we're not touching, and it's not part of
19 this application. And we don't anticipate having to
20 touch it. All we're saying is that if we had to, we've
21 got another whole 230 line that's intact that we could
22 break into the switchyard also.

23 CHMN. CHENAL: And I understand that. I'm
24 sorry, I didn't understand there were two 230kV lines
25 that were available.

1 MR. SUNDLOF: Yes.

2 CHMN. CHENAL: Okay. Now I understand.

3 Member Woodall.

4 MEMBER WOODALL: Mr. Sundlof, I understand you
5 want a 20-year term for this CEC. Could you give me an
6 idea, without breaching any confidential or proprietary
7 information with respect to your contract with the
8 proposed user, about what would be the triggering event
9 for you to actually start constructing this at some point
10 during your presentation.

11 MR. SUNDLOF: Well, the witness can talk about
12 this more, but the concept is to build a switchyard out
13 fairly quickly. That gives us the base upon which to add
14 230 circuits going to buildings. We will do that upon
15 direction of the customer, and it will take about 18
16 months to do something like that, but we want to be ready
17 for it. The triggering event will be the customer
18 telling us to build it. And, of course, the customer is
19 paying for it, so they're not going to lightly tell us to
20 do that. And then we'll build it.

21 MEMBER WOODALL: But as the witness would
22 indicate, it's likely that would take place relatively
23 early in the 20-year timeframe.

24 MR. SUNDLOF: I'm sorry. I lost track of your
25 question. I'm sorry.

1 20 years is way out there. Maybe that's more
2 than we need. I was the one that said, Put 20 years in
3 there, figuring you might cut us to 15. But it's a safe
4 amount. And I don't want to have to go back later on if
5 this takes a long time, so I asked for 20 years to be
6 safe.

7 I don't know how long it's going to take to
8 build out. I think that depends on the -- like I said, a
9 very competitive industry. It depends on Google's needs
10 as we go forward. And it will also depend upon
11 technology because the technology of the servers in the
12 data center is changing, and they can use less power.
13 There's all sorts of things that are beyond our knowledge
14 and control.

15 MEMBER WOODALL: The main thrust of my question
16 was when would you actually start. And I think you were
17 characterizing what the witness would say, that they
18 would build the switchyard fairly quickly.

19 Q. BY MR. SUNDLOF: Ms. Humphrey; is that correct?

20 A. That is correct. And what you also said is
21 correct, that we would not build the switchyard until we
22 had finances provided by the customer.

23 Q. But the plan is to build the switchyard fairly
24 soon and then add circuits to it as requested by the
25 customer?

1 A. Correct. It's phased implementation.

2 MEMBER NOLAND: Mr. Chairman.

3 CHMN. CHENAL: Member Noland.

4 MEMBER NOLAND: Ms. Humphrey, I don't know if
5 you're the right person to ask, but we can start with you
6 and go from there.

7 Can you describe how the power or the circuits
8 are going to get from the switchyard to the transformers?

9 MS. HUMPHREY: I think that our technical
10 engineer, Ryan Norlin, would do better than myself,
11 so I'll let you --

12 MR. SUNDLOF: Well, why don't you go ahead and
13 give it a try.

14 MS. HUMPHREY: Repeat the question, then.

15 MEMBER NOLAND: Well, we know how the lines are
16 coming into the switchyard, the 230kV. How is the power
17 going to get from the switchyard to the transformers?
18 Since this is a different set-up than any we've seen
19 before, I need to know, are there going to be structures?
20 Are they going to be poles?

21 MS. HUMPHREY: I understand our question, yes.

22 So there will be up to ten 230kV circuits that
23 will leave the switchyard and go to transformers located
24 on the customer's site. And those up to ten circuits
25 will be supported by up to 22 structures around the

1 property.

2 MR. SUNDLOF: In other words, you're going to
3 have what looks like transmission lines coming out of the
4 switchyard to each transformer or to a series of
5 transformers?

6 MS. HUMPHREY: Yes.

7 MEMBER NOLAND: And have you given us the specs
8 for those poles?

9 MS. HUMPHREY: Yes. They'll be between 110 to
10 130 feet tall. Some will be single circuit. Some will
11 be double circuit. They'll be made of a tubular metal.
12 And we have a picture we can show in Ryan's testimony.

13 MEMBER NOLAND: Okay. Mr. Sundlof, I'm going
14 to tell you right now that I would be more comfortable
15 with this entire site as a corridor.

16 MR. SUNDLOF: I'm fine with that.

17 MEMBER NOLAND: It's another different one.
18 You just do this every time now, don't you. It's got to
19 be like not the norm. It's got to be something outside
20 the box. And I just have to wrap my head around this.

21 MR. SUNDLOF: Member Noland, I don't mean to be
22 outside the box, but this one is a little bit outside the
23 box. It's a distribution project on a single square
24 site, so yeah.

25 MEMBER NOLAND: Thank you.

1 CHMN. CHENAL: Member Haenichen.

2 MEMBER HAENICHEN: Right now -- let's just talk
3 about the one 230kV line that's actually going to carry
4 the energy into the site.

5 Right now, where is the energy that's on that
6 line sourced, to the east or the west?

7 MR. SUNDLOF: Both. But go ahead and answer,
8 and we can have Mr. Norlin augment the answer.

9 MS. HUMPHREY: I think what Ken has stated
10 earlier, this is a very strong source. You've got the
11 Browning Substation that has high-generation sources
12 connecting into it as well as coming from Santan. So
13 you've got strong generation sources to support that
14 load.

15 When you break the line, in essence, you now
16 have two new sources entering that switchyard, the
17 generation that flows through Browning and the generation
18 that comes from the Santan side.

19 MEMBER HAENICHEN: Okay. But when you do that
20 now, the connection between the east part of the existing
21 line and the west of it has been broken. Do you feed it
22 back to it?

23 MS. HUMPHREY: Well, that's where we said some
24 of that power will go through the switchyard as if the
25 line was never broken, and some will be diverted into the

1 project.

2 MEMBER HAENICHEN: But let's just talk about
3 the physical wires that do all this, the new wires that
4 are going to exist.

5 MS. HUMPHREY: Yes.

6 MEMBER HAENICHEN: Not the little ones going
7 off to the Google buildings.

8 Just give us more detail on that.

9 MS. HUMPHREY: On what is in the switchyard?

10 MEMBER HAENICHEN: No. What goes in and comes
11 out; not to the user's buildings he's going to build,
12 but ...

13 MS. HUMPHREY: Okay. So the Santan-to-Browning
14 line that's currently a single line will be broken.
15 We'll relocate the poles to allow the line coming from
16 Browning to go into the switchyard and the line coming
17 from Santan to go into the switchyard.

18 So the switchyard will have equipment, breakers
19 and buses, that allow that electricity to still flow, but
20 some of it can be diverted into the project. So you can
21 still have the electricity flowing over that line. It
22 just flows through the switchyard and back out.

23 MEMBER HAENICHEN: Okay. What I was confused
24 about is right now, forgetting this project altogether,
25 that line has the flexibility to flow energy in either

1 direction; right?

2 MS. HUMPHREY: Yes.

3 MEMBER HAENICHEN: For existing loads.

4 MS. HUMPHREY: Yes.

5 MEMBER HAENICHEN: Is that capability still
6 going to be present after this is all said and done?

7 MS. HUMPHREY: Yes.

8 CHMN. CHENAL: Mr. Sundlof.

9 Q. BY MR. SUNDLOF: Thank you.

10 I want to get back to the project components.

11 Are there constraints on the location of the
12 switchyard?

13 A. Yes. Because of the zoning and the plans of
14 the customer, we've been asked to locate the switchyard
15 on the northern boundary of the property adjacent to our
16 transmission corridor.

17 Exhibit 10 is the map showing the zoning
18 allowed by the City of Mesa.

19 You can see the upper section in the darker
20 green, the upper part is limited to buildings with a
21 height no greater than 50 feet.

22 The lower part of the property, that's kind of
23 in the lighter yellowish-green, has a height restriction
24 for buildings of up to 150 feet.

25 Our customer's ultimate plan is to use the

1 150-foot area for buildings. They don't have a specific
2 plan at this time, but it's essential to the Google
3 project that this area not be encumbered by the
4 switchyard. For this reason, we're asking for the
5 authority to build the switchyard adjacent to the
6 transmission corridor to allow the customer to maximize
7 the use of the 150-foot area for their campus buildings.

8 The switchyard location is generally depicted
9 in SRP-11. You can see the relocated poles, the existing
10 transmission corridor, and the switchyard located
11 generally next to the transmission corridor.

12 Q. Can you expand on the possible nature of the
13 buildings that Google will build on this site?

14 A. No, I cannot. Google has not provided us
15 information on the nature of the buildings. But we do
16 understand that the buildings will be multi-story and
17 that the usable land for this purpose needs to be
18 maximized.

19 Q. And the site needs to be very secure?

20 A. Yes.

21 CHMN. CHENAL: Excuse me. Can you go back to
22 that Exhibit 11.

23 Question: The poles that I see in Exhibit 11
24 on either side of the switchyard --

25 MS. HUMPHREY: Yes.

1 CHMN. CHENAL: -- I guess I don't know which
2 way is north because it seems like it would violate the
3 50-foot restriction.

4 MS. HUMPHREY: The 50-foot restriction is for
5 buildings.

6 CHMN. CHENAL: And does it also apply to the
7 poles?

8 MS. HUMPHREY: No, it does not.

9 CHMN. CHENAL: Okay. Thank you.

10 MR. SUNDLOF: Mr. Chairman, it's always been
11 our position that that is your prerogative to permit the
12 electric facilities, so it's not covered by general
13 zoning.

14 Q. BY MR. SUNDLOF: Okay. So you can't tell us
15 about the buildings.

16 CHMN. CHENAL: Excuse me. Member Noland has a
17 question.

18 MEMBER NOLAND: Mr. Sundlof, SRP, being the
19 quasi-governmental body that it is, would not have to
20 comply with that zoning, would they?

21 MR. SUNDLOF: Well, that's a very interesting
22 legal question. And my answer would be, if you want --
23 I'm not under oath, but my answer would be that's
24 somewhat of an open question depending on what it is SRP
25 is building. Whether it's building a building or a

1 transmission line, they're different answers.

2 SRP has this position that it is not generally
3 subject to zoning of municipalities because it is itself
4 a municipal corporation.

5 MEMBER NOLAND: Thank you.

6 CHMN. CHENAL: Please proceed.

7 MR. SUNDLOF: Thank you.

8 Q. BY MR. SUNDLOF: We don't know what the
9 buildings will look like. Give us some examples of other
10 data center buildings that are high-rises.

11 A. Here are some examples that we pulled from the
12 Internet. These have nothing to do with what Google
13 plans as we're unaware of their specific plans.

14 These first two are multi-story data centers in
15 the United States. The one, SRP-12, is the data center
16 in Santa Clara. And the second exhibit, SRP-13, is a
17 data center in Los Angeles.

18 These next two, as Ken mentioned, were
19 competing internationally for this data center business.
20 The one on the left shows a multi-story data center in
21 Amsterdam, Exhibit SRP-14. And Exhibit SRP-15, the one
22 on the right, shows a multi-story data center in
23 Singapore.

24 Q. And our data center expert can give us more
25 details on what those look like?

1 A. Yes.

2 CHMN. CHENAL: Just to follow up on the
3 previous testimony, the data centers would be limited to
4 150 feet; is that correct?

5 MS. HUMPHREY: That is the zoning requirement
6 from the City of Mesa.

7 CHMN. CHENAL: Thank you.

8 MR. SUNDLOF: Thank you.

9 Q. BY MR. SUNDLOF: What term are you requesting
10 for the CEC?

11 A. We're requesting a term of 20 years. This is a
12 long term, but it's consistent with the long-term
13 buildout plans of the customer. And as all of the
14 facilities will be located on the 187-acre customer
15 parcel or on the existing SRP right-of-way, we don't
16 believe there's a need to suggest a shorter term.

17 Q. Okay. Let me ask you to summarize your
18 testimony, please.

19 A. All right. We at SRP are proud to be part of
20 the planning and development of this world-class project.

21 As the letter from the Mesa mayor describes,
22 and that would be shown in Exhibit SRP-48, this project
23 is an integral part of the overall Mesa plan to develop
24 high-tech uses in the areas generally surrounding the
25 Phoenix-Mesa Gateway Airport.

1 SRP requests that this Committee grant its
2 application.

3 Q. And a few more technical questions.

4 Has SRP posted signs notifying the public of
5 this application and hearing?

6 A. Yes. Exhibit SRP-16 shows an example of the
7 signs that were posted on the property.

8 Exhibit SRP-17 shows the locations of where
9 those signs were posted, and they were posted on
10 September 27th. We'll see them when we tour the site
11 tomorrow.

12 Q. They're still there, then, unless they've been
13 shot.

14 Has a copy of the application been made
15 available to the public?

16 A. Yes. The entire application is available on
17 our website. We've also deposited a copy at the Mesa
18 Public Library located at 64 East First Street in Mesa,
19 and there are copies available at the Corporation
20 Commission.

21 Q. And has SRP included this project in its
22 ten-year plan?

23 A. Yes. SRP filed an amendment to its ten-year
24 plan on October 21st to include this project.

25 Q. Finally, was the application in this case

1 prepared under your direction, the application that's
2 been marked as Exhibit 1?

3 A. Yes. Exhibit SRP-1 is our complete application
4 to the Committee.

5 MR. SUNDLOF: No further questions for this
6 witness.

7 CHMN. CHENAL: Member Hamway.

8 MEMBER HAMWAY: This is for the City of Mesa.
9 How many stories do you typically see in 150
10 feet?

11 MR. SUNDLOF: I think that's a question for the
12 data center expert, actually, because he's going to talk
13 about the floor plates.

14 MEMBER HAMWAY: Yeah. I know it's a little
15 different for a data center, but I believe people
16 understand stories better than feet.

17 CHMN. CHENAL: I'd still like to hear the
18 answer, assuming it's not a data project but just an
19 office building, how many stories would typically be
20 within 150 feet.

21 MR. TAEBEL: So I think what I'd propose is let
22 Mr. Beatty and I come back tomorrow. And when we
23 testify, we'll provide some additional information on
24 that.

25 CHMN. CHENAL: That's fine.

1 MEMBER HAMWAY: Thank you.

2 CHMN. CHENAL: Any other questions from the
3 Committee for Ms. Humphrey?

4 Mr. Taebel, do you have any questions of the
5 witness?

6 MR. TAEBEL: Just two or three, maybe.

7

8 CROSS-EXAMINATION

9 BY MR. TAEBEL:

10 Q. Ms. Humphrey, in the course of your duties with
11 SRP, have you had occasion to work with the City of Mesa?

12 A. Yes, I have.

13 Q. In a capacity perhaps both as a customer and
14 also as a local municipal corporation and government?

15 A. Primarily with SRP. I live in central Phoenix.

16 Q. When you've worked with the City -- we're a
17 large customer of the Project?

18 A. Yes.

19 Q. In the case of this particular project, SRP is
20 willing to make reasonable efforts to coordinate the
21 aesthetics of the switching yard with the City?

22 A. Yes.

23 Q. Similarly, the Project is willing to make
24 reasonable efforts to coordinate the ultimate location of
25 the sort of expanded parts of the facility, the

1 transformers, as we work through the City's design review
2 and site planning process?

3 A. Yes, I believe so.

4 MR. TAEBEL: That's all I have.

5 CHMN. CHENAL: Member Palmer.

6 MEMBER PALMER: So looking at this, it appears
7 that the only thing to date that's been developed is on
8 the north side of the project. And as this moves south,
9 do I understand there really hasn't been any -- it looks
10 like maybe the remnants of a dairy and some agricultural
11 property. There hasn't been any real development on any
12 of the other sides of this project; is that correct?

13 MS. HUMPHREY: That is correct.

14 MEMBER PALMER: So I guess where I'm going with
15 this, if -- my understanding, then, would be if this were
16 approved and as this goes along, anything that develops
17 around that would have the advantage of knowing
18 potentially what is going to be there? Do I ...

19 MS. HUMPHREY: Yes, I would believe so.

20 MEMBER PALMER: Thank you.

21 CHMN. CHENAL: All right. Any further
22 questions at this time of Ms. Humphrey?

23 (No response.)

24 CHMN. CHENAL: Ms. Humphrey, thank you for your
25 testimony. It may be that there will be additional

1 questions that we'll need to ask of you as this goes
2 forward. Are you planning on attending the rest of the
3 hearing?

4 MS. HUMPHREY: I will be here.

5 CHMN. CHENAL: All right. Very good. Thank
6 you very much.

7 (The witness was excused.)

8 CHMN. CHENAL: I see it's about 20 till. I'd
9 like to take a five-minute break. We haven't been quite
10 90 minutes, but just a five-minute break. We'll come
11 back and resume and go till noon, and then we'll break
12 for lunch.

13 (A recess was taken from 11:41 a.m. to
14 12:00 p.m.)

15 CHMN. CHENAL: I just wanted to go back on the
16 record for a moment to say it's noon, and it makes the
17 most sense just to have our lunch break now, and we'll
18 resume at 1:00. And it just makes the most sense to do
19 that. So we'll be starting a new witness.

20 So we'll resume at 1:00. Thanks.

21 (A recess was taken from 12:00 p.m. to
22 1:04 p.m.)

23 (Member Gentles joined the hearing.)

24 CHMN. CHENAL: All right. Good afternoon,
25 everyone. This is the time set for the continuation of

1 the hearing on the application for the Red Hawk Project.

2 Before we begin, we're joined by Member
3 Gentles.

4 Member Gentles, you wanted to make a disclosure
5 on the record just to make sure there's no problem. So
6 please let us know what you have. Thank you.

7 MEMBER GENTLES: Thank you, Mr. Chairman.

8 I just wanted to disclose that on my non-profit
9 board, which I'm executive director of, SRP is on the
10 board. I don't believe that presents any conflict, but
11 if there is any issue or challenge with that, I'd be
12 happy to hear from you.

13 CHMN. CHENAL: Thank you.

14 Does SRP have any objection or concern with
15 Mr. Gentles continuing to hear this matter?

16 MR. SUNDLOF: SRP has no objection or concern.

17 CHMN. CHENAL: Mr. Taebel on behalf of Mesa?

18 MR. TAEBEL: Mesa has no objection or concern.

19 CHMN. CHENAL: Thank you.

20 Just to make the record clear, Mr. Gentles was
21 not able to attend the hearing this morning, but he'll be
22 part of the proceeding and deliberations for the rest of
23 the hearing.

24 So I guess this is the time set for your next
25 witness, Mr. Norlin. Mr. Sundlof, is there anything we

1 need to discuss before you call your next witness?

2 MR. SUNDLOF: Nothing else. I'm ready to call
3 our next witness.

4 CHMN. CHENAL: All right. Let's bring your
5 next witness up, and we'll swear him in.

6 MR. SUNDLOF: I'd like to call Ryan Norlin.

7 CHMN. CHENAL: Mr. Norlin, would you raise your
8 right hand, please. Do you prefer an oath or an
9 affirmation?

10 MR. NORLIN: Oath.

11

12 RYAN NORLIN,
13 called as a witness herein, having been first duly sworn
14 by the Chairman to speak the truth and nothing but the
15 truth, was examined and testified as follows:

16

17 DIRECT EXAMINATION

18 BY MR. SUNDLOF:

19 Q. Please state your name.

20 A. Ryan Norlin.

21 Q. And, Mr. Norlin, please describe your
22 educational and professional background.

23 A. I'm a senior engineer in strategic system
24 projects for Salt River Project. I'm a project manager
25 and lead engineer.

1 I'm a project manager and a lead engineer for
2 customer-dedicated substation projects and large
3 generator interconnection projects. I'm responsible for
4 developing and executing the project scope. I recently
5 completed the installation of Howard's nearby 69kV
6 dedicated substation in Eastmark for data center customer
7 EdgeCore.

8 Prior to SRP, I worked for the utility company
9 MidAmerican Energy in Davenport, Iowa, where I designed
10 and managed high-voltage substation projects.

11 I have a Bachelor of Science degree in
12 electrical engineering from Iowa State University, and
13 I'm a licensed professional engineer in the states of
14 Arizona and Illinois.

15 Q. Mr. Norlin, your background is described in
16 Exhibit 18?

17 A. Yes.

18 Q. And please try to speak up a little bit.

19 A. Yes.

20 Q. Thank you.

21 What's your role in the project?

22 A. I'm the lead project engineer.

23 Q. Okay. And what's the purpose of your
24 testimony?

25 A. Today I will describe the purpose of the

1 proposed electrical configuration and emphasize the need
2 for flexibility.

3 Q. Thank you.

4 Let's start with the basic description of the
5 SRP transmission and distribution system. And some
6 members have heard this before, but go ahead and describe
7 SRP's system.

8 A. Sure.

9 SRP generally maintains five voltages on its
10 transmission and distribution systems: 500kV, 230kV,
11 115kV, 69kV, and 12kV.

12 As shown on Exhibit SRP-19, SRP's highest
13 voltage is the 500kV system. This is a bulk power system
14 designed to bring large amounts of energy from distant
15 sources across the state.

16 There are seven entry points into the Phoenix
17 Metro where the 500 system is stepped down to 230kV.

18 Browning Substation is an example of one of
19 these substations.

20 SRP's 230 system is shown on Exhibit SRP-20 on
21 the right. This system is generally located more central
22 to the Valley. Power is injected from the 500kV as well
23 as 230kV generators located in the Valley.

24 The system is configured similar to our
25 freeways, with the loops of transmission lines linking

1 the transmission substations together. You can see these
2 loops in here. This is what I was talking about that's
3 like our freeways.

4 The loops provide redundancy and improve
5 reliability in the event of a line fault or a scheduled
6 system maintenance.

7 The 115kV system, which is not shown on either
8 map, is used to primarily serve our customers in the
9 eastern mining area.

10 Then there's the 69kV system, which carries
11 power to smaller, more concentrated load areas. The
12 voltage is stepped down from 230kV to 69kV in our
13 transmission substations. Several 69 lines exit each
14 substation to source several distribution substations.
15 SRP owns approximately 215 69kV distribution substations.

16 A typical distribution substation has four
17 transformers in it and can serve 4 square miles of
18 residential and commercial load. Generally, our large
19 load customers are served by their own dedicated 69kV
20 substation. Of the 215 distribution substations, 30 are
21 customer-dedicated substations.

22 Finally, there's the 12kV system, which is fed
23 by transformers within the distribution substations.
24 Each one of those four transformers can serve up to five
25 12kV circuits. These circuits are routed to our

1 customers where the voltage is stepped down one last time
2 to the service voltage. Most of you know that as 120/240
3 volts.

4 Q. This application contemplates a project that
5 will interconnect to the customer at the 230kV level. Is
6 this typical?

7 A. No, this is not typical.

8 The usual residential and commercial customer,
9 as I mentioned, receives power from the 12kV system. And
10 I mentioned that most of our large-load customers receive
11 power from the 69 system. And then we have the mining
12 area in -- the eastern mining area that is connected to
13 the 115 system. But at this time, we have no customers
14 that are served by the 230kV system.

15 CHMN. CHENAL: I have a question, Mr. Norlin.

16 MR. NORLIN: Yes.

17 CHMN. CHENAL: Can we go back to the
18 Exhibit 19.

19 MR. NORLIN: Yes.

20 CHMN. CHENAL: So this project, the Red --

21 MR. NORLIN: The Red Hawk project.

22 CHMN. CHENAL: -- is going to be on the line
23 between -- I'm looking at the map. It's the Browning.

24 MR. NORLIN: Yes.

25 CHMN. CHENAL: And what's the other side of it?

1 MR. NORLIN: So here's Browning. On
2 Exhibit SRP-20, here's Browning. And then there's a 230
3 line that's going over to Santan. This is the line that
4 we are interconnecting into.

5 CHMN. CHENAL: All right. And I was looking
6 for the Santan line on Exhibit 19.

7 MR. NORLIN: So this is a 500kV map. If I
8 recall, Santan has no 500kV.

9 CHMN. CHENAL: Okay. So let's go to Exhibit 19
10 for just a moment.

11 MR. NORLIN: Yes.

12 CHMN. CHENAL: The 500kV line -- this is more
13 background.

14 MR. NORLIN: Yes.

15 CHMN. CHENAL: Okay. The 500kV line from
16 Navajo --

17 MR. NORLIN: Yes.

18 CHMN. CHENAL: -- is APS. What is the source
19 of the generation? Is that a coal?

20 MR. NORLIN: That is a coal facility.

21 CHMN. CHENAL: And then if we look over to the
22 east, the Springerville and Cholla.

23 MR. NORLIN: Yes.

24 CHMN. CHENAL: Are those also coal-fired --

25 MR. NORLIN: I'll be honest, I am not certain

1 of the resource.

2 CHMN. CHENAL: Okay.

3 MR. NORLIN: But this 345 line that connects
4 this to Springerville, we don't own that line. I believe
5 we do take some of the power from Springerville, but I
6 don't want to misexplain that.

7 CHMN. CHENAL: What I'm getting to is the
8 source of the power --

9 MR. NORLIN: Yes.

10 CHMN. CHENAL: -- from Browning and the source
11 of the power from Santan.

12 MR. NORLIN: So there are three 500 lines into
13 Browning. I believe they are Pinal Central -- I've got
14 to look at my map. I'm struggling to read it from there.
15 Silver King, Pinal Central, and Kyrene.

16 Here's Pinal Central. Kyrene is over here. So
17 there's generation coming here from the west side that's
18 getting to Browning as well as the east side.

19 CHMN. CHENAL: And then for Santan?

20 MR. NORLIN: Santan is a generating station.
21 It's connected at the 230 level. And there are lines
22 from Santan to other facilities, Corbell, Kyrene. So
23 there's generation here. Kyrene, this triangle symbol,
24 is going through Corbell, Santan.

25 CHMN. CHENAL: I'm not using the word

1 "generation" in an appropriate sense, then.

2 MR. NORLIN: Okay.

3 CHMN. CHENAL: What is the source of the power
4 on the line in the sense of is it nuclear? Is it hydro?
5 Is it coal?

6 MR. NORLIN: It's not specific. We can't track
7 each electron. So it's just being injected into the
8 system, and we make sure the generation matches the load.
9 It will just go where it goes, just like water.

10 There's no way to actually -- I mean, without
11 doing renewable credits or something like that, there's
12 no way to track who's getting what.

13 CHMN. CHENAL: I was looking at the map and
14 seeing if there's a way to do it from the power place,
15 but once it gets into the grid, it's obviously hard to
16 track.

17 MR. NORLIN: Correct.

18 CHMN. CHENAL: Well, okay. Go ahead with the
19 testimony, because I'm going to have questions about the
20 use of the load that's on the existing Browning-Santan
21 line and questions about that, but I'll ask those later.

22 MR. NORLIN: Sure. Okay.

23 Q. BY MR. SUNDLOF: Mr. Norlin, you mentioned this
24 is the first customer to request interconnection at the
25 230kV level. Why are you doing it differently here?

1 A. So this is the request of the customer, but
2 there are several advantages to connecting to the 230
3 system, especially for a large load customer.

4 Q. And what are those advantages?

5 A. There are several. So one major advantage is
6 the power reliability is generally enhanced at higher
7 voltages. And reliable power is this customer's single
8 most critical request of SRP as a utility.

9 Interconnecting this large load to the 230
10 system simplifies the delivery model. The generated
11 electricity has a more direct path to the load with fewer
12 voltage conversions and, therefore, fewer overall
13 components.

14 The power is stepped down just one time from
15 230kV to the customer-specified distribution voltage. In
16 general, fewer components result in a more reliable
17 system.

18 Q. Are there other reasons?

19 A. Yes, there are. Thank you, Ken.

20 Additionally, transmission lines 100kV and
21 greater are generally considered by NERC, which is a
22 federal agency, to be part of a bulk electric system,
23 which imposes more stringent and robust standards on the
24 utility. Also, at higher voltages, engineered
25 transmission structures with greater conductor-faced

1 basing and longer insulators are used, which limits the
2 likelihood that wildlife and debris will cause a fault.

3 Finally, the proposed approach of locating the
4 230kV transformers near the buildings eliminates the need
5 for several dozen long, less efficient, and expensive
6 medium-voltage distribution circuits.

7 For example, suppose the 230kV was stepped down
8 to 12kV at the switchyard and 112kV circuits were routed
9 thousands of feet to the customer's load.

10 Q. Mr. Norlin, you mentioned that other customers
11 receive service at the 69 level. Is that possible here?

12 A. Technically, yes, it is possible to serve these
13 transformers with 69 lines. But this would require the
14 addition of unnecessary and costly transformers in the
15 switchyard to step down the voltage from 230kV to 69kV.
16 In turn, this may increase the size of the switchyard and
17 reduce reliability to the customer as more equipment
18 means more potential failures.

19 Q. And, Mr. Norlin, cost is also a factor?

20 A. Yes. With this in mind, the reliability and
21 the economic benefits of the 230kV distribution make it
22 an attractive option for a customer operating at this
23 scale.

24 Q. And we've heard testimony that the customer has
25 asked that the switchyard be located immediately adjacent

1 to the corridor on the north end of the property. Could
2 you put it somewhere else?

3 A. Theoretically, yes, the switchyard could be
4 located elsewhere on the property. But as previously
5 mentioned, our request is to locate the switchyard along
6 the transmission corridor. This will allow the customer
7 to maximize the use of the remaining land for their
8 secure data center. And any other options are inferior,
9 given SRP's need to access to the switchyard and the
10 amount of space it requires.

11 Consistent with the zoning granted by Mesa, we
12 will not interfere with the customer's objectives in this
13 way.

14 Q. Is SRP able to determine the distribution pole
15 locations and the transformer locations at this time?

16 A. No, not at this time. As the customer's site
17 plans develop, the locations of the distribution poles
18 and transformers will be located, but not before then.
19 This is why we are requesting the flexibility to use
20 these facilities anywhere on the customer's property.
21 The only exception is the switchyard; and as I mentioned,
22 we're requesting to locate that along the transmission
23 line corridor.

24 Q. Is this request for flexibility unusual?

25 A. No, this request for flexibility is not

1 unusual. This was mentioned previously, but we generally
2 request the authority to locate a substation within an
3 even larger area.

4 For example, in our last case, which was the
5 project east of the Phoenix-Mesa Gateway Airport, we
6 requested and we were granted the flexibility to locate
7 the substation anywhere within a 200-acre area.

8 As explained by Ms. Humphrey, the project is
9 much like building a substation, except we are using a
10 greater footprint to locate the transformers immediately
11 adjacent to the buildings. We see this request the same
12 as our last and the request of other applicants.

13 CHMN. CHENAL: Excuse me. I have a question.

14 MR. NORLIN: Yes.

15 CHMN. CHENAL: Why is it -- will the
16 transformers step down the power to the same voltage for
17 the entire project?

18 MR. NORLIN: Theoretically, they could, but
19 they don't have to. There could be several transformers.
20 We're talking about ten 230kV circuits that exit the
21 switchyard to go to customer buildings that will be
22 located in distribution substations. In theory, they
23 could be different secondary voltages. They could be --
24 as the customer's design is implemented, it could change
25 in the future to be a different voltage if they wanted.

1 CHMN. CHENAL: Because I'm trying to understand
2 why it's more efficient to take the power from the
3 switchyard to all these different transformers versus
4 just stepping down the power at the switchyard and then
5 just taking the lines to the various points.

6 MR. NORLIN: Similar to our 500kV transmission
7 lines, when we're going longer distances, we want to be
8 at a higher voltage. As you go shorter distances, you
9 lower the voltage.

10 So it is most efficient to take the 230kV as
11 close to the load as possible. This will limit the
12 current in the conductor, which will limit the losses in
13 the line. There's power lost in the conductor.

14 CHMN. CHENAL: Okay. Thank you.

15 Q. BY MR. SUNDLOF: Mr. Norlin, also, you may have
16 to have two sets of transformers instead of one. In
17 other words, one to step it down to 69 at the substation
18 and another to step it down to whatever usable voltage
19 that the customer requests?

20 A. Yes, it could be. If it went from 230 to 69 to
21 12, that's more transformers.

22 Q. Or another voltage as the customer may specify?

23 A. Correct.

24 Q. So data centers don't all take voltage at 12kV?

25 A. That's correct.

1 Q. What about pole locations? Can we set any
2 standards on pole locations?

3 A. No. We thought about that, and we cannot at
4 this time. This is a relatively small parcel for the
5 intense purposes that the customer plans to develop. The
6 customer requires the flexibility to locate these
7 facilities as they plan their site.

8 Q. Is it important to SRP to facilitate the
9 construction of this data center for the customer?

10 A. Yes.

11 Q. So let's go back to the maps. And you've had
12 several questions about the advantages of the
13 configuration you've described. Please expand on those.

14 A. Yes, sure.

15 Exhibit SRP-21 here on the right shows the new
16 switchyard. It's referred to as SY-33, switchyard 33.
17 It interconnects directly to the existing Browning-Santan
18 230kV line.

19 Our transmission planning study shows that the
20 Browning-to-Santan 230 line can serve in the neighborhood
21 of 500 megawatts of new load with no disruption to the
22 rest of the customers or our system.

23 With this configuration, we have the ability to
24 provide power from two directions. In other words, an
25 N-1 configuration where one line can fault and the other

1 can still serve 100 percent of the load. So one source
2 is from Browning, and one source is from Santan.

3 Q. And that gives you the N-2 configuration?

4 A. That gives us N-1.

5 Q. N-1.

6 A. Three sources and one can fail, so it's 2-1.
7 You'll still have one source remaining.

8 So these lines provide a very strong connection
9 to the system with no degradation of system reliability.
10 Also, with this location, if necessary, we can
11 interconnect a second 230 line which is located just
12 north of the Santan-Browning line. This is the
13 Browning-Corbell line. It's located in the same
14 transmission line corridor. It could be brought in if
15 desired someday or needed. This would provide even more
16 reliability, up to N-3, but more likely, just more power.

17 Q. Okay. And will this interconnection in any way
18 disrupt the system or result in less reliability to other
19 customers?

20 A. No. This area of the system is very strong
21 electrically, so the interconnection will not disrupt the
22 system. The switchyard interconnects the Browning and
23 Santan substations, right here, each of which is
24 connected to either a generating station or 500kV
25 transmission lines. We talked about how Santan is a

1 generating station. And there are three 500kV
2 transmission lines into Browning. Both have very strong
3 sources. This gives SRP the ability to provide hundreds
4 of megawatts of power without any adverse effect on the
5 system or other customers. And though we do not expect
6 it, there's a possibility to bring in a second line.

7 CHMN. CHENAL: I have a question, Mr. Norlin.
8 Could we go back to the previous slide.

9 So presently, the line, the Browning-Santan
10 line, has a capacity of approximately 800 megawatts; is
11 that correct?

12 MR. NORLIN: I think that's fair to say, yes.
13 That's what we would rate a new 230kV transmission line
14 with no load on it.

15 CHMN. CHENAL: And if it can allow this project
16 to absorb 500 of those 800 megawatts --

17 MR. NORLIN: Yes.

18 CHMN. CHENAL: -- then -- I mean, it seems to
19 me there's an awful lot of excess capacity on this 230kV
20 line that's not being used. And I guess I'm surprised by
21 that. Could you explain that?

22 MR. NORLIN: Well, remember, we've got
23 different sources. So if we're going to pull a lot of
24 load here at SY-33, we could inject more power into
25 Browning if we need it.

1 Also we don't build facilities and put 100
2 percent load on them. If, say, 300 megawatts was being
3 used, that line was needed, and it just has 800 megawatts
4 of capacity, that's just -- when you build a 230 line,
5 that standard conductor gives you that capacity. So it
6 happens to be available.

7 CHMN. CHENAL: Thank you.

8 MR. SUNDLOF: Thank you.

9 Q. BY MR. SUNDLOF: Mr. Norlin, Ms. Humphrey was
10 asked a little more detail on the appearance of the
11 components.

12 Can you expand on that?

13 A. Sure. SRP Exhibit 22 here on the left shows a
14 typical 230kV structure. It can handle two 230 circuits
15 on it, one on the left and one on the right, or one if we
16 only need one. So we would call those double circuits,
17 and it could also be framed single circuit. We expect to
18 install 22 of these structures to carry up to ten 230kV
19 circuits. These circuits will serve the onsite
20 transformers that are on this property.

21 Exhibit SRP-23 shows a typical distribution
22 substation. There's two transformers shown in this
23 layout, one here on the left, one here on the right.
24 These will be located near the buildings and built as the
25 customer's load grows.

1 We emphasize that this layout here on the
2 right, SRP-23, it may or may not be built this way. This
3 is an example of a distribution substation.

4 Our environmental consultant, Kenda Pollio,
5 will provide additional simulations of these facilities.

6 CHMN. CHENAL: Quick question: How many acres
7 does the substation on Exhibit 23 occupy?

8 MR. NORLIN: So this is shown as 250 feet by
9 300 feet. I don't know what that is in acres.

10 MEMBER HAMWAY: One and a half acres.

11 CHMN. CHENAL: We're told one and a half acres.

12 Q. BY MR. SUNDLOF: Mr. Norlin, what span lengths
13 do you expect?

14 A. We expect nominal span lengths, between 600
15 feet and 800 feet.

16 Q. Okay. Just describe the switchyard in a lot
17 more detail.

18 A. As mentioned, our environmental consultant,
19 Kenda Pollio, will provide simulations of all project
20 components.

21 Exhibit SRP-24 shows a possible layout of the
22 230kV switchyard. The switchyard includes poles to
23 support the Browning-to-Santan transmission line
24 interconnection, which does not count. So this
25 interconnection does not include the 22 poles that would

1 hold the ten circuits exiting the switchyard.

2 So we're looking south. To the north, at the
3 bottom of the page, is the existing transmission
4 corridor. So this area right here. There will be poles
5 that will need to be moved and changed and added to loop
6 in to break this line and bring it into the switchyard.

7 CHMN. CHENAL: One question: What are the
8 poles, then, to the south of the switchyard?

9 MR. NORLIN: On Exhibit SRP-24, we're depicting
10 the possibility of poles here on the south, and we
11 haven't shown a total of ten circuits because we don't
12 know exactly where they'll go. But we're showing you
13 that there will be poles needed to take those circuits
14 out.

15 And in these simulations, you will see a couple
16 circuits running here to the east and down to the south.
17 And you'll see what that looks like. But it would be
18 inaccurate for me to try to show you anything more.

19 CHMN. CHENAL: So on Exhibit 24, the poles to
20 the north of the switch station are existing poles, and
21 the poles to the south are potential poles; is that
22 correct?

23 MR. NORLIN: On Exhibit SRP-24, the existing
24 transmission line corridor has poles to support the
25 existing circuits, but we will need to modify where

1 they're located and possibly add new ones. So in this
2 depiction, there are three poles shown here. I believe
3 at least one of those is new.

4 CHMN. CHENAL: Yes, Member Noland.

5 MEMBER NOLAND: Thank you.

6 Mr. Norlin, on your switchyards, typically, do
7 you fence those in?

8 MR. NORLIN: Yes. Those -- our standard
9 practice would be to put a chain link fence around the
10 facility to secure it.

11 MEMBER NOLAND: Do you ever do walls that are
12 more solid?

13 MR. NORLIN: So our standard is not to put in a
14 wall. It's to put in a chain link fence. Some cities,
15 some communities, make us put a wall in. A lot of times,
16 that's funded by studies -- funds that the substations
17 have --

18 Q. BY MR. SUNDLOF: Mr. Norlin, are you open to
19 the idea of a wall here?

20 A. Yes.

21 MEMBER NOLAND: Well, I understood, also, that
22 the client is very concerned with security and having a
23 closed type of development, so that might be something
24 that we discuss.

25 I'm just confused as to why this isn't a

1 transmission line case since there are transmission lines
2 that you're projecting throughout this site that are
3 going to be new.

4 Mr. Sundlof, you said right from the beginning
5 this was not a transmission line case. It was just for
6 the switchyard.

7 MR. SUNDLOF: Member Noland, this is really a
8 legal question, so I'll try to answer it.

9 The distinction between transmission and
10 distribution is a legal one. Often, you look at FERC
11 standards, Federal Energy Regulatory Commission
12 standards. Transmission is basically designed to move
13 bulk power to multiple customers. Distribution is
14 designed to bring power to a single customer.

15 There is a seven-part test that FERC applies as
16 to what is distribution and what is transmission. And
17 this particular project, because it serves a single
18 customer, it doesn't go to any other customers, there's
19 no interconnection to it, it doesn't augment the
20 transmission system, would be considered distribution
21 under FERC legal standards. And that's why we call it
22 that.

23 Transmission would be, for example, if I were
24 going to connect to a substation and go somewhere else,
25 then it would be transmission. But if it dead-ends into

1 a single customer, it's distribution, even though it is
2 at higher voltages.

3 You've asked a really good question, and a lot
4 of people struggle with that because normally, we say
5 anything over, say, 115 -- 110, 115 kilovolts is
6 transmission. Anything under is distribution. But it's
7 not necessarily always the case, and this is the
8 exception.

9 MEMBER NOLAND: Thank you.

10 CHMN. CHENAL: To that point, Mr. Sundlof, I
11 don't have a statute in front of me, the Arizona siting
12 statute. I can pull it up. But wouldn't the circuits
13 emanating from the switchyard be considered transmission
14 lines under the definition of the Arizona statute?

15 MR. SUNDLOF: Mr. Chairman, yes, they would,
16 because the statute defines conductors that transmit more
17 than 110 or 115kV, and this would be well above that. So
18 that's why we're here.

19 CHMN. CHENAL: So, to Member Noland's point,
20 these would be transmission lines under the Arizona
21 statute but would not be a transmission project under the
22 FERC analysis that you just referred to; is that correct?

23 MR. SUNDLOF: Correct.

24 CHMN. CHENAL: Member Noland.

25 MEMBER NOLAND: Well, Mr. Chairman, this just

1 enhances my desire to make the entire property a
2 corridor.

3 CHMN. CHENAL: I'm sure we'll have a few more
4 questions as we go forward on that point.

5 MR. SUNDLOF: Okay. Any more questions on the
6 electrical aspects of the project? I'm going to move
7 into cost now, so I just wanted to see if there were any
8 other questions of this witness.

9 (No response.)

10 Q. BY MR. SUNDLOF: Mr. Norlin, can you estimate
11 the cost of this project?

12 A. Because the ultimate scope of the project is
13 still uncertain, we can only give estimates.

14 We estimate the switchyard and the related
15 facilities will cost approximately \$36.5 million. And we
16 estimate each 230kV distribution circuit and transformer
17 will range between approximately 8 million and 10 and a
18 half million dollars, depending on the exact
19 configuration. That's overhead.

20 You also asked about undergrounding.

21 Q. Let me get to that in a second.

22 So in order to figure out the overall costs of
23 the project, the Committee could, assuming there's ten
24 circuits, could multiply 10 times 8, 10.5 million, to
25 come up with an overall cost, but we don't know that

1 that's what it would be.

2 A. Correct. And that 8 million was on the low
3 end. There was also the high end of 10 and a half.

4 Q. Yes.

5 A. And also totally dependent on what we build.

6 Q. Okay. Let me get to the underground question.

7 CHMN. CHENAL: Member Noland.

8 MEMBER NOLAND: Thank you, Mr. Chairman.

9 Before you do, we talked about that the client,
10 whoever they are, is paying for the construction and all
11 of that; is that correct? All that millions you just
12 talked about?

13 MR. NORLIN: That's correct. Since these are
14 customer-dedicated facilities, they will be paid solely
15 by the Google affiliate.

16 MEMBER NOLAND: What happens if a transformer
17 is hit by lightning and goes out or something else
18 happens? Will they pay for the repair and for all of the
19 maintenance?

20 MR. NORLIN: Yes. Essentially, with our
21 dedicated substations, we give them the option to pay for
22 maintenance from SRP. That is a requirement. But the
23 option is for equipment replacement. If they elect to
24 pay monthly, if something fails, we will pay for it, SRP
25 will, but the customer has been paying months and months

1 on this. Otherwise, they can pay -- they can just pay
2 for maintenance. And then if something fails, they have
3 to pay SRP's cost to replace the asset.

4 MEMBER NOLAND: Thank you.

5 CHMN. CHENAL: So just so the numbers -- I have
6 the numbers. The outside cost, the high-end cost, would
7 be ten circuits at I think you said 10 and a half million
8 dollars for each one. So you're a little over
9 \$100 million there and then 36, 37 million dollars for
10 the switchyard facility. So the entire project at the
11 high end would be in the neighborhood of \$140 million; is
12 that correct?

13 MR. NORLIN: That's correct.

14 Q. BY MR. SUNDLOF: Okay. Let me get to
15 underground.

16 First, as Member Noland has pointed out, the
17 customer, Google, will be paying for this project. So in
18 order to entice Google to locate in Mesa, we want to keep
19 the cost down as reasonably it can be kept down; is that
20 correct?

21 A. That's correct.

22 Q. And that's one of the goals of SRP?

23 A. Yes. And use our standard practices. We build
24 overhead projects. We don't --

25 Q. So let's suppose we did want to look at

1 undergrounding. I guess you could do anything, but how
2 difficult would it be and how expensive would it be to
3 underground this project?

4 A. It would be costly. Without knowing the site
5 plan, I can't say how difficult that is. But I would say
6 it's between 8 and 14 million dollars per single circuit
7 underground per mile. That doesn't include the
8 transformer. I would estimate that a single-circuit
9 overhead line for a mile is a million dollars. So it's 8
10 to 14 times more expensive to go underground.

11 Q. Okay. 8 to 14 --

12 A. 8 to 14.

13 Q. -- times more expensive?

14 A. Correct.

15 Q. And that's not something the customer has
16 requested or that SRP would entertain?

17 A. That's correct.

18 Q. Can you summarize your testimony, please.

19 A. Sure.

20 SRP is proud to provide a strong and reliable
21 interconnection for this major customer. We feel that
22 the project brings great benefits to the city of Mesa and
23 the surrounding communities.

24 MR. SUNDLOF: Thank you. I have no further
25 questions for this witness.

1 CHMN. CHENAL: Member Hamway.

2 MEMBER HAMWAY: So when you're saying a million
3 dollars a mile, your substation is like 1.8 miles. I
4 mean, square. I was trying to do the math on that,
5 trying to figure that out.

6 So my point is, I think it's a little
7 misleading pricewise to say it's a million dollars a mile
8 when you've got feet. They're going to go feet. They're
9 not going to go miles.

10 MR. NORLIN: Well, I believe that the site is
11 around or a little bigger than a half mile by a half
12 mile. It's realistic that there could be a mile of
13 circuit underground depending on where these substations
14 and transformers are located.

15 MEMBER HAENICHEN: A mile total?

16 MR. NORLIN: Yes, per circuit.

17 Q. BY MR. SUNDLOF: If I may, what is the cost to
18 underground per mile?

19 A. I said it was 8 to 14 million dollars per mile.
20 Overhead, doing a single-circuit pole line
21 would be about a million dollars per mile.

22 MEMBER HAMWAY: My mistake.

23 CHMN. CHENAL: Any further questions?

24 Member Woodall.

25 MEMBER WOODALL: Is the customer going to pay

1 tariffed rates for the power, or do you have a special
2 contract? Or that hasn't been determined yet?

3 MR. SUNDLOF: Member Woodall, this is a retail
4 customer, and the customer will take service under retail
5 price plans that SRP has published. This is not a
6 transmission interconnection.

7 MEMBER WOODALL: Thank you very much.

8 CHMN. CHENAL: I may have a few questions
9 before we get to Mr. Taebel in case he has some
10 questions.

11 MR. TAEBEL: No questions, Mr. Chairman.

12 CHMN. CHENAL: All right. Question on
13 interconnection: Is there going to be any
14 interconnection agreement involved with this project?

15 MR. NORLIN: So we would have an
16 interconnection agreement for a large generator
17 interconnection. This will have a design and
18 construction agreement and an agreement for electric
19 service. That would identify the retail rate that they
20 pay electricity.

21 Q. BY MR. SUNDLOF: Well, Mr. Norlin, but this is
22 not a FERC interconnection.

23 A. Correct, it is not.

24 CHMN. CHENAL: So I understand better, when you
25 said an interconnection agreement is where there's

1 generation, could you explain that a little more so I
2 understand that.

3 MR. NORLIN: Yes. So that would be on a
4 wholesale site. We would have an interconnection
5 agreement. This is not a wholesale project. This is a
6 retail project. So we will have an agreement for
7 electric service.

8 CHMN. CHENAL: So there will be no
9 interconnection agreement for this project; is that
10 correct?

11 MR. NORLIN: That's correct.

12 CHMN. CHENAL: And there obviously will be no
13 transmission agreement for this project.

14 MR. NORLIN: There will be an agreement for the
15 facilities, the design and construction of the switchyard
16 and all of the other infrastructure.

17 CHMN. CHENAL: That will become important when
18 we look at my proposed conditions, which probably won't
19 be necessary now.

20 Okay. We covered a lot of material with you,
21 Mr. Norlin, and I know some of that, you kind of read.
22 There's a lot there that I'm sure there's going to be
23 some questions that come up later. So are you planning
24 on attending the rest of the hearing?

25 MR. NORLIN: I will be here.

1 CHMN. CHENAL: Very good. All right. Thank
2 you very much.

3 (The witness was excused.)

4 MR. SUNDLOF: Mr. Chairman, if I may call my
5 next witness.

6 CHMN. CHENAL: Yes, you may.

7 MR. SUNDLOF: Kenda Pollio, please.

8 CHMN. CHENAL: All right. Ms. Pollio, do you
9 prefer an oath or affirmation?

10 MS. POLLIO: Oath.

11

12 KENDA POLLIO,
13 called as a witness herein, having been first duly sworn
14 by the Chairman to speak the whole truth and nothing but
15 the truth, was examined and testified as follows:

16

17 DIRECT EXAMINATION

18 BY MR. SUNDLOF:

19 Q. Please state your name and your professional
20 affiliation.

21 A. My name is Kenda Pollio. I'm a principal with
22 the environmental consulting firm of ENValue.

23 Q. Exhibit 25 on the screen summarizes your
24 background. Can you go through that, please.

25 A. I can. I have a Bachelor of Science in

1 environmental studies and urban and regional planning
2 from Florida State University. I have a master's degree
3 in environmental policy from the University of South
4 Florida. I'm an American Institute of Certified Planner.

5 I have 29 years of environmental consulting
6 experience. I specifically specialize in transmission
7 line siting and permitting and government compliance.
8 I've worked on over 125 transmission line and utility
9 projects.

10 I've testified before this Committee 16 times,
11 and I've testified for other transmission line and power
12 plant committees about 25 times.

13 Q. Thank you.

14 Please describe your role with respect to this
15 project.

16 A. I'm the project manager for ENValue. We
17 basically serve to do the environmental analysis and
18 prepare the CEC application in front of you.

19 Q. And can you describe the environmental analysis
20 that you conducted to support the CEC application in this
21 project.

22 A. Yes.

23 We conducted a very robust environmental
24 analysis to support the application.

25 The project site was analyzed for physical,

1 natural, and social resources. These are all based on
2 the state regulations for siting these type of
3 facilities.

4 Many resources were analyzed that are in your
5 application. In there, you will see that there are no or
6 negligible impacts to the project or from the project
7 associated with most of those resources.

8 Specifically, there are no environmental
9 studies that are included in Exhibit B because there are
10 no federal lands or there's no trigger for NEPA or the
11 Natural -- sorry, National Environmental Policy Act.

12 There is no impact to fish, wildlife, and plant
13 life. This is all discussed in Exhibits C and D of your
14 application.

15 We did not find that there was any appreciable
16 noise or interference with communication signals. That's
17 discussed in Exhibit I.

18 We also did not see any appreciable
19 interference with historic sites, structures, or
20 archeological sites. That's presented in Exhibit E.

21 Therefore, my testimony is going to focus on
22 the exhibits in the CEC that include more land use and
23 visual resources. That would be Exhibit A, which is land
24 use; Exhibit F, which is recreation; Exhibit H, which is
25 planned uses; and aesthetics is included in a portion of

1 Exhibit E. So I'll just really focus on those resources.

2 Q. And, Ms. Pollio, before I forget, are you aware
3 of any natural gas pipelines on or adjacent to the
4 property?

5 A. We have not seen or are aware of any natural
6 gas pipelines on the project site.

7 Q. Did you have someone check that today for sure?

8 A. Actually, we did. We sent someone out in the
9 field just now and got confirmation that there are no
10 pipelines. I did not want you all to see a pipeline
11 marker tomorrow that I had not yet seen. So, since I'm
12 under oath, I wanted to ensure that, so we did.

13 Q. Okay. Let's go through the exhibits. We'll
14 start with the land use and the analysis that went into
15 Exhibit A.

16 A. Okay. So you'll see on the left-hand screen is
17 Exhibit A-1, which is also SRP-26. Exhibit A-2 is
18 SRP-27. These are all included in Exhibit A, which is
19 land use, in your application.

20 The land ownership of the project site consists
21 of private parcels. These are under the City of Mesa's
22 jurisdiction, as we discussed in previous testimony and
23 today.

24 The surrounding area has a land ownership that
25 consists of private parcels. City of Mesa, there's some

1 Town of Gilbert, as well as some parcels to the south
2 that are Maricopa County jurisdiction or islands.
3 They're kind of on inlays or islands that are owned or
4 under the jurisdiction of Maricopa County.

5 The project area includes a number of different
6 linear features, which include roadways, the electric
7 infrastructure, or the two high-voltage transmission
8 lines to the north of the project site.

9 There is no state, federal, or tribal land in
10 the area or in the close project vicinity. However,
11 there is the Roosevelt Water Conservation District canal
12 and Maricopa County Flood Control channel that are to the
13 west of the project site.

14 Q. Can you describe the land use and zoning of the
15 project site.

16 A. Yeah.

17 Again, these are part of Exhibit A of your
18 application. Exhibit A-3 is land use, and Exhibit A-6 is
19 zoning, and those are also introduced as Exhibit SRP-28
20 and 29 on the screen.

21 Exhibit A-3 specifically has been produced to
22 reflect the actual land use on site. It's been field
23 verified, and you will see this land use when you go out
24 to the field tomorrow if you choose to take the route
25 tour.

1 You can see it's agricultural, commercial.
2 There's industrial, office, open space, some
3 institutional, residential, and utility land in the
4 vicinity. You'll also see the existing land use of the
5 project site really is vacant and historically had been
6 agricultural.

7 The City of Mesa has classified the zoning into
8 base zones or districts or overlay districts. And,
9 again, this is reflected, basically, on A-6, which is
10 zoning, which is on your right-hand screen, which is
11 SRP-29.

12 You can see the zoning in the area, similar to
13 what I just described in the land use, but the zoning
14 categories are agricultural, neighborhood, commercial.

15 There is employment opportunity, which I'll
16 talk about in a minute.

17 Light industrial, there's general industrial,
18 and there's also some planned uses and a number of
19 residential. And you can see the color represents those
20 different categories on the screen.

21 The project site has recently been rezoned from
22 light industrial to planned employment park -- I'm
23 sorry -- and planned employment park to an employment
24 opportunity district. It's basically the Red Hawk
25 Employment Opportunity District.

1 The City of Mesa approved the Development
2 Agreement of the data center associated with this
3 proposed site. The Development Agreement approved a
4 buildout of a \$1 billion 750,000-square-foot data center.
5 I'll talk about this in a minute as well, but this is
6 included -- the development plan and information about
7 that is in Exhibit H-1 of your application.

8 CHMN. CHENAL: Ms. Pollio, just a quick
9 question: Before the property was rezoned, did it
10 exclude this project? Or what was changed that is now
11 allowed that wasn't allowed before, I guess, is my
12 question.

13 MS. POLLIO: My understanding is that the
14 process that was gone through was to implement the
15 overlay district, which is the Red Hawk Employment
16 Opportunity District, and that development plan, which is
17 included. If you look in Exhibit H-1, that basically was
18 the process they went through to specifically designate
19 the facility for a data center.

20 CHMN. CHENAL: I'm probably going to have that
21 question of Mesa and the witness. I'm just kind of
22 curious what -- I guess this is a special overlay. I
23 understand that. But what did the previous zoning allow
24 that doesn't allow for this project is kind of what I'm
25 kind of interested in knowing about. Just more curiosity

1 than anything. We'll wait for Mesa's witness for that.

2 Thanks.

3 MS. POLLIO: There's also been discussion in
4 previous testimony about the City of Mesa's anticipated
5 growth in the area and some of the other overlay areas.
6 And this may also go to your question.

7 The Elliot Road Technology Corridor was created
8 in 2014. We are not included in that but are close in
9 proximity to that Elliot Road Technology Corridor. It
10 was created in 2014 by the City of Mesa to expedite the
11 entitlements process to attract high technology
12 facilities. This is in compliance with all of the Mesa
13 plans that have identified this type of growth for this
14 technology-type area.

15 This corridor, the Elliot Road Corridor, is
16 about 1,000 acres, and it stretches from Elliot Road to
17 Signal Butte. Well, from Elliot Road to Signal Butte to
18 Hawes. And in a figure here in a minute, you'll see the
19 outline or the boundary of that technology corridor.

20 Projects that may have taken up to six months
21 to go through an entitlement process now can be done
22 within weeks. There's also tax incentives to be within
23 that corridor. And so that's really one of the things
24 that kind of leads itself to those overlaying districts.

25 Q. BY MR. SUNDLOF: And is this land use

1 compatible with the City of Mesa's plans?

2 A. Yes. Based on what I just identified, both the
3 land use and the zoning is compatible for this project.

4 Q. Let's go to another land use category, which is
5 Exhibit F and titled Recreation. Can you explain that.

6 A. Yes. So Exhibit F-1, which is in Exhibit F of
7 your CEC application, is recreation. That's
8 Exhibit SRP-30 on the left-hand screen. The right-hand
9 screen identifies the project site again, just so you can
10 zoom in a little bit more, and the facilities I'm going
11 to talk about are on both.

12 But as shown on Figure F-1, the only
13 recreational facility that's within 1,000 feet of the
14 project site -- and the blue line that circled around the
15 project site is that 1,000-foot boundary -- the only
16 facility that's within that is the Paloma Soccer Complex
17 to the east and the Wild West Paintball and Air Soft Park
18 to the southeast.

19 There's also a neighborhood park that's inside
20 that boundary, and you can see that to the north in the
21 residential area. And that's a linear green corridor
22 that's part of the residential community. Basically, an
23 open space greenbelt-type area.

24 There are additional recreational facilities in
25 the vicinity of the project. These include two golf

1 courses, one of which is the Superstition Springs, which
2 is where we are today. The other is Sunland Village East
3 Golf Course.

4 There are two sports complexes within a mile of
5 the project site, one to the south and one to the west.
6 They're also on Figure F-1.

7 In summary, the project site is not available
8 for public recreational purposes. It would not preclude
9 recreational use around the site. The project site would
10 not infringe on any open space or designated recreational
11 land, and it would allow the development plan -- the
12 project would allow development plans or anything with
13 the City of Mesa in dealing with recreation around the
14 project site. So we feel it's very compatible with the
15 recreational facilities in the region.

16 Q. Let's go on to Exhibit H, which is the Planned
17 Area Developments.

18 A. Okay. So Exhibit H-1, as you just said,
19 Planned Area Developments, is included in Exhibit H of
20 your application. It's also SRP-31.

21 Again, you can see that we've identified the
22 1,000-foot boundary -- in this case, it's red -- around
23 the project site. And a lot of the primary features on
24 SRP-31 are also on SRP-3.

25 Information regarding the planned area

1 developments near the project site were gathered from the
2 City of Mesa, the Town of Gilbert, and Maricopa County.
3 There are currently no permitted or planned PADs within
4 that 1,000-foot buffer that's identified on Exhibit H-1
5 from the project site.

6 As we previously have discussed, the project
7 site has been rezoned to create the Red Hawk Employment
8 Opportunity District, and the City of Mesa has approved
9 that plan for the data center associated with that
10 employment district.

11 As I mentioned previously, the plan and the
12 staff report are included in Exhibit H-1 of your
13 application.

14 There are two additional planned area
15 developments outside that 1,000-foot buffer that are also
16 on SRP-31. The Hawes Crossing Planned Area Development
17 is a large mixed-use planned area development that's
18 located southeast of the site. So the yellow area
19 outside the project boundary is all part of that Hawes
20 Crossing Planned Area Development.

21 There's another very small planned area
22 development, which is the blue small square that you see
23 to the east of the project site, and that is a
24 construction company.

25 Though not within the 1,000 feet of the project

1 site, but it is on this map, and we've outlined it in a
2 green and white line, you can see the relationship of the
3 project site to the Elliot Road Technology Corridor that
4 I mentioned earlier in my testimony. And you can see,
5 again, we're very close in proximity to that.

6 So based on the Elliot Road Corridor, there's
7 no PADs within 1,000 feet. We feel that the project is
8 compatible with planned area developments in proximity of
9 the site.

10 Q. Okay. Ms. Pollio, let's get to the good part
11 and talk about the aesthetics included in Exhibit E and
12 the visual simulations.

13 A. Okay. So in Exhibit E -- there are two
14 portions of Exhibit E. One is the historic or
15 archeological portion, and the other is the visual or the
16 aesthetics. I want to concentrate on the visual and
17 aesthetics. And this is where you will find the existing
18 conditions and the simulations associated with the
19 project facilities.

20 Exhibit SRP-32, on the left-hand screen,
21 identifies the key observation points. So we reference
22 those as KOPs. But, basically, it's a key observation
23 point. And we select those based on where a person would
24 view the facility. So if there are sensitive receptors
25 rather than for travelers on roadways, we see those as

1 key observation points. We selected three for this area,
2 and you can see those key observation points identified
3 on SRP-32.

4 Now, what we'll do is we'll look at each one of
5 those separately. So let's start with the first one.

6 So the first one is key observation point
7 No. 1. And on SRP-33 on the right-hand screen, you can
8 see the existing view. And this is actually on the
9 northern side of the project site in the residential area
10 looking south, south to southwest, from -- there's a
11 road, Peralta, which is a road that's part of the
12 residential area.

13 You can see the roundabout in the foreground of
14 the photo. You can see the existing transmission line
15 structures of the high-voltage corridor in the middle
16 ground. And in the background, as it transitions from
17 green to brown, that basically is where you can denote
18 kind of the residential areas on the green, and you can
19 denote kind of the viewshed of where the project site
20 starts, and that's the brownish area. Again, it's vacant
21 agricultural fallow land.

22 KOP 1 proposed view, which is on the left-hand
23 screen, which is SRP-34, is the same view except we've
24 actually rendered the switchyard. And so you can see the
25 switchyard facility in the background. So you can see

1 the foreground is kind of where we are from the
2 residential facilities in the roundabout. The middle
3 ground, you can see our existing transmission line
4 structures. In the background is the switchyard. So you
5 can see the switchyard as well as you can see some other
6 structures emanating from the switchyard.

7 Okay. The next one is KOP No. 2. You can see
8 the existing view, which is SRP-35. This is on south
9 Sossaman Road at the sports complex. So the Paloma
10 Sports Complex you could note on a number of the
11 different maps. It's kind of in the northeast corner
12 right outside the property. You can see both roadways.
13 Kind of the driveway to the sports complex is in the
14 foreground. The middle ground is Sossaman Road. In the
15 background, you can see our transmission line corridor as
16 well as the site to the left part of the photo or what
17 would be the south part of the photo.

18 KOP 2 is on SRP-36, this is the proposed view
19 with the simulated structures and switchyard in the
20 background. So, again, you can see the facilities that
21 we superimposed or rendered into the photo. Again, it's
22 the switchyard and proposed transmission lines.

23 Okay. The third KOP or key observation point
24 is on SRP-37 and 38.

25 The existing view you can see is South Sossaman

1 and East Elliot Road. So that is the intersection that
2 we took the photo from. It's looking to the northwest.
3 So, again, looking northwest from the southeast corner
4 outside the project site, but looking onto the project
5 site. Again, you can see the intersection in the
6 foreground. The middle ground is obviously the project
7 site. And the background, you can see the transmission
8 structures, the existing structures, in the background.

9 For the proposed view, which is SRP-38, you can
10 see that we've rendered or simulated in a substation.
11 This was described in previous testimony, and the
12 substation model was included, so that model was put on
13 the property again. This is just an example of where it
14 could potentially be. But we did want to identify what
15 the substation looks like on the site so you could see
16 what those facilities rendered into a photo look like.

17 CHMN. CHENAL: Member Hamway.

18 MEMBER HAMWAY: So next to that substation
19 would be a 150-foot building?

20 MS. POLLIO: Potentially.

21 MEMBER HAMWAY: This substation is going to go
22 with one of the buildings; right?

23 MS. POLLIO: Absolutely. We do know the
24 location of the switchyard, which is the first simulation
25 and the second simulation, you could see that location.

1 This is basically an example of what a substation would
2 look like. But I think to your point is that with -- in
3 kind of a data center campus setting, a 150-foot building
4 would be located adjacent to either -- inside or outside
5 of that. So it really depends on what the data center
6 looks like, but you are correct.

7 CHMN. CHENAL: Member Hamway.

8 MEMBER HAMWAY: So near the switching yard --

9 CHMN. CHENAL: Could you put your finger on it.

10 MEMBER HAMWAY: So near the switching yard, I
11 think in one of the maps, you had kind of a line drawn
12 all the way across the top of the area that didn't allow
13 for the 150; is that right? Or in that corner where key
14 observation point 2 is, could there be 150-foot buildings
15 adjacent to -- I don't know my north and south from here.
16 So running east from the switchyard, would there be in
17 that corner the ability for 150-foot buildings?

18 MS. POLLIO: My understanding about the
19 development plan that was approved is there is a -- that
20 northern portion, there is a strip that precludes that
21 height. So the buildings at that height would be outside
22 of that or to the south of that strip.

23 MEMBER HAMWAY: So the Red Hawk Employment
24 Opportunity District, is that what allowed for the
25 150-foot buildings?

1 MS. POLLIO: That is my understanding, is that
2 development plan, which is part of that -- which created
3 the overlay district, yes.

4 MEMBER HAMWAY: Okay. So how many other
5 employment opportunity districts are there in Mesa, and
6 do they have buildings as tall as 150 feet in them?

7 MS. POLLIO: I do not know the answer to that.

8 MEMBER HAMWAY: Okay.

9 CHMN. CHENAL: So a couple of follow-up
10 questions.

11 Ms. Pollio, do you know what the height
12 restriction was before the 150-foot overlay was approved?

13 MS. POLLIO: I do not know what the previous
14 zoning restrictions were.

15 CHMN. CHENAL: All right. We'll ask the Mesa
16 witness about that.

17 And next, looking at Exhibit 38, with my laser,
18 there's four poles that are depicted along the main road
19 there. Those would be part of the 22, up to 22 poles; is
20 that correct?

21 MS. POLLIO: That's correct. But that
22 placement is really just a visual simulation, as
23 Mr. Sundlof just mentioned, kind of worst case just so we
24 could show you what that looked like.

25 CHMN. CHENAL: Okay. Thank you.

1 Q. BY MR. SUNDLOF: Ms. Pollio, and I think you
2 just said this, but you purposely did not simulate
3 buildings in the simulations?

4 A. That is correct, because we just did not know
5 what those would look like.

6 Q. But there will be buildings somewhere in there,
7 probably quite a few of them, that will mitigate the
8 visual impact?

9 A. Absolutely. If you look at the square footage
10 that was allowed in this overlay district, it's very
11 large buildings and a number of them, it would appear to
12 be. So that would actually be blended in with the
13 electric utility infrastructure. So we think that that
14 will create, I guess, a more visually aesthetic
15 campus-like setting.

16 CHMN. CHENAL: Sure.

17 Member Hamway.

18 MEMBER HAMWAY: So the number of buildings that
19 you're showing, the five, that's just a random number
20 that you selected?

21 MS. POLLIO: So for the simulations, we have
22 just simulated one substation.

23 MEMBER HAMWAY: Earlier, you had photos of a
24 substation and five physical structures. Not photos,
25 just little blocks, you know, a drawing.

1 MS. POLLIO: So that would have probably been
2 in earlier testimony that showed what the layout may
3 potentially be.

4 MEMBER HAMWAY: So my question is, is five the
5 max? Is it just a random number? I don't know. I'm
6 just trying to get a sense of how many physical 150-foot
7 structures would be on that site.

8 MR. SUNDLOF: Could I answer that.

9 The exhibit that you're talking about, which
10 was Exhibit No. 8, was just sort of a cartoonist's
11 depiction of the difference between a substation with all
12 the transformers. It has nothing to do with what might
13 be built there. It was just for demonstrative purposes.

14 CHMN. CHENAL: Member Haenichen.

15 MEMBER HAENICHEN: Just as a point of reference
16 for the Committee, those three or four structures we see
17 in the simulation there, how tall are they?

18 MS. POLLIO: I need to check to make sure I
19 know -- I want to make sure I know exactly how much we
20 simulated, but I think 130 feet.

21 MEMBER HAENICHEN: Okay. What I was getting at
22 was just if we can now imagine some of those buildings,
23 would they be about the same height as those poles, the
24 biggest ones, in theory?

25 MS. POLLIO: I would say relatively, yes.

1 Q. BY MR. SUNDLOF: And let's move to the video
2 flyover of the project. Can you conduct the video
3 flyover for us.

4 A. Yes.

5 So we did prepare a video flyover, and we'll
6 start it.

7 Q. And what exhibit is this?

8 A. This is Exhibit -- I want to make sure that I
9 get this right -- 39. And if we need to stop it or pause
10 it, we can do that.

11 It starts slow and then moves fast.

12 (Flyover video shown.)

13 MS. POLLIO: So, obviously, we're doing a site
14 tour, which is a little bit different than a route tour.

15 But you can see that we're coming in from the
16 north side. You can see the road that I mentioned,
17 Peralta, to the north of the project site. So we're
18 looking south. So the north part is the residential
19 area.

20 We've simulated in the switchyard, which you
21 can see in that corner. So, basically, the brown area is
22 the project site. The switchyard we're zooming into.
23 You can see the transmission line corridor to the north,
24 which looks like to the south based on this viewshed, but
25 you can see it in the foreground.

1 As we go around, you can see where the
2 residential area is and the existing transmission
3 corridor is located. This just kind of gives you a sense
4 of a 360-degree view of what the switchyard and
5 components have been simulated. So that's how we got the
6 simulations.

7 We're moving towards the east, going down
8 Sossaman Road. This is Sossaman Road as you go north to
9 south along the eastern boundary.

10 This is the substation we just spoke of in KOP
11 No. 3. You can see that this is -- again, we have just
12 simulated where that is as a possible location, but you
13 can get a sense of the size and scale of that facility in
14 relationship to the overall project site.

15 And that concludes the route tour.

16 MR. SUNDLOF: Anybody want to see it again? It
17 was kind of fast.

18 CHMN. CHENAL: You're right that it turns from
19 a biplane into an alien spacecraft. Just amazing.

20 Can we play it again? I have a question again
21 about what's depicted.

22 MS. POLLIO: Sure. And we can stop it. I did
23 want to -- the speed varies. So just let us know when
24 you'd like to stop or pause.

25 (Flyover video shown.)

1 MS. POLLIO: Also, just to point -- on the
2 actual tour tomorrow, this is the facility, the school
3 district maintenance facility, that we can access. And
4 you can stop and look at the project site from that.

5 CHMN. CHENAL: Let's pause it there.

6 Can you back it up just a little. Stop it
7 there.

8 So on the right of the screen, this is
9 Exhibit -- which number is this?

10 MS. POLLIO: 39.

11 CHMN. CHENAL: The right of the screen depicts
12 an existing corridor; is that correct?

13 MS. POLLIO: That is correct.

14 CHMN. CHENAL: Transmission corridor. Okay.

15 Now, there's a switchyard that's depicted,
16 obviously. And then there's a series of poles. And I
17 just want to make sure I understand what those are.
18 They're obviously not there. Are those depictions of the
19 potential 22 poles that are being discussed, or is it
20 something else?

21 MS. POLLIO: They are depictions of the
22 possible locations of those 22 structures that would be
23 on site.

24 CHMN. CHENAL: All right. I get that they're
25 depictions, that we don't know where they're going to be.

1 But the ones that are depicted there, other than the
2 transmission corridor, those are part of the ones that
3 are included within the 22?

4 MS. POLLIO: Correct.

5 CHMN. CHENAL: Okay.

6 All right. That's the question I had on the
7 flyover.

8 MR. SUNDLOF: Shall we proceed?

9 CHMN. CHENAL: Sure. We can proceed.

10 (Flyover video shown.)

11 CHMN. CHENAL: Let's stop it right there.

12 Another question.

13 I understand we're looking now at a substation,
14 depiction of a substation, that you had included within
15 one of the key observation points, No. 3.

16 And I don't know, Ms. Pollio, if this is for
17 you or for another witness, but we've had testimony that
18 there could be up to ten circuits that would emanate from
19 the switchyard to a substation. So this substation would
20 be connected to the switchyard by one of those ten
21 circuits. Is that your understanding?

22 MR. SUNDLOF: I think the testimony is that
23 this substation has two transformers, so likely two
24 circuits.

25 CHMN. CHENAL: Okay. Two.

1 For each data center building, will there be
2 one substation required, or is it possible that a
3 substation could service more than one data center
4 building? I guess that's my question.

5 MS. POLLIO: Yes, I think that's correct,
6 that they -- again, I don't think the configuration,
7 knowing exactly what's going on with each building and
8 the location, but you could assume that potentially that
9 could occur.

10 CHMN. CHENAL: Okay.

11 So I'll get back to the -- as you described,
12 Mr. Sundlof, the cartoonish depiction really is abstract
13 in the sense that you could have up to ten lines
14 servicing ten substations, but those substations could
15 service more than one building. So there could be a
16 substantial number of buildings on this 187-acre parcel.

17 MR. SUNDLOF: Or you could have four circuits
18 going to one substation. We just don't know.

19 CHMN. CHENAL: Again, I think it would be
20 important -- and I'm looking at Mr. Taebel and Mesa. I
21 think it's going to be important to have testimony on the
22 Development Agreement that's -- I don't know if it's a
23 development agreement that's entered into between Mesa
24 and the ultimate customer or if it's with SRP and Mesa,
25 but a little discussion about what restrictions or how

1 this property can be developed. I think it would just be
2 good to have that for the record. I don't know who
3 should provide that. I'm thinking it's Mesa, but maybe
4 one of the applicant's witnesses could too.

5 MR. SUNDLOF: I think it's Mesa.

6 CHMN. CHENAL: Member Woodall.

7 MEMBER WOODALL: I probably should have asked
8 this of another witness, but the areas of land upon which
9 the electrical facilities are going to be constructed, is
10 SRP going to have a leased right-of-way or fee title, or
11 what's going to be -- for example, looking at the
12 switchyard, how is that going to be handled?

13 MR. SUNDLOF: I think I can handle that.

14 SRP will get land rights from the applicant
15 that likely will be easements with transmission line,
16 perhaps. The ownership of the substation site is not
17 determined yet.

18 MEMBER WOODALL: And for the switchyard, the
19 same?

20 MR. SUNDLOF: The switchyard, probably a fee
21 ownership.

22 MEMBER WOODALL: But SRP will own it for a fee?

23 MR. SUNDLOF: Yes.

24 CHMN. CHENAL: Member Hamway.

25 MEMBER HAMWAY: I'm not sure you're the right

1 person, but has there been any simulations depicting the
2 massing of the buildings?

3 MS. POLLIO: Not that I'm aware.

4 MEMBER HAMWAY: Thank you.

5 MR. SUNDLOF: Thank you.

6 Q. BY MR. SUNDLOF: Ms. Pollio, looking at the
7 entire project, have you compared its compatibility to
8 the environmental factors set forth in Arizona law,
9 particularly 40-360.06?

10 A. Yes, we have.

11 Q. And what are your conclusions?

12 A. It's my professional conclusion that the
13 project is acceptable under all the criteria in the
14 statutes. Specifically, as included on Exhibit SRP-40,
15 the project is suitable with the environmental criteria,
16 specifically land use and zoning, plans for development
17 in the vicinity. As I've stated, there's no impact to
18 fish, wildlife, or plant life. No appreciable noise or
19 interference with communication signals. The site is not
20 naturally available for recreational purposes. There's
21 no appreciable interference with significant areas,
22 historic sites, structures, or archeological sites. And,
23 therefore, the project is compatible with the total
24 environment of the area.

25 Q. Thank you.

1 We'll get to the letters from Mesa and others
2 in the next testimony, but do you have additional
3 jurisdictional letters that have come in after the
4 filing?

5 A. Yes, we do. We received some letters from
6 several tribes as a response to our inquiry, us
7 submitting our Class I cultural report to those tribes.
8 We received letters from the White Mountain Apache, Hopi,
9 San Carlos Apache, and an email from the Gila River
10 Indian Community. All stated that they have no issue
11 associated with the project, and some of them would like
12 to be kept informed and see any additional data
13 associated with the project. But at this point, they are
14 good with the Class I report and the project.

15 Q. Okay. Let's go to the proposed route tour.
16 Can you describe to the Committee the route tour that we
17 have planned, should they choose to have one?

18 A. Yes.

19 Exhibit SRP-41 is the route tour and
20 directions. You can see there's a map on the left-hand
21 side and specific directions and proposed stops on the
22 right.

23 We have a van that would be here at 9 a.m.
24 We're going to have some breakfast here for everyone, and
25 you can pick up coffee. We'll have waters in the van.

1 And we'll take off.

2 Again, it's very close in proximity. We've
3 identified the four stops that are identified. You can
4 see the first stop. Again, you can see the red indicates
5 the directions. I won't on go through all of it because
6 they're on the screen.

7 But generally, we'll make our first stop at the
8 school district facility, that maintenance facility. You
9 can get a very good view from that northern portion.

10 We also have a stop in the actual residential
11 area where that first KOP was taken by that roundabout at
12 Peralta.

13 We will also go to the Paloma church and sports
14 complex parking lot. It's a good pull-off for you to see
15 visually that eastern -- from the east, the site.

16 And then we'll go down and kind of run the
17 perimeter of the site so you get a view of the entire
18 site.

19 We think that based on the van being here at 9,
20 by the time it's all said and done, as you mentioned
21 earlier, it will be probably 90 minutes to two hours.

22 MR. SUNDLOF: I have no more questions of this
23 witness.

24 CHMN. CHENAL: Member Woodall.

25 MEMBER WOODALL: Ms. Pollio, the transmission

1 corridor with the 500 and the 230kV lines which appear to
2 be south of the housing development and, of course, north
3 of the proposed project, is that used for passive
4 recreation at all, or is it fenced?

5 MS. POLLIO: It is not designated as passive
6 recreation, but it does appear to be an area where people
7 walk their dogs and use as kind of a trail system. It is
8 not fenced. It's open. But definitely, you see people
9 out there.

10 MEMBER WOODALL: Thank you, ma'am.

11 CHMN. CHENAL: I see the Development Agreement,
12 Exhibit H, is attached as Exhibit H-1 to the application.
13 And it does get into some of the developmental
14 restrictions on the property.

15 I think I'll ask -- I will probably have a few
16 questions, but I'll reserve those questions for the
17 witness on behalf of Mesa.

18 Any further questions from the Committee?

19 MR. SUNDLOF: Mr. Chairman, maybe it's time for
20 a break; but when we get back, we do have our data center
21 expert here, and maybe I'd like to call him out of order
22 so we can get him done.

23 CHMN. CHENAL: Sure, we can do that.

24 And then we'll finish up with Ms. Pollio. And
25 if Mr. Taebel has any questions for follow-up, we can do

1 that as well.

2 So let's take a 15-minute break, and we'll
3 resume at approximately a quarter till.

4 (A recess was taken from 2:26 p.m. to
5 2:48 p.m.)

6 CHMN. CHENAL: Mr. Sundlof, I believe you have
7 maybe a question or two still of the witness, and then we
8 want to take a witness out of order, which is fine.

9 MR. SUNDLOF: Mr. Chairman, we just neglected
10 to introduce an exhibit, and I wanted to ask Kenda Pollio
11 to introduce the jurisdictional letters that she
12 described.

13 MS. POLLIO: Yes. The jurisdictional letters
14 that included the tribal letters I explained is Exhibit
15 SRP-57.

16 (The witness was excused.)

17 MR. SUNDLOF: We have our data center expert
18 here, and I'd like to call him out of order because he's
19 here and we'd like to get him done. It's Steve Fairfax,
20 and he'll introduce himself.

21 Steve, will you please take the stand.

22 I have some prepared testimony from
23 Mr. Fairfax, but please feel free to ask him anything you
24 want about data centers, and he'll answer to the best of
25 his ability.

1 So we'll call Steve Fairfax.

2 CHMN. CHENAL: Good afternoon, Mr. Fairfax, do
3 you prefer an oath or affirmation, sir?

4 MR. FAIRFAX: Oath is fine.

5

6 STEPHEN FAIRFAX,
7 called as a witness herein, having been first duly sworn
8 by the Chairman to speak the whole truth and nothing but
9 the truth, was examined and testified as follows:

10

11 DIRECT EXAMINATION

12 BY MR. SUNDLOF:

13 Q. Mr. Fairfax, please state your name and your
14 professional affiliation.

15 A. My name is Stephen Fairfax. I own MTechnology,
16 Inc. We are a consulting firm that specializes in
17 calculating the reliability of data centers.

18 Q. Where are you located?

19 A. Boston area, Massachusetts.

20 Q. And what does MTechnology do?

21 A. Primarily, we create mathematical models of
22 data centers using a technique that's described in
23 various national standards that allows us to calculate
24 the reliability of data centers and identify which parts
25 of the data centers are most likely to participate in

1 failures.

2 Q. And, Mr. Fairfax, using Exhibit SRP-49, can you
3 describe your professional experience.

4 A. I graduated from MIT in 1984. I have two
5 master's degrees, one in physics, one in electrical
6 engineering and computer science.

7 I spent a total of about 20 years in nuclear
8 fusion research before I changed careers and began
9 studying data center reliability. And for the past 25
10 years or so, I've been exclusively working in the data
11 center space.

12 Q. So which is more difficult, nuclear fusion
13 research or data centers?

14 A. Well, they're very different. Unfortunately,
15 nuclear fusion doesn't work yet. Data centers work.

16 Q. Okay. I want to clarify something. You are
17 not going to talk about the particular customer that
18 we're dealing with here. You're going to talk in general
19 terms; right?

20 A. That's correct. My comments are general.

21 Q. Okay. Tell us how the storage of digital
22 information has changed in recent years.

23 A. Well, primarily, it's exploded. It's gone
24 from -- you'll have to excuse my memory, but it's gone up
25 by a factor of 10 or 11 in just a matter of a few years

1 to 44 zettabytes, I believe it is. A zettabyte is
2 something like a trillion gigabytes. So it's growing
3 extremely rapidly.

4 Q. And I understand there will be many billions of
5 smart devices.

6 A. That's right.

7 Well, predictions are hard, but the current
8 predictions are that the number of smart devices on the
9 Internet will -- the so-called Internet of things, things
10 like the doorbells that have cameras in them and so
11 forth, that those will outnumber the human race by a
12 factor of 7 or so in just a few years.

13 Q. Okay. Can you expand by talking about the
14 paper you've published.

15 A. I've published approximately 30 papers, some in
16 nuclear fusion, and most recently in the data center
17 space. The last paper I published was just about a month
18 ago. It was a summary of the reliability of a fleet of
19 about 2,000 standby diesel generators.

20 Q. Okay. We're here talking about providing power
21 to a large data center. Why do data centers use so much
22 power, and how do they use it?

23 A. Well, primarily, they use so much power because
24 there is so much data. A small data center might have
25 some thousands of computer servers. And in addition to

1 the servers which are processing information, they have
2 some sort of memory storage. They also have to have
3 devices that can switch and route the data as it comes in
4 and out of the data center.

5 All of those things use electric power.
6 Because of the tremendous explosion in both the amount of
7 data that's stored, which we talked about just a minute
8 ago, and the processing of the data, the amount of power
9 has gone up dramatically.

10 Luckily for us, the efficiency of both storage
11 and servers and switching has also gone up dramatically.
12 So modern storage is processing something like 10,000
13 times as much data per given amount of energy as they
14 did, say, 20 years ago.

15 Q. Is there also electricity needed for climate
16 control on these centers?

17 A. That's right. If you put a megawatt into a
18 building, you must take a megawatt back out, or it will
19 just get warmer and warmer. And most computers have
20 strict limits on how hot they can operate. So, yes, most
21 data centers have very substantial cooling systems, and
22 the modern trend is to invest quite substantially in
23 making those as efficient as possible.

24 Q. Okay. Tell me, why is data center growth
25 difficult to forecast?

1 A. Well, my testimony has a quote from Yogi Berra
2 that predictions are hard, especially about the future.

3 And the models that we make at --

4 Q. Did he really say that? Now, come on.

5 A. I honestly don't know, but it's certainly
6 attributed to him.

7 At MTechnology, what we were doing is we were
8 making predictions. We were predicting how likely it is
9 that a data center will fail. And we have a saying there
10 that all models are wrong, but some models are useful.
11 We hope that our models are useful. That's why our
12 customers come back.

13 As far as why it's so hard for data centers to
14 predict the growth, there's a couple of factors. One is
15 the people who want to design and build and own a data
16 center, they have to predict the need for that data
17 center quite a few years in advance. As, you know, this
18 proceeding shows, there are issues of permitting, there
19 are issues of finance, there are issues of finding
20 suitable locations, and so forth. And so they have to
21 look ahead and make projections about what might be
22 needed and where some years in the future. Of course,
23 the further out that goes, the more difficult that
24 problem gets.

25 The data center space is extremely competitive,

1 and it moves at lightning speed. And so if a large
2 customer comes out with a requirement for 20 or 30
3 megawatts -- let's just make up a number -- of capacity,
4 even a firm that was exceptionally nimble and quick and
5 able to build, say, in a year, they would lose to firms
6 that already had that capacity available. So they have
7 to be built in advance and ready to go to respond to
8 these kind of requests, or they will certainly lose to
9 people who already have built them.

10 The other parts are, you know, the data center
11 economy is influenced by the larger U.S. economy, and
12 it's proven to be very, very difficult to predict that
13 with any accuracy. And so a major downturn such as we
14 had in 2008, that did impact the data center industry.
15 Not very long, for a year or two, but it certainly did
16 change plans and cancel some projects and delayed others
17 and so forth. So all of these combine to make predicting
18 the future growth quite difficult, particularly for any
19 one particular site or one particular facility.

20 CHMN. CHENAL: Excuse me. Member Haenichen has
21 a question.

22 MEMBER HAENICHEN: Mr. Fairfax, rewinding back
23 to the electrical energy going into a data center. For
24 the benefit of the Committee, could you estimate what
25 percentage of that is for the actual use by the

1 semiconductor devices as compared to removing heat from
2 them?

3 MR. FAIRFAX: That's an excellent question.
4 The data center industry voluntarily developed a standard
5 for that already. It's not an official national
6 standard, but it's a consensus standard, if you will.
7 They call it power utilization effectiveness, PUE. And
8 it's just the total power that goes into the data center
9 divided by the power that goes to the computer equipment.

10 And when that first came out, PUEs in some
11 cases were 1.7, 1.8, something like that. These days,
12 it's quite common to see PUEs under 1.1, and some are as
13 low as 1.04 or 1.06. Even 1.02 gets claimed in some
14 cases. For example, if you build one in the far north
15 and you can basically open the windows for cooling, you
16 can get really amazing PUEs with techniques like that.

17 MEMBER HAENICHEN: Do you envision further
18 great gains in the power consumption per computation or
19 whatever in semiconductor devices as they particularly go
20 to smaller and smaller structures?

21 MR. FAIRFAX: Yeah. There's this law that's
22 been in place or growth trend called Moore's law about
23 the density of semiconductors doubling every few years.
24 We're starting to run into some limits on that. It's
25 getting harder and harder to achieve that growth rate.

1 But new things are coming along such as quantum computing
2 that may upend computing as we know it and sort of reset
3 what you can expect.

4 So the short answer is yes, I do expect it to
5 continue improving.

6 MEMBER HAENICHEN: Thank you.

7 MR. SUNDLOF: Thank you.

8 Q. BY MR. SUNDLOF: That kind of brings up a
9 question on Exhibit 54 as one example of an energy
10 forecast. But as you said, is it correct that you really
11 can't forecast with great accuracy?

12 A. That's true. Aggregates like this are a little
13 bit easier. But, again, hopefully not, but if there was
14 some major economic disruption to the country or the
15 world in the next couple of years, you would probably see
16 a dent in that smooth curve that's up there now.

17 But, you know, in general, this kind of growth
18 has been going on for some time. As you can see, from
19 2012 to almost 2020 now, it's been growing quite
20 steadily. And so projecting it into the future is not
21 such a big extrapolation.

22 CHMN. CHENAL: Quick question, Mr. Fairfax.
23 What is ICT? I see the word information and
24 communication technology. But below that are the
25 consumer devices, so it's something other than devices.

1 Is it data? How would you define it?

2 MR. FAIRFAX: It actually takes a fair amount
3 of energy to produce things like integrated circuits or
4 servers. You have metal and copper and so forth. I
5 believe what this particular graph is referring to is the
6 energy that goes into manufacturing all of this
7 technology and producing it.

8 CHMN. CHENAL: The hardware?

9 MR. FAIRFAX: Exactly, hardware.

10 CHMN. CHENAL: I see. Okay. Thank you.

11 Q. BY MR. SUNDLOF: Okay. Please describe why the
12 data center loads appear to be growing so exponentially.

13 A. Well, a very large driver is this explosive
14 growth of the sheer volume of data that's being handled,
15 so it takes energy to store the data. For most
16 technologies, it takes small amounts but not zero amounts
17 of energy to keep the data stored. And then it takes
18 energy again to retrieve it when you want to use it. So
19 just the volume of data alone will drive some growth in
20 power.

21 But then, on top of that, data by itself is
22 often not particularly useful. Data, for example, that
23 shows a map all by itself is unuseful. But then when you
24 pick up your phone and ask it how do I get from where I
25 am to this place I want to be and it's processed, that's

1 useful. But that processing, that solving of the problem
2 that you just posed, that takes additional energy.

3 So the amount of data that's being stored is
4 growing explosively, and the amount of processing that's
5 going on is also growing explosively.

6 Q. We've heard the term "cloud storage." Can you
7 tell us what that is.

8 A. Well, in general, the cloud is not something up
9 in the sky in this context. It's very, very large data
10 centers with huge numbers of servers and switches and
11 storage devices and so forth. And people can basically
12 rent or buy both memory and processing power.

13 So, for example, I can go to Amazon Web
14 Services, and they will give me a cloud-based account
15 with a bit of storage and a bit of processing for free,
16 absolutely free. And then, if I want to increase said
17 storage, let's say, to back up all my home computers or
18 my work computers or store all my photos or whatever, for
19 a few dollars a month, they will store it at Amazon. And
20 it will never be forgotten, because they don't store it
21 in one place. They might store it in five places or 20.
22 You don't really know. All you know is that you send it
23 off somewhere; and then when you ask for it, it comes
24 back. It's safely held for you.

25 CHMN. CHENAL: I have a question. I'm sorry to

1 interrupt, but you're probably used to it by now.

2 MR. SUNDLOF: Actually, I want you to
3 interrupt, particularly with this witness, because I
4 don't want ask this.

5 CHMN. CHENAL: I know we're not going to talk
6 about with you, Mr. Fairfax, this particular project per
7 se, but I'm interested in the scale of data centers in
8 the United States and worldwide. And a project like this
9 facility, I don't even know how to measure the potential
10 amount of storage this facility has on 187 acres using
11 600 or 500 megawatts of power. I guess that's a question
12 we should have asked, is how much potential storage.

13 This is not a fair question, but what
14 percentage -- I mean, how many data centers like this
15 project are there in the United States and that are
16 anticipated to be built in, you know, the next, say, five
17 or ten years? I mean, what percentage of data centers
18 would this project make up, I mean, to give us some
19 context?

20 MR. FAIRFAX: Sure. Well, just to give you an
21 idea about the growth, first of all, for some context,
22 when I started in this field 20-odd years ago, American
23 Express had some of the largest data centers in the
24 country. And if memory serves -- and it is 20 years ago,
25 so I hope you won't told me too tight to this -- but it

1 was something like 6 megawatts for a huge data center,
2 for the biggest data center there was.

3 Last year, I was working in a data center that
4 was 240 megawatts. So that gives you an idea of the
5 growth over 15, 20 years, something like that.

6 The current estimates are there's something
7 like 400 of these very large facilities, we call them
8 hyperscale facilities, and there's not a hard definition
9 of what "hyperscale" means. I usually think of anything
10 bigger than 100 megawatts as hyperscale, and there's
11 approximately 400 of those worldwide. The U.S. has a
12 substantial fraction of those, but not all of them.

13 So this would either be one very large
14 hyperscale facility -- I honestly don't know what the
15 development plans are -- or with the numbers you're
16 mentioning, it might be five or six hyperscale
17 facilities. So I hope that puts it in some perspective
18 for you.

19 CHMN. CHENAL: So they're measured in the power
20 usage of the facility as opposed to the, what, gigabytes
21 of storage capacity?

22 MR. FAIRFAX: Power is sort of constant. It
23 applies to all things. I've worked on evaluating data
24 centers that had relatively little storage but did
25 massive amounts of processing because they were doing

1 things like simulating new integrated circuits. So the
2 processing load was much, much larger than the storage
3 load.

4 But, of course, if you go to someplace like the
5 census department or the IRS, there's much more storage
6 than there is heavy duty processing. So it really
7 depends on the application as to what that ratio is. But
8 all of them use power, so that's sort of the common
9 denominator.

10 CHMN. CHENAL: Member Hamway.

11 MEMBER HAMWAY: So when you first introduced
12 yourself, you said that your company determines
13 reliability of data centers.

14 MR. FAIRFAX: We calculate it, yes.

15 MEMBER HAMWAY: So when you're done
16 calculating, do you give like a J.D. Power award to a
17 data center? So if I'm a customer and I'm looking for a
18 well-built data center, would your company give it a
19 silver rating or a gold rating or ...

20 MR. FAIRFAX: Well, we have a rating that I
21 proposed, and it doesn't have quite the name recognition
22 of J.D. Power, but we call it a class. And a Class 1
23 data center means it has a 1 percent chance of failing in
24 a year. And most modern data centers are much better
25 than that. So we talk about a Class .2 or a Class .5 or

1 something like that. So just to put that in perspective,
2 if it's a Class .2, that means that, an average, we would
3 expect that data center to run for 500 years before it
4 failed.

5 MEMBER HAMWAY: I have another follow-up
6 question. So in your opinion, is it more important for a
7 data center to be multi-story or spread out?

8 MR. FAIRFAX: That really depends on a lot of
9 things that, frankly, aren't my main expertise. For
10 example, in Singapore, land is so incredibly expensive
11 that they're going straight up. And in a place like this
12 facility, I could imagine that it might be more
13 economical to spread out a little. But, again, this is
14 not my long suit.

15 MEMBER HAMWAY: Thank you.

16 Q. BY MR. SUNDLOF: Let's look at Exhibit 51, if
17 you would.

18 We mentioned hyperscale data centers. Can you
19 talk about the projected shift to hyperscale data
20 centers, which you defined as over 100 megawatts.

21 A. Yeah.

22 Again, it's approximate, but I think most
23 people in the industry would at least tolerate that
24 definition. And yes, the hyperscale is probably the
25 segment that's growing the fastest, at least in terms of

1 money and power, something on the order of \$100 billion a
2 year being invested in these facilities.

3 Q. What's the advantage of having a hyperscale
4 rather than a smaller data center?

5 A. Well, in electric power -- the terms "economy
6 of scale" are often thrown around in our society rather
7 carelessly. But in electric power, there really are
8 economies of scale.

9 So, for example, if I want to buy a transformer
10 that can handle 10 megawatts, it doesn't cost ten times
11 what a transformer that handles 1 megawatt costs. It
12 might cost four times or eight times or something like
13 that, but it doesn't cost ten times. So if I can go to a
14 larger scale and use 10-megawatt transformers instead of
15 1-megawatt transformers, that will save a lot of money.
16 And that's one of the reasons that power plants, for
17 example, tend to be quite large as opposed to small
18 enough to run just a single business or a city block or
19 something like that. They tend to be big because
20 economies of scale again kick in.

21 And the same thing applies to these hyperscale
22 facilities. By gaining these economies of scale, they
23 gain on capital. They gain on the efficiency. They can
24 make investments in better efficiency and so forth that a
25 smaller facility would find difficult to afford. And all

1 of that provides a powerful economic incentive to build
2 bigger and bigger and bigger.

3 Q. Okay. Can you put up Exhibit No. 52.

4 Can you describe the trends that influence the
5 growth of data centers using 52.

6 A. Yes. So they're identified in my written
7 testimony for big drivers. There are others. There's a
8 lot going on here. But these are four major drivers.

9 We've discussed cloud computing a little bit,
10 this idea of computing being more of a service that you
11 rent as opposed to something that you have in your own
12 building.

13 Social media, of course. 20 years ago,
14 Facebook didn't exist. And it was, I think, seven or
15 eight years later, they had a billion monthly users. And
16 now they connect to, supposedly on a monthly basis,
17 something like one-third of the human race. And, of
18 course, they have competitors too. They're not the only
19 ones. So we've had this explosive growth in social
20 media. And just the sheer volume of, you know, cute cat
21 pictures and family photographs and so forth that are
22 uploaded every second to these facilities is just
23 staggering.

24 Software platforms. So particularly larger
25 companies where you might have 10- or 20,000 employees,

1 and each of those employees these days has a computer.
2 Trying to maintain all those machines so they have the
3 current software and the latest antivirus and all the
4 other things you need, that's a huge challenge, a huge
5 enterprise. And so you have these big IT departments
6 with people running around trying to keep up with all of
7 that.

8 Well, these days, you can have all of your
9 major business applications run on a cloud provider. And
10 so your word processing, your accounting software, your
11 spreadsheets, all that sort of thing, can be run in the
12 cloud. And all of that software is not running in your
13 building on your PCs. They're just conduits to the
14 processors that are actually doing it. And so that's
15 also growing very rapidly. You might hear the term
16 "software as a service" for that.

17 And then last, but not least, and this is a
18 huge one, you know, content delivery. Of course,
19 probably everyone in this room has a phone. And if you
20 want, you can pull up a video in the matter of a few
21 seconds. Videos are many, many, many megabytes. And
22 they have to be sent over the network and down to you.
23 And it turns out it's not real efficient to store them
24 all in one place and then take up a lot of the network
25 bandwidth to get them to you.

1 There's a lot of very smart people spending a
2 lot of time figuring out how to predict where to store
3 the video that you're likely to call up so that it's
4 relatively close to you. And so all of these things are
5 growing very rapidly. They're all very both storage and
6 processing intensive and driving this growth. And again,
7 there are others. These are four major ones.

8 Q. Let's put up Exhibit 53. Let's talk about the
9 drivers toward the hyperscale data centers. 53 is a list
10 of those. Can you expand on that?

11 CHMN. CHENAL: Let me just ask a question
12 before we get to that on the topic you just mentioned,
13 Mr. Fairfax.

14 We know that when highways are behind the curve
15 of traffic, cars, bad things happen. Road blocks,
16 blockage, traffic jams, all that sort of thing.

17 I anticipate the same thing can happen and does
18 happen with data centers keeping pace with, you know, the
19 factors you just mentioned, the growth of data. And
20 where is the industry, the data center industry, in terms
21 of staying ahead of the curve of the growth of -- the
22 increase in data? One of the other slides showed from
23 2014 to 2025, an exponential increase in data. So how
24 does the industry manage that demand and try to stay
25 ahead of it to avoid problems?

1 MR. FAIRFAX: Well, I would say in general,
2 they manage it fairly well in that there aren't major
3 blockages and outages and so forth. Now, there are, and
4 they make the news. When banking applications go down
5 and, you know, some fraction of the country can't access
6 their bank accounts, you hear about that.

7 But in terms of perhaps your question, which is
8 more not necessarily failures, but things like traffic
9 jams and shortages, the market is so dynamic and so many
10 competitors that, in general, there's ample capacity and
11 ample choices, and they're competing with each other on
12 price and time and location and so forth.

13 But the capacity tends to be there because,
14 again, there's a lot of money being spent. That's the
15 con. But there's a lot of money being made providing all
16 of these services.

17 CHMN. CHENAL: Thank you.

18 Member Haenichen.

19 MEMBER HAENICHEN: Isn't it true, then, that
20 the growth of the data center business, we'll call it
21 that, might be limited just by the bandwidth available to
22 do all this stuff? I mean, if it's in there, in the data
23 center, the data, and you can't get it out, you're stuck.
24 So what's the status of that equation right now?

25 MR. FAIRFAX: Well, it's an excellent point and

1 a good question.

2 Let me go back to, say, around the year 2000,
3 Y2K. The industry was grappling with what they called
4 the last mile problem, which is that there had been
5 fiber-optic backbones, very high-speed links, linking
6 most major cities across the oceans and so forth. So
7 once you got to those backbones, there was plenty of
8 capacity, plenty of speed. But there was a gap between
9 your business or your home and those high-speed highways,
10 if you will, super highways. That's not gone, but it's
11 much better today.

12 So in a number of cities, you can buy fiber
13 optic straight to your house and get 100 megabyte or
14 gigabyte per second speeds. Most businesses can get
15 access to quite high a speed. There are certainly rural
16 areas and isolated places where speed is still an issue.
17 But in general, it's much better now than it used to be.

18 MEMBER HAENICHEN: It's still a problem in
19 Heber, Arizona.

20 MR. FAIRFAX: I have a place in Texas, a little
21 out in the country, and I don't get very good speed there
22 and probably never will.

23 CHMN. CHENAL: Member Hamway.

24 MEMBER HAMWAY: So security. I'm a
25 30-year-old -- I mean, I'm not 30 years old. But 30

1 years ago, I was an operating systems programmer, and
2 I've been to scores of data centers. And that was back
3 in the day when they used to open it up and invite
4 everybody in and were proud to show off their data
5 centers. Obviously, those days are gone.

6 So talk about how you secure one of these
7 facilities. And then also an unplanned outage. Where
8 are the generators, and how do you plan for an outage?

9 MR. FAIRFAX: Two good questions.

10 Security is similar to reliability. In
11 reliability, we worry about random failures of equipment.
12 In security, you worry about -- but they're not random.
13 There's some hostile group or person that's causing the
14 failures.

15 Security is really multifaceted. So there's
16 physical security, access to the data center. And that's
17 handled really quite well in most of them. No one can
18 just walk in. You have to have an invitation. You have
19 to present ID. They have, you know, man traps and so
20 forth that let only one person at a time through.
21 Visitors usually are required to be escorted. At some
22 data centers, you're given a little bracelet. And as you
23 walk around, the lights overhead turn different colors to
24 let people know if you're in a place you should or should
25 not be. So there's a lot of pretty good physical

1 security.

2 A big challenge, and this is true not just of
3 data centers but just everywhere, is the insiders. So
4 when you have trusted a person that's allowed to get in,
5 and somehow, for whatever reason, they decide to do
6 something that's not appropriate, that's much harder to
7 detect. And I can't talk at any greater length about
8 that. That's not my strength or my field, but that's a
9 tough challenge.

10 And then there's the sort of external security
11 of people trying to probe the defenses of the data center
12 and get at data that they should not and so forth. And,
13 again, it's an ongoing challenge. It's a constant race.
14 Attackers find new ways to break in; and the defenders
15 fix it, and the attackers find yet another way.

16 I was just at a conference here in Phoenix last
17 week, where one of the speakers, a colleague of mine,
18 described the printing of scratch lottery tickets. And
19 he explained to us that there's nineteen layers of
20 printing in every lottery ticket. He said, Why is that?
21 Well, because the bad guys have figured out 18 different
22 ways to print them. And when they find another, then
23 there will be 20 layers on the ticket.

24 So it's a constant race. And, yes, there are
25 data breaches constantly. And they usually come down to

1 some sort of bad practice. But that challenge will never
2 go away. That's going to be with us.

3 MEMBER HAMWAY: And then generators, should
4 there be a complete outage.

5 MR. FAIRFAX: So most data centers maintain a
6 standby set of generators, typically diesel fuel. So
7 they have diesel fuel stored on site. And because the
8 consequences of failure of power is so severe -- when I
9 started in this field 29 years ago, we would talk
10 strictly about financial consequences of failure, and the
11 numbers were staggering, you know, millions of dollars an
12 hour. And the thing that you have to understand is,
13 literally, in the blink of an eye, in a 20th of a second,
14 if the power is off for that long, the servers all fail.
15 And it takes a long time to get them restarted and back
16 to doing their normal job. Usually, at MTech, my
17 company, we estimate typically a day for something like
18 that.

19 And so, in addition to generators, there are
20 these large systems that are called uninterruptible
21 power supplies that are basically batteries connected to
22 some special power electronics that will keep the power
23 going for five minutes or so. When the power goes out,
24 generators come on. They're typically ready to provide
25 power anywhere from ten seconds to a minute. And because

1 the price of an outage is so high, a data center that
2 might need, let's say, 10 generators, they'll buy 12 or
3 15 just in case some of them might be out for service and
4 one or two of them might not start for whatever reason.
5 And they just can't tolerate that, so they always have
6 redundant machines. But most data centers are protected
7 that way.

8 Now, a few use things like fuel cells run off
9 natural gas that provide their power, so they have
10 utility power and fuel cell power. Some of these very
11 large facilities, these 3- and 400 megawatt facilities,
12 site themselves near transmission lines, particularly
13 where there's two or more transmission networks in an
14 area, because transmission lines tend to be extremely
15 reliable. And the hope there is that they can reduce or
16 even eliminate the number of diesel machines that they
17 have to have.

18 CHMN. CHENAL: Member Hamway and then Member
19 Haenichen.

20 MEMBER HAMWAY: So are there any data centers
21 that are running off the grid solely on solar or wind
22 power?

23 MR. FAIRFAX: Well, one thing about data
24 centers is they run 24 by 7. The place where I was
25 speaking last week is called the 7x24 Exchange. That's

1 the name of the organization. So data centers run 7 by
2 24, and, of course, solar fails every night. So most
3 data centers, especially the larger ones, they're very
4 keen on the sustainability and environmental footprint.
5 So most of the large data center operators buy contracts
6 for solar, wind, renewable energy, the equivalent to the
7 energy that they will use. But of course, when it's
8 midnight, no, they're not running on solar power.
9 They're running on something else. But they buy that
10 energy, so they're supporting the solar power elsewhere.

11 MEMBER HAMWAY: Thank you.

12 MR. FAIRFAX: You're welcome.

13 CHMN. CHENAL: Member Haenichen.

14 MEMBER HAENICHEN: In an issue of the MIT
15 Technology Review a year or so ago, the entire issue was
16 devoted to this subject. And in big block letters on the
17 front cover, it said: Why your computer will never be
18 secure.

19 Now, my question is -- I don't know if you read
20 that or not -- do you think that statement could be
21 expanded to apply to data centers as well?

22 MR. FAIRFAX: I think the answer is yes. It
23 may be secure today, but, again, it's a constant race.
24 And someone will come up with that 20th way to hack a
25 lottery ticket sooner or later. So in that sense, yes,

1 it will never be secure.

2 Part of it is, you know, the statement is a
3 little misleading in that there's an implication that
4 there's absolute security. And, of course, that's not
5 the world we live in. You can't have absolute security
6 when you get in your car and drive to the corner grocery
7 store.

8 MEMBER HAENICHEN: I agree with your analysis.
9 But how does the society and a mountain of users of this
10 concept deal with that realization?

11 MR. FAIRFAX: In a variety of ways. The data
12 center industry in terms of just data centers is
13 currently not tightly regulated, and so there's a lot of
14 competition. And the incentives and the penalties for
15 making mistakes tend to be financial and loss of
16 customers and things like that.

17 Now, a lot of -- there are relatively strong
18 laws about disclosure of consumer data, data breaches,
19 medical data, government data. And so those are more
20 regulated and punished by legal means in addition to the
21 financial ones. So there are incentives in place. But
22 it's a neverending race between the good guys and the bad
23 guys.

24 MEMBER HAENICHEN: But as a user, then, is one
25 way to deal with this insurance?

1 MR. FAIRFAX: If you can get it, that would be
2 fine. But for most people, the loss of either having
3 your very private information disclosed or losing some
4 big chunk of your data, how do you insure against that?
5 So insurance, for some people, it helps, but it generally
6 won't make you whole.

7 MEMBER HAENICHEN: It's depressing.

8 MR. FAIRFAX: It can be.

9 CHMN. CHENAL: Well, to add to the depression,
10 you mentioned, Mr. Fairfax -- and, by the way, I find
11 this very interesting, and thank you. And I know this is
12 not exactly on point for the application, but I did ask,
13 and I really appreciate the applicant making you
14 available and giving us this background. I'm sure we all
15 find it very interesting.

16 You mentioned if only for a second the power is
17 lost to a data center, the system will shut down. Can
18 you talk about that for a moment. I think you mentioned
19 it will take some time for it to get back online. But is
20 there some damage to or potential for loss of
21 information? I'd be interested to hear about that.

22 MR. FAIRFAX: There is potential for loss of
23 information. It was much bigger potential, let's say, 20
24 years ago where the information that was stored was
25 literally stored in one facility, and perhaps they had

1 backups off site as magnetic tapes or something like
2 that. So it was never completely lost. But, for
3 example, if the data center went down just before the
4 backup had taken place, you might lose a day's worth of
5 data.

6 Now, these days, because the storage is -- not
7 only is there so much more, but it's so much cheaper and
8 connectivity is much better. So, at one point, for
9 example, I heard that if you store something, let's say,
10 in Gmail, one of the big email sources, that it's
11 actually stored on average in 17 different places. So
12 it's very hard to lose. It might take some effort to
13 recover it, but it's hard to lose.

14 But, nonetheless, there are series disruptions.
15 One case that we investigated, this was several years
16 ago, but there was a failure in a data center, a loss of
17 power, and it shut down the ATM for a major bank for
18 pretty much the entire East Coast. And to give you an
19 idea of the scale of things, the power was turned back on
20 in a minute. In less than a minute, actually.

21 Eight hours later -- they had 10,000 servers
22 that went down. Eight hours later, 99 percent of those
23 servers were responding to pings, which means 1 percent
24 of 10,000, or 100 servers, were dead and not responding
25 to pings. Pings mean it's just that they say, Are you

1 alive and that the answer is yes. But they're not doing
2 any processing yet. So it was something like 17 hours or
3 20 hours before the ATM network was back to normal.

4 These days, it's more than inconvenience and
5 the financial disruption. There was a case in London not
6 terribly long ago where the 911 call center, which is run
7 by a data center, went down. And for some hours, people
8 who -- you know, in automobile accidents, heart attacks,
9 things like that, the responders were delayed by
10 sometimes substantial amounts of time. And that cost
11 lives. People died as a direct result of that outage.

12 And as our society grows ever more dependent on
13 always on, reliable data centers, things like that become
14 more important. So it's no longer just money and
15 inconvenience but actual human health and safety that's
16 at stake.

17 MEMBER HAMWAY: I had one more question.

18 CHMN. CHENAL: Member Hamway.

19 MEMBER HAMWAY: So do you see small companies
20 eliminating their IT departments for the most part and
21 moving this off site to one of these data centers?

22 MR. FAIRFAX: Some do. Mine doesn't, for
23 example.

24 MEMBER HAMWAY: What does that say?

25 MR. FAIRFAX: Well, in part, because we're

1 given extremely sensitive information about the design of
2 data centers, and our clients are just much more
3 comfortable in having that locked up. It's all encrypted
4 and that sort of thing, but it's in our possession.

5 MEMBER HAMWAY: I was kind of thinking of
6 municipal data centers. Every municipality pretty much
7 has their own IT department running their own servers and
8 running their own UPS system, their own generators, and
9 everything else. And I was just curious, do you see a
10 trend of moving away from that and going to a more
11 centralized hyperscale data center?

12 MR. FAIRFAX: Yes, absolutely. The trend is
13 moving that direction. Now, there will always be some
14 people who, correctly or otherwise, convince themselves,
15 as I have, that they need to have local control. But the
16 move is very much so.

17 For example, I'm aware of at least one
18 hyperscale facility, 100-megawatt-class facility, that
19 was set up specifically to handle very sensitive
20 classified government data. So, again, now you're having
21 government data that's classified. And people are
22 providing cloud-based solutions that provides the
23 necessary levels of security and so forth that meets the
24 applicable federal standards for handling that kind of
25 information.

1 So the trend is definitely that way. It will
2 never go 100 percent. But there are more people moving
3 away from what we call enterprise data centers than there
4 are moving towards them.

5 CHMN. CHENAL: Member Gentles.

6 MEMBER GENTLES: Mr. Chair, thank you.

7 Mr. Fairfax, can you give us some context
8 around the size and scale of this data center as it
9 relates to other data centers in Arizona?

10 MR. FAIRFAX: This would be a fairly large one.
11 I've worked at half a dozen data centers primarily in the
12 Phoenix area, but they are older data centers, so they
13 are 5 to 30 megawatts, let's say. To my knowledge, this
14 would be one of the largest ones.

15 CHMN. CHENAL: Member Haenichen and then Member
16 Noland.

17 MEMBER HAENICHEN: This discussion we just had
18 reminds me of something I just read recently about the
19 car industry, and has to do with the utilization of
20 resources. Automobiles have horrible utilization
21 efficiency, if that's an appropriate word. And that's
22 why the self-driving car things seem to be indicating
23 that 50 years from now, you won't have a car. You'll
24 just order one to come to your house and take you
25 someplace.

1 Doesn't a little bit of that same argument
2 apply to the question Member Hamway asked?

3 MR. FAIRFAX: Yes, it does. And the data
4 centers respond to that a couple different ways. So all
5 modern servers can turn their power down. So when
6 they're not being commanded to do a heavy computational
7 load, they can back themselves off and use much, much
8 less power than when they're being fully utilized.

9 In addition, you heard me perhaps mention
10 earlier in my testimony here Amazon Web Services. Amazon
11 does an enormous fraction of their business on Black
12 Friday and the run-up to the holidays. All the rest of
13 the year, those servers are not highly utilized, so
14 Amazon is a formidable competitor in selling cloud
15 services because they have all these machines and all
16 this infrastructure, and so they put it to good use.

17 But you certainly don't want a situation where
18 every server is 100 percent utilized at every instant;
19 because then if you do have a failure, you do have a
20 spike in demand, then things are going to slow down. So
21 you always want to have some sort of buffer, if you will.

22 MEMBER HAENICHEN: That's like having two
23 quarterbacks on the football team.

24 MR. FAIRFAX: One gets injured. Exactly.

25 CHMN. CHENAL: Member Noland.

1 MEMBER NOLAND: Thank you.

2 Mr. Fairfax, this is the third data center that
3 we have dealt with transmission lines or whatever in the
4 last month, basically. Would you say that that's because
5 of the reliability of Arizona electrical systems and the
6 reasonable cost of land as compared to, say, like
7 California, where they're doing blackouts and brownouts
8 and nobody can afford to buy a house there, let alone
9 build humongous data centers?

10 MR. FAIRFAX: Well, yes, that's certainly two
11 of the factors, the price of the land, the price of
12 electricity here. When you're paying a 10-megawatt or
13 100-megawatt electric bill, that's a lot of money, and
14 pennies per kilowatt hour really matter. And part of it,
15 too, is just the availability of power. So there are
16 huge swaths of the country where, if you go to the local
17 utility and say, I'd like 100 megawatts, please, they'll
18 tell you no. They just don't have it. They couldn't
19 give it to you if you wanted it.

20 And here, you're blessed by having excellent
21 transmission facilities which are very reliable and
22 sufficient generation available to move these relatively
23 large amounts of power into your data center. That's not
24 true a lot of places.

25 MEMBER NOLAND: Well, where are the largest

1 concentration of these data centers in the past couple of
2 years? Can you give me an idea of a few places?

3 MR. FAIRFAX: Well, there's a huge
4 concentration in Ashburn, Virginia, which is sort of the
5 Washington, D.C., metro area. And I forget how many
6 thousands of megawatts it is because it literally changes
7 every day. But there's an enormous concentration there.

8 Silicon Valley, West Coast, also has quite a
9 number.

10 And then more and more now, because of the
11 scale, they're spreading out a little bit in that if
12 someone finds a utility that indeed can sell them 100
13 megawatts, you build that data center. And now that
14 power is used and you can't necessarily build any more,
15 at least not right away. So they're sort of spreading
16 out and finding the places where power is available and
17 affordable. And as you pointed out, land and zoning and,
18 you know, commute. If you have a 100-megawatt data
19 center, will they let you put up 100 megawatt of standby
20 diesels? Not everyone will allow that either. So there
21 are some concentrations, but these bigger facilities are
22 sort of moving around to where they can be placed.

23 MEMBER NOLAND: So would I be correct in saying
24 that there's probably three major factors that they're
25 looking at, electrical availability and reliability, land

1 that's affordable in their plan, and probably tax
2 incentives?

3 MR. FAIRFAX: I can't comment on the tax
4 incentives. That's really not my field. But certainly
5 the price of electric power.

6 MEMBER NOLAND: The price.

7 MR. FAIRFAX: So here, it's relatively
8 inexpensive compared to, let's say, California or the
9 East Coast. And, again, at these large power facilities,
10 the price of power is a major factor.

11 MEMBER NOLAND: Thank you.

12 CHMN. CHENAL: Member Gentles and then Member
13 Hamway.

14 MEMBER GENTLES: So this might sound like a
15 very similar question, but what's the impact on the
16 surrounding community of all that power being used by the
17 data center?

18 MR. FAIRFAX: Data centers typically go out of
19 their way to be inconspicuous. So everyone in this room
20 probably drives by a data center on a regular basis, and
21 you don't know it because they really take great pains
22 not to attract attention to themselves. Something this
23 big, people are going to know that it's there, but it's
24 not a steel mill or some kind of factory where there's
25 going to be noise and dust and other things like that.

1 They're fairly quiet. There's actually not a lot of
2 employees. During construction, you might have a
3 thousand people or more working at the site. But once
4 it's running, these facilities don't have thousands and
5 thousands of people coming and commuting to them every
6 day. So the impact in general is limited.

7 MEMBER GENTLES: What about the power impact on
8 the surrounding community and households and other
9 usages?

10 MR. FAIRFAX: Well, you know, households are
11 served on what we call a distribution system. So the
12 power is sent around on utility poles at typically 15,000
13 or 24,000 volts or something like that. And then
14 transformers either in front of the house on the street
15 or up on the utility poles bring it down to 240. Those
16 eventually go back to a substation and connect to the
17 transmission system.

18 These very large data centers connect directly
19 to the transmission system. The average home or business
20 won't know at all that the data center is there in terms
21 of power.

22 Now, I'll expand just a little bit. As these
23 data centers get bigger and bigger, some of them are what
24 we call grid interactive data centers.

25 So for example, there's one in Yuma, Arizona,

1 that's quite isolated, not a lot of generation nearby,
2 not a lot of homeowners either. It's a pretty isolated
3 place. But there's a 25-megawatt generator array that
4 just sits there all the time watching the frequency. And
5 if the frequency starts to go down, which means there's
6 not enough power going to the building, 25 megawatts of
7 diesel are online in nine seconds. And so those people
8 are benefiting. Their power is more reliable, and so
9 everyone in that area is benefiting because of that.

10 And so in a less direct way, because the
11 transmission facilities and the substations there will
12 all be upgraded, modernized, scrutinized and so forth,
13 there's an indirect benefit for consumers.

14 CHMN. CHENAL: Member Hamway and then Member
15 Haenichen.

16 MEMBER HAMWAY: So just to drill down a little
17 bit on Member Gentles' question about noise, I agree it's
18 not like a steel plant where there's clanging of metal
19 and all this kind of stuff, but there is a constant hum
20 24/7; correct?

21 MR. FAIRFAX: I don't know about a hum.
22 Usually, the noise that you can hear when you're close to
23 it is air moving. There's always a fair amount of air
24 moving through data centers because there's a lot of heat
25 to be removed. So that's what you hear.

1 So other than that, no. I mean, substations
2 hum, yes. But there's one big substation --

3 MEMBER HAMWAY: No, there's going to be 20. I
4 know, this isn't about this application.

5 MR. FAIRFAX: But substations, because they're
6 relatively small, you put brick walls around them, sound
7 attenuating features reflect it away from people and so
8 forth. But the data centers themselves, no, they don't
9 hum particularly. But they do move air, so you hear a
10 little bit of air. Again, they want to be inconspicuous.
11 They don't want to attract attention. So they do a lot
12 of things to control those sounds so that at the
13 perimeter, where the public is allowed to be, it's not
14 very noticeable.

15 MEMBER HAMWAY: So how about heat as these
16 buildings dissipate the heat? On a 120-degree day, how
17 does that affect -- and I know the more it's spanned out,
18 you're not going to feel it, but I'm just curious if
19 you've done any numbers about how much heat these things
20 generate.

21 MR. FAIRFAX: If you have a 100-megawatt data
22 center, it generates 100 megawatts of heat. It all goes
23 into heat eventually.

24 MEMBER HAMWAY: How does somebody like me
25 understand that?

1 MR. FAIRFAX: Well, the way it's typically
2 gotten rid of, you call reject that heat. How do you
3 reject that heat?

4 There's two major ways. Cooling towers, which
5 use evaporation of water. So in some climates, at least
6 on some days, you would see condensation coming up.
7 Around here, it's so dry, you don't usually see any
8 condensation.

9 Other utilities use refrigeration where they
10 basically have big radiators that are hot from the
11 refrigerators, and they blow fans across them. So you
12 see nothing at all from that. And then there are very
13 large data centers that -- I've been to one that's 60
14 miles south of the arctic circle. Two words: Free
15 cooling. That's why they're there. So that's another
16 approach. They're not coming here, of course.

17 CHMN. CHENAL: Member Haenichen.

18 MEMBER HAENICHEN: This is my last question, I
19 promise.

20 Data centers have customers. Some of them
21 don't even realize they're a customer of the data center.
22 But talk a little bit about how the data flows from the
23 data center to the customers back and forth.

24 MR. FAIRFAX: Well, of course, there's many
25 kinds of customers. So if you're at the Pentagon or a

1 hospital, you're one kind of customer. If you're a
2 consumer like all of us in our capacity, say, in our
3 home, we're another kind.

4 As a consumer, it's actually pretty
5 complicated. If you're the Pentagon and you're handling
6 classified information, you can probably point to a pipe
7 where that data is flowing.

8 But where does the data flow if I do an
9 Internet search and pull up a video and then email a link
10 to someone else? That data is probably passing through
11 half a dozen or a dozen data centers to and from you as
12 part of that whole interaction. So that gets quite
13 complicated.

14 Some colleagues of mine, Mark Mills and Peter
15 Huber, tried to figure that out in 1999 when the Internet
16 was younger but growing rapidly. And in those days, the
17 mobile devices were BlackBerries. That was the best that
18 we had. And their estimate, with careful study, was that
19 that BlackBerry you held in your hand consumed -- among
20 all these data centers, switches, routers,
21 communications, so forth, consumed as much energy as the
22 refrigerator in your house, with the refrigerator in most
23 homes as the biggest single energy user. Perhaps here,
24 heating and cooling is right up there.

25 MEMBER HAENICHEN: Hair dryers.

1 MR. FAIRFAX: So, you know, of course, now the
2 phones that we all carry with us are hundreds of times
3 more capable than the BlackBerries were and do all kinds
4 of things that the BlackBerries couldn't do. Luckily, as
5 I mentioned earlier, the efficiency of processing and the
6 efficiency of storage and so forth has increased
7 manyfold. So it's not a thousand refrigerators that's
8 behind your phone, but it's probably still close to one,
9 you know, somewhere in that range.

10 MEMBER HAENICHEN: So it's basically radio
11 signals have a lot to do with it.

12 MR. FAIRFAX: That's basically it. From your
13 phone just to get to the -- a radio signal, it goes
14 through some sort of WiFi connector, and then it has to
15 go through some more or less complicated path to get to a
16 high-speed fiber that sends it out to a search engine or
17 a retailer that you're trying to buy something from or a
18 social networking data center or what have you. So, yes,
19 there are several steps along the way.

20 CHMN. CHENAL: Member Riggins.

21 MEMBER RIGGINS: In general, historically, do
22 these data centers develop the full buildout immediately,
23 or do you sometimes see where they develop portions of
24 the project and then expand as the demand grows?

25 MR. FAIRFAX: So 20 years ago, there was a

1 constant theme in the data center world that they would
2 design for a certain amount of power. Let me say 10
3 megawatts. That would be a very large data center back
4 then. And they thought they would be there in three
5 years. Well, because the processing equipment got more
6 and more efficient, they might not ever get to 10
7 megawatts. Or the other thing that would happen is they
8 would, in fact, grow so fast that they couldn't fill all
9 the floor space because they used up 10 megawatts, but
10 they hadn't used all the square footage of the floor
11 space. So there were sort of errors in either direction.

12 These days, it's much more common, particularly
13 with the hyperscale facilities, they don't put, you know,
14 100 megawatts in one building. Typically, the
15 buildings contain what they call data halls, and a data
16 hall might be a few megawatts. It varies, depending on
17 design. But on day one, when that data center goes live,
18 if you will, some number of data halls will be fully
19 populated, and they'll be right online in pretty much
20 full capacity. But then they build more data halls as
21 they go along, so each hall on these big facilities use
22 close to full capacity.

23 But, yeah, they don't build 500 megawatts and
24 do, you know, if we build it, they will come. They do it
25 a bit at a time.

1 MEMBER RIGGINS: Thank you.

2 CHMN. CHENAL: It looks like we're back to
3 Mr. Sundlof for a question and resume the testimony. His
4 powerful direct examination. Are you going to charge the
5 client for the last hour and a half of direct
6 examination?

7 Please proceed. We're actually looking at
8 Exhibit 53.

9 Q. BY MR. SUNDLOF: Well, you've talked about most
10 of Exhibit 53, which is drivers toward hyperscale data
11 centers. Is there anything else you want to add?

12 A. Yes. I've talked about data halls, cooling
13 methodology. We've talked quite a bit about power and
14 real estate.

15 But I didn't touch on this software resiliency.
16 So let's pick a social media site. This all just goes
17 through search engines or applications, so I'll pick on
18 social media.

19 If a social media data center goes down, the
20 user generally doesn't know it because they have a
21 network around the country and around the globe. And so
22 if you notice anything, you'll notice that the page takes
23 a little longer to load, maybe a few tenths of a second
24 longer to load or a second longer to load. And that's
25 because they are running multiple instances of the same

1 software with access to the same data center at multiple
2 data centers around the world.

3 Big financial firms do this for their most
4 critical data. It's expensive, so they don't do it for
5 everything. But let's say they're trading stocks and
6 might have some billions of dollars at risk at any one
7 moment, they just can't tolerate losing that. And so
8 they'll actually have synchronized data centers. And
9 even if one goes down, the show goes on. So that's what
10 I mean when I talk about software resiliency.

11 Q. Mr. Fairfax, let me just kind of conclude. Can
12 you predict the use of power as it relates to the growth
13 of data centers?

14 A. Only in the broad brush terms, such as we
15 showed earlier. Basically, we can make projections based
16 upon the trends that we see today. What I can't predict
17 is either big upsets, due to an economic shock or
18 something like that, or there can also be some marvelous
19 new application that none of us here have thought about.
20 As I mentioned earlier, no one knew what Facebook was.
21 There was nothing like it 20 years ago. And now, it
22 connects a big fraction of the human race. So if someone
23 else comes along with some other similarly great and
24 wonderful idea, you could see that curve get much steeper
25 than what we're showing here.

1 So in that sense, no, I can't predict it with
2 any accuracy.

3 Q. Better technologies might be more
4 power-efficient on the horizon?

5 A. Oh, that's happening constantly. Servers in
6 data centers are typically replaced every 18 months. And
7 it's not because they're worn out. It's because the new
8 servers are that much faster and that much more efficient
9 that it actually pays them to going to the expense of
10 changing them out.

11 Q. I don't know if you were here, but the witness
12 showed us some examples of high-rise data centers in
13 other places. I don't have a picture, but describe what
14 these look like inside. What's the floor plate like and
15 what's the height?

16 A. Modern data centers involve racks of equipment.
17 The shape of the rack is left over from telephone company
18 days. So they're called a 19-inch rack. 19 inches is
19 what the AT&T and the Bell companies used. But they have
20 20 or 50 racks in a row, and then they might have 100
21 rows of these things, so you see racks and racks and
22 racks just on and on and on at data centers.

23 Typically, 20 years ago, they were built on
24 what was called the raised floor. It was just that. It
25 was a floor that was raised 1 to 4 feet in the air. And

1 the cool air was shoved up in the floor and then came up
2 to cool the equipment. That's expensive.

3 And so these days, most data centers, the racks
4 are sitting on concrete. So that means all the power,
5 all the cooling, all the fiber optics for connectivity,
6 all the Ethernet cables, all that has to go overhead. So
7 while the racks are 6 to 8 feet tall, the floors tend to
8 be about 30 feet tall in order to allow room for all this
9 other equipment that's overhead. So, for example, a data
10 center going up in Singapore, it's only 5 or 6 floors,
11 but it's something like 150 feet. They're tall floors.

12 Q. And we saw one picture with windows in it. Is
13 it common to have windows in data centers?

14 A. There are real windows in that very small
15 portion of the data center where people have offices.
16 And that's the small part.

17 Other than that, when you see windows on the
18 side of a data center, they're usually fake. They're
19 there to make it look unobtrusive so that you don't
20 notice this big ugly metal building. It looks more like
21 a standard office building or commercial building.

22 Q. So you're not going to see a big sign that says
23 Data Center Here?

24 A. No. I am an expert at this, so I spot them.
25 There are telltale signs. But no, they go out of their

1 way to be unobtrusive.

2 MR. SUNDLOF: I don't have any other questions
3 of this witness.

4 Oh, I have one more.

5 Q. BY MR. SUNDLOF: Member Haenichen brought up
6 the communications issue. What kind of communications
7 infrastructure would you need to come in and out of a 4-
8 or 500 megawatt hyperdata center?

9 A. It will be primarily fiber optic, perhaps some
10 coaxial-type things. It's not unusual for data centers
11 to have -- well, in fact, always, data centers will have
12 multiple providers. So they won't just buy fiber from
13 one provider. They'll buy it from three or five or more
14 for the same reason. They cannot tolerate to be out of
15 business. So if a backhoe cuts a cable in one place, the
16 data center goes on.

17 They also buy satellite connections. That's
18 sort of an extreme backup because there are delays
19 associated with getting to and from a satellite. But
20 they always have multiple means, and it's typically these
21 days some sort of cable, a fiber cable or Ethernet-type
22 cable.

23 MR. SUNDLOF: I have no other questions, Your
24 Honor.

25 CHMN. CHENAL: I have one more.

1 I think you touched on, Mr. Fairfax, security
2 against, say, terrorist intentions. I guess part of that
3 concern is mitigated because a lot of the data is in
4 different places. But in terms of protecting these
5 facilities, what kind of security is in place to avoid
6 terrorist activities?

7 MR. FAIRFAX: Again, I don't advertise myself
8 as a security expert, but I see these things. I notice
9 them. It's usually multiple layers. So there will be a
10 perimeter security of some sort. High fences,
11 monitoring, cameras, all of that. And once you get over
12 the fence, you're still not near the data center. You
13 have some distance to travel where it's on open ground
14 where it's hard to conceal yourself.

15 The gates. I've been at data centers where the
16 front gate would literally stop a tank. Again, because
17 there's so much concentrated in one area, they can afford
18 to spend money for really high-grade security.

19 Oftentimes, the workforce in a data center, the
20 biggest single element of the workforce are the security
21 people. It doesn't take many people to operate one of
22 these facilities once it's built. They're largely
23 automatic. But you do need to provide security, so you
24 have a substantial population of security people, both
25 patrolling and managing the entry and exit points.

1 And then there's a lot of architectural
2 features that are put in, like curves in the road so a
3 vehicle can't get up to a high rate of speed and things
4 that look potted plants but are actually very substantial
5 concrete barriers that most vehicles couldn't get past.
6 So they use a lot of things. Again, most of it is
7 deliberately not obvious. They tend to make it look nice
8 and make it just look like part of the landscaping so
9 that it doesn't look like the fortress that it is.

10 CHMN. CHENAL: Any further questions from the
11 Committee?

12 (No response.)

13 CHMN. CHENAL: Mr. Taebel, do you have any
14 questions?

15 MR. TAEBEL: One question, Mr. Chairman. Thank
16 you.

17

18 CROSS-EXAMINATION

19 BY MR. TAEBEL:

20 Q. Mr. Fairfax, you had mentioned that the servers
21 sort of have the ability to throttle down their use if
22 the demand is low. Can you speak just a little bit to
23 sort of the relationship for a hyperscale facility
24 between sort of the peak demand and more of the average
25 demand.

1 A. That really varies from facility to facility.
2 So, of course, the owners of the facility want to keep
3 the equipment not 100 percent utilized, but highly
4 utilized. They always have to have some buffer.

5 I mentioned earlier a data center that
6 simulated new CPU chips, new integrated circuits. That
7 facility was running close to 100 percent all the time,
8 24/7. Something like, let's say, a social media site, it
9 depends upon where the daylight is at that point. Who's
10 online, how many people are online, and what they're
11 doing. So it really varies a lot. It's hard to give a
12 simple answer to that question.

13 MR. TAEBEL: Thank you.

14 CHMN. CHENAL: All right. Mr. Fairfax, thank
15 you for your testimony. I found it very interesting to
16 hear and really appreciate you coming to provide it to
17 us. Thank you.

18 MR. FAIRFAX: It was my pleasure. Thank you.

19 CHMN. CHENAL: Thanks.

20 (The witness was excused.)

21 CHMN. CHENAL: Mr. Sundlof, it's time to maybe
22 take a break. We've been at it for over an hour, an hour
23 and 15 minutes or so. And since we're finished with
24 Mr. Fairfax, who will your next witness be?

25 MR. SUNDLOF: Our next witness will be Samantha

1 Horgen. And that is our last witness, and that is our
2 public involvement witness.

3 CHMN. CHENAL: Let's take a 20-minute break,
4 and then we'll resume and carry on as far as we go.
5 Thank you.

6 (A recess was taken from 4:02 p.m. to
7 4:29 p.m.)

8 CHMN. CHENAL: Let's complete the afternoon
9 portion of the hearing.

10 We finished with Mr. Fairfax, and now we'll
11 begin with Ms. Horgen.

12 So, Mr. Sundlof, if you want to proceed with
13 your next witness, we can swear her in.

14 MR. SUNDLOF: We'd like to call Samantha
15 Horgen.

16 CHMN. CHENAL: Ms. Horgen, would you prefer an
17 oath or affirmation?

18 MS. HORGEN: Oath, please.

19
20
21
22
23
24
25

1 SAMANTHA HORGEN,
2 called as a witness herein, having been first duly sworn
3 by the Chairman to speak the whole truth and nothing but
4 the truth, was examined and testified as follows:

5

6 DIRECT EXAMINATION

7 BY MR. SUNDLOF:

8 Q. Please state your name and your professional
9 affiliation.

10 A. My name is Samantha Horgen, and I'm employed by
11 SRP as a public involvement siting representative.

12 Q. Is this your first time testifying before the
13 Committee?

14 A. Yes, it is.

15 Q. Tell me what your job is. What is a public
16 involvement siting representative?

17 A. My job pursues constructive communication and
18 interaction with the public on a variety of projects.
19 The projects could include siting new infrastructure,
20 pole replacements, 69kV subtransmission projects, or even
21 wellsite expansion projects.

22 For these types of projects, we listen to the
23 community, try to understand what their concerns are, and
24 pass that along to our project team and management. I
25 remain the point of contact for most of these projects

1 from the very beginning of the project to the very end
2 until it goes into construction or into service.

3 I also responded to a variety of inquiries from
4 the public on an SRP hotline, this particular number
5 throughout that service territory, and it usually is
6 relating to existing facilities or future facilities.

7 Q. Exhibit 42 is a summary of your background.
8 Can you expand on that?

9 A. Yes. As noted on SRP-42, I have a Bachelor of
10 Science degree in business management from ASU. I also
11 have a master's degree in business administration from
12 Western International University.

13 I've been with SRP for 16 years. And public
14 involvement is really unique. We have the great
15 opportunity to be able to look at a project from the
16 customers' point of view while still trying to work
17 towards accomplishing that goal of getting the project
18 completed.

19 Q. And what is your role with respect to Project
20 Red Hawk?

21 A. I'm the lead in facilitating the public
22 outreach for this project. With the help of a really
23 great team, I worked with multifunctional departments
24 within SRP as well as our consultant ENValue.

25 I also coordinated the interactions with the

1 public and worked under the direction of the project
2 manager and project team.

3 Q. Okay. So describe the public process that you
4 conducted in this case.

5 A. Well, really, as typical with any type of SRP
6 project, we did our public project very robust and
7 inclusive with all the public. I believe we reached out
8 to all parties who might have an interest in this
9 project.

10 Q. Let's start from the beginning. What did you
11 do to announce the project to the public?

12 A. We launched the project on August 21st of this
13 year. On that date, we sent postcards out to the
14 property owners within a half mile of the 187-acre
15 project site.

16 Exhibit 43 is a map showing the half-mile
17 square area of where we sent our postcards. This
18 notification area is identified in red.

19 In all, we sent 1,520 postcards. And a copy of
20 the postcard is also shown as Exhibit SRP-44 on your left
21 screen, and the postcard is also contained in the
22 application.

23 Q. It says SRP Allium Project. What's that?

24 A. Well, good question.

25 So, initially, the postcard went out as SRP

1 Allium Project. The customer requested that name
2 initially. But after that postcard was sent out, they
3 requested that we change the name to Project Red Hawk.
4 We did this by making this as seamless as we could. We
5 actually changed our website to reflect that the project
6 was formally known as Allium. We also included this on
7 our second postcard as "formally known as Allium." And
8 any callers that called us or left a website comment, we
9 responded to them with the same, formally known as
10 Allium.

11 Now, Allium was the original name. And I
12 believe the reason that it was changed is because Allium
13 was actually the builder or the person that was going to
14 build their data center. And generally, they do not like
15 to name a project after the builder, and so they changed
16 the name.

17 CHMN. CHENAL: So the super secret customer,
18 the subsidiary of Google that's going to do the project,
19 is Allium?

20 MR. SUNDLOF: There was some secrecy involved,
21 Mr. Chairman.

22 Q. BY MR. SUNDLOF: Okay. You said you announced
23 the project on August 21.

24 What else did you do to announce the project?

25 A. We activated our website. And over time, we

1 did update the website to include the facility
2 simulations which you have seen. We also added
3 additional map details to make the project a little bit
4 clearer. The postcards all referred to our website and
5 our dedicated hotline number for public inquiries and
6 public comments.

7 Q. Did you take proactive steps other than sending
8 out the postcard, proactive steps to contact interested
9 parties?

10 A. Yes. After public launch, we began to
11 proactively contact key stakeholders in the notification
12 area. The stakeholders that we reached out to were
13 identified as significant businesses, developers
14 bordering the project site, or schools nearby. And we
15 also contacted the property management for these
16 subdivisions that you see here to the north.

17 SRP also contacted the public officials
18 representing the general area as well as our corporation
19 commissioners and Staff.

20 Q. Were you able to actually make contact with all
21 the key stakeholders that you identified?

22 A. Yes. We contacted all the key stakeholders by
23 phone or by email. And we asked if they received our
24 initial postcard. If not, we did email that to them. We
25 also asked if they had any questions, concerns about the

1 project. We also encouraged them to view the website for
2 any project updates and provided that dedicated hotline
3 number.

4 Q. The application in this case was filed on
5 September 23rd. What did you do after that time?

6 A. After we filed the CEC, on September 25th, we
7 sent an eblast, which we just call -- is really an email.
8 And we sent the email to those who contacted us on the
9 website and to those who we had actually proactively
10 reached out at that point. We sent them a copy of the
11 postcard, the second postcard that was going to be coming
12 out in advance.

13 Q. You said an eblast. Who gets this eblast?

14 A. Anybody that contacted us by website, we sent
15 them an email. And we also sent those who we, again,
16 proactively reached out. Those bordering landowners that
17 we talked to, any of the schools that we had talked to at
18 that point, all of them received the email with the
19 second postcard.

20 And the second postcard was actually mailed the
21 following day, September 26th, to the exact same mailing
22 address as the first one, with the exception that I did
23 add an additional address by request of a landowner.

24 The second postcard is shown on Exhibit SRP-46
25 and is in the supplemental material.

1 Additionally, we did call the website
2 commenters and anybody who called our hotline to provide
3 the updated information that was going to be on our
4 website because at this point, in the second postcard, we
5 did have more visual renderings posted. We wanted to
6 make sure they were aware of that.

7 Q. What else happened around that time?

8 A. We issued a news release describing the
9 project. We invited the public to the public open house
10 that was going to be October 14th. And we also included
11 information about the project.

12 And on September 28th, we published the formal
13 Notice of Hearing in The Arizona Republic and in the East
14 Valley Tribune on September 29th.

15 Q. Did you hold the open house?

16 A. We did.

17 Q. Okay. Well, tell us about it.

18 A. Okay. So we held the open house on the evening
19 of October 14th, 2019, from 5 p.m. to 7 p.m. It was
20 actually held at the Paloma Community and Church soccer
21 complex. This is located just adjacent to the project
22 site here.

23 And there were 30 people who attended our open
24 house. Most of them were the homeowners from the
25 northern end of the project. Exhibit SRP-45 shows the

1 homes owned by the attendees. We've identified them here
2 in green.

3 Q. Did anybody attend the open house from the east
4 or the south or the west?

5 A. Yes. As we note on Exhibit SRP-45, there was
6 one landowner that did attend from the east. You can see
7 here, it's identified as a green box or green square.

8 And I would like to point out, we did not have
9 anybody from the south or the west that I'm aware of.
10 But I would like to point out that we did not have any
11 opposition from the adjoining or bordering landowners nor
12 did we have any opposition from the schools or expressed
13 any opposition from the schools.

14 Q. Okay. Now, you had public comments at the open
15 house, and you also had comments on the hotline or
16 written comments on the website. Can you describe the
17 general tenor of those public comments that you did
18 receive?

19 A. Yes. The main issue that we received from the
20 very beginning to kind of the open house portion is the
21 visual impact of the switchyard. And although the homes
22 are adjacent to the existing SRP transmission corridor,
23 there was some concern about the view of the switchyard
24 and its location and proximity to the neighborhood.

25 I will say that you've probably seen some of

1 the renderings, but without having any kind of building
2 renderings next to the website, it does appear very stark
3 in its natural form there. So maybe if we had some
4 building renderings, it wouldn't have been such a center
5 focus of this project.

6 Q. Is SRP willing to mitigate this concern?

7 A. Yes. SRP is open to screening the north side
8 of the switchyard.

9 Q. Okay. Can you summarize your overall public
10 outreach efforts.

11 A. Sure.

12 As summarized by Exhibit SRP-47, we did the
13 following:

14 We had 44 jurisdictional briefings with elected
15 and/or staff.

16 On October 14th, 2019, we had an open house of
17 30 attendees.

18 We had 25 calls or emails for proactive
19 outreach.

20 On August 21st, 2019, we sent 1,520 postcards,
21 and this was actually launching the project.

22 On September 26th, 2019, we sent out a second
23 postcard to 1,521. And that was announcing the filing,
24 inviting them to the open house as well for the second
25 postcard.

1 On September 25th, 2019, we had 14 emails that
2 we sent an update to, which we called one eblast.

3 From the very beginning of the project to, I
4 would say, through October 21st -- and that is actually
5 the wrong date. So just as a correction, it's not 10/28.
6 It's 10/21 -- we had 819 visits to the website. And we
7 had 29 comments to the website and three callers to our
8 hotline.

9 Q. Let me go to other indications of support.
10 What other indications of support have you received?

11 A. Yes. We received a letter from the City of
12 Mesa supporting the project. This is shown on the screen
13 as Exhibit SRP-48 on your left side.

14 We also received a letter of support from the
15 Greater Phoenix Economic Council, Mesa Chamber of
16 Commerce, Phoenix East Valley Partnership, Tech Council,
17 and Williams Aviation Consultants.

18 Copies of these letters are in your exhibit
19 notebook, and they're designated as SRP-58.

20 Q. All right. Let me turn to the Notice of
21 Hearing. Did you publish the Notice of Hearing signed by
22 the chairman?

23 A. Yes. It's noted as Exhibit SRP-60.

24 Q. And where did you publish it?

25 A. We published in The Arizona Republic and East

1 Valley Tribune.

2 Q. And are affidavits of publication attached as
3 Exhibit 55 in the book?

4 A. Yes, SRP-55.

5 Q. Did you also do mailings to affected
6 jurisdictions?

7 A. Yes, we did. To City of Mesa and Maricopa
8 County. And that's SRP-56.

9 Q. Does this complete your testimony?

10 A. Yes.

11 Q. That wasn't so bad. No further questions.

12 CHMN. CHENAL: Member Woodall.

13 MEMBER WOODALL: Excuse me, Ms. Horgen. Did
14 you have a copy of the application posted on the project
15 website?

16 MS. HORGEN: Yes, a copy of the CEC application
17 is posted on the website.

18 MEMBER WOODALL: And at your open house, what
19 excerpts from the application did you have available for
20 members of the public? In other words, did you have
21 copies of the potential transmission structures?

22 MS. HORGEN: Yes. We had all the renderings,
23 the simulations that you guys previously saw, on large
24 poster boards so they could see them.

25 We walked them through basically what we know

1 from the project now. We walked them from the beginning
2 to the very end, even including the hearing and next
3 steps for this project. So it would start the hearing
4 and then move to the ACC.

5 MEMBER WOODALL: So you had copies of the --

6 MS. HORGEN: We did not have copies of the
7 application, but we had simulations and the types of
8 poles that would be put in. We had what a typical
9 substation might look like and what a typical switchyard
10 might look like.

11 MEMBER WOODALL: And I believe in the
12 application, in Exhibit maybe G, you have diagrams of
13 potential transmission structures. Those were available
14 at the open house?

15 MS. HORGEN: I'm not aware if those are the
16 ones.

17 I'm getting a nod that yes, those are the ones.

18 MEMBER WOODALL: Thank you. That's all I have.
19 Thank you, ma'am.

20 CHMN. CHENAL: Yes, Member Gentles.

21 MEMBER GENTLES: Mr. Chair, thank you.

22 Just a couple questions. Let's see. Going
23 back to that slide that shows the aggregate number of
24 households contacted, 1,521, how does that relate to the
25 total number of households in the half-mile square

1 radius?

2 MS. HORGEN: That's actually encompassing the
3 entire notification area. So on our total mailing list,
4 we had 1,521 for the second postcard. It's not
5 identifying if it's households or if it's landowner,
6 developer.

7 MEMBER GENTLES: So how many households in that
8 half-mile radius?

9 MS. HORGEN: How many households are there?

10 MEMBER GENTLES: Uh-huh.

11 MS. HORGEN: I don't know.

12 MEMBER GENTLES: So you wouldn't be able to
13 tell me what percentage that you reached with those two
14 mailings?

15 MS. HORGEN: No.

16 Q. BY MR. SUNDLOF: You sent it to every parcel in
17 the half-mile area; right?

18 A. Within a half-mile area, we sent it to every
19 single parcel. And as far as the homeowners, we also did
20 contact the property management, specifically, the
21 property management to the north, Desert Morrison Place.
22 Speaking with their property manager, they were going to
23 send it on what they called a residential portal. And it
24 serves as like an email address for them. And so that
25 actually went -- she assured me that that would actually

1 go to all the residents, which I felt good about because
2 then we cover even a bigger base. Rather than just a
3 half mile, we actually reached any parcels or any
4 portions that were cut off, if that makes sense.

5 MEMBER GENTLES: Can you say that again. Which
6 portals?

7 MS. HORGEN: Oh, no. So the property
8 management company had a system in place where --

9 MEMBER GENTLES: So the HOA in that area?

10 MS. HORGEN: Yes. So it was a system in place
11 to provide any information that they had to their
12 community. And so we called them. They said, We'll add
13 this and send the postcard on through our portal. And so
14 I feel like our reach was a little farther than really
15 just a half mile to the residential.

16 MEMBER GENTLES: So are you suggesting that you
17 reached 100 percent of the households in that half mile?

18 MS. HORGEN: I can't guarantee that, but I
19 would say that our efforts were trying to reach as far as
20 we could.

21 MEMBER GENTLES: Okay. Thank you.

22 CHMN. CHENAL: Member Hamway.

23 MEMBER HAMWAY: So at the open house, were the
24 30 people that were there, were they aware that this was
25 going to be a data center?

1 MS. HORGEN: Yes.

2 MEMBER HAMWAY: So they did know a data center?

3 MS. HORGEN: Yes.

4 MEMBER HAMWAY: And were they aware that there
5 were going to be buildings of potential height of 150
6 feet?

7 MS. HORGEN: I believe that was explained to
8 them as they walked through our displays. But yes, even
9 on our website, we did post a little caption on the map
10 that says: This does not reflect future buildings or
11 some other infrastructure that may be placed on the
12 property.

13 Actually, I talked to one customer in
14 particular by phone, and she said, Well, maybe the
15 buildings might actually shield the view of some of the
16 infrastructure.

17 MEMBER HAMWAY: Oh, they will.

18 CHMN. CHENAL: Member Hamway, can you use your
19 microphone.

20 MEMBER HAMWAY: Yes. I'm sorry.

21 So are we going to be able to see these
22 comments?

23 MS. HORGEN: I have comments prepared if you'd
24 like to see those.

25 MEMBER HAMWAY: I'd like to see them.

1 MS. HORGEN: Sure.

2 MEMBER GENTLES: Mr. Chair.

3 CHMN. CHENAL: Member Gentles.

4 MEMBER GENTLES: So are those the aggregate of
5 all these comments from the open houses and other ...

6 MS. HORGEN: All of them, all interactions that
7 we've had.

8 MEMBER GENTLES: And then also your reply to
9 them?

10 MS. HORGEN: Yes. In kind of bullet form, so
11 it's not the second format. It's really bullet form in
12 response.

13 MEMBER GENTLES: I had another question, but I
14 can't remember right now, so come back to me.

15 Oh, I remember.

16 CHMN. CHENAL: Please proceed.

17 MEMBER GENTLES: All right. So you sent out a
18 news release.

19 MS. HORGEN: Yes.

20 MEMBER GENTLES: And what was the result of
21 that?

22 MS. HORGEN: We received additional comments
23 through the website. Some said that they were probably
24 going to attend the open house, because it did have the
25 invitation to the open house there. Some said they were

1 going to make it to the hearing, but nothing
2 significantly different than what we had heard.

3 MEMBER GENTLES: So was the release published?

4 MS. HORGEN: Yes.

5 MEMBER GENTLES: In the East Valley Times or
6 something?

7 MS. HORGEN: Well, that was where our Notice of
8 Hearing went. I don't know exactly where our -- I don't
9 know where it actually goes. I'm sorry. But there was a
10 news release, which is a typical standard for these types
11 of projects.

12 MEMBER GENTLES: So I was just wondering if it
13 actually got picked up anywhere.

14 MS. HORGEN: Like if we dropped it some --

15 MEMBER GENTLES: If the news release was picked
16 up by a paper or anything like that or news station or --
17 you know.

18 MS. HORGEN: No.

19 MEMBER GENTLES: Okay. Thanks.

20 CHMN. CHENAL: Member Hamway.

21 MEMBER HAMWAY: Just one quick follow-up. Was
22 the City of Mesa representatives at your open house?

23 MS. HORGEN: I don't recall seeing City of Mesa
24 there.

25 CHMN. CHENAL: Ms. Horgen, looking at

1 Exhibit 47, can you summarize just generally the nature
2 of the -- to the extent there is opposition to the
3 project, what the opposition consisted of.

4 MS. HORGEN: Sure.

5 I had some comments from the public stating
6 that they -- a couple saying they didn't want a project
7 such as this near their neighborhood. But then others
8 were very specific to say that they didn't want the
9 switchyard in particular as close to the neighborhood.
10 Others stated EMF concerns. Some stated property values.
11 By the time they went to the open house, it was more of
12 like an aesthetics, What are you going to do to shield
13 our view? In particular, someone, and I'll quote, said,
14 Can you camouflage or hide it?

15 CHMN. CHENAL: Did you understand the "it" to
16 be the switchyard?

17 MS. HORGEN: Hide the switchyard, yes.

18 CHMN. CHENAL: So you had indicated SRP is
19 willing to somehow screen or camouflage the north side of
20 the switchyard; is that correct?

21 MS. HORGEN: Correct.

22 CHMN. CHENAL: And that's a result of the
23 outreach; correct?

24 MS. HORGEN: Yes.

25 CHMN. CHENAL: Are there any other mitigation

1 measures that SRP has decided to take as a result of any
2 of the -- to the extent there's been any opposition or
3 negative comments, are there any other mitigation actions
4 that SRP is willing to take?

5 MS. HORGEN: Currently, that's the only
6 discussion I've had about a mitigation, is screening the
7 north side.

8 CHMN. CHENAL: Do you anticipate there to be
9 people at the public comment session this evening at
10 5:30?

11 MS. HORGEN: I expect some to come. I know we
12 encouraged them to come at the open house.

13 CHMN. CHENAL: Thank you.

14 Member Woodall.

15 MEMBER WOODALL: Since we're talking about
16 mitigation measures, Mr. Taebel, perhaps, you could tell
17 us if you're putting on a witness some time, whether or
18 not you could make any specific requests of the applicant
19 for mitigation measures relating specifically to the
20 switchyard.

21 MR. TAEBEL: So, to my knowledge, the City
22 hasn't made any specific requests in terms of mitigation
23 measures.

24 However, I would make the observation that one
25 of the proposed conditions of the certificate that

1 ultimately would be issued addresses sort of screening.

2 And the City probably has some comments in terms of the

3 terms of that condition that we'd like to propose.

4 MEMBER WOODALL: I would encourage you to put
5 those in writing as soon as is practicable so that we can
6 give them our earnest consideration, sir.

7 MR. TAEBEL: Understood.

8 CHMN. CHENAL: Yes, Member Gentles.

9 MEMBER GENTLES: So I do appreciate the volume
10 of outreach that you've shown here. I'm always curious
11 about effectiveness of the outreach. And so, in your
12 estimation, do you believe that your outreach, based on
13 the channels and the total amount of touches that you
14 had, was effective?

15 MS. HORGEN: I do.

16 MEMBER GENTLES: Thank you, Mr. Chair.

17 CHMN. CHENAL: How are you liking the first
18 time up at bat?

19 MS. HORGEN: Oh, it's fun.

20 MEMBER GENTLES: Oh, Mr. Chair, I can give her
21 more if you'd like.

22 CHMN. CHENAL: Oh, we're not finished with
23 Ms. Horgen by any means.

24 Question: You said you had the comments in a
25 bullet format summary. I assume your attorney will

1 submit that as an exhibit?

2 MR. SUNDLOF: Mr. Chairman, we're putting it
3 together right now, and we'll have it before we leave
4 tonight.

5 CHMN. CHENAL: Very good. And as I cautioned
6 all the other witnesses, maybe not Ms. Pollio, but the
7 other ones, we may have some questions based on that
8 document tomorrow.

9 MS. HORGEN: Okay.

10 CHMN. CHENAL: It might provoke some questions.
11 Mr. Gentles, I think you probably have a few
12 more questions.

13 MEMBER GENTLES: Well, I didn't read the MIT
14 report, but I'll probably read this pretty closely.

15 CHMN. CHENAL: Member Noland.

16 MEMBER NOLAND: We don't want to let you off
17 too easy. It's trial by fire here.

18 Were there any comments or questions about the
19 transformers and poles that were going to be throughout
20 the property? And also the fact that you say that, you
21 know, what's going to go around the transformers and it
22 would be like secure fencing or whatever. Were there any
23 comments by the neighbors on that part?

24 MS. HORGEN: I didn't get a lot of comments
25 specific to transformers. I did get questions about pole

1 heights. And then, in a general way, they kind of talked
2 about the concern of EMF related to any of the structure
3 at all.

4 MEMBER NOLAND: Mr. Chairman, my biggest
5 concern here, and there's probably nothing we can do
6 about it, but the way that these transformers are laid
7 out throughout the property and the number of them and
8 with, you know, cyclone fencing around them and the size,
9 it's so different from what we've done before. And I
10 think it's very, very vague.

11 CHMN. CHENAL: Yes. And to your point, Member
12 Noland, if I understand, based on the testimony, there
13 could be up to ten circuits emanating from the
14 switchyard. But each circuit could supply -- well, then
15 there would be substations for each of those circuits and
16 any number of buildings that could be provided power from
17 that. It is vague. It's something a little different
18 than we've dealt with in the past.

19 Member Woodall.

20 MEMBER NOLAND: Mr. Chairman, can I just follow
21 up?

22 CHMN. CHENAL: Sure, please.

23 MEMBER NOLAND: And that's the problem. It's
24 very different without having all of your transformers
25 within the switchyard or one substation area, whatever it

1 is. I have no idea what this is going to look like, how
2 it's going to be situated. It's real squishy trying to
3 nail down what's going where and what it's going to look
4 like.

5 So we need to think about that in the future as
6 far as splitting things out from switchyards or from a
7 substation and what part do we play in that, and how much
8 information do you give the public about that and what
9 it's going to look like.

10 Thank you.

11 CHMN. CHENAL: Thank you.

12 Member Woodall.

13 MEMBER WOODALL: Mr. Taebel, does the City of
14 Mesa have any position with respect to what type of
15 screening, if any, they would find desirable for the
16 transformers, what we're calling the substations?

17 MR. TAEBEL: I would anticipate that we'll be
18 able to have some testimony about that issue tomorrow.

19 MEMBER WOODALL: To that extent, I would
20 encourage you to confer with the applicant prior to your
21 testimony to determine if there could be some agreed-upon
22 position of the parties. I mean, I'm not arm-twisting
23 you, but, obviously, if you can chat ahead of time, it's
24 always helpful.

25 Thank you.

1 MEMBER NOLAND: Mr. Chairman.

2 CHMN. CHENAL: Yes, Member Noland.

3 MEMBER NOLAND: Mr. Taebel, in their rezoning
4 and development plan, I noticed that Mesa said they can
5 have a fence of 4 feet in height along the perimeter. A
6 secure perimeter fence can be 10 feet in height and made
7 of anti-climb material. And also, their fencing can be
8 any of five different types with a masonry wall, steel
9 anti-climb security fencing, iron or wrought iron, wire
10 mesh, or pipe rail or post-and-rail fencing. It doesn't
11 say that they have to. It just says they may use fences,
12 and they may use any one of those five materials to
13 construct them.

14 So I think we need to have a little idea of
15 what Mesa normally likes to see in something like a
16 switchyard or these other substations. And are you going
17 to require that with the final development plan, or is it
18 going to be up to the applicant?

19 MR. TAEBEL: So I just passed some proposed
20 language to my counterparts here with the project in
21 terms of the conditions. And they haven't had an
22 opportunity to review that yet, so I'm working with them
23 on that. Mr. Beatty will be available. I don't know if
24 he'll have an answer to all of these questions.

25 But in terms of the siting process, there is a

1 development agreement that's not the same document that
2 you were looking at there, and it's not Exhibit H-1, that
3 talks about the fact that in order to ultimately build on
4 the property, the developer, the data center in this
5 case, will have to go through the typical process or
6 largely the typical process in order to ultimately build
7 out. So there will be a site plan review, a design
8 review, and, ultimately, there will be building
9 permitting.

10 And so, hopefully, I can have some additional
11 discussions with SRP here, and maybe we can have some
12 additional comments for tomorrow.

13 CHMN. CHENAL: Member Hamway.

14 MEMBER HAMWAY: So will any of the site review,
15 will they ever go to the level of the council, or are
16 they all done with staff and with the planning and zoning
17 group?

18 MR. TAEBEL: So the Exhibit H-1, so that went
19 to the city council, and that was approved at a council
20 meeting.

21 The Development Agreement itself also went to
22 the city council and was approved in an open meeting.

23 In terms of the future process, most of it is
24 an administrative process. But if I understand, the
25 design review portion does have a public component, and

1 we can have some additional testimony about that.

2 MEMBER NOLAND: Thank you.

3 CHMN. CHENAL: Member Woodall.

4 MEMBER WOODALL: Just for clarification, I'm
5 not suggesting that you and SRP decide that the
6 transformers will be fenced with block walls with
7 bougainvillea in front because you don't even have the
8 buildings designed yet. And I'm assuming that this is
9 going to be reviewed like an integrated whole. I'm just
10 suggesting that the parties get together to get some
11 gentlemen's understanding about what would be going on.
12 So I just want to make that really clear.

13 I'm not looking for specific what you're going
14 to do where because you don't even have the buildings
15 yet, and I just want to make that clear.

16 MR. SUNDLOF: And I just want to mention
17 that --

18 CHMN. CHENAL: Mr. Sundlof, would you use the
19 microphone.

20 MR. SUNDLOF: Mr. Taebel just gave us two
21 changes to conditions. And we're okay with those, so I
22 think we're in agreement on how we are going to interact
23 on those issues.

24 And I don't want to cut off questioning,
25 but ...

1 CHMN. CHENAL: All right. Let's do it in order
2 because I think we're getting a little afar from
3 Ms. Horgen and her testimony.

4 You're still up, so we'll keep you there.

5 MS. HORGEN: Okay.

6 CHMN. CHENAL: I'm sure Mr. Gentles will have
7 at least one more question for you.

8 And I want to make sure, Mr. Taebel, if you
9 have any questions, any follow-up questions, of
10 Ms. Horgen, that you have the opportunity to ask those.
11 If you want to do it now, that's fine. If you want to
12 continue with our discussion of the matters we were
13 discussing about Mesa's process, we can do that as well.
14 I just want to make sure you have the opportunity to ask
15 Ms. Horgen any follow-up questions.

16 MR. TAEBEL: I don't have any questions right
17 this minute.

18 CHMN. CHENAL: Okay.

19 Member Noland.

20 MEMBER NOLAND: I have a question for you,
21 Ms. Horgen. Was there a representative of the Google
22 affiliate at any of these public meetings?

23 MS. HORGEN: No.

24 MEMBER NOLAND: So they didn't hear any of the
25 concerns by the neighbors, they weren't there to answer

1 any of the questions?

2 MS. HORGEN: I did actually pass along some of
3 the major comments that were being repeated by the public
4 to them, so they were aware of the comments. And, as a
5 matter of fact, I believe I did send them a copy with --
6 taking out the names and addresses and all that to them
7 at a point in time on the project so they could see what
8 the concerns were.

9 MEMBER NOLAND: Did you hear back from them?

10 MS. HORGEN: Really, I think that's kind of
11 where we came up with the wall part of the mitigation.
12 So ...

13 MEMBER NOLAND: Okay. Thank you.

14 CHMN. CHENAL: The wall. You mean the
15 screening?

16 MS. HORGEN: The wall being a mitigating
17 factor.

18 CHMN. CHENAL: The screening wall for the
19 switchyard, the north side?

20 MS. HORGEN: Right.

21 CHMN. CHENAL: Okay. Thank you.

22 I'm trying to put in words what I'd like to
23 hear some more testimony about tomorrow with respect to
24 the Mesa process. I'll dangerously tell you what's on my
25 mind. And that is that this project is a little bit

1 different than what we've grappled with before. It
2 basically is kind of a -- I mean, it's like a -- it is,
3 in a sense, like a corridor. But in the past, the
4 corridor that we've created has been, it seems, a little
5 more restricted. I mean, transmission lines, you know,
6 there's some poles going through and some wires. I know
7 there's some substations we've allowed in some previous
8 cases.

9 But this is 187 acres. And basically, and I
10 understand why, but this is pretty much a blank piece of
11 paper. And when we give the -- assuming we do a CEC,
12 basically, we know where the switchyard will go, and
13 that's about it. We don't know where any of the
14 substations, the poles, the transformers. It's just a
15 little different than something we're used to.

16 So I'd kind of like to get a little more of a
17 comfort level that the public will have a say in what
18 this thing is going to look like as it develops. And I
19 want to get some comfort from Mesa that there's going to
20 be some control over that process.

21 And as part of the little concern I have is
22 there's the Development Agreement that's in Exhibit H-1
23 that seems pretty -- having done that work when I was in
24 private practice, it seems a little open-ended. I mean,
25 it's not very restrictive in what it allows. I just

1 didn't study it, but I -- we haven't had testimony on it,
2 but it seems pretty open-ended.

3 So that's my not-very-well-articulated concern,
4 that as a buffer for a very permissive CEC, that I can
5 take comfort -- just speaking for myself, that I can take
6 comfort that the public is going to be somewhat protected
7 because we don't know exactly where all this stuff is
8 going to be located. And I just want to take some
9 comfort in knowing a little better that the processes
10 that Mesa has, the limitations based on this now
11 disclosed additional development agreement, and just to
12 give a little more, I don't know, formality to the
13 process.

14 Member Gentles.

15 MEMBER GENTLES: Mr. Chair, so this is -- it's
16 a bit of a leap of faith, "trust me" kind of
17 conversation, if you will. And I don't mean that in any
18 negative way.

19 From my days working at the Greater Phoenix
20 Economic Council on these site selection projects, I did
21 many of them over the five years I was there. So I
22 understand the need for the veil of secrecy, if you will,
23 until the project is finally announced and more
24 formalized.

25 I do have the same concern with the public,

1 that the public has enough information to go on for that
2 very sizable development that's in their backyard. So I
3 have those similar concerns, but I do appreciate the fact
4 that there has to be some still yet confidentiality
5 because of who the client is. But I'm really curious to
6 understand how you communicated that to the public. So I
7 hope we'll see some of that in your responses to their
8 concerns.

9 CHMN. CHENAL: And I want to also say that I
10 appreciate why there's flexibility needed. So I think
11 that's been well presented, and it's very understandable
12 and it's a given. I don't think that's a problem.

13 So I'm just wanting more information. You
14 know, it looks like a great project. I just want to make
15 sure that we have a good record and that we have the
16 appropriate conditions, you know, what we need in there.
17 I'm not throwing cold water at all on the project. It's
18 just as you've retired two or three times and keep coming
19 back with projects outside the box, we --

20 MR. SUNDLOF: I'm not going to announce my
21 retirement this time.

22 CHMN. CHENAL: This is something we haven't
23 really grappled with. And it's wonderful. It's great.
24 It's thought provoking. So it's not a negative in any
25 sense.

1 Anyway, those are some comments I had that I
2 wanted to share.

3 Now, before we leave -- and I'm sure there's
4 still going to be at least one more question for
5 Ms. Horgen. I'm going to provide -- as I do in cases,
6 I'm going to provide you, and I'm going to mark it as
7 Chairman's Exhibit 1, a -- we took your proposed CEC, and
8 I made a few edits, changes, threw in some conditions.

9 And, again, I want to make this absolutely
10 clear. I'm not proposing these, but these are some
11 conditions that have been in some previous cases, and
12 it's just for discussion. And I can tell you right now
13 that one of them probably is not even necessary on an
14 interconnect. But until we hear the testimony, we really
15 don't know. So that, I'm sure, will not be something
16 that's necessary. The others, maybe, maybe not. There's
17 a few edits to clean things up.

18 Before we break, I will provide a copy to the
19 court reporter, and I would ask the applicant to -- when
20 we actually start deliberations, I don't know if this is
21 going to be tomorrow afternoon or Thursday morning, but
22 to create what would be on the left-hand side of the
23 screen, and we'll give it -- you're up to Exhibit 60, I
24 believe.

25 MR. SUNDLOF: We have a new one, Exhibit 61,

1 that I want to talk about when you're done.

2 CHMN. CHENAL: So whatever your last exhibit
3 is, we'll make the draft CEC the way you wanted it to
4 read with --

5 MR. SUNDLOF: Our initial submission.

6 CHMN. CHENAL: Your initial submission with my
7 edits, if you will, will be the exhibit after your last
8 exhibit. And that will be on the left-hand side of the
9 screen. And then, on the right-hand side of the screen,
10 we'll give that the last exhibit number.

11 And as we work through, we will have the edits
12 made as we go through the process, and we'll refer to
13 those two exhibits. Let's say it's 62 and 63. And we'll
14 work through that process.

15 And when we finally vote on the CEC, as soon as
16 we vote in favor of it, what is on the right-hand side of
17 the screen, that last exhibit, will become the final CEC
18 that will be -- changes will be accepted, proofread, and
19 that's what will be finally signed and approved. I think
20 that's the best way to go through the process.

21 MR. SUNDLOF: That sounds good.

22 MEMBER WOODALL: Mr. Chairman.

23 CHMN. CHENAL: Yes, Member Woodall.

24 MEMBER WOODALL: Are you intending on filing
25 what we call your version of the CEC in the docket? I'm

1 talking about the Chairman's version.

2 CHMN. CHENAL: I can do that. I'm going to
3 make it as an exhibit to this hearing.

4 MEMBER WOODALL: Okay. The issue with that is
5 I don't have it ahead of time, and so my personal request
6 would be I would like to see a printed copy of that
7 before we enter our deliberations. And I would also
8 request in the future that it be filed in the docket
9 because when it's an exhibit to the transcript, it's a
10 little tougher to find for people who may be wandering
11 through eDocket. So that's just a personal request of
12 mine. Thank you.

13 CHMN. CHENAL: And I will provide you with a
14 written copy before we leave tonight. And that's what I
15 intend to hand out and provide to the court reporter.
16 And in the future, we'll do that as an exhibit in the
17 docket before the hearing.

18 There's also the Staff's letter of the response
19 to the letter that I always write. And, Mr. Sundlof, is
20 that an exhibit for SRP? Is that in as one of your
21 exhibits?

22 MR. SUNDLOF: No, it's not, but it needs to be.
23 And I will have that marked as Exhibit 62.

24 CHMN. CHENAL: Okay. And, again, the two that
25 I just mentioned will be the last two. Your version with

1 my edits will be the second to last, and then what we end
2 up with will be the last.

3 MR. SUNDLOF: And I have a new exhibit, 61,
4 when you're ready.

5 CHMN. CHENAL: That will be fine.

6 Member Noland.

7 MEMBER NOLAND: Mr. Taebel, whoever you have
8 here tomorrow, I would like them to be able to answer
9 some specific questions about rezoning, about this
10 rezoning, and also about the development plans that
11 involve the switchyard area. I'd like to know who the
12 applicant was for the rezoning and when it was filed and
13 when the public hearings were held.

14 MR. TAEBEL: Mr. Chairman, Members of the
15 Committee, I understand the various concerns that have
16 been expressed.

17 I think Mr. Beatty will be able to testify as
18 to many of these questions. I don't know that I can
19 anticipate that every question that you have may be
20 answered, but we will do our best.

21 I would point out that I think Exhibit H-1 does
22 contain some of the information that you actually just
23 asked about in terms of the identity of the applicant.
24 That document was prepared by Pew & Lake, a local law
25 firm that does a lot of zoning work. And so some of that

1 information should already be in the record, and
2 hopefully we can help you look at it.

3 MEMBER NOLAND: Mr. Chairman, I have read all
4 of H-1, and it's not very specific. It's very vague.
5 And it's the attorney for the applicant, not the
6 applicant. And if you have more information than that --
7 I would assume Mesa would require to know who is doing a
8 rezoning, who actually owns the land and is doing the
9 rezoning, and who will be held accountable. And it's not
10 going to be the attorney.

11 MR. TAEBEL: So, again, I think Mr. Beatty can
12 answer some of these questions.

13 MEMBER NOLAND: Okay.

14 CHMN. CHENAL: Member Hamway and then Member
15 Woodall.

16 MEMBER HAMWAY: I'd like to add that I'm
17 interested in the Employment Opportunity District that
18 Mesa has set up and how many you have set up and if they
19 all have the same kind of general requirements for height
20 and setbacks and things like that. So I'm interested in
21 other opportunity zones and the process for creating
22 those.

23 MR. TAEBEL: I think I'd just ask for the
24 indulgence of the Committee. I mean, I think if we can
25 get some testimony tomorrow, that would be very helpful.

1 MEMBER WOODALL: And, Mr. Taebel, if I can be
2 excruciatingly blunt, what I'm really interested in is
3 getting an idea of what role and what information the
4 public is going to have in determining what is actually
5 going to be built on this site, including the
6 transformers. So that's what I'm looking for. So to the
7 extent that you can provide whatever detailed public
8 notice, because you've heard several of the Committee
9 members express concerns that we don't know what's going
10 on here.

11 So I personally want to know how the members of
12 the public in the city of Mesa are going to be apprised
13 of those plans. Is that clear?

14 MR. TAEBEL: Is it too early to announce my
15 retirement?

16 (Laughter.)

17 MEMBER WOODALL: But you understand, there have
18 been several Committee members that have expressed
19 concerns that we don't know. So I want to know what the
20 City of Mesa is doing to make sure its citizens know. It
21 should be pretty easy to do.

22 MR. TAEBEL: I understand the concern.

23 CHMN. CHENAL: I hope you can retire more
24 successfully than Mr. Sundlof.

25 MR. TAEBEL: The trend isn't good.

1 CHMN. CHENAL: Do we have any more questions
2 for Ms. Horgen?

3 MEMBER GENTLES: Mr. Chairman, I think she has
4 done a fairly decent job, so I'll yield for now.

5 MR. SUNDLOF: Mr. Chairman, I have a few more.

6 CHMN. CHENAL: And in all seriousness, I think
7 we might have some questions after we get the summary
8 tomorrow.

9 MR. SUNDLOF: So I've got the summary of all
10 the public comments, and it's marked as Exhibit 61.

11 Q. BY MR. SUNDLOF: And, Ms. Horgen, can you
12 identify Exhibit 61 as your summary of all the public
13 comments and the outreach to the public officials?

14 A. Yes. SRP Exhibit 61 is going to be the summary
15 of public comments and also those comments and
16 interactions with the corporation commissioners and
17 public officials.

18 Q. And has that been distributed to the Committee
19 members?

20 A. Kenda is doing that right now.

21 Q. Please do so.

22 CHMN. CHENAL: Any further questions of
23 Ms. Horgen?

24 MR. SUNDLOF: We will be marking as Exhibit 62
25 the letter from the ACC Staff.

1 Q. BY MR. SUNDLOF: And can you confirm that we've
2 received a letter from the ACC Staff? And I know it's
3 not in front of you, but it will be soon.

4 A. SRP Exhibit 62 will be from ACC Staff.

5 MR. SUNDLOF: Yes.

6 I have no further questions.

7 CHMN. CHENAL: We'll just assume, Ms. Horgen,
8 tomorrow, when we resume testimony, we'll resume with
9 you. And it will simply be any follow-up questions with
10 regard to the chart, SRP Exhibit 61.

11 MS. HORGEN: Okay.

12 CHMN. CHENAL: So nothing to worry about. So
13 thank you. You did very well.

14 MS. HORGEN: Thank you.

15 CHMN. CHENAL: Let me pass out Chairman's
16 Exhibit 1. I don't have it marked or indicated as such,
17 but this is going to be the CEC with a few edits to the
18 parties, to the Committee, and to the court reporter.

19 And unless there's anything else we need to
20 talk about -- well, there is one item we need to talk
21 about.

22 Tomorrow's hearing. We have the tour at 9. We
23 can figure we'll be back, ready to go, comfortably by
24 about 11. Lunch can be either at 11:30 or 12. I think
25 it's probably fair to say we're going to be going into

1 the afternoon.

2 Member Noland, you're going to be back with us
3 probably after lunch or maybe by lunch?

4 MEMBER NOLAND: Not by lunch. Maybe shortly
5 thereafter.

6 CHMN. CHENAL: What is the Committee's
7 preference as far as when we resume the hearing? Do we
8 want to resume it after we come back from the tour, or
9 would we rather wait until after lunch?

10 MEMBER WOODALL: I would just as soon we do it
11 when we come back. I think if we do a push here, we
12 could probably get Mesa testimony and the deliberations
13 done in one day, but that's just me.

14 MEMBER NOLAND: Mr. Chairman.

15 CHMN. CHENAL: Yes, Member Noland.

16 MEMBER NOLAND: Though nobody may want to do
17 this, if you could have lunch a little earlier, like
18 11:30 or 11:45, then I won't miss much of the testimony.
19 I would appreciate that.

20 CHMN. CHENAL: We can do that. I think we can
21 do it at 11:30. And then we'll see where we go. We
22 might want to begin deliberations tomorrow. I expressed
23 my preference. But if we have the time, we should
24 probably proceed.

25 Member Haenichen.

1 MEMBER HAENICHEN: Did I hear you say you'll
2 have some breakfast tomorrow?

3 MR. SUNDLOF: We'll have some breakfast for you
4 and coffee and to-go cups.

5 CHMN. CHENAL: All right. Well, I will pass
6 out my exhibit, and then let's take a -- let's make it a
7 ten-minute break, and then we'll resume with the public
8 comment. So thank you everyone for your cooperation.

9 (A recess was taken from 5:24 p.m. to
10 5:38 p.m.)

11 CHMN. CHENAL: Good evening, everybody. This
12 is the time set for the public comment for the Red Hawk
13 Project, the SRP Red Hawk Project.

14 We've had hearings today. They're going to
15 continue to tomorrow, and they could continue into
16 Thursday for deliberations.

17 And the purpose of the application is to obtain
18 a Certificate of Environmental Compatibility, that if
19 this Committee votes in favor of it, to authorize
20 construction of the facilities requested in the
21 application with conditions placed covering certain
22 factors.

23 As part of our hearings -- and my name is Tom
24 Chenal. I chair the Committee.

25 As part of the process, we take public comment.

1 We take public comment the evening of the first day of
2 the hearing, and we are prepared to take public comment
3 at other times throughout the hearing as necessary to
4 accommodate people's schedules.

5 So we have a number of people here tonight who
6 wish to speak. We also have a number of written comment
7 sheets. People do not want to speak, but they have left
8 their written comments, which I'll summarize very briefly
9 at the end. And if people change their mind and want to
10 come up and speak, they can do so.

11 This is a very important part of the process.
12 It's not evidence, but it's something that we take to
13 heart. And it shapes our questions and the evidence that
14 we ask the applicant to provide, and it shapes the
15 conditions that we impose upon any certificate of
16 compatibility that we do issue.

17 So in no particular order -- and these were
18 handed to me -- I'm just going to read off starting with
19 the first person to come up. And introduce yourself and
20 your address, and we have a way to contact you. And I
21 want to make sure we have that for each person because,
22 in the future, if there's any changes made to the -- if
23 the applicant comes back down the road a year or two or
24 three, whatever, and asks to change the Certificate of
25 Environmental Compatibility, if we issue one, there's a

1 condition that they have to notify you that they're
2 seeking a change and give you notice of the hearing
3 before the Arizona Corporation Commission.

4 So we would ask you to keep your comments to
5 around three minutes. I'm not going to put a stopwatch
6 on anybody, but we have a number of people that wish to
7 speak and that we want to hear from. So I would ask you
8 to keep your comments to about three minutes.

9 We're not supposed to interact with you. So
10 we'll listen to your comments, but we're not supposed to
11 ask questions of you and get into an exchange back and
12 forth. But be advised we will be taking notes, and we
13 will take the information you give us and use it when we
14 continue our hearing tomorrow.

15 And I'm sorry if I'm going to butcher some of
16 your names, the pronunciation.

17 Adam Baum.

18 If you would be kind enough to come up to the
19 podium, sir, and provide your name and address. And then
20 we're happy to hear your comment, sir.

21 MR. BAUM: So my name is Adam Baum. I reside
22 at 7221 East Pampa Avenue in Mesa. I'm approximately
23 three blocks up from the affected area.

24 My comments are around the siting of the
25 switchyard. I did attend the October open house, and the

1 person I talked to, I would say, wasn't as forthcoming
2 with information as could have been. It was sort of like
3 peeling back the onion. The part about how that
4 particular site was chosen, and the answer was, Well, it
5 was the most technically feasible to be done.

6 True, but the site could be moved further
7 south, either south of the Cheap Smart Storage facility
8 or even to the far corner of Sossaman and Elliot. It's
9 really just cost. And I know SRP is obligated to put in
10 power, but the cost could be offset with Google putting
11 in some of the cost sharing and move it out away from the
12 housing.

13 The other thing I would like to stress is if it
14 does have to go there, could there be some sort of visual
15 interface between the switchyard and the housing
16 developments.

17 You can't tell on this map, but that top yellow
18 line there roughly is a berm that people jog on. It's a
19 jogging path. It's right under the easement before the
20 line. It's just actually to the south of it. People
21 walk their dogs, they run, they bike out there. So
22 something that actually separates between the people and
23 the switchyard would be greatly appreciated.

24 CHMN. CHENAL: Thank you, Mr. Baum.

25 I'm going to violate my own rule. Can you tell

1 us where you live?

2 MR. BAUM: Let's see. So there's 72nd, which
3 is this street up here. And I am actually in the -- my
4 neighbors across the street are far enough away they did
5 not get the postcard. I am within the magic footage,
6 whatever distance there is. So I'm just on that line.

7 CHMN. CHENAL: Thank you, very much, sir.

8 And, again, we'll follow up questions with the
9 applicant based on the information we hear this evening.
10 So don't take our lack of follow-up questions with you as
11 not interested in your comments. I want to make that
12 point clear to everybody. We are very interested in what
13 you have to say, so thank you.

14 MEMBER GENTLES: Mr. Chair, so we're not
15 allowed to ask any questions?

16 CHMN. CHENAL: We're really not supposed to do
17 that.

18 MEMBER GENTLES: So we can ask them tomorrow?

19 CHMN. CHENAL: We can ask the applicant
20 tomorrow.

21 As a courtesy to the people here, I don't think
22 we should get into follow-up questions of the applicant
23 right now, but take copious notes for tomorrow.

24 All right. Mr. Baum, thank you.

25 Next, Ms. Meribeth Bosse.

1 And if I could ask you to state your name and
2 address.

3 MS. BOSSE: Sure. Meribeth Bosse. And our
4 address is 7159 East Peralta Circle. And I'll show you
5 on the map.

6 CHMN. CHENAL: Please do.

7 MS. BOSSE: My house is right here. So our
8 back window looks out to where this proposed site will
9 be. And so we went to the open house, forum, whatever
10 you want to call it, and actually was taken around by the
11 project manager of SRP. And none of our questions could
12 be answered very well. Where is this going to go? Well,
13 we can't really say. This is the proposed site, but it's
14 up to Google. We heard that a bunch of times. It's up
15 to Google. Are they going to do any type of -- it's up
16 to Google. It's up to the customer, even though we're
17 customers as well.

18 I just want to go on the record in saying that
19 I'm against this. I've heard people say they haven't
20 heard anything against it. I want to go on the record
21 saying I'm not for this. When we bought our house, we
22 didn't want to look at a transformer or whatever it's
23 called. Electrical -- there's already the power lines,
24 and we don't want to look at any more than that.

25 So I just want to go on the record as saying

1 I'm not for it. However, I do feel like we're helpless
2 to stop it. It's going to happen. I feel like we can't
3 make it stop. So I just want to reiterate what Mr. -- I
4 think it was Baum said, that we would like to at least
5 not have it right up against our homes where the walking
6 path is, where all that is that we use. Put it behind
7 the school. Put it further down.

8 I know there's more of a cost, but I believe
9 Google -- or I think we were told Google is paying for
10 all of that. And a show of good faith, good neighbor,
11 and move it far away and not right in our face. Like
12 here you go. We're going to put that right there and you
13 can look at it. So I made a T-shirt. It says, Keep
14 Desert Place Great. Build a Wall.

15 And I've driven around and looked. There's
16 other places where they have a wall, and then there's
17 trees and just not make it so obvious. Because the
18 pictures that they show, it's just like barren. Right
19 there, look at it.

20 So I would like to say, one, don't have it.
21 Two, if we're going to get stuck with it, please put it
22 as far away from us as possible.

23 CHMN. CHENAL: Thank you, Ms. Bosse.

24 Next, Mr. Brian Bosse.

25 MR. BOSSE: So Meribeth is my wife, and I'm up

1 here because she made me come up here.

2 (Laughter.)

3 MR. BOSSE: So I'll reiterate some of the
4 things she said. So I actually live in the same home
5 with her. So it is right there.

6 I would like to reiterate the fact that, yeah,
7 we've heard the testimony this morning by the SRP
8 attorneys that there's been very little or no opposition
9 to this. It's ridiculous. At least maybe their sample
10 space of where they're taking that from doesn't include
11 me or doesn't include that open house that happened in
12 October. Certainly, we've expressed our concerns or our
13 disapproval of it.

14 We were trying to figure out, what can we do to
15 help mitigate the impact of this. My wife has already
16 pointed out that the answers were not forthcoming. SRP
17 clearly passed the buck. And it may be that SRP has no
18 say in any of this. But they clearly put it onto the new
19 owners of that piece of property that this is up to them
20 and what they're going to do.

21 Now, the people were very nice, but, again, it
22 wasn't very informative, and we were basically being
23 told, Here is what's going to happen. And I do
24 appreciate that. You know, no punches were pulled there.
25 As Meribeth said, the pictures were very stark, and you

1 could see exactly what was going to go in.

2 So I want to also say yes, we're opposed.
3 We're against it. I do think that it would be
4 appropriate and show goodwill towards being a good
5 neighbor to take into consideration where they put this
6 substation. It doesn't have to go where it is placed.
7 As the previous gentleman, Mr. Baum, mentioned, I can see
8 why from a financial standpoint, that's the cheapest
9 place to put it. But it also happens to have the biggest
10 impact on the closest neighbors around. And there's
11 plenty of areas around there where it wouldn't impact
12 neighbors at all if it were moved. And so our preference
13 would be for it to be moved.

14 But then also, some type of beautification take
15 place of where they do that. And I would hope that the
16 new owners of the property would consider that. I don't
17 know how much of that rests with SRP. And I'm not quite
18 sure what the criteria is for environmental
19 compatibility. Clearly, it's going to stick out like a
20 sore thumb in the area. Part of the reason we bought
21 where we bought is we thought it was just a beautiful
22 area to be in. And now that's changed.

23 I hear it's selfish. I mean, my property
24 values will be impacted significantly by this. We've
25 already sat and talked about do we need to sell? And

1 that's a terrible thing. We just moved there in July of
2 '18, and we love the community and we love our neighbors.
3 And now we're having those kinds of conversations. And I
4 just hope that's all taken into consideration.

5 We would love to cooperate and work with SRP,
6 work with the new owners of that property, and hopefully
7 we can show ourselves to be good neighbors and to be
8 considerate of one another here. And that's what I think
9 our ask is here.

10 I'm open to any questions. I know you said no,
11 but I'll answer questions because ...

12 CHMN. CHENAL: You have to be careful what you
13 ask for. Besides the fact that we're not allowed to do
14 it, it could go on and be a long night.

15 Thanks, Mr. Bosse. We appreciate very much you
16 taking the time to come out here.

17 MR. BOSSE: Thank you very much.

18 CHMN. CHENAL: Next in my stack of people to
19 speak would be Joshua Snyder.

20 And, Mr. Snyder, if you could give your name
21 and address and also indicate where you live in relation
22 to the project, that would be helpful. Thank you.

23 MR. SNYDER: My name is Joshua Snyder. I live
24 at 7553 East Plata Avenue. Same area as the last three
25 speakers, but I'm a little bit more up in this general

1 area.

2 CHMN. CHENAL: Thank you.

3 MR. SNYDER: So not to sound like a broken
4 record, obviously, the location of the switchyard is a
5 very important thing in this matter being that our entire
6 neighborhood would have to look at it. We are very open
7 to the project and understand why it has to happen; but
8 are, again, at the same time, against it because of the
9 location of the switchyard and just the overall site.

10 So not to go on again about those things that
11 you already heard about three times now.

12 Other things to consider is we do have a
13 central park there, which, as you see in the middle, it's
14 just brown right now in the picture. But there are a lot
15 of activities that do go on there such as sports.
16 There's tons of kids in the neighborhood. And one of the
17 things is, even though my wife and I do not have kids, is
18 the safety of the switchyard. Someone mentioned that
19 there is no wall. We saw a chain link fence which could
20 easily be cut. Kids could get into it if they so chose
21 to. Teenagers do what teenagers do, that sort of thing.

22 But at the same time, in that area, there's a
23 lot of unused space that if you actually stand in that
24 area, even to the very far north on what is Guadalupe
25 there, you can see that, what would be the switchyard.

1 So, yes, it is unsightly, but there's a lot of potential
2 there for our neighborhood to grow. And something that
3 we would not want to look at, really, is that switchyard.

4 Secondly, with our neighborhood growing. In
5 the top far corner, you see a lot of brown area there on
6 the southwest corner of Sossaman and Guadalupe is going
7 to be a new neighborhood or a new builder coming in. And
8 so to take into consideration their property values as
9 well would be the switchyard and how would that impact
10 the potential buyer of that land and affecting our
11 neighborhood.

12 You know, when I was in school, I was a biology
13 major, so a lot of the science behind what a switchyard
14 does and everything there caught my attention.

15 And to the south of Elliot there, there's a
16 farmland. And I don't know technically what they do. I
17 know they do dairy, but I don't know if they do any sort
18 of slaughtering or anything like that there. But the
19 fact that our food comes from there kind of concerned me
20 because, yes, they say that the electrical impact is not
21 significant to make any sort of health risk, but we don't
22 really know that. I couldn't find any major studies on
23 that by any means. So I would be open to hearing those
24 sort of things if that is something that's available.

25 And I think I covered everything my wife wants

1 me to say.

2 Thank you very much for your time.

3 CHMN. CHENAL: Thank you. Thank you very much.

4 Next person, Mr. Eric Winters.

5 MR. WINTERS: Good evening. My name is Eric
6 Winters, 7234 East Peralta, Mesa. And I'm right here.

7 So Peralta is the southernmost east-west street
8 in our community. And I'm south-facing. So my
9 understanding from what I learned when I attended the SRP
10 open house meeting a month ago is that I'm going to be
11 looking at this.

12 So my wife and I, of course, do oppose this.
13 As you can imagine, as the speakers before me said, we
14 built that home. We moved in May of '17. Had we known
15 that this was going to be there, never would have bought
16 the home.

17 So we're talking about site planning of a
18 switchyard that I understand is necessary for Google's
19 use. Again, this is a permanent fixture, but so is my
20 home, so are our neighbors' homes. And so I hope that we
21 can find some sort of common ground that we can all be
22 happy.

23 I'm a civil engineer by profession. I do land
24 development. I've done that for almost 12 years in the
25 East Valley. So I've been in several meetings like this

1 one where the neighbors get to speak. The City is there,
2 other interested parties such as the utility company
3 tonight. But I've never been in this position as a
4 neighbor concerned for my property, so here I am today.

5 But I bring it up because in almost every case,
6 everyone involved comes together, and everyone walks away
7 happy. So I understand Google purchased the property.
8 They have the right to construct there as long as they
9 meet codes and zoning and everything else set forth by
10 the City of Mesa. I understand that their use requires
11 SRP infrastructure.

12 Do I wish that this is all gone? Yes. But I'm
13 a realist. I understand that it's most likely going to
14 happen. So I ask that we work together and find a place
15 for this switchyard that, again, my wife and I and my
16 neighbors won't have to look at every day. I understand
17 it's a necessity for Google's operation, but it is an
18 eyesore to the public. So I would hope that we could
19 find a location better than what's proposed there.

20 I understand -- I would ask, like has been said
21 before, that it get pushed further south into the
22 property. I understand that the runs are longer from the
23 existing infrastructure. I understand that's more money.
24 But I hope that Google would do that and be a good
25 neighbor to us all so we can all coexist.

1 That's it.

2 CHMN. CHENAL: Thank you very much, sir.

3 Next, Mr. Rob Gilligan.

4 MR. GILLIGAN: Hi. My name is Rob Gilligan. I
5 live at 7102 East Plata Avenue. That would be roughly
6 here.

7 I know that one of the items that was listed on
8 the board at the information meeting was the criteria
9 being visual and aesthetic. I don't know how anyone
10 could consider a switchyard aesthetically pleasing to
11 anyone. I'm sure none of you would want it next to your
12 home, and I'm surprised that it's even being considered
13 to be immediately adjacent to a residential community.

14 Now, as others have stated, there are other
15 locations here. I don't think it's more expensive than
16 is necessary to comply with everyone else's needs, not
17 just Google's. And why don't they put it in the middle
18 of their building structure so that it is not any more
19 visible to anyone else on any road than it needs to be.

20 At the very least, it could be anywhere on the
21 far west border of that property and be significantly
22 less, at least judging by the visuals that SRP provided,
23 which showed a structure far in excess of what I had
24 anticipated when I got the announcement. This is a
25 pretty unsightly thing. It's high. It's not just

1 towers. There seem to be a whole lot of adjacent items
2 around it that are -- I don't know whether they are
3 additional transformers or whatever. It looks less like
4 a server farm and more like a transformer farm.

5 It's pretty ugly, even by their own visuals
6 that they sent. And it would seem to me that the City
7 would want to make that as unobtrusive as possible to the
8 residents who are already there. And I think it's, at
9 the very least, doable if they can't put it somewhere
10 else entirely, then just pipe in their electric.

11 But this is beyond me why they would propose to
12 put it in such a negatively impacting location. It's
13 offensive, really.

14 Thank you.

15 Oh, and how disingenuous it is that people are
16 saying there's been no objection? I would ask any one of
17 the 600 homeowners in our Desert Place community, there
18 isn't anybody who's in favor of this. And I know I
19 voiced my objection to it at that informational meeting,
20 as did others who were there. So that's -- you know, I
21 mean the politest thing I can say about that opinion was
22 they were misinformed.

23 CHMN. CHENAL: Thank you.

24 Next, Mr. Michael Park.

25 MR. PARK: Hi. My name's Mike Park. I live at

1 7160 East Portobello, about I think three streets away.
2 Right here.

3 I also went to the informational meeting and
4 expressed my opposition at that point. So, again, like
5 everybody else, I don't know where this is coming from
6 that there was very little opposition.

7 I have a similar comment as everybody else. I
8 strongly oppose this location. I think it's ridiculous.
9 I am a civil engineer, just like Eric, I think it is. I
10 worked in land development a long time. I've presented a
11 lot of projects to planning commissions and city
12 councils. And I've been hammered on transitional zoning.
13 This is just terrible planning to put this right next to
14 residential. There needs to be some land transition from
15 the residential into something like this. This is just
16 terrible.

17 So I strongly oppose it. And to make the
18 reason for the location because it's cheap, I wish I
19 could come up with that excuse when I present projects
20 and try to get approvals at cities. I would probably be
21 laughed at. So at least take that into consideration.

22 Thank you.

23 CHMN. CHENAL: Thank you.

24 All right. Does anyone else wish to speak?

25 I'm going to do my best to quickly summarize the

1 statements I have from people who don't want to speak,
2 but they've made written comment. I'm not going to read
3 every word into the record because it will be part of the
4 record.

5 If anyone wants to speak or if I get to you and
6 you want to speak instead of having me summarize it, just
7 step up to the microphone and let me know.

8 So I have Sheila Lehker, L-e-h-k-e-r. And,
9 again, this is all going to be part of the record, so I
10 don't have to read the address in.

11 The questions are: What aesthetic provisions
12 are being considered specific to homeowners' views?

13 Next, what considerations have been given to
14 reduce the noise and interference ongoing? For example,
15 what will be done to avoid interruptions to WiFi, radio,
16 etc.?

17 The last point: During construction, what
18 provisions are in place to reduce dust specific to
19 residential homes nearby?

20 And I should read the address. It's 7264 East
21 Pampa Avenue, Mesa.

22 Next, Mr. Steven Smith, 7346 East Plata Avenue,
23 Mesa.

24 Comment: I recommend that using plantings,
25 berms, and decorative walls or trees to make the look of

1 the perimeter as natural and camouflaged as possible.
2 The SRP electrical generating plant on Warner Road in
3 Gilbert is a superb existing example of making the
4 project blend in with and near residential areas.

5 Next, Mr. Ted Tyler, 7264 East Pampa Avenue,
6 Mesa.

7 How would improvements, if any, compare with
8 APS power plant on Warner and Val Vista?

9 The last comment I have is Catherine Jardine
10 Kniss, K-n-i-s-s. I may have misspelled that. 7145 East
11 Posada Avenue, Mesa.

12 We strongly oppose as the basis of demand -- on
13 the basis of decreased property values and an eyesore.
14 Very disappointed that the city approved this
15 development.

16 Member Woodall, did you have a comment?

17 MEMBER WOODALL: Mr. Taebel, I know you've been
18 listening attentively to the comments of some of the
19 residents of your city. And we do have copies of your
20 addresses. I would appreciate it if sometime tomorrow,
21 you could let me know the possibility for making sure
22 that the people who submitted public comment here today
23 will have some form of notification when there are
24 discussions with respect to potential mitigation measures
25 for the substation. So I would appreciate if you could

1 tell me that tomorrow. I realize you may not be able to
2 today.

3 MR. TAEBEL: I'll see what I can find out.

4 MEMBER WOODALL: Okay. That would be extremely
5 helpful because we do have their addresses. We know
6 where they live. They've expressed concerns and they've
7 articulated suggestions with respect to mitigation
8 measures, so it would be nice to know what the City could
9 do to contact them.

10 Thank you.

11 CHMN. CHENAL: All right. Are there any other
12 comments that people would like to make?

13 I will remind you that we will continue the
14 hearing in the morning. We have a tour of the property,
15 and we'll be back here at 11:30. Well, we'll have lunch,
16 and then we'll continue the hearing in the afternoon.

17 I guess we didn't say what time. I'm going to
18 suggest -- what time should we continue the hearing so
19 that we give notice to people? If we have lunch at
20 11:30 --

21 MEMBER NOLAND: 12:30?

22 CHMN. CHENAL: 12:30. All right. We'll
23 continue the hearing at 12:30. Is that okay for the
24 applicant and Mesa?

25 We'll continue the hearing at 12:30. So we'll

1 take public comment then as well if there are other
2 people that wish to come. We can take additional public
3 comment at 12:30. Or if people show up during the
4 course -- I don't know how long it's going to go before
5 we shut the hearing off and begin deliberations. But
6 until the hearing is concluded, we'll continue to take
7 public comment.

8 I want to thank everyone for providing your
9 comments.

10 MEMBER WOODALL: I have one question of the
11 applicant, if I may.

12 CHMN. CHENAL: Sure.

13 MEMBER WOODALL: Mr. Sundlof, are you planning
14 to have copies of the transcript of this proceeding
15 posted on the project website or not?

16 MR. SUNDLOF: I don't know the answer to that;
17 but if you ask us to do that, we will do it.

18 MEMBER WOODALL: Well, I'm just thinking that
19 those people who may not be able to come tomorrow, if
20 they might find informative the comments of the City of
21 Mesa with respect to this. So that's the only reason why
22 I ask the question. I'm not asking you to do anything in
23 particular. But if you think it's a good idea, of
24 course, I wouldn't argue against it.

25 Thank you.

1 MR. SUNDLOF: Thank you.

2 CHMN. CHENAL: So thank you for your comments.
3 We take it to heart. We're not really allowed to ask
4 follow-up questions. But your comments are noted by us,
5 and you can rest assured, tomorrow, when we begin the
6 hearing again, we'll be asking the applicant follow-up
7 questions based on what we've heard tonight.

8 So, with that being said, we have the tour
9 tomorrow at 9. We'll come back here for lunch at 11:30
10 and resume the hearing at 12:30.

11 Are there any other procedural matters we need
12 to discuss?

13 (No response.)

14 CHMN. CHENAL: If not, we'll adjourn the public
15 comment session. I thank you again, and we'll see
16 everyone tomorrow.

17 (The hearing recessed at 6:10 p.m.)

18

19

20

21

22

23

24

25

1 STATE OF ARIZONA)
 2 COUNTY OF MARICOPA)

3 BE IT KNOWN that the foregoing proceedings were
 4 taken before me; that the foregoing pages are a full,
 5 true, and accurate record of the proceedings, all done to
 6 the best of my skill and ability; that the proceedings
 7 were taken down by me in shorthand and thereafter reduced
 8 to print under my direction.

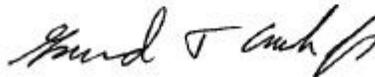
9 I CERTIFY that I am in no way related to any of
 10 the parties hereto nor am I in any way interested in the
 11 outcome hereof.

12 I CERTIFY that I have complied with the ethical
 13 obligations set forth in ACJA 7-206(F)(3) and ACJA
 14 7-206(J)(1)(g)(1) and (2). Dated at Phoenix, Arizona,
 15 this 12th day of November, 2019.

16 

17 CAROLYN T. SULLIVAN, RPR
 18 Arizona Certified Reporter
 19 No. 50528

20 I CERTIFY that COASH & COASH, INC., has complied
 21 with the ethical obligations set forth in ACJA
 22 7-206(J)(1)(g)(1) through (6).

23 

24 COASH & COASH, INC.
 25 Arizona Registered Firm
 No. R1036