

# 2024

## COMBINED FINANCIAL STATEMENTS

TOGETHER WITH REPORT OF INDEPENDENT AUDITORS  
AS OF APRIL 30, 2024 AND 2023



Delivering water and power®



## COMBINED FINANCIAL STATEMENTS FOREWORD/DISCLAIMER

SRP is a community-based not-for-profit water and energy company that serves more than 2 million people in central Arizona. In keeping with our commitment to transparency, attached are the 2024 Combined Financial Statements together with the Report of Independent Auditors. Questions or comments about this document should be addressed to Jon W. Hubbard, Treasurer & Senior Director, Financial Services, at **(602) 236-5510**.

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## **Report of Independent Auditors**

To Management, the Board of Directors of Salt River Project Agricultural Improvement and Power District and the Board of Governors of Salt River Valley Water Users' Association

### ***Opinion***

We have audited the accompanying combined financial statements of Salt River Project Agricultural Improvement and Power District and its subsidiaries and the Salt River Valley Water Users' Association (the "Company"), which comprise the combined balance sheets as of April 30, 2024 and 2023, and the related combined statements of net revenues and of cash flows for the years then ended, including the related notes (collectively referred to as the "combined financial statements").

In our opinion, the accompanying combined financial statements present fairly, in all material respects, the financial position of the Company as of April 30, 2024 and 2023, and the results of its operations and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (US GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Combined Financial Statements section of our report. We are required to be independent of the Company and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Responsibilities of Management for the Combined Financial Statements***

Management is responsible for the preparation and fair presentation of the combined financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of combined financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the combined financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern for one year after the date the combined financial statements are available to be issued.

### ***Auditors' Responsibilities for the Audit of the Combined Financial Statements***

Our objectives are to obtain reasonable assurance about whether the combined financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with US GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the combined financial statements.





In performing an audit in accordance with US GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the combined financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the combined financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the combined financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

*PricewaterhouseCoopers LLP*

June 28, 2024

**SALT RIVER PROJECT  
COMBINED BALANCE SHEETS  
APRIL 30, 2024 AND 2023  
(Thousands)**

	<u><b>ASSETS</b></u>	<b>2024</b>	<b>2023</b>
<b>Utility Plant</b>			
Plant in Service-			
Electric		\$ 17,250,489	\$ 16,683,057
Irrigation		606,510	596,210
Common		1,418,835	1,342,623
Total plant in service		19,275,834	18,621,890
Less: accumulated depreciation on plant in service		(10,572,916)	(10,180,268)
		8,702,918	8,441,622
Plant held for future use		45,270	45,270
Construction work in progress		1,407,653	770,196
Nuclear fuel, net		145,259	142,101
		10,301,100	9,399,189
<b>Other Property and Investments</b>			
Non-utility property and other investments		422,559	391,218
Segregated funds, net of current portion		1,982,219	1,844,276
		2,404,778	2,235,494
<b>Current Assets</b>			
Cash and cash equivalents		490,430	295,945
Temporary investments		146,121	276,245
Current portion, segregated funds		122,443	104,746
Receivables, net of allowance for doubtful accounts of \$5,418 and \$5,847, respectively		314,463	315,526
Fuel stocks		141,146	110,041
Materials and supplies		427,154	330,204
Other current assets		66,671	45,289
		1,708,428	1,477,996
<b>Deferred Charges and Other Assets</b>			
Accumulated post-retirement asset		264,155	-
Regulatory assets		302,845	587,937
Non-current commodity derivative assets		6,457	37,016
Other deferred charges and other assets		132,478	196,625
		705,935	821,578
<b>Total Assets</b>		<u>\$ 15,120,241</u>	<u>\$ 13,934,257</u>

The accompanying notes are an integral part of these combined financial statements.



**SALT RIVER PROJECT  
COMBINED BALANCE SHEETS  
APRIL 30, 2024 AND 2023  
(Thousands)**

<b><u>CAPITALIZATION AND LIABILITIES</u></b>		
	<b><u>2024</u></b>	<b><u>2023</u></b>
<b>Long-term Debt</b>	\$ 5,470,941	\$ 4,950,900
<b>Accumulated Net Revenues</b>	<u>6,408,147</u>	<u>6,002,590</u>
<b>Total Capitalization</b>	<u>11,879,088</u>	<u>10,953,490</u>
<b>Current Liabilities</b>		
Current portion of long-term debt	118,780	113,930
Accounts payable	318,925	318,553
Accrued taxes and tax equivalents	125,731	121,995
Accrued interest	83,343	67,603
Customers' deposits	148,430	139,589
Current commodity derivative liabilities	92,446	98,668
Other current liabilities	<u>271,213</u>	<u>261,037</u>
	<u>1,158,868</u>	<u>1,121,375</u>
<b>Deferred Credits and Other Non-current Liabilities</b>		
Accrued post-retirement liability	641,161	713,636
Asset retirement obligations	545,504	377,324
Non-current commodity derivative liabilities	32,181	9,427
Other deferred credits and other non-current liabilities	<u>863,439</u>	<u>759,005</u>
	<u>2,082,285</u>	<u>1,859,392</u>
<b>Commitments and Contingencies</b> (Notes 9, 10, 11, 12, 13, 14, and 15)		
<b>Total Capitalization and Liabilities</b>	<u>\$ 15,120,241</u>	<u>\$ 13,934,257</u>

The accompanying notes are an integral part of these combined financial statements.

**SALT RIVER PROJECT**  
**COMBINED STATEMENTS OF NET REVENUES**  
**FOR THE YEARS ENDED APRIL 30, 2024 AND 2023**  
**(Thousands)**

	<u>2024</u>	<u>2023</u>
<b>Operating Revenues</b>		
Retail electric	\$ 3,492,861	\$ 3,211,366
Other electric	83,681	86,526
Wholesale	543,862	699,635
Water	25,491	24,019
Total operating revenues	<u>4,145,895</u>	<u>4,021,546</u>
<b>Operating Expenses</b>		
Power purchased	677,439	704,023
Fuel used in electric generation	989,900	1,537,262
Operations and maintenance	1,356,527	1,236,743
Depreciation and amortization	613,191	670,091
Taxes and tax equivalents	166,397	165,514
Total operating expenses	<u>3,803,454</u>	<u>4,313,633</u>
Net operating revenues (expenses)	<u>342,441</u>	<u>(292,087)</u>
<b>Other (Expense) Income</b>		
Investment income (loss), net	174,256	30,762
Other income, net	51,238	31,650
Total other income (expense), net	<u>225,494</u>	<u>62,412</u>
Net revenues (expenses) before financing costs	<u>567,935</u>	<u>(229,675)</u>
<b>Financing Costs</b>		
Interest on bonds, net	208,479	178,369
Capitalized interest	(24,172)	(14,402)
Amortization of bond discount (premium) and issuance expenses	(45,163)	(46,090)
Interest on other obligations	23,234	13,978
Net financing costs	<u>162,378</u>	<u>131,855</u>
<b>Net Revenues (Expenses)</b>	<u>\$ 405,557</u>	<u>\$ (361,530)</u>

The accompanying notes are an integral part of these combined financial statements.



**SALT RIVER PROJECT**  
**COMBINED STATEMENTS OF CASH FLOWS**  
**FOR THE YEARS ENDED APRIL 30, 2024 AND 2023**  
**(Thousands)**

	<b>2024</b>	<b>2023</b>
<b>Cash Flows from Operating Activities</b>		
Net Revenues (Expenses)	\$ 405,557	\$ (361,530)
Adjustments to reconcile net revenues to net cash provided by operating activities:		
Depreciation and amortization	613,191	670,091
Amortization of nuclear fuel	40,231	39,028
Amortization of bond discount (premium) and issuance expenses	(45,163)	(46,090)
Amortization of operating lease right of use assets	9,634	9,393
Change in fair value of derivative instruments, net of collateral	47,091	175,892
Change in fair value of investment securities	(92,089)	23,120
Realized gain on investing activities	(17,478)	(15,267)
Other	(19,002)	(2,920)
Decrease (increase) in:		
Fuel stocks and materials and supplies	(122,628)	(70,924)
Receivables, net of allowance for doubtful accounts	(5,707)	(29,825)
Other current assets	(18,110)	(2,986)
Deferred charges and other assets	8,285	4,620
Increase (decrease) in:		
Accounts payable	(21,053)	51,736
Accrued taxes and tax equivalents	3,736	(7,219)
Accrued interest	15,740	4,688
Customers' deposits and other current liabilities	17,867	(16,688)
Deferred credits and other non-current liabilities	(94,614)	(62,397)
Net cash provided by operating activities	<u>725,488</u>	<u>362,722</u>
<b>Cash Flows from Investing Activities</b>		
Capital expenditures	(1,507,350)	(1,311,014)
Plant acquisition	-	(34,979)
Contributions in aid of construction	264,258	313,912
Proceeds from disposition of assets	12,665	11,577
Purchases of investments	(354,347)	(216,908)
Sales of investments	152,384	70,287
Maturities of investments	281,254	231,896
Other investing activities	6,347	-
Net cash used for investing activities	<u>(1,144,789)</u>	<u>(935,229)</u>
<b>Cash Flows from Financing Activities</b>		
Proceeds from issuance of Revenue Bonds, net of debt issuance costs	684,688	554,716
Repayment of Revenue Bonds	(113,930)	(108,910)
Repayment of Revolving Credit Agreement loan	-	(3,500)
Net cash provided by financing activities	<u>570,758</u>	<u>442,306</u>
<b>Net (Decrease) Increase in Cash, Cash Equivalents and Restricted Cash</b>	151,457	(130,201)
<b>Balance at Beginning of Year in Cash, Cash Equivalents and Restricted Cash</b>	482,469	612,670
<b>Balance at End of Year in Cash, Cash Equivalents and Restricted Cash</b>	<u>\$ 633,926</u>	<u>\$ 482,469</u>
<b>Supplemental Information</b>		
Cash paid for interest, net of capitalized interest	\$ 191,801	\$ 173,257

The accompanying notes are an integral part of these combined financial statements.

**SALT RIVER PROJECT**  
**NOTES TO COMBINED FINANCIAL STATEMENTS**  
**APRIL 30, 2024 AND 2023**

**(1) BASIS OF PRESENTATION:**

**The Company**

The Salt River Project Agricultural Improvement and Power District (the District) is an agricultural improvement district organized in 1937 under the laws of the State of Arizona. It operates the Salt River Project (the Project), a federal reclamation project, under contracts with the Salt River Valley Water Users' Association (the Association), by which it has assumed the obligations and assets of the Association, including its obligations to the United States of America for the care, operation and maintenance of the Project. The District owns and operates an electric system that generates, purchases, transmits and distributes electric power and energy, and provides electric service to residential, commercial, industrial and agricultural power users in a 2,900-square-mile service territory in parts of Maricopa, Gila and Pinal counties, plus mine loads in an adjacent 2,400-square-mile area in Gila and Pinal counties. The Association, incorporated under the laws of the Territory of Arizona in 1903, operates an irrigation system as the agent of the District. The District and the Association are together referred to as Salt River Project or SRP.

**Principles of Combination**

The accompanying Combined Financial Statements reflect the combined accounts of the Association and the District. The District's financial statements are consolidated with its wholly owned taxable subsidiaries: SRP Captive Risk Solutions, Limited (CRS), Papago Park Center, Inc. (PPC), New West Energy Corporation (New West Energy), and Horizon Acquisitions LLC (Horizon). CRS is a domestic captive insurer, incorporated and domiciled in Arizona, which is utilized to enhance the District's property, casualty and medical insurance programs. PPC is a real estate management company. New West Energy was used to market, at retail, energy available to the District that was surplus to the needs of its retail customers and energy that might have been rendered surplus in Arizona by retail competition in the supply of generation but is now largely inactive. Horizon is a land acquisition company. Net revenues, assets and liabilities related to the District's wholly owned taxable subsidiaries' operations are not material to the accompanying Combined Financial Statements. All intercompany transactions and balances have been eliminated.

**Possession and Use of Utility Plant**

The United States of America retains a paramount right or claim in the Project that arises from the original construction and operation of certain of the Project's electric and water facilities as a federal reclamation project. Rights to the possession and use of, and to all revenues produced by, these facilities are evidenced by contractual arrangements with the United States of America. The Department of Interior has the right to perform audits of certain of the operations of the Project. In addition, the District seeks approval from the Department of Interior for certain transactions such as payments of in-lieu taxes. The District also gives the Department of Interior the opportunity to raise any objections it may have regarding the issuance of revenue bonds.

**Basis of Accounting**

The accompanying Combined Financial Statements are presented in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP). The preparation of financial statements in compliance with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts in the financial statements and disclosures of contingencies. Actual results could differ from the estimates.



By virtue of SRP operating a federal reclamation project under contract, with the federal government’s paramount rights, asset ownership and certain approval rights, SRP is subject to accounting standards as set forth by the Federal Accounting Standards Advisory Board (FASAB). Entities reporting in accordance with the standards issued by the Financial Accounting Standards Board (FASB) prior to October 19, 1999 (the date the American Institute of Certified Public Accountants designated the FASAB as the accounting standard-setting body for entities under the federal government), are permitted to continue to report in accordance with those standards. As permitted, SRP has elected to report its financial statements in accordance with FASB standards.

**(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

**Utility Plant**

Utility plant is stated at the historical cost of construction. Capitalized construction costs include labor, materials, services purchased under contract, and allocations of indirect charges for engineering, supervision, transportation and administrative expenses and an allowance for funds used during construction (AFUDC). The cost of property that is replaced, removed or abandoned, less salvage, is charged to accumulated depreciation. Repairs and maintenance costs are charged to operations and maintenance expense.

Depreciation expense is computed on a straight-line basis over recovery periods of the various classes of plant assets. Depreciation expense for utility plant totaled \$507.9 million and \$663.8 million for the fiscal years ended April 30, 2024 and 2023, respectively. The following table reflects the District’s average depreciation rates on the average cost of depreciable assets for the fiscal years ended April 30:

	<b>2024</b>	<b>2023</b>
Average electric depreciation rate	2.95%	3.32%
Average irrigation depreciation rate	2.61%	2.15%
Average common depreciation rate	5.31%	6.33%

There was an increase of \$20.7 million and \$5.0 million in property, plant and equipment purchases within accounts payable for the fiscal years ended April 30, 2024 and 2023, respectively. Such changes are considered a non-cash investing activity.

**Plant Held for Future Use**

Plant held for future use primarily includes the cost of land acquired for future operations, including generation, transmission and other purposes. Once development starts on the new facility, the costs will be moved to plant in service.

**Allowance for Funds Used During Construction**

AFUDC is the estimated cost of funds used to finance plant additions and is recovered in prices through depreciation expense over the useful life of the related asset. AFUDC is capitalized during certain plant construction and is included in capitalized interest in the accompanying Combined Statements of Net Revenues. Composite rates of 3.39% and 3.10% were applied in fiscal years 2024 and 2023, respectively, to calculate interest on funds used to finance construction work in progress, resulting in \$24.2 million and \$14.4 million of interest capitalized, respectively.

**Nuclear Fuel**

SRP amortizes the cost of nuclear fuel using the units-of-production method. The units-of-production method is an amortization method based on actual physical usage. The nuclear fuel amortization and accrued expenses for

both the interim and permanent disposal of spent nuclear fuel are components of fuel expense. Nuclear fuel amortization was \$40.2 million and \$39.0 million in fiscal years 2024 and 2023, respectively. The balance of nuclear fuel includes \$115.9 million and \$114.8 million of in-process stock, which is not yet being amortized, as of April 30, 2024 and 2023, respectively.

### Software Costs

SRP capitalizes costs incurred to purchase and develop internal-use computer software and implementation costs incurred in a cloud computing arrangement that is a service contract and amortizes such costs over the recovery periods of the products. Capitalized software costs are included in utility plant and cloud computing costs are included in other deferred charges and other assets in the accompanying Combined Balance Sheets. The following table summarizes the capitalized computer software and capitalized cloud computing arrangement implementation costs as of April 30 (in thousands):

	2024		2023	
	Software	Cloud Computing	Software	Cloud Computing
Asset balance	\$ 732,310	\$ 41,927	\$ 723,991	\$ 39,029
Accumulated amortization	603,491	12,448	571,925	9,043

For the fiscal years ended April 30, 2024 and 2023, amortization expense for capitalized software costs was \$31.6 million and \$33.5 million, respectively. Amortization expense for capitalized cloud computing arrangements implementation costs was \$3.4 million and \$4.3 million for the fiscal years ended April 30, 2024 and 2023, respectively.

The following table presents estimated future amortization expense pertaining to capitalized software costs and capitalized cloud computing arrangement implementation costs in fiscal years ending April 30 (in thousands):

	Software	Cloud Computing
2025	\$ 24,951	\$ 4,143
2026	15,236	3,775
2027	13,265	3,600
2028	12,974	3,573
2029	12,374	3,546

### Asset Retirement Obligations

SRP accounts for its asset retirement obligations in accordance with authoritative guidance, which requires the recognition and measurement of liabilities for legal obligations associated with the retirement of tangible long-lived assets. Liabilities for asset retirement obligations are recognized at fair value as incurred and capitalized as part of the cost of the related tangible long-lived assets. Accretion of the liabilities, due to the passage of time, is an operating expense and the capitalized cost is depreciated over the estimated recovery periods of the long-lived assets. Retirement obligations associated with long-lived assets are those for which a legal obligation exists under enacted laws, statutes and contracts, including obligations arising under the doctrine of promissory estoppel.

The District has identified retirement obligations for its share of Palo Verde Nuclear Generating Station (PVNGS), Navajo Generating Station (NGS), Four Corners Generating Station (Four Corners), and certain other assets. Amounts recorded for asset retirement obligations are subject to various assumptions and determinations, such as determining whether an obligation exists to remove assets, estimating the fair value of the costs of removal,

estimating when final removal will occur and determining the credit-adjusted, risk-free interest rates to be utilized in discounting future liabilities. Subsequent to the initial recognition, the liability is adjusted for any revisions to the estimated future cash flows associated with the asset retirement obligation (with corresponding adjustments to utility plant), which can occur due to a number of factors, including, but not limited to, cost escalation, changes in technology applicable to the assets to be retired, changes in federal, state and local regulations and changes to the estimated decommissioning date of the assets, as well as for the accretion of the liability due to the passage of time until the obligation is settled.

The following table summarizes the asset retirement obligation activity of the District as of and for the fiscal years ended April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Beginning balance, May 1	\$ 377,324	\$ 372,802
Additions	-	-
Settlements, net	(4,096)	(10,641)
Revisions to estimates	155,108	61
Accretion expense	17,168	15,102
Ending balance, April 30	<u>\$ 545,504</u>	<u>\$ 377,324</u>

The revisions to estimates of the asset retirement obligation in fiscal year 2024 are primarily due to the updated decommissioning cost study for PVNGS. See Note [15], COMMITMENTS AND CONTINGENCIES under Nuclear Matters for additional discussion.

### **Investments in Debt and Equity Securities**

SRP invests in various debt and equity securities. Debt securities in which SRP has the intent and ability to hold to maturity are classified as held-to-maturity securities and reported at amortized cost. Debt securities that are bought and held with the likelihood of selling them in the near term are classified as trading securities and reported at fair value, with unrealized gains and losses included in investment income, net. SRP has adopted the fair value option for all debt and equity securities other than debt securities classified as held-to-maturity. All such securities are reported at fair value, with unrealized gains and losses included in investment (loss) income, net, with the exception of the Nuclear Decommissioning Trust (NDT) for which unrealized gains and losses are recorded in regulatory liabilities (see table in Segregated Funds). SRP does not classify any securities as available-for-sale.

### **Temporary Investments**

Debt and equity securities that are short-term in nature and are expected to be sold or converted to cash in the next twelve months are classified as temporary investments on the Combined Balance Sheets, unless they meet the definition of a cash equivalent.

## Segregated Funds

The District sets aside funds that are segregated due to management intent and to support various purposes. The District also has certain segregated funds that are legally restricted. The following amounts are included in segregated funds in the accompanying Combined Balance Sheets as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Segregated funds – legally restricted		
Nuclear Decommissioning Trust	\$ 642,173	\$ 576,441
Debt Reserve Fund	80,611	80,598
Construction Fund	15	57,322
Other	38,799	35,851
Total segregated funds – legally restricted	<u>761,598</u>	<u>750,212</u>
Segregated funds – other		
Benefits funds	1,218,886	1,093,253
Debt Service Fund	122,443	104,746
Other	1,735	811
Total segregated funds – other	<u>1,343,064</u>	<u>1,198,810</u>
Total segregated funds, including current portion	<u>\$ 2,104,662</u>	<u>\$ 1,949,022</u>

## Nuclear Decommissioning

In accordance with regulations of the Nuclear Regulatory Commission, the District maintains a trust for the decommissioning of PVNGS. The NDT funds are invested in debt and equity securities. All NDT debt securities are reported as trading securities. SRP has elected the fair value option for such securities. Changes in fair value related to the NDT securities are included in the nuclear decommissioning regulatory liability with no impact to net revenues. The NDT funds are classified as segregated funds in the accompanying Combined Balance Sheets.

## Cash and Cash Equivalents

Cash equivalents include money market funds and highly liquid short-term investments with original maturities of three months or less.

The following table provides a reconciliation of cash, cash equivalents and restricted cash reported within the Combined Balance Sheets and the Combined Statements of Cash Flows as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Cash and cash equivalents	\$ 490,430	\$ 295,945
Cash and cash equivalents included in non-utility property and other investments	18,062	21,928
Cash and cash equivalents included in segregated funds	121,653	104,147
Restricted cash and cash equivalents included in segregated funds	3,781	60,449
Total cash, cash equivalents and restricted cash	<u>\$ 633,926</u>	<u>\$ 482,469</u>

Amounts included in restricted cash represent those required to be set aside per terms of contractual agreements, bond indentures or other legal stipulations.

## Allowance for Doubtful Accounts

Allowance for doubtful accounts is provided for electric customer accounts and other non-energy receivables balances based upon the current expected credit loss, which is measured using a historical experience rate of write-offs, adjusted for economic factors that include expected recoveries, the current economic environment,



pertinent market studies, and observed customer behavior. The allowance is adjusted periodically for this experience rate and is maintained until either receipt of payment or the likelihood of collection is considered remote, at which time the allowance and the corresponding receivable balance are written off.

The following table summarizes SRP's changes in allowance for doubtful accounts for the fiscal years ended April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Beginning balance, May 1	\$ 5,847	\$ 5,494
Provision for doubtful accounts	8,866	4,688
Write-offs	(9,295)	(4,335)
Ending balance, April 30	<u>\$ 5,418</u>	<u>\$ 5,847</u>

### **Fuel Stocks and Materials and Supplies**

Fuel stocks and materials and supplies are stated at weighted-average cost and are valued using the average cost method.

### **Other Current Liabilities**

The accompanying Combined Balance Sheets include the following other current liabilities as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Sick, vacation and holiday accrual	\$ 57,353	\$ 55,103
Customer prepayments	65,513	56,154
Employee Performance Incentive Compensation (EPIC)	27,412	30,697
Post-retirement benefits	32,846	33,382
Other	88,089	85,701
Total other current liabilities	<u>\$ 271,213</u>	<u>\$ 261,037</u>

### **Other Deferred Credits and Non-current Liabilities**

The accompanying Combined Balance Sheets include the following other deferred credits and non-current liabilities as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Regulatory liabilities	\$ 605,219	\$ 461,384
Sick, vacation and holiday accrual	54,022	54,952
Long-term operating lease liabilities	52,413	56,602
Mine reclamation and other environmental obligations	47,563	49,083
Other	104,222	136,984
Total other deferred credits and non-current liabilities	<u>\$ 863,439</u>	<u>\$ 759,005</u>

### **Financing Costs**

Bond discount, premium and issuance expenses are deferred and amortized using the effective interest method over the terms of the related bond issues.

## **Income Taxes**

The District, as a political subdivision of the State of Arizona, is exempt from federal and Arizona state income taxes. The Association, as a private corporation, is not exempt from federal and Arizona state income taxes. However, the Association is not liable for income taxes on operations relating to its acting as an agent for the District on the basis of a settlement with the Commissioner of Internal Revenue in 1949, which was approved by the Secretary of the Treasury. The Association is liable for income taxes on activities where it is not acting as an agent of the District. Income taxes related to the Association and to the District's wholly owned taxable subsidiaries' operations are not material to the accompanying Combined Financial Statements.

## **Voluntary Contributions in Lieu of Taxes**

As a political subdivision of the State of Arizona, the District is exempt from property taxation. In accordance with Arizona law, the District makes voluntary contributions each year to the State of Arizona, school districts, cities, counties, towns and other political subdivisions of the State of Arizona, for which property taxes are levied and within whose boundaries the District has property included in its electric system. The amount paid is computed on the same basis as ad valorem taxes paid by a private utility corporation with an allowance for certain water-related deductions. Such contributions are included in taxes and tax equivalents in the Combined Statements of Net Revenues.

## **Sales and Use Taxes**

The District is required by various government authorities, including states and municipalities, to collect and remit taxes on certain retail sales. Such taxes are recorded on a net basis and excluded from revenues and expenses in the accompanying Combined Financial Statements.

## **Concentrations of Credit Risk**

Financial instruments that potentially subject SRP to credit risk consist of cash and cash equivalents, temporary and other investments, and segregated funds. Certain balances exceed Federal Deposit Insurance Corporation (FDIC) insured limits or are invested in money market accounts with investment banks that are not FDIC insured. SRP's cash and cash equivalents, temporary and other investments, and segregated funds are placed in creditworthy financial institutions and certain money market accounts that invest in U.S. Treasury securities or other obligations issued or guaranteed by the U.S. government or its agencies or instrumentalities.

The use of contractual arrangements to manage the risks associated with changes in energy commodity prices creates credit risks resulting from the possibility of nonperformance by counterparties pursuant to the terms of their contractual obligations. In addition, volatile energy prices can create significant credit exposure from energy market receivables and mark-to-market valuations. The District has a credit policy for wholesale counterparties, continuously monitors credit exposures and routinely assesses the financial strength of its counterparties. The District minimizes credit risk by dealing primarily with creditworthy counterparties, entering into standardized agreements that allow netting of exposures to and from a single counterparty, and requiring letters of credit, parent guarantees or other collateral when it does not consider the financial strength of the counterparty sufficient.

## **Subsequent Events**

SRP follows authoritative guidance which requires an entity to evaluate subsequent events through the date that the financial statements are either issued or available to be issued. Subsequent events for SRP have been evaluated through June 28, 2024, which is the date that the financial statements were issued.

### **(3) ACCOUNTING PRONOUNCEMENTS:**

In March 2020, the FASB issued ASU 2020-04, *Reference Rate Reform*, as amended. The amendments in this update provide optional expedients and exceptions for applying U.S. GAAP to contracts that reference the London Interbank Offered Rate or another reference rate expected to be discontinued by reference rate reform. In December 2022, the FASB issued ASU 2022-06, which amended the dates when an entity may elect to apply this update to any time from March 12, 2020 through December 31, 2024. Once elected, the expedients must be applied prospectively for all eligible contracts. SRP has not identified any contracts that would be affected by this update. If any contracts are modified to replace a reference rate, SRP will elect the expedients provided by these updates.

### **(4) REGULATORY MATTERS:**

#### **The Electric Utility Industry**

The District operates in a regulated environment in which it has an obligation to deliver electric service to customers within its service area. In 1998, Arizona legislature enacted the Arizona Electric Power Competition Act (the Act), which applies to public power entities like the District. The Act authorized competition in the retail sales of electric generation, recovery of stranded costs and competition in billing, metering and meter reading. While retail competition was available to all customers by 2001, only a few customers chose an alternative energy provider, and those customers returned to their incumbent utilities.

The Arizona Corporation Commission (ACC) regulates investor-owned and cooperatively owned utilities, called public service corporations in Arizona. The Arizona Legislature, in the Act, directed the ACC to adopt rules for competition similar to what the Arizona Legislature had enacted for public power entities. In 1999, the ACC issued its rules for retail electric competition. The rules were challenged in the courts and held to be invalid. At various times since, numerous energy service, meter reading and meter service providers, brokers, large industrial customers and merchant power plant owners have urged the ACC to reinstate some form of retail competition, but none have been successful.

In May 2013, the ACC opened an inquiry into retail competition and requested that interested parties provide comments on a series of ACC-issued questions. The District participated in that inquiry. On September 11, 2013, the ACC voted to close the inquiry into whether the ACC should consider deregulation of the Arizona electricity market. The ACC's action was consistent with the position advocated by the District but there was insufficient support to modify the rules of competition. However, effective July 1, 2012, the ACC approved a buy-through program for a major utility allowing a limited number of large industrial customers to purchase generation from other providers. In December 2020, the ACC approved a similar buy-through program for a second major utility in the state. The ACC continues to evaluate these programs as part of rate case proceedings and continues to modify these programs as needed.

In August 2021, an entity filed application to provide competitive electric generation services in Arizona under the 1998 law. This action led to discussions which resulted in the ACC requesting a legal opinion from the Arizona Attorney General. This action resulted in an ACC directive stating that all matters be held in abeyance until a finding from the Attorney General is received. That opinion was not issued and there was a change in the Attorney General. The new Attorney General has not signaled interest in issuing an opinion.

During the 2022 legislative session, House Bill 2101 was enacted and has since become effective. House Bill 2101 repealed statutes and removed the requirement that a competitive market exist in the sale of electric generation service in Arizona. As part of the House Bill 2101 stakeholder process, the District negotiated an agreement that

creates its own buy-through program. The District Board approved the program in September 2023 and the program began in January 2024.

### **Regulation and Pricing Policies**

Under Arizona law, the District's publicly elected Board of Directors (the Board) has the authority to establish electric prices. The District is required to follow certain public notice and special Board meeting procedures before implementing any changes in the standard electric price plans. The financial statements reflect the pricing policies of the Board.

The District's price plans include a base price component and a Fuel and Purchased Power Adjustment Mechanism (FPPAM). Base prices recover costs for generation, transmission, distribution, customer services, metering, meter reading, billing and collections, and system benefits charges that are not otherwise recovered through the FPPAM. The FPPAM was implemented in May 2002 to adjust for increases and decreases in fuel costs and, as of May 1, 2019, also includes renewable purchased power agreements. Through a system benefits charge to the District's transmission and distribution customers, the District recovers the costs of programs benefiting the general public, such as discounted rates for low-income customers, energy efficiency and nuclear decommissioning, including the cost of spent fuel storage.

On September 12, 2022, the Board voted to approve two increases to FPPAM prices: the first overall 4.7% increase effective November 1, 2022, and the second increase of the same magnitude effective a year later, November 1, 2023. The Board also approved forgoing future collection of \$124.0 million of the under-collected FPPAM balance, using the District's strong financial position to reduce the need for price increases in the future. On March 28, 2023, the Board voted to approve an additional overall increase through FPPAM rates of 4.9% to the already approved increase of 4.7% effective November 1, 2023, for a total overall price increase of 9.6% compared to current price levels.

### **Regulatory Accounting**

SRP accounts for the financial effects of the regulated portion of its operations in accordance with the provisions of authoritative guidance for regulated enterprises, which requires cost-based, rate-regulated utilities to reflect the impacts of regulatory decisions in their financial statements. SRP records regulatory assets, which represent probable future recovery of certain costs from customers through the pricing process, and regulatory liabilities which represent probable future credits to customers through the pricing process or current collections for future expected costs. Based on actions of the Board, SRP believes the future collection of costs deferred as regulatory assets is probable. If events were to occur making recovery of these regulatory assets no longer probable, SRP would be required to write off the remaining balance of such assets as a one-time charge to net revenues. None of the regulatory assets earn a return.



The accompanying Combined Balance Sheets include the following regulatory assets and liabilities as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
<b>Assets</b>		
Pension and other post-retirement benefits (Note [12])	\$ 218,562	\$ 493,032
Bond defeasance	67,693	75,826
Other	16,590	19,079
Total regulatory assets	<u>\$ 302,845</u>	<u>\$ 587,937</u>
<b>Liabilities</b>		
Nuclear decommissioning	\$ 429,415	\$ 372,096
Depreciation	51,186	58,255
Bond defeasance	26,420	31,033
Accumulated cost of removal of plant assets	98,198	-
Total regulatory liabilities	<u>\$ 605,219</u>	<u>\$ 461,384</u>

The pension and other post-retirement benefits regulatory asset is adjusted as changes in actuarial gains and losses, prior service costs and transition assets or obligations are recognized as components of net periodic pension costs each fiscal year and is recovered through prices charged to customers.

Bond defeasance regulatory assets and liabilities are recovered over the remaining original amortization periods of the reacquired debt ending in various years through fiscal year 2039.

The nuclear decommissioning regulatory liability is any difference between current fiscal year costs and revenues associated with nuclear decommissioning and earnings (losses) on the NDT. Such amounts are deferred in accordance with authoritative guidance for regulated enterprises and have no impact to SRP's earnings.

The depreciation regulatory liability, which results from depreciation that is accelerated in excess of straight-line depreciation, is being refunded over the estimated remaining lives of the assets.

The regulatory liability for accumulated cost of removal of plant assets is an estimation of future costs of removal of plant assets not covered by an asset retirement obligation and is adjusted as actual expenses are paid.

## **(5) REVENUES:**

SRP generates revenues primarily from the sale and delivery of electricity to retail customers. Retail revenues, including unbilled amounts, are generally recognized over time based upon volumes delivered because the customer consumes the electricity as it is delivered. Retail revenues are typically based on prices subject to regulatory oversight and are billed and received monthly. Payment is generally due in the month following delivery. See Note [4], REGULATORY MATTERS, for discussion of SRP's regulation and pricing policies. The estimated retail revenue for electricity delivered but not yet billed, recognized in retail electric revenues and recorded as receivables, net, was \$137.1 million and \$131.5 million for the fiscal years ended and as of April 30, 2024 and 2023, respectively.

SRP generates wholesale revenues primarily from excess energy sales, which are recognized over time as the energy is delivered because the customer consumes the electricity as it is delivered. Payments for wholesale sales are generally due in the month following delivery.

Some wholesale contracts are accounted for as derivative instruments. Fair value adjustments for these contracts increased wholesale revenue by \$21.4 million and increased wholesale revenue by \$13.8 million in fiscal years 2024 and 2023, respectively. See Note [7], DERIVATIVE INSTRUMENTS.

SRP generates transmission revenues by allowing other entities to use the District's transmission facilities to transmit power. Payment for transmission services is generally due monthly and revenues are recognized over time because the customer consumes the transmission service as it is provided. Transmission revenues are included in other electric revenues.

SRP generates telecommunications revenues by allowing companies to use the District's infrastructure to place antennas that are used to transmit communications signals. Payment for telecommunication services is generally due up front and revenues are recognized over time as the service is provided. Telecommunication revenues are included in other electric revenues.

SRP generates water revenues from delivering water to SRP water customers through annual charges, supplemental water charges and various other fees. Payment of water charges and fees is generally due up front annually and revenues are recognized over time as water is delivered.

The following table summarizes SRP's sources of revenues for the fiscal years ended April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Electric		
Residential	\$ 1,871,298	\$ 1,770,474
Commercial	1,270,553	1,138,205
Other retail customers	351,010	302,687
Total retail electric revenues	3,492,861	3,211,366
Other electric	83,681	86,526
Wholesale	543,862	699,635
Total electric operating revenues	4,120,404	3,997,527
Water	25,491	24,019
Total operating revenues	<u>\$ 4,145,895</u>	<u>\$ 4,021,546</u>

Deferred revenue balances are included in other current liabilities and were \$114.1 million and \$97.8 million as of April 30, 2024 and 2023, respectively. The deferred revenues generally represent amounts paid by or receivable from customers for which the associated performance obligation has not yet been satisfied. Substantially all of the deferred revenue balances are recognized within one year. SRP's other contract assets are not significant.

Contracts with remaining performance obligations include the supply and delivery of various electric and water products and services. Contracts with variable volumes and/or variable pricing are excluded from disclosure of remaining performance obligations because the related consideration under the contracts are variable at inception. Contract lengths vary from cancelable to multiyear.

SRP does not disclose the value of remaining performance obligations when (1) the performance obligation is part of a contract that has an original expected duration of one year or less, (2) revenue is recognized from the satisfaction of the performance obligation in accordance with the "right to invoice" practical expedient, or (3) the consideration is allocated entirely to a wholly unsatisfied performance obligation or to a wholly unsatisfied promise to transfer a distinct good or service that forms part of a series of distinct goods or services. After applying these exemptions, SRP's contracts with customers have no material remaining performance obligations.

**(6) FAIR VALUE OF FINANCIAL INSTRUMENTS:**

SRP invests in U.S. government obligations, certificates of deposit and other marketable investments. Such investments are classified as cash and cash equivalents, temporary investments, other investments and segregated funds in the accompanying Combined Balance Sheets depending on the purpose and duration of the investment.

**Fair Value Option**

SRP adopted authoritative guidance which permits an entity to measure many financial instruments and certain other items at fair value. SRP has elected the fair value option for all investment securities other than debt securities classified as held-to-maturity. Election of the fair value option for debt securities requires the security to be reported as a trading security.

The fair value option was elected because management believes that fair value best represents the nature of the investments. While the investment securities held in these funds are reported as trading securities, the investments continue to be managed with a long-term focus. Accordingly, all purchases and sales within these funds are presented separately in the accompanying Combined Statements of Cash Flows as investing cash flows, consistent with the nature and purpose for which the securities are acquired.

Realized and unrealized gains and losses on these investments are included in investment income, net, in the accompanying Combined Statements of Net Revenues.

The following table summarizes line items included in the accompanying Combined Balance Sheets as of April 30 that include amounts recorded at fair value pursuant to the fair value option (in thousands):

	<b>Measurement Attribute</b>	<b>2024</b>	<b>2023</b>
Cash and cash equivalents			
Cash	N/A	\$ 1,430	\$ 10,945
Money market funds	Fair value	489,000	285,000
Total cash and cash equivalents		<u>\$ 490,430</u>	<u>\$ 295,945</u>
Non-utility property and other investments			
Money market funds	Fair value	\$ 18,062	\$ 21,928
Equity investments	Fair value	59,916	57,938
Held-to-maturity debt investments	Amortized cost	156,787	136,880
Non-utility property	N/A	187,794	174,472
Total non-utility property and other investments		<u>\$ 422,559</u>	<u>\$ 391,218</u>
Segregated funds, net of current portion			
Cash	N/A	\$ 15	\$ -
Money market funds and US treasury bills	Fair value	2,976	59,850
Equity investments	Fair value	1,888,526	1,695,124
Trading debt investments	Fair value	10,911	9,524
Held-to-maturity debt investments	Amortized cost	79,791	79,778
Total segregated funds, net of current portion		<u>\$ 1,982,219</u>	<u>\$ 1,844,276</u>
Temporary investments			
Held-to-maturity debt investments	Amortized cost	\$ 146,121	\$ 276,245
Total temporary investments		<u>\$ 146,121</u>	<u>\$ 276,245</u>
Current portion of segregated funds			
Money market funds	Fair value	\$ 122,443	\$ 104,746
Total current portion of segregated funds		<u>\$ 122,443</u>	<u>\$ 104,746</u>

SRP's investments in debt securities are measured and reported at amortized cost when there is intent and ability to hold the security to maturity. SRP's amortized cost and fair value of held-to-maturity debt securities were \$382.7 million and \$363.7 million, respectively, as of April 30, 2024 and \$492.9 million and \$469.1 million, respectively, as of April 30, 2023. As of April 30, 2024, SRP's investments in debt securities have maturity dates ranging from June 2024 to February 2036.

As of April 30, 2024, the gross unrecognized holding gains and losses on held-to-maturity debt securities were approximately \$39 thousand and \$19.1 million, respectively.

SRP's equity investments and trading debt investments are measured at fair value with unrealized gains and losses included in investment income, net. Unrealized gains and losses on NDT investments are included in the nuclear decommissioning regulatory liability.



The following table summarizes unrealized gains (losses) recognized during the fiscal year ending April 30 on trading securities still held as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Non-utility property and other investments	\$ 6,404	\$ (1,732)
Segregated funds, net of current portion	137,461	(36,521)
Total	<u>\$ 143,865</u>	<u>\$ (38,253)</u>

## **(7) DERIVATIVE INSTRUMENTS:**

### **Energy Risk Management Activities**

The District has an energy risk management program to limit exposure to risks inherent in normal energy business operations. The goal of the energy risk management program is to measure and manage exposure to market risks, credit risks and operational risks. Specific goals of the energy risk management program include reducing the impact of market fluctuations on energy commodity prices associated with customer energy requirements, reducing excess generation and fuel expenses, meeting customer pricing needs and maximizing the value of physical generating assets. The District employs established policies and procedures to meet the goals of the energy risk management program using various physical and financial instruments, including forward contracts, futures, swaps and options.

Certain of these transactions are accounted for as commodity derivatives and are recorded in the accompanying Combined Balance Sheets as either an asset or liability measured at their fair value. Derivative instruments and the related collateral accounts, if applicable, that are subject to master netting agreements are presented as a net asset or liability in the accompanying Combined Balance Sheets. Changes in the fair value of commodity derivatives are recognized each period in net operating revenues and included in the accompanying Combined Statements of Net Revenues and classified as part of operating cash flows in the accompanying Combined Statements of Cash Flows. Some of the District's contractual agreements qualify and are designated for the normal purchases and normal sales exception and are not recorded at fair value in the accompanying Combined Balance Sheets. This exception applies to physical sales and purchases of power or fuel when it is probable that physical delivery will occur; the pricing provisions are clearly and closely related to the underlying asset; and the documentation requirements are met. If a contract qualifies for the normal purchases and normal sales scope exception, the District accounts for the contract using settlement accounting (costs and revenues are recorded when physical delivery occurs). SRP has not elected to use hedge accounting for its derivative instruments.

See Note [8], FAIR VALUE MEASUREMENTS, for additional information on derivative valuation.

### **Derivative Volumes**

The District has the following gross derivative volumes, by type, as of April 30, 2024:

<b>Commodity</b>	<b>Unit of Measure</b>	<b>Sales Volumes</b>	<b>Purchases Volumes</b>
Natural gas options, swaps and forward arrangements	MMBtu	17,400,000	355,000,000
Electricity options, swaps and forward arrangements	MWh	205,835	-
Liquefied fuel swaps	Gallon	-	5,346,400

The District has the following gross derivative volumes, by type, as of April 30, 2023:

<b>Commodity</b>	<b>Unit of Measure</b>	<b>Sales Volumes</b>	<b>Purchases Volumes</b>
Natural gas options, swaps and forward arrangements	MMBtu	8,040,000	341,010,000
Electricity options, swaps and forward arrangements	MWh	624,475	99,000
Liquefied fuel swaps	Gallon	-	5,328,200

### Presentation of Derivative Instruments in the Financial Statements

The following tables provide information about the gross fair values, netting, and collateral and margin deposits for derivative hedging instruments in the accompanying Combined Balance Sheets as of April 30 (in thousands):

	<b>2024</b>				
	<b>Current Commodity Derivative Assets</b>	<b>Non-current Commodity Derivative Assets</b>	<b>Current Commodity Derivative Liabilities</b>	<b>Non-current Commodity Derivative Liabilities</b>	<b>Net Assets (Liabilities)</b>
Commodities	\$ 6,474	\$ 40,885	\$ (102,409)	\$ (66,609)	\$ (121,659)
Netting	(6,474)	(34,428)	6,474	34,428	-
Collateral and margin deposits	-	-	3,489	-	3,489
Total	<u>\$ -</u>	<u>\$ 6,457</u>	<u>\$ (92,446)</u>	<u>\$ (32,181)</u>	<u>\$ (118,170)</u>

	<b>2023</b>				
	<b>Current Commodity Derivative Assets</b>	<b>Non-current Commodity Derivative Assets</b>	<b>Current Commodity Derivative Liabilities</b>	<b>Non-current Commodity Derivative Liabilities</b>	<b>Net Assets (Liabilities)</b>
Commodities	\$ 6,465	\$ 85,138	\$ (111,377)	\$ (37,949)	\$ (57,723)
Netting	(6,465)	(28,522)	6,465	28,522	-
Collateral and margin deposits	-	(19,600)	6,244	-	(13,356)
Total	<u>\$ -</u>	<u>\$ 37,016</u>	<u>\$ (98,668)</u>	<u>\$ (9,427)</u>	<u>\$ (71,079)</u>

The following tables summarize the District's unrealized gains (losses) associated with derivatives not designated as hedging instruments in the accompanying Combined Statements of Net Revenues for the fiscal year (in thousands):

	<b>2024</b>			
	<b>Operating Revenues</b>	<b>Power Purchased</b>	<b>Fuel Used in Electric Generation</b>	<b>Change in Unrealized Gain (Loss)</b>
Commodities	\$ 21,437	\$ 500	\$ (79,116)	\$ (57,179)

	<b>2023</b>			
	<b>Operating Revenues</b>	<b>Power Purchased</b>	<b>Fuel Used in Electric Generation</b>	<b>Change in Unrealized Gain (Loss)</b>
Commodities	\$ 13,801	\$ (500)	\$ (427,100)	\$ (413,799)

### Credit-Related Contingent Features

Certain of the District's derivative instruments contain provisions that require the District to post additional collateral upon certain credit events. If the District's debt were to fall below investment grade, the counterparties to the derivative instruments could demand immediate and ongoing full overnight collateralization on derivative instruments in net liability positions.

The aggregate fair value of all derivative liabilities with credit-risk-related contingent features as of April 30, 2024, was \$121.7 million. As of April 30, 2024, the District posted collateral in the amount of \$3.5 million as credit support under energy contracts for which the collateralization threshold was exceeded. If the credit-risk-related contingent features underlying these agreements were triggered on April 30, 2024, the District could be required to post up to \$118.2 million of additional collateral to its counterparties.

#### **(8) FAIR VALUE MEASUREMENTS:**

SRP accounts for fair value in accordance with authoritative guidance, which defines fair value, establishes methods for measuring fair value by applying one of three observable market techniques (market approach, income approach or cost approach) and establishes required disclosures about fair value measurements. This guidance defines fair value as the price that would be received for an asset or paid to transfer a liability, in the most advantageous market for the asset or liability in an arms-length transaction between willing market participants at the measurement date. SRP determines fair value of most of its financial instruments based on the market approach, which is defined as a valuation technique that uses prices and other relevant information generated by market transactions involving identical or comparable assets or liabilities. Certain derivative positions are valued using the income approach, which derives fair value from estimated future cash flows, risk-adjusted discount rates and other inputs.

SRP classifies its financial instruments into the fair value hierarchy based on the inputs used to determine fair value. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy are as follows:

Level 1: Financial assets and liabilities whose values are based on unadjusted quoted prices for identical assets or liabilities in an active market.

Level 2: Financial assets and liabilities whose values are based on quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in non-active markets, pricing models whose inputs are observable for substantially the full term of the assets or liabilities and pricing models whose inputs are derived principally from or corroborated by observable market data through correlation or other means.

Level 3: Financial assets and liabilities whose values are based on prices or valuation techniques that require inputs that are both unobservable and significant to the overall fair value measurement. These inputs reflect management's own assumptions about the assumptions a market participant would use in pricing the asset or liability.

Assets measured at fair value using net asset value (NAV) as a practical expedient are not categorized in the fair value hierarchy. These assets are listed in the column "Other" in the following tables.

The following table sets forth, by level within the fair value hierarchy, SRP's financial assets and liabilities that were accounted for at fair value on a recurring basis as of April 30, 2024 (in thousands):

	Level 1	Level 2	Level 3	Other	Netting and Collateral	Total
<b>Assets</b>						
Cash and cash equivalents:						
Money market funds	\$ -	\$ 489,000	\$ -	\$ -	\$ -	\$ 489,000
Total cash and cash equivalents	-	489,000	-	-	-	489,000
Non-utility property and other investments:						
Money market funds	-	18,062	-	-	-	18,062
Mutual funds	59,916	-	-	-	-	59,916
Total non-utility property and other investments	59,916	18,062	-	-	-	77,978
Segregated funds, net of current portion:						
Money market funds and US treasury bills	-	2,976	-	-	-	2,976
Mutual funds	1,576,902	-	-	-	-	1,576,902
Commingled funds	-	-	-	311,624	-	311,624
Government securities	-	10,911	-	-	-	10,911
Total segregated funds, net of current portion	1,576,902	13,887	-	311,624	-	1,902,413
Current portion of segregated funds:						
Money market funds	-	122,443	-	-	-	122,443
Total current portion of segregated funds	-	122,443	-	-	-	122,443
Derivative instruments:						
Commodities	-	47,166	193	-	(40,902)	6,457
Total derivative instruments	-	47,166	193	-	(40,902)	6,457
Total assets	<u>\$1,636,818</u>	<u>\$ 690,558</u>	<u>\$ 193</u>	<u>\$ 311,624</u>	<u>\$ (40,902)</u>	<u>\$2,598,291</u>
<b>Liabilities</b>						
Derivative instruments:						
Commodities	\$ -	\$ (165,128)	\$ (3,890)	\$ -	\$ 44,391	\$ (124,627)
Total derivative instruments	-	(165,128)	(3,890)	-	44,391	(124,627)
Total liabilities	<u>\$ -</u>	<u>(165,128)</u>	<u>\$ (3,890)</u>	<u>\$ -</u>	<u>\$ 44,391</u>	<u>\$ (124,627)</u>

The following table sets forth, by level within the fair value hierarchy, SRP's financial assets and liabilities that were accounted for at fair value on a recurring basis as of April 30, 2023 (in thousands):

	Level 1	Level 2	Level 3	Other	Netting and Collateral	Total
<b>Assets</b>						
Cash and cash equivalents:						
Money market funds	\$ -	\$ 285,000	\$ -	\$ -	\$ -	\$ 285,000
Total cash and cash equivalents	-	285,000	-	-	-	285,000
Non-utility property and other investments:						
Money market funds	-	21,928	-	-	-	21,928
Mutual funds	57,938	-	-	-	-	57,938
Total non-utility property and other investments	57,938	21,928	-	-	-	79,866
Segregated funds, net of current portion:						
Money market funds	-	59,850	-	-	-	59,850
Mutual funds	1,409,072	-	-	-	-	1,409,072
Commingled funds	-	-	-	286,052	-	286,052
Government securities	-	9,524	-	-	-	9,524
Total segregated funds, net of current portion	1,409,072	69,374	-	286,052	-	1,764,498
Current portion of segregated funds:						
Money market funds	-	104,746	-	-	-	104,746
Total current portion of segregated funds	-	104,746	-	-	-	104,746
Derivative instruments:						
Commodities	180	91,423	-	-	(54,587)	37,016
Total derivative instruments	180	91,423	-	-	(54,587)	37,016
Total assets	<u>\$1,467,190</u>	<u>\$ 572,471</u>	<u>\$ -</u>	<u>\$ 286,052</u>	<u>\$ (54,587)</u>	<u>\$2,271,126</u>
<b>Liabilities</b>						
Derivative instruments:						
Commodities	\$ (510)	\$ (130,166)	\$ (18,650)	\$ -	\$ 41,231	\$ (108,095)
Total derivative instruments	(510)	(130,166)	(18,650)	-	41,231	(108,095)
Total liabilities	<u>\$ (510)</u>	<u>(130,166)</u>	<u>\$ (18,650)</u>	<u>\$ -</u>	<u>\$ 41,231</u>	<u>\$ (108,095)</u>

## Valuation Methodologies

### Securities

**Money market funds:** Investments with maturities of three months or less when purchased, including certain short-term fixed income securities, are considered cash equivalents. The fair value of shares in money market funds are priced based on inputs obtained from Bloomberg, a pricing service whose prices are obtained from direct feeds from exchanges, that are either directly or indirectly observable. Even though the NAV of the fund(s) is kept at \$1 per share, and transactions occur at that price, the underlying value of the securities may or may not be equal to \$1 per share; therefore, these funds are classified as Level 2 in the fair value hierarchy.

**Mutual funds:** The fair values of shares in mutual funds are based on inputs that are quoted prices in active markets for identical assets and, therefore, have been categorized as Level 1 in the fair value hierarchy. This category may include exchange-traded funds, which are similar to mutual funds in their structure but trade actively on exchanges like stocks. Mutual funds are priced using active market exchanges.

**Commingled funds:** Commingled funds are maintained by investment companies and hold certain investments in accordance with a stated set of fund objectives, which are consistent with SRP's overall investment strategy. For equity and fixed-income commingled funds, the fund administrator values the fund using the NAV per fund share, derived from the quoted prices in active markets of the underlying securities. Investments in non-publicly traded companies held in private equity funds are valued based on good-faith estimates of fair value performed by the fund manager. Commingled funds are measured at fair value using NAV as a practical expedient and are not categorized in the fair value hierarchy. These assets are listed as "Other" in the fair value hierarchy.

*Government securities:* The fair value of government securities is derived from quoted prices on similar assets in active or non-active markets, from pricing models whose inputs are observable for the substantially full term of the asset, or from pricing models whose inputs are derived principally from or corroborated by observable market data through correlation or other means; therefore, these securities have been categorized as Level 2 in the fair value hierarchy.

#### *Commodity Derivative Instruments*

The fair values of gas swaps and power swaps that are priced based on inputs using quoted prices on published exchanges or indexes have been categorized as Level 1 in the fair value hierarchy. These include gas and power swaps traded on exchanges.

The fair values of gas swaps, power swaps, gas options, power options and power deals that are priced based on inputs obtained through pricing agencies and developed pricing models, using similar observable items in active and inactive markets, are classified as Level 2 in the fair value hierarchy.

The fair values of derivative assets and liabilities that are valued using pricing models with significant unobservable market data traded in less active or underdeveloped markets are classified as Level 3 in the fair value hierarchy. Level 3 items include gas swaps, power swaps, gas options, power options and power deals. These inputs reflect management's own assumptions about the assumptions a market participant would use in pricing the asset or liability.

SRP periodically transacts at locations, market price points or in time blocks that are non-standard or illiquid for which no prices are available from an independent pricing source. In these cases, SRP applies adjustments based on historical price curve relationships to a more liquid price point as a proxy for market prices. Such transactions are classified as Level 3.

SRP estimates the fair value of certain of its options using Black-Scholes option pricing models, which include inputs such as implied volatility, correlations, interest rates and forward price curves.

All the assumptions above include adjustments for counterparty credit risk, using credit default swap data, bond yields, when available, or external credit ratings.

SRP's assessment of the significance of a particular input to the fair value measurements requires judgment and may affect the valuation of fair value assets and liabilities and their placement within the fair value hierarchy levels. SRP reviews the assumptions underlying its contracts monthly.

The following table provides quantitative information regarding significant unobservable inputs in SRP's Level 3 fair value measurements as of April 30, 2024:

	Fair Value (in thousands)		Unobservable Inputs	
	Assets	Liabilities	Range	Weighted Average*
Option contracts	\$ 193	\$ (3,890)		
Market price per MWh			\$19.48 - \$103.14	59.42
Power volatility			37.56% - 82.08%	50.47%
Market price per MMBtu			\$1.07 - \$7.31	\$3.11
Gas volatility			35.10% - 114.00%	57.89%

\*Unobservable inputs were weighted by the relative commodity quantity in each contract.



The following table provides quantitative information regarding significant unobservable inputs in SRP's Level 3 fair value measurements as of April 30, 2023:

	<b>Fair Value (in thousands)</b>		<b>Unobservable Inputs</b>	
	<b>Assets</b>	<b>Liabilities</b>	<b>Range</b>	<b>Weighted Average*</b>
Forward contracts	\$ -	\$ (1,125)		
Market price per MWh			\$88.40 - \$89.75	\$89.13
Market price per MMBtu			N/A	N/A
Option contracts	\$ -	\$ (17,525)		
Market price per MWh			\$39.42 - \$163.22	86.74
Power volatility			45.62%-138.37%	66.40%
Market price per MMBtu			\$2.81 - \$7.49	\$4.59
Gas volatility			44.80% - 86.30%	58.38%

\*Unobservable inputs were weighted by the relative commodity quantity in each contract.

See Note [7], DERIVATIVE INSTRUMENTS, for additional detail of derivatives.

### Investments Calculated at Net Asset Value

As of April 30, 2024, the fair value measurement of investments calculated at NAV (or its equivalent), as well as the nature and risks of those investments, is as follows:

	<b>Fair Value (in thousands)</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice Period</b>
Commingled funds:				
Fixed income funds	\$ 309,888	None	Daily	N/A
Private equity fund	1,736	\$3.0 million	N/A	N/A
Total commingled funds	<u>\$ 311,624</u>			

As of April 30, 2023, the fair value measurement of investments calculated at NAV (or its equivalent), as well as the nature and risks of those investments, is as follows:

	<b>Fair Value (in thousands)</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice Period</b>
Commingled funds:				
Fixed income funds	\$ 285,241	None	Daily	N/A
Private equity fund	811	\$4.0 million	N/A	N/A
Total commingled funds	<u>\$ 286,052</u>			

*Fixed income commingled funds:* These funds are actively managed funds used by an investment manager to diversify an overall portfolio of separately managed fixed-income securities. The funds may invest in fixed-income securities of varying duration, maturity, credit quality and geographic location. The securities may be non-U.S. securities.

*Private equity commingled fund:* This fund invests primarily in privately held early stage and emerging growth technology companies and businesses primarily based in, or having existing or potential strategic and economic ties to, the State of Arizona.

## Margin and Collateral Deposits

Margin and collateral deposit assets and liabilities include cash deposited with, and received from, counterparties and brokers as credit support under energy contracts. The amount of margin and collateral deposits varies based on changes in the fair value of the positions. SRP presents its margin and cash collateral deposits net with its derivative positions on the accompanying Combined Balance Sheets. Net margin and collateral deposits (liabilities) were \$3.5 million and (\$13.4 million) as of April 30, 2024 and 2023, respectively. See Note [7], DERIVATIVE INSTRUMENTS.

## Changes in Level 3 Fair Value Measurements

The tables below include the reconciliation of changes to the balance sheet amounts for the fiscal years ended April 30 for commodity derivative instruments classified as Level 3 in the fair value hierarchy; this determination is based upon unobservable inputs to the overall fair value measurement (in thousands):

	2024	2023
Beginning balance, May 1	\$ (18,650)	\$ (7,360)
Transfers out of Level 3	103	(12,586)
Net realized and unrealized gain (loss) included in earnings	4,412	(5,255)
Net purchases (sales)	-	(103)
Settlements	10,438	6,654
Ending balance, April 30	<u>\$ (3,697)</u>	<u>\$ (18,650)</u>

Realized and unrealized gains and losses included in earnings identified above are included in wholesale revenues, power purchased or fuel used in electric generation, as appropriate in the accompanying Combined Statements of Net Revenues. The transfers out of Level 3 for each fiscal year primarily represent derivative positions for which the maturity date has moved to within a time frame such that there are published price curves available to use for performing the valuations.

## Fair Value Disclosures

U.S. GAAP requires disclosure of the estimated fair value of certain financial instruments and the methods and significant assumptions used to estimate their fair values. Many but not all of the financial instruments are recorded at fair value on the accompanying Combined Balance Sheets. Financial instruments held by SRP are discussed below.

*Financial instruments for which fair value approximates carrying value:* Certain financial instruments that are not carried at fair value on the accompanying Combined Balance Sheets are carried at amounts that approximate fair value due to their short-term nature and generally negligible credit risk. The instruments include receivables, accounts payable, customers' deposits, other current liabilities, commercial paper and loans against the District's revolving line-of-credit agreements.

*Financial instruments for which fair value does not approximate carrying value:* SRP presents long-term debt at carrying value on the accompanying Combined Balance Sheets. The collective fair value of the District's revenue bonds, including the current portion, was estimated by using industry leading pricing services from independent sources. As of April 30, 2024 and 2023, the carrying amount of the District's revenue bonds, including current portion and accrued interest, was \$5.3 billion and \$4.8 billion, respectively, and the estimated fair value was \$5.0 billion and \$4.6 billion, respectively. These estimated fair values are classified as Level 2 in the fair value hierarchy. (See Note [9], LONG-TERM DEBT, for further discussion of the District's revenue bonds.)

**(9) LONG-TERM DEBT:**

Long-term debt consists of the following as of April 30 (in thousands):

	<b>Maturity</b>	<b>Interest Rate</b>	<b>2024</b>	<b>2023</b>
Revenue bonds				
2010 Series A	2040 – 2041	4.84%	\$ 490,915	\$ 490,915
2015 Series A	2026 – 2045	3.00%-5.00%	867,285	867,285
2016 Series A	2025 – 2038	4.00%-5.00%	626,280	652,960
2017 Series A	2025 – 2039	5.00%	623,555	657,415
2019 Series A	2025 – 2049	3.00%-5.00%	430,875	438,745
2020 Series A	2025 – 2048	2.38%-5.00%	177,330	177,330
2020 Series B	2048 – 2050	2.57%	100,000	100,000
2021 Series A	2025 – 2029	5.00%	205,875	251,395
2022 Series A	2030 – 2032	5.00%	193,065	193,065
2023 Series A	2029 – 2050	5.00%	500,000	500,000
2023 Series B	2043 – 2053	5.00%-5.25%	650,000	-
Total revenue bonds			4,865,180	4,329,110
Unamortized bond premium (discount), net			409,969	419,979
Unamortized debt issuance costs			(10,428)	(9,259)
Total revenue bonds outstanding			5,264,721	4,739,830
Commercial paper			325,000	325,000
Total long-term debt and short-term debt			5,589,721	5,064,830
Less: Current portion of long-term debt			(118,780)	(113,930)
Total long-term debt			<u>\$ 5,470,941</u>	<u>\$ 4,950,900</u>

The annual maturities of revenue bonds as of April 30, 2024, due in fiscal years ending April 30, are as follows (in thousands):

2025	\$ 118,780
2026	126,415
2027	129,205
2028	142,690
2029	142,260
Thereafter	4,205,830
Total	<u>\$ 4,865,180</u>

**Revenue Bonds**

Revenue bonds are secured by a pledge of, and a lien on, the revenues of the electric system, after deducting operating expenses, as defined in the amended and restated bond resolution, effective in January 2003, as amended (Bond Resolution). The Bond Resolution requires the District to charge and collect revenues sufficient to fund the debt reserve account and pay operating expenses, debt service and all other charges and liens payable out of revenues and income. Under the terms of the Bond Resolution, the District makes debt service deposits to a non-trusted segregated fund. Included in segregated funds in the accompanying Combined Balance Sheets are \$203.1 million and \$185.3 million of debt-service related funds as of April 30, 2024 and 2023, respectively. Additionally, the Bond Resolution requires the District to maintain a debt service coverage ratio of 1.1 or greater on outstanding revenue bonds. To be eligible to issue additional revenue bonds, the District must anticipate sufficient revenues to maintain that ratio post-issuance. For the fiscal years ended April 30, 2024 and 2023, the debt service coverage ratio was 4.0 and 3.6, respectively. A substantial portion of the revenue bonds are callable by the District ten years after issuance.

In April 2022, the District entered into a forward delivery contract to issue \$277.9 million of Series A Electric System Revenue Bonds in March 2025. The proceeds of the bonds will be used to refund \$300.0 million of 2015 Series A Bonds outstanding in March 2025. The transaction will be reflected in the Combined Financial Statements for the fiscal year ending April 30, 2025.

In February 2023, the District issued \$500.0 million of 2023 Series A Electric System Revenue Bonds at an average effective interest rate of 4.2%. The proceeds of the bonds were used to pay costs of issuance and to fund capital improvements of the District.

In November 2023, the District issued \$650.0 million of 2023 Series B Electric System Revenue Bonds at an average effective interest rate of 4.8%. The proceeds of the bonds were used to pay costs of issuance and to fund capital improvements of the District.

Interest, Build America Bonds subsidy payments, and the amortization of bond discount, premium and issuance costs on the various issues result in an effective rate of 3.8% over the remaining term of the bonds.

As of April 30, 2024, the District had authorization to issue additional Electric System Revenue Bonds totaling \$1.2 billion in principal amount and Electric System Refunding Revenue Bonds totaling \$5.1 billion in principal amount.

**(10) COMMERCIAL PAPER AND CREDIT AGREEMENTS:**

The District is authorized by the Board to issue up to \$800.0 million in commercial paper. The District had \$50.0 million of Series C Commercial Paper outstanding as of April 30, 2024 and 2023, and an additional \$275.0 million of Series D-1 Commercial Paper outstanding as of April 30, 2024 and 2023. As of April 30, 2024 and 2023, the Series C issue had a weighted average interest rate to the District of 3.54% and 3.15%, respectively. As of April 30, 2024 and 2023, the Series D-1 issue had a weighted average interest rate to the District of 5.37% and 4.94%, respectively. The commercial paper matures not more than 270 days from the date of issuance and is an unsecured obligation of the District.

As of April 30, 2024, the District has four revolving line-of-credit agreements (in thousands):

<b>Credit Institution</b>	<b>Credit Amount</b>	<b>Expiration</b>
U.S. Bank National Association	\$ 200,000	June 28, 2024
Bank of America, N.A.	250,000	December 9, 2025
J.P. Morgan Chase Bank, National Association	175,000	June 29, 2026
TD Bank, N.A.	175,000	July 14, 2026

The revolving line-of-credit agreements support the \$325.0 million of outstanding commercial paper as of April 30, 2024. Commercial paper is classified as long-term debt in the accompanying Combined Balance Sheets.

The revolving line-of-credit agreements contain various conditions precedent to borrowings that include, but are not limited to, compliance with the covenants set forth in the agreements, the continued accuracy of representations and warranties, no existence of default, and maintenance of certain investment grade ratings on the District’s revenue bonds. The District was in compliance with the various covenants as of April 30, 2024 and 2023. Alternative sources of funds to support the commercial paper program include existing funds on hand or the issuance of alternative debt, such as revenue bonds.

The remaining unallocated \$475.0 million in credit available under the four lines of credit as of April 30, 2024 may be used to support the issuance of additional commercial paper or for other general corporate purposes.

On May 24, 2024, the revolving credit agreement with U.S. Bank National Association was extended, resulting in a new maturity date of June 27, 2025.

# **(11) LEASES:**

SRP leases land, buildings, equipment and other property to facilitate operations of generating stations through operating rental agreements with varying terms, provisions and expiration dates. SRP also has certain power purchase agreements that qualify as lease arrangements (PPA Leases). SRP's leases have remaining terms that expire in 2024 through 2045.

## **Lessee**

SRP enters into various agreements to purchase power, electric capacity and other energy products that may be accounted for as a lease when SRP has the right to determine when and how the generating unit operates or is designed. SRP may elect to terminate certain leases if the projects are decommissioned or otherwise permanently removed from service. SRP's lease agreements do not contain any material residual value guarantees or restrictive covenants.

SRP recognizes lease assets and liabilities upon lease commencement. The following table provides information related to the classification of lease balances on the Combined Balance Sheets as of April 30 (in thousands):

	<b>2024</b>	<b>2023</b>
Assets		
Other deferred charges and other assets		
Operating lease right-of-use assets	\$ 82,653	\$ 89,153
Total lease assets	<u>\$ 82,653</u>	<u>\$ 89,153</u>
Liabilities		
Other current liabilities		
Short-term operating lease liabilities	\$ 7,149	\$ 7,031
Other deferred credits and other non-current liabilities		
Long-term operating lease liabilities	52,413	56,602
Total lease liabilities	<u>\$ 59,562</u>	<u>\$ 63,633</u>

The following table provides information related to SRP's lease costs for the fiscal year ended April 30, 2024 (in thousands):

	<b>PPA Leases</b>	<b>Other Leases</b>	<b>Total</b>
Operating lease cost	\$ -	\$ 9,634	\$ 9,634
Variable lease cost	164,045	-	164,045
Short-term lease cost	-	341	341
Total	<u>\$ 164,045</u>	<u>\$ 9,975</u>	<u>\$ 174,020</u>

The following table provides information related to SRP's lease costs for the fiscal year ended April 30, 2023 (in thousands):

	<b>PPA Leases</b>	<b>Other Leases</b>	<b>Total</b>
Operating lease cost	\$ -	\$ 9,393	\$ 9,393
Variable lease cost	143,234	-	143,234
Short-term lease cost	-	597	597
Total	<u>\$ 143,234</u>	<u>\$ 9,990</u>	<u>\$ 153,224</u>

Lease costs related to PPA Leases are recorded in power purchased in the Combined Statements of Net Revenues. Lease costs for other leases are included as a component of operating expenses in the accompanying Combined Statements of Net Revenues. Variable lease costs are recognized in the period the costs are incurred and primarily relate to renewable energy PPA Leases. Payments under most renewable energy PPA Leases are dependent upon environmental factors, and due to the inherent uncertainty associated with the reliability of the energy source, the payments are considered variable and are excluded from the measurement of lease liabilities and right-of-use lease assets.

The following maturity analysis reconciles expected undiscounted cash flows in years ending April 30 to the operating lease liability as of April 30, 2024 (in thousands):

2025	\$ 7,399
2026	7,419
2027	7,439
2028	7,461
2029	7,483
Thereafter	<u>27,889</u>
Total lease commitments	65,090
Less: interest	<u>(5,528)</u>
Total	<u>\$ 59,562</u>

The following table provides additional information related to operating lease liabilities, as of April 30:

	<b>2024</b>	<b>2023</b>
Weighted-average remaining lease term	11 years	12 years
Weighted-average discount rate*	1.87%	1.83%
Cash paid for leasing arrangements (operating cash flow), in millions	\$7.2	\$7.1

\*When an implicit rate is not readily determinable, an incremental borrowing rate is utilized, determining the present value of lease payments. The rate is based on expected term and information available at the commencement date.

### **Lessor**

SRP leases land and other assets to third parties that are classified as operating leases. These leases have varying terms, provisions, expiration dates and term extension options. Remaining lease terms range from 1 to 91 years. Lease income is reported in other income in the accompanying Combined Statements of Net Revenues. During the fiscal years ended April 30, 2024 and 2023, lease income was \$7.8 million and \$8.5 million, respectively.



The undiscounted cash flows to be received from lease payments in fiscal years ending April 30 are summarized below (in thousands):

2025	\$	7,932
2026		7,758
2027		7,676
2028		7,659
2029		7,620
Thereafter		836,560
Total	\$	<u>875,205</u>

**(12) EMPLOYEE BENEFIT PLANS AND INCENTIVE PROGRAMS:**

**Defined Benefit Pension Plan and Other Post-retirement Benefits**

SRP’s Employees’ Retirement Plan (the Plan) covers substantially all employees. The Plan is funded entirely from SRP contributions and the income earned on invested Plan assets. SRP contributed \$75.0 million in each fiscal year ended April 30, 2024 and 2023.

SRP provides a non-contributory defined benefit medical plan for retired employees and their eligible dependents (contributory for employees hired January 1, 2000, or later) and a non-contributory defined benefit life insurance plan for retired employees. Employees are eligible for coverage if they retire at age 65 or older with at least five years of vested service under the Plan (ten years for those hired January 1, 2000, or later), or at any time after attainment of age 55 with a minimum of ten years of vested service under the Plan (twenty years for those hired January 1, 2000, or later). The funding policy is discretionary.

U.S. GAAP requires employers to recognize the overfunded or underfunded positions of defined benefit pension and other post-retirement plans in their balance sheets. Any actuarial gains and losses, prior service costs and transition assets or obligations must be recorded on the balance sheet with an offset to accumulated other comprehensive income until the amounts are amortized as a component of net periodic benefit costs.

The Board has authorized the District to collect future amounts associated with the pension and other post-retirement plan liabilities as part of the pricing process. The District established a regulatory asset for the amounts otherwise chargeable to accumulated other comprehensive income that are expected to be recovered through prices in future periods. The changes in actuarial gains and losses, prior service costs and transition assets or obligations pertaining to the regulatory asset are recognized as an adjustment to the regulatory asset or liability accounts, as these amounts are recognized as components of net periodic pension costs each fiscal year. The District’s amortization amounts for fiscal year 2024 were \$4.8 million for prior service cost and \$0.3 million for net actuarial loss. The District’s amortization amounts for fiscal year 2023 were \$2.1 million for prior service cost and \$16.0 million for net actuarial loss.

The following tables outline changes in benefit obligations, plan assets, the funded status of the plans and amounts included in the accompanying Combined Financial Statements, as of and for the years ended April 30 (in thousands):

	Pension Benefits		Post-retirement Benefits	
	2024	2023	2024	2023
Change in benefit obligation				
Benefit obligation at beginning of year	\$ 2,645,635	\$ 2,781,007	\$ 725,032	\$ 755,302
Service cost	68,047	77,316	19,136	19,603
Interest cost	132,178	122,242	36,316	33,214
Actuarial gain	(217,390)	(240,364)	(73,236)	(48,750)
Benefits paid	(138,294)	(129,562)	(33,241)	(34,337)
Plan amendment (COLA)	-	34,996	-	-
Benefit obligation at end of year	2,490,176	2,645,635	674,007	725,032
Change in plan assets				
Fair value of plan assets at beginning of year	2,623,649	2,653,952	-	-
Actual return on plan assets	193,976	24,259	-	-
Employer contributions	75,000	75,000	33,241	34,337
Benefits paid	(138,294)	(129,562)	(33,241)	(34,337)
Fair value of plan assets at end of year	2,754,331	2,623,649	-	-
Funded status at end of year	<u>\$ 264,155</u>	<u>\$ (21,986)</u>	<u>\$ (674,007)</u>	<u>\$ (725,032)</u>
Amounts recognized in Combined Balance Sheets				
Accumulated post-retirement asset	\$ 264,155	\$ -	\$ -	\$ -
Other current liabilities	-	-	(32,846)	(33,382)
Accrued post-retirement liability	-	(21,986)	(641,161)	(691,650)
Net asset (liability) recognized	<u>\$ 264,155</u>	<u>\$ (21,986)</u>	<u>\$ (674,007)</u>	<u>\$ (725,032)</u>
Amounts recognized as a regulatory asset				
Prior service cost	\$ 48,404	\$ 53,086	\$ 244	\$ 312
Net actuarial loss (gain)	297,873	494,175	(127,959)	(54,541)
Net regulatory asset (liability)	<u>\$ 346,277</u>	<u>\$ 547,261</u>	<u>\$ (127,715)</u>	<u>\$ (54,229)</u>

Actuarial gains related to changes in the benefit obligation during the year ended April 30, 2024 were \$217.4 million and \$73.2 million for pension benefits and post-retirement benefits, respectively, primarily due to a change in the discount rate from 5.13% in fiscal year 2023 to 5.83% in fiscal year 2024.

Actuarial gains related to changes in the benefit obligation during the year ended April 30, 2023 were \$240.4 million and \$48.8 million for pension benefits and post-retirement benefits, respectively, primarily due to a change in the discount rate from 4.50% in fiscal year 2022 to 5.13% in fiscal year 2023.

The accumulated benefit obligation for pension benefits was \$2.2 billion and \$2.4 billion as of April 30, 2024 and 2023, respectively.

SRP internally funds its other post-retirement benefits obligation. As of April 30, 2024 and 2023, \$1.2 billion and \$1.1 billion of segregated funds, respectively, were designated for this purpose.

The weighted-average assumptions used to calculate actuarial present values of benefit obligations as of April 30 were as follows:

	Pension Benefits		Post-retirement Benefits	
	2024	2023	2024	2023
Discount rate	5.83%	5.13%	5.83%	5.13%
Rate of compensation increase	4.55%	4.70%	N/A	N/A

Weighted-average assumptions used to calculate net periodic benefit costs were as follows:

	Pension Benefits		Post-retirement Benefits	
	2024	2023	2024	2023
Discount rate	5.13%	4.50%	5.13%	4.50%
Expected return on Plan assets	7.75%	7.75%	N/A	N/A
Rate of compensation increase	4.55%	4.70%	N/A	N/A

A 6.75% annual increase in per capita costs of healthcare benefits was assumed during fiscal year 2024; these rates were assumed to decrease uniformly until equaling 4.75% in all future years.

The components of net periodic benefit costs for the fiscal years ended April 30 are as follows (in thousands):

	Pension Benefits		Post-retirement Benefits	
	2024	2023	2024	2023
Service cost	\$ 68,047	\$ 77,316	\$ 19,136	\$ 19,603
Interest cost	132,178	122,242	36,316	33,214
Expected return on Plan assets	(215,200)	(207,980)	-	-
Amortization of net actuarial loss	136	15,446	182	519
Amortization of prior service cost	4,682	2,068	68	68
Net periodic benefit cost	<u>\$ (10,157)</u>	<u>\$ 9,092</u>	<u>\$ 55,702</u>	<u>\$ 53,404</u>

#### Plan Assets

The Board has established an investment policy for Plan assets and has delegated oversight of such assets to a compensation committee (the Committee). The investment policy sets forth the objective of providing for future pension benefits by targeting returns consistent with a stated tolerance of risk. The investment policy is based on analysis of the characteristics of the Plan sponsors, actuarial factors, current Plan condition, liquidity needs and legal requirements. The primary investment strategies are diversification of assets, stated asset allocation targets and ranges, and external management of Plan assets. The Committee determines the overall target asset allocation ratio for the Plan and defines the target asset allocation ratio deemed most appropriate for the needs of the Plan and the risk tolerance of the District.

The market value of investments (reflecting returns, contributions and benefit payments) within the Plan trust appreciated 7.54% during fiscal year 2024, compared to appreciation of 0.93% during fiscal year 2023. Changes in the Plan's funded status affect the assets and liabilities recorded on the Combined Balance Sheets in accordance with authoritative guidance for regulated enterprises. Due to the District's regulatory treatment, the recognition of funded status is offset by regulatory assets or liabilities and is recovered through customer rates. There have been numerous legislative changes in recent years that have affected funding requirements. The Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21), the Highway and Transportation Funding Act of 2014 (HAFTA), the Bipartisan Budget Act of 2015 (BBA15), the American Rescue Plan Act of 2021 (ARPA), and the Infrastructure Investment and Jobs Act (IIJA) were signed into law at the end of 2021. All of these acts have decreased the level of minimum required contributions.

The Plan's weighted-average asset allocations as of April 30 are as follows:

	<b>Target Allocations</b>	<b>2024</b>	<b>2023</b>
Equity securities	60%	62%	63%
Debt securities	30%	29%	26%
Real estate	10%	9%	11%
Total	100%	100%	100%

The investment policy, as authorized by the Board, allows management to reallocate Plan assets at any time within a tolerance range up to plus or minus 5% from the target asset allocation which allows for flexibility in managing the assets based on prevailing market conditions and does not require automatic rebalancing if the actual allocation strays from the target allocation.

### Fair Value of Plan Assets

Assets measured at fair value using NAV are not categorized in the fair value hierarchy. These assets are listed in the column "Other" in the following tables to permit reconciliation to amounts presented elsewhere.

The following table sets forth the fair value of Plan assets, by asset category, as of April 30, 2024 (in thousands):

	<b>Level 1</b>	<b>Level 2</b>	<b>Other</b>	<b>Total</b>
Cash and cash equivalents	\$ 6,598	\$ -	\$ -	\$ 6,598
Mutual funds	147,543	-	-	147,543
Government securities	-	95,068	-	95,068
Corporate bonds	-	692,344	-	692,344
Common stocks	97,795	-	-	97,795
Commingled funds	-	-	1,458,621	1,458,621
Real estate	-	-	256,362	256,362
Total assets	<u>\$ 251,936</u>	<u>\$ 787,412</u>	<u>\$ 1,714,983</u>	<u>\$ 2,754,331</u>

The following table sets forth the fair value of Plan assets, by asset category, as of April 30, 2023 (in thousands):

	<b>Level 1</b>	<b>Level 2</b>	<b>Other</b>	<b>Total</b>
Cash and cash equivalents	\$ 29,680	\$ -	\$ -	\$ 29,680
Mutual funds	120,179	-	-	120,179
Government securities	-	103,421	-	103,421
Corporate bonds	-	572,458	-	572,458
Common stocks	81,449	-	-	81,449
Commingled funds	-	-	1,427,533	1,427,533
Real estate	-	-	288,929	288,929
Total assets	<u>\$ 231,308</u>	<u>\$ 675,879</u>	<u>\$ 1,716,462</u>	<u>\$ 2,623,649</u>

For a description of the fair value hierarchy, refer to Note [8], FAIR VALUE MEASUREMENTS.

### Valuation Methodologies

*Corporate bonds:* For fixed-income securities, multiple prices and price types are obtained from pricing vendors whenever possible, which enables cross-provider validations in addition to checks for unusual daily movements. A primary price source is identified based on asset type, class or issue for each security. SRP has obtained an understanding of how these prices are derived, including the nature and observability of the inputs used in

deriving such prices. Additionally, SRP selectively corroborates the fair values of securities by comparison to other market-based price sources. The fair values of fixed-income securities are based on evaluated prices that reflect observable market information, such as actual trade information of similar securities, adjusted for observable differences, and are categorized as Level 2.

*Common stocks:* The fair values of shares in preferred and common corporate stocks are based on inputs that are quoted prices in active markets for identical assets and, therefore, have been categorized as Level 1 in the fair value hierarchy. Equity securities held individually are primarily traded on exchanges that contain only actively traded securities due to the volume trading requirements imposed by these exchanges.

*Real estate:* Real estate commingled funds are funds with a direct investment in a pool of real estate properties. These funds are valued by investment managers on a periodic basis using pricing models that use independent appraisals from sources with professional qualifications. The valuations of the real estate funds are sensitive to market factors outside the control of the Plan, including interest rate levels and economic activity. The valuations, although done quarterly by independent qualified appraisers, may vary due to these factors.

For an explanation of the valuation methodologies used to determine fair value of the assets of the Plan that are not listed above, refer to Note [8], FAIR VALUE MEASUREMENTS.

### Long-term Rate of Return

The expected return on Plan assets is based on a review of the Plan asset allocations and consultations with a third-party investment consultant and the Plan actuary, considering market and economic indicators, historical market returns, correlations and volatility, and recent professional or academic research.

### Employer Contributions

SRP expects to contribute \$75.0 million to the Plan over the next fiscal year.

### Benefits Payments

SRP expects to pay benefits in the amounts as follows in fiscal years ending April 30 (in thousands):

		Post-retirement Benefits	
	Pension Benefits	Before Subsidy*	Net
2025	\$ 142,491	\$ 33,790	\$ 33,283
2026	146,790	35,172	34,649
2027	150,690	36,568	36,034
2028	154,467	37,861	37,319
2029	158,121	39,028	38,479
2030 through 2034	842,792	214,952	212,205

\*Estimated future benefit payments, including prescription drug benefits, prior to federal drug subsidy receipts expected as a result of the Medicare Prescription Drug, Improvement and Modernization Act of 2003.

### Defined Contribution Plan

SRP's Employees' 401(k) Plan (the 401(k) Plan) covers substantially all employees. The 401(k) Plan receives employee pre-tax and post-tax contributions and partial employer matching contributions. Employees who are contributing to the 401(k) Plan are eligible to receive partial employer matching contributions of \$0.90 on every dollar contributed up to the first 6% of their base pay that they contribute to the 401(k) Plan. Employer matching contributions to the 401(k) Plan were \$29.0 million and \$25.4 million during fiscal years ended April 30, 2024 and 2023, respectively.

## Employee Performance Incentive Compensation Program

The EPIC program, a cash-based incentive program, covers substantially all regular employees and is based on the achievement of pre-established targets for each fiscal year. The total compensation expense, including payroll taxes, recognized for the EPIC program for fiscal years ended April 30, 2024 and 2023 was \$29.8 million and \$33.0 million, respectively.

## Employee Sick Leave Plan

The SRP Employee Sick Leave Plan provides payment to employees for unused sick leave. Employees accumulate sick days at a rate of one day per month. The accumulation, up to the personal maximum, can be carried forward year after year. For most employees, the personal maximum is 720 hours. For sick leave hours accumulated in excess of the personal maximum, a lump sum payment at half pay is made annually in January of each year based on the hourly rate at time of payment, and the accumulated sick leave is then returned to the personal maximum. Upon death or retirement, payment is made for any unused sick leave hours. The payments for death or retirement are based on the hourly rate of pay at death or retirement. SRP has an accrual for unpaid sick leave of approximately \$59.2 million and \$59.8 million as of April 30, 2024 and 2023, respectively. The accrual is recorded in other current liabilities and other deferred credits and noncurrent liabilities on the Combined Balance Sheets. The accrual is determined actuarially based on various assumptions, including future pay raises, discount rate and the amount of the accrual that will ultimately be paid out.

## (13) INTERESTS IN JOINTLY OWNED ELECTRIC UTILITY PLANTS AND TRANSMISSION FACILITIES:

The District has entered into various agreements with other electric utilities for the joint ownership of electric generating and transmission facilities. Each participating owner in these facilities must provide for the cost of its ownership share. The District's share of expenses of the jointly owned plants and transmission facilities is included in operations and maintenance expense in the accompanying Combined Statements of Net Revenues.

The following table reflects the District's ownership interests in jointly owned facilities at electric utility plants as of April 30, 2024 (in thousands):

Generating Station	Ownership Share	Plant in Service	Accumulated Depreciation	Construction Work in Progress
Four Corners (NM) (Units 4 & 5)	10.00%	\$ 296,463	\$ (221,867)	\$ 4,947
Hayden (CO) (Unit 2)	50.00%	195,523	(179,298)	1,178
Craig (CO) (Units 1 & 2)	29.00%	371,240	(348,317)	1,157
Mesquite Common (AZ)	50.00%	86,815	(39,675)	110
PVNGS (AZ) (Units 1, 2 & 3)	17.49%-25.42%	1,803,167	(1,205,346)	33,785
Springerville Common (AZ)	17.05%-50.00%	46,833	(11,543)	951
Gila River Common (AZ)	50.00%	50,730	(27,858)	656
Total		<u>\$ 2,850,771</u>	<u>\$ (2,033,904)</u>	<u>\$ 42,784</u>

In February 2017, the non-federal owners of NGS decided to discontinue their participation in the plant beyond the end of the then existing lease with the Navajo Nation for the land on which the plant was constructed. In December 2019, the lease ended and decommissioning activities, including required monitoring activities, began and will continue for thirty-four years. The District holds a 23.2% decommissioning participation rate; consequently, the District owns 23.2% of the monitoring assets and their infrastructure which will remain at NGS and will be depreciated over their remaining life.

In January 2024, the District completed the purchase of capacity and acquired additional ownership interest in PVNGS, which was owned by certain lessors and leased to Public Service Company of New Mexico (PNM). The District also acquired additional transmission capacity from PNM. The purchase of the additional interest in PVNGS increased the District's ownership share of PVNGS to approximately 20%. The District paid \$1.8 million, \$17.7 million and \$46.9 million during fiscal year 2024, 2023 and 2022, respectively, for the purchase of plant capacity and transmission assets of PVNGS. As a part of the purchase transaction, the District prepaid \$46.9 million in fiscal year 2022. The prepayment was recognized in Utility Plant in fiscal year 2024 when the purchase was completed and is considered a non-cash investing activity.

The following table reflects the District's investment in jointly owned transmission facilities as of April 30, 2024 (in thousands):

<b>Transmission Facility</b>	<b>Plant in Service</b>	<b>Accumulated Depreciation</b>	<b>Construction Work in Progress</b>
Mead Phoenix	\$ 54,059	\$ (25,077)	\$ 83
Southwest Valley	97,591	(29,227)	4,844
Southeast Valley	303,396	(75,413)	1,153
Morgan-Pinnacle Peak	73,008	(18,857)	-
Southern Transmission	61,880	(41,956)	794
Mesquite	17,553	(7,010)	393
ANPP	98,308	(37,737)	4,078
Kyrene-Knox	12,443	(2,330)	2
<b>Total</b>	<b>\$ 718,238</b>	<b>\$ (237,607)</b>	<b>\$ 11,347</b>

The District's ownership interests in the jointly owned transmission facilities vary by facility and for the various projects within each facility.

#### **(14) VARIABLE INTEREST ENTITIES:**

SRP follows guidance that defines a variable interest entity (VIE) as a legal entity whose equity owners do not have sufficient equity at risk or lack certain characteristics of a controlling financial interest in the entity. This guidance identifies the primary beneficiary as the variable interest holder that has the power to direct the activities that most significantly affect the VIE's economic performance (power criterion) and has the obligation to absorb losses or the right to receive benefits from the VIE (losses/benefits criterion). The primary beneficiary is required to consolidate the VIE unless specific exceptions or exclusions are met. SRP considers both qualitative and quantitative factors to form a conclusion whether it, or another interest holder, meets the power criterion and the losses/benefits criterion. SRP performs ongoing reassessments of its VIEs to determine if the primary beneficiary changes each reporting period.

#### **Unconsolidated VIEs**

While SRP is not required to consolidate any VIE as of April 30, 2024 or 2023, it held variable interests in certain VIEs as described below.

The District has entered into various long-term power purchase agreements with renewable energy generation facilities that extend for periods of 20 to 30 years. The District receives the power and renewable energy credits from these facilities. The capacity of all these facilities combined is approximately 298 MW. The amounts that the District paid to these projects were \$119.0 million and \$125.1 million for fiscal years 2024 and 2023, respectively. With the exception of projects for which the District is obligated to pay operating and maintenance expenses, the



District is obligated to pay only for actual energy delivered and will have no obligation with respect to any facilities that do not start commercial operations. Some of these agreements include a price adjustment clause that will affect the future cost. While certain of these agreements provide a minimum production or performance guarantee, the District considers all production-based payments from renewable fuel source facilities to be contingent on future production of the facility. Therefore, even though certain of these agreements may be considered finance leases, SRP has not recorded a finance lease obligation for guaranteed minimum lease payments due to the contingent nature of such payments. The District has concluded that it is not the primary beneficiary of these VIEs since it does not control operations and maintenance, which it believes are the primary activities that most significantly affect the economic activities of the entity.

The District is a part owner of a limited liability company (LLC) formed during fiscal year 2010 to market long-term water storage credits. The District did not make capital contributions nor receive capital distributions in fiscal years 2024 and 2023. The District's investment in the LLC was \$7.2 million and \$6.1 million as of April 30, 2024 and 2023, respectively. The District accounts for its investment in the LLC as an equity method investment within non-utility property and other investments in the accompanying Combined Balance Sheets. The District has a future maximum exposure up to a \$25.0 million contribution limit. The primary risks associated with this VIE relate to the marketing of the water storage credits. The District has concluded that it is not the primary beneficiary of this VIE since it does not have power to direct the activities related to the marketing of the long-term water storage credits, which it believes are the primary activities that most significantly affect the economic activities of the entity.

## **(15) COMMITMENTS AND CONTINGENCIES:**

### **Purchased Power and Fuel Supply**

The District had various firm, non-cancelable purchase commitments as of April 30, 2024, which are not recognized in the accompanying Combined Balance Sheets. The following table presents estimated future payments pertaining to firm purchase commitments with remaining terms greater than one year (in thousands):

	<b>Purchased Power Contracts</b>	<b>Fuel Supply Contracts</b>	<b>Total</b>
2025	\$ 30,994	\$ 251,769	\$ 282,763
2026	31,218	188,748	219,966
2027	31,478	89,916	121,394
2028	31,828	70,851	102,679
2029	32,013	55,273	87,286
Thereafter	241,373	100,211	341,584

In addition to the commitments in the table above, the District has long-term commodity purchase agreements described below.

### **Gas Purchase Agreement**

In October 2007, the District entered into a 30-year gas purchase agreement with Salt Verde Financial Corporation (SVFC), an Arizona nonprofit corporation formed for the primary purpose of supplying natural gas to the District. Under the agreement, the District is committed to purchase 10,420,000 MMBtu each year during fiscal years 2025 through 2029, and 93,780,000 MMBtu over the balance of the term. The District receives a discount from market prices and is obligated to pay only for gas delivered. Payments, net of the discount, to SVFC under the agreement were \$20.8 million and \$70.1 million in fiscal years 2024 and 2023, respectively. The agreement also provides for

payment from SVFC to the District of certain excess cash resulting from a portion of SVFC's investment income, which effectively reduces the price the District pays for the gas. The excess cash amounts received by the District from SVFC were \$3.2 million and \$3.0 million in fiscal years 2024 and 2023, respectively. SVFC is a related party to the District.

### **Commodity Purchase Agreement**

In April 2021, the District entered into a commodity purchase agreement with Southeast Energy Authority (SEA), a Cooperative District and public corporation organized and existing pursuant to the laws of the State of Alabama. Under the 30-year agreement, SEA will sell and deliver to the District and the District will purchase, specified quantities of natural gas at a market index price, less a specified discount. The initial gas delivery period (during which time the District is committed to purchase approximately 5,500,000 MMBtu of natural gas each year) began in November 2021 and will end in August 2028. That initial delivery period will be followed by one or more reset periods, during which a recalculated available discount will be applicable. If the available discount during any reset period is less than the minimum discount specified in the agreement, the District may elect not to take the contracted quantity of gas, in which event the District will have no rights or obligations to take or purchase any gas for the duration of that reset period.

After November 2028, the District may choose to switch the commodity being delivered from natural gas to electricity, in which event electricity will be delivered for the duration of the term.

After the initial discount period, the District's total potential commitment under this agreement is 126,320,000 MMBtu natural gas or 12,254,393 MWh of electricity.

In June 2022, the District entered into a second commodity purchase agreement with SEA. Under this 30-year agreement, SEA will sell and deliver to the District and the District will purchase, specified quantities of natural gas at a market index price, less a specified discount. The initial gas delivery period (during which time the District is committed to purchase approximately 3,620,000 MMBtu of natural gas each year) began in January 2023 and will end in June 2028. That initial delivery period will be followed by one or more reset periods, during which a recalculated available discount will be applicable. If the available discount during any reset period is less than the minimum discount specified in the agreement, the District may elect not to take the contracted quantity of gas, in which event the District will have no rights or obligations to take or purchase any gas for the duration of that reset period.

After June 2028, the District may choose to switch the commodity being delivered from natural gas to electricity, in which event electricity will be delivered for the duration of the term. After the initial discount period, the District's total potential commitment under this agreement is 90,020,000 MMBtu of natural gas or 10,851,011 MWh of electricity.

In March 2023, the District entered into a third commodity purchase agreement with SEA. Under this 30-year agreement, SEA will sell and deliver to the District, and the District will purchase specified quantities of natural gas at a market index price, less a specified discount. The initial gas delivery period (during which time the District is committed to purchase approximately 2,760,000 MMBtu of natural gas each year) began in July 2023 and will end in May 2029. That initial delivery period will be followed by one or more reset periods, during which a recalculated available discount will be applicable. If the available discount during any reset period is less than the minimum discount specified in the agreement, the District may elect to terminate the agreement or not to take the contracted quantity of gas, in which event the District will have no rights or obligations to take or purchase any gas for the duration of that reset period.

After July 2029, the District may choose to switch the commodity being delivered from natural gas to electricity, in which event electricity will be delivered for the duration of the term. After the initial discount period, the

District's total potential commitment under this agreement is 72,010,000 MMBtu of natural gas or 7,018,383 MWh of electricity.

For all three commodity purchase transactions with SEA, the expense for the commodity delivered, net of discount, is recognized in total operating expenses in the Combined Statement of Net Revenues.

### **Nuclear Matters**

*Nuclear Insurance:* Under existing law, public liability claims arising from a single nuclear incident are limited to \$13.6 billion. PVNGS participants insure for this potential liability through commercial insurance carriers to the maximum amount available, \$450.0 million, with the balance covered by an industrywide retrospective assessment program as required by the Price-Anderson Act. The maximum assessment per reactor per nuclear incident under the retrospective program is \$137.6 million, including a 5% surcharge applicable in certain circumstances. Based on the District's ownership share of PVNGS, the maximum potential assessment would be \$83.1 million, including the 5% surcharge.

PVNGS participants also maintain "all risk," including nuclear hazards, insurance for property damage to, and decontamination of, property at PVNGS in the aggregate amount of \$2.8 billion. The District also secured insurance against portions of any increased cost of generation or purchased power and any business interruption resulting from a sudden and unforeseen accidental outage of any of the three units. The insurance coverage discussed in this and the previous paragraph is subject to certain policy conditions and exclusions.

*Spent Nuclear Fuel:* Under the Nuclear Waste Policy Act of 1982, the District was required to pay \$0.001 per kilowatt-hour on its share of net energy generation at PVNGS to the U.S. Department of Energy (DOE) through April 30, 2015 for the construction of a site for the storage of spent nuclear fuel. However, to date, for various reasons, the DOE has not constructed a storage site. Accordingly, Arizona Public Service Company, the operating agent for PVNGS, has constructed an on-site dry cask storage facility to receive and store PVNGS spent fuel. PVNGS has sufficient capacity at its on-site spent fuel storage installation to store all nuclear spent fuel until December 2027, the end of its first operating license period, and a portion of the future spent fuel during the period of extended operation, ending in December 2047. As a result of the DOE not constructing a storage site for the spent nuclear fuel, the DOE has made payments to nuclear facilities to reimburse a portion of the costs that have been incurred for fuel storage to date. SRP did not receive a payment for fiscal year 2024 and received \$2.5 million for fiscal year 2023. Effective May 15, 2014, the per-kilowatt-hour charge on energy generation at PVNGS was reduced to zero. A similar charge could be reinstated in the future.

The District's share of on-site interim storage at PVNGS is recovered through the District's base prices as a component of the system benefits charge. As of April 30, 2023, the District's accrued spent fuel storage cost was \$24.6 million and is included in deferred credits and other non-current liabilities on the accompanying Combined Balance Sheets. In November 2023, the updated decommissioning cost study for PVNGS identified spent fuel storage costs to be part of the District's asset retirement obligations for PVNGS. As of April 30, 2024, the District's accrued spent fuel storage cost is included in asset retirement obligations on the accompanying Combined Balance Sheets.

### **Environmental Matters**

SRP is subject to numerous legislative, administrative and regulatory requirements at the federal, state and local levels, as well as lawsuits relative to air quality, water quality, hazardous waste disposal and other environmental matters. Contingent losses and environmental liabilities are recorded when it is probable a loss has occurred and the amount of the loss can be reasonably estimated. When a range of the probable loss exists and no amount within the range is a better estimate than any other amount, SRP records a loss contingency at the minimum amount in the range, which is included in deferred credits and other non-current liabilities on the accompanying

Combined Balance Sheets. As of April 30, 2024 and 2023, SRP had accrued liabilities of \$26.9 million and \$29.0 million, respectively, for environmental matters. The following topics highlight some of the major environmental compliance issues affecting SRP.

**Superfund:** The United States and the State of Arizona have superfund programs to govern cleanup of groundwater contamination. Nineteen state superfund sites and six federal superfund sites targeting contamination are active within the Greater Phoenix metropolitan area. SRP has wells that are threatened or impacted by groundwater contamination located in sixteen of the nineteen state superfund sites and in two of the six federal superfund sites. The Association has agreed with other responsible parties to clean up one federal superfund site, and one District facility has been identified as a possible source of contamination for another federal superfund site and one state superfund site. While SRP is unable at this time to predict the outcome of these superfund matters, it has recorded estimated liabilities to cover expected liabilities related to these issues.

**Air quality:** Compliance with air quality regulations designed to reduce emissions from fossil fuel power plants will increase the cost of, and add to the difficulty of, siting, constructing and operating electric generating units (EGUs). As a result of legislative and regulatory initiatives, the District has reduced emissions of mercury and other pollutants at its coal-fired power plants. The District continually assesses the risk of policy initiatives on its generation assets and develops contingency plans as necessary to comply with future laws and regulations relating to renewable energy and restricting greenhouse gas emissions.

**EPA Carbon Regulations for Electric Generating Units** – On May 9, 2024, EPA published a final rule (Section 111 GHG Rule) regulating greenhouse gases (GHGs) from EGUs. The Section 111 GHG Rule sets forth New Source Performance Standards (NSPS) for new, modified, and reconstructed stationary combustion turbine EGUs and emissions guidelines for existing coal- and oil/gas-fired steam generating EGUs. The rule establishes distinct “best systems of emission reduction” (BSER) and standards of performance for affected units using defined subcategories. The standards for each subcategory are based on developing and established technologies, including carbon capture and sequestration (CCS) and natural gas co-firing. For some subcategories, BSER is implemented in phases to accommodate anticipated availability of developing control technologies.

Several petitions for review of the Section 111 GHG Rule were filed in the D.C. Circuit Court and have been consolidated into *West Virginia v. EPA*, Case No. 24-1120. Various motions to stay the Section 111 GHG Rule have also been filed. The District cannot predict the effects of this matter on its financial condition, net revenues, and cash flows at this time.

**Mercury and Air Toxics Standards** – On May 7, 2024, EPA published a final rule establishing new emission standards for hazardous air pollutants (HAPS) from coal- and oil-fired EGUs (May 2024 Rule). For coal-fired EGUs, the May 2024 Rule lowered the emission limit for filterable particulate matter (fPM,) which serves as a surrogate for non-mercury HAP metals, from the current 0.030 lbs/MMBtu to 0.010 lbs/MMBtu. The May 2024 Rule requires continuous emissions monitoring systems (CEMS) to demonstrate compliance with the fPM standard with an averaging period of 30 operating days. Affected EGUs have to comply with the revised standards by July 8, 2027. The District cannot predict the effects of this matter on its financial condition, net revenues, and cash flows at this time.

**Regional Haze** – Provisions of EPA’s Regional Haze Rule require emissions controls known as Best Available Retrofit Technology (BART) for coal-fired power plants and other industrial facilities that emit air pollutants that reduce visibility in Class I areas, such as national parks. The District has financial interests in several coal-fired power plants that underwent BART analysis during the first planning period of the Regional Haze Rule. The Arizona Department of Environmental Quality (ADEQ) conducted an initial analysis of Coronado Generating Station and Springerville Unit 4 as part of the State Implementation Plan (SIP) development process. The ADEQ has issued preliminary determinations that additional controls are not warranted for either facility. On August 15, 2022, the ADEQ submitted its SIP revision to EPA. On May 31, 2024, the EPA published a proposed rule to partially approve

and partially disapprove ADEQ's SIP. The District is evaluating the proposed rule and cannot predict the effects on its financial condition, net revenues and cash flows at this time.

*Ozone National Ambient Air Quality Standards* – Pursuant to the Clean Air Act (CAA), the EPA is required to review and, if appropriate and necessary, revise each of the established National Ambient Air Quality Standards (NAAQS) at five-year intervals. On October 1, 2015, the EPA finalized revisions to the NAAQS and lowered both the primary and secondary ozone standard from the 2008 limit of 75 parts per billion (ppb) down to 70 ppb based on an eight hour average. In September 2018, Arizona submitted its SIP for the 2015 ozone NAAQS to the EPA.

On February 16, 2024, EPA published a proposed supplemental rule partially disapproving Arizona's SIP and expanding an existing federal implementation plan referred to as Good Neighbor Plan to apply to Arizona (Proposed Supplemental Rule). Under the Proposed Supplemental Rule, power plants and other industries in Arizona will be subject to additional emission control requirements, emission monitoring and reporting, and power plants in Arizona will be subject to a NOx emission trading program during ozone season that will occur from May 1 to September 30 each year, beginning in 2025. The trading requirements apply to all fossil generation with nameplate capacity in excess of 25MW. The allocation of emission allowances will decrease over a five-year period by fixed amounts before transitioning to dynamic budgeting. In its current form, the Proposed Supplemental Rule could require the installation of selective catalytic reduction (SCR) on Agua Fria Unit 3, or equivalent emission reductions. The District is in the process of installing SCR on Unit 1 at the Coronado Generating Station. The District submitted extensive comments on the Proposed Supplemental Rule and cannot predict the effects on its financial condition, net revenues and cash flows at this time.

On September 16, 2022, EPA determined that Maricopa County and portions of Pinal and Gila Counties, collectively called the Phoenix-Mesa nonattainment area, failed to attain the 2015 ozone NAAQS by the attainment date of August 3, 2021, and reclassified the Phoenix-Mesa nonattainment area from marginal to moderate for the 2015 ozone pollution standard. As a result of the moderate nonattainment designation, no permit may be issued for a new stationary source, or for a project at an existing stationary source in a nonattainment area, except in conformance with applicable Nonattainment New Source Review (NNSR) requirements. The Phoenix-Mesa nonattainment area will be required to attain the 2015 standard no later than August 3, 2024. Sources of ozone and ozone precursors in the Phoenix-Mesa nonattainment area will be required to implement reasonable available control technologies.

The moderate nonattainment designation also resulted in a requirement for the State of Arizona to modify its SIP to address the required controls necessary to achieve the 2015 standard in accordance with the moderate nonattainment deadlines. On October 18, 2023, EPA published a final action finding that the 11 states, including Arizona, failed to submit SIP revisions to address the required controls necessary to achieve the 2015 70 ppb standard. This action starts an eighteen-month sanction clock requiring emissions offsets equivalent to a two-to-one ratio from new or modified major facilities and a twenty-four-month sanction clock imposing restrictions on federal highway funding. In addition, this final action triggers a two-year deadline for EPA to issue a federal implementation plan (FIP) for each state that does not submit and receive EPA approval for an acceptable SIP revision addressing the outstanding requirements. The sanctions clock can only be stopped if the Phoenix-Mesa nonattainment area demonstrates attainment with the standard, or the State submits and receives approval for an acceptable SIP revision addressing the outstanding requirements. The District cannot predict the effects on its financial condition, net revenues and cash flows at this time.

*PM<sub>2.5</sub> National Ambient Air Quality Standards* – On January 6, 2023, EPA announced a proposed decision to revise the primary annual PM<sub>2.5</sub> standard from its current level of 12.0 ug/m<sup>3</sup> to within the range of 9.0 to 10.0 ug/m<sup>3</sup>. EPA is not proposing to change the secondary annual PM<sub>2.5</sub> standard, the primary and secondary 24-hour PM<sub>2.5</sub> standards, or primary and secondary PM<sub>10</sub> standards. EPA issued a final rule on February 7, 2024, that sets the primary annual NAAQS for PM<sub>2.5</sub> at 9 ug/m<sup>3</sup>. This change to the primary annual PM<sub>2.5</sub> standard could result in additional areas within Arizona being designated as nonattainment with this standard. The District cannot predict the impact of a revised primary annual PM<sub>2.5</sub> standard on its operations, financial condition, net revenues and cash flows at this time. The State of Arizona has

one year to submit recommendations to EPA as to whether or not each state is attaining the PM2.5 and PM10 standards. Final attainment and nonattainment designations are expected in 2026.

The full significance of air quality standards and emissions reduction initiatives to the District in terms of costs and operational problems is difficult to predict. In addition, the cost of fossil fuel purchased by the District may increase and permit fees may increase significantly, resulting in potentially material increased costs to the District as well as reduced generation. The District cannot predict whether additional legislation or rules will be enacted that will affect the District's operations, the impact of any initiatives on the District and, if such laws or rules are enacted, what the costs to the District might be in the future because of such action.

***Solid and Hazardous Waste Management:*** The District disposes of coal combustion residuals (CCRs,) such as fly ash, bottom ash and flue gas desulfurization sludge at CGS in a dry landfill and a wet surface impoundment. At NGS, disposal of CCRs was limited to a dry ash landfill; the District will close this facility as part of the NGS decommissioning process. The District also owns interests in joint participation plants, such as Four Corners, Craig Generating Station, Hayden Generating Station and Springerville Generating Station (Springerville), which dispose of CCRs in dry storage areas and in wet surface impoundments.

On October 19, 2015, federal criteria for management of CCRs as solid non-hazardous waste (CCR rule) became effective. The CCR rule is self-implementing and generally requires CCR disposal units to meet certain performance criteria. Units that do not meet the criteria must stop receiving CCRs and either retrofit to attain compliance or close. Costs to comply with this rule include costs for new groundwater monitoring wells, compliance monitoring and the eventual closure of residual ponds and storage areas.

On November 12, 2020, the EPA finalized a second rule entitled "Hazardous and Solid Waste Management System: Disposal of Coal Combustion Residuals from Electric Utilities: A Holistic Approach to Closure Part B: Alternate Demonstrations for Unlined Surface Impoundments (Part B rule)." The Part B rule establishes procedures to allow a limited number of facilities to continue using alternate liners at existing CCR surface impoundments.

On November 25, 2020, the District submitted an application under the provisions of the Part B rule to make an alternate liner demonstration for the CGS wet surface impoundment. The District submitted its alternate liner demonstration on November 30, 2021. On January 11, 2022, the EPA notified the District that its application had been deemed complete. Under the Part B rule, the submission of a complete application tolls the April 11, 2021, cease receipt of waste deadline. On February 8, 2023, EPA published a proposed decision to deny the District's Part B application. The proposed decision states that, if EPA denies the District's application, the District must either: (1) submit an application to build a new facility in accordance with 40 C.F.R. § 257.103(f) no later than four months after EPA issues a final decision; or (2) cease using the CGS wet surface impoundment within 135 days of the date EPA issues the order, or such later date as EPA determines is necessary to address grid reliability.

The District disagrees with EPA's proposed decision and on April 10, 2023, the District submitted to the docket a comprehensive response supporting the District's Part B application. While the District believes it has submitted a robust application and alternate liner demonstration that meets the requirements of the Part B rule, the District cannot predict the effects on its financial condition, net revenues and cash flows at this time.

On May 8, 2024, the EPA promulgated a rule that would extend the federal CCR regulations to two new types of units: (1) inactive CCR surface impoundments at inactive facilities (called legacy surface impoundments); and (2) coal combustion residual management units (CCRMUs). A CCRMU is any area of land on which any non-containerized accumulation of CCR is received, is placed, or is otherwise managed that is not currently regulated as a new or existing landfill or surface impoundment under the existing CCR regulations. Under the proposed rule, active facilities with CCRMUS containing more than 1,000 tons of CCR must comply with the CCR Rule's groundwater monitoring, corrective action, closure, and post-closure requirements. Prior to 2015, the District beneficially reused CCR material in several areas or applications of NGS. While the District believes EPA's rule is

unlawful as applied to CCR material beneficially used onsite, if EPA's rule is upheld, the District will need to undertake additional monitoring and closure activities at NGS. The District estimates that the total cost for the plant to comply with the proposed rule for NGS would be between \$65.0 million and \$75.0 million. The rule becomes effective on November 4, 2024.

**Endangered Species:** Several species listed as threatened or endangered under the Endangered Species Act (ESA) have been discovered in and around reservoirs on the Salt and Verde rivers, as well as C.C. Cragin Reservoir, which is operated by the District. Potential ESA issues also exist along the Little Colorado River in the vicinity of CGS and Springerville. The District obtained Incidental Take Permits (ITPs) from the U.S. Fish and Wildlife Service (USFWS), which allow full operation of Roosevelt Dam on the Salt River and Horseshoe and Bartlett Dams on the Verde River in 2003 and 2008. The ITPs and associated Habitat Conservation Plans (HCPs) identify the obligations, such as mitigation and wildlife monitoring, the District must undertake to comply with the ESA. The District has established trust funds to pay mitigation and monitoring expenses related to the implementation of both the Roosevelt HCP and Horseshoe-Bartlett HCP and believes it has recorded adequate reserves to cover its related obligations. The District obtained an amendment to the Roosevelt ITP on March 22, 2024, to cover impacts to the Northern Mexican Garter snake (NMGS), which was listed as a threatened species in 2014. The NMGS amendment requires the District to add to the Roosevelt Dam trust account sufficient funds to implement the requirement mitigation by March 2029.

In December 2020, the USFWS announced that listing the Monarch Butterfly as endangered or threatened under the ESA is warranted but precluded by other higher priority listings. In January 2021, the Center for Biological Diversity sued the Department of Interior/USFWS for failure to list the monarch. The lawsuit resulted in a settlement requiring USFWS to submit a proposed finding for the Monarch Butterfly by December 4, 2024. Listing of this species may have implications for construction and maintenance activities along the District's power line corridors. If the species is listed, the District's potential for "take" liability is being assessed to determine if ESA coverage may be required under ESA Section 7 for federal rights-of-way or Section 10 ITPs for non-federal rights-of-way activities.

**Per- and Poly Fluoroalkyl Substances (PFAS):** When necessary, the District supplements surface water from its Salt River and Verde River reservoirs with groundwater pumped from its extensive network of 270 groundwater wells. In cooperation with municipal and other partners, the District also operates and maintains two underground storage facilities and one groundwater savings facility. Effluent from municipal water treatment plants is recharged into underlying aquifers through the District's underground storage facilities.

PFAS are a group of environmentally persistent, widespread man-made chemicals used in industrial applications and commercial household products that have received attention as emerging contaminants of concern in the environment. On June 15, 2022, EPA issued interim updated drinking water health advisories for perfluorooctanoic acid (PFOA) and perfluorooctane sulfonic acid (PFOS). The updated health advisories indicate that some negative health effects may occur with concentrations in drinking water above 0.004 parts per trillion (ppt) for PFOA and 0.02 ppt for PFOS. EPA's health advisories are non-enforceable and non-regulatory.

On April 10, 2024, EPA promulgated the final National Primary Drinking Water Regulation (NPDWR) under the Safe Drinking Water Act (SDWA) for six per- and polyfluoroalkyl PFAS substances (PFAS). The rule establishes legally enforceable maximum contaminant levels for the PFAS substances identified in the rule. The limits would require public water systems to monitor for these chemicals and subsequently notify the public and reduce the levels of these PFAS compounds if levels exceed the regulatory standards. In addition, these standards are likely to be taken into account in establishing cleanup levels at contaminated sites and may be incorporated into applicable state water quality standards. On May 8, 2024, EPA designated PFOA and PFOS, including their salts and structural isomers, as CERCLA (Comprehensive Environmental Response Compensation and Liability Act) hazardous substances.



There are no state regulatory limits for PFAS in Arizona. The District is monitoring the regulatory developments regarding PFAS and may incur increased capital expenditures and maintenance costs as a result thereof. The District cannot predict the effects on its financial condition, net revenues and cash flows at this time.

## **Legal Matters**

*Water Rights:* The District and the Association are parties to a state water-rights adjudication proceeding initiated in 1974 that encompasses the entire Gila River System. This proceeding is pending in the Superior Court for the State of Arizona, Maricopa County, and will eventually result in the determination of all conflicting rights to water from the Gila River and its tributaries, including the Salt and Verde rivers. The District and the Association are unable to predict the ultimate outcome of this proceeding.

In 1978, a water-rights adjudication was initiated in the Apache County Superior Court for the State of Arizona with regard to the Little Colorado River System and will eventually result in the determination of all conflicting rights to water from the Little Colorado River and its tributaries, including East Clear Creek, the location of C.C. Cragin Dam and Reservoir. The District is unable to predict the ultimate outcome of this proceeding but believes an adequate water supply for CGS will remain available and that the rights to C.C. Cragin Dam and Reservoir will be confirmed.

*Coolidge Expansion Project:* On September 13, 2021, the Board approved the construction of sixteen new gas-fired combustion turbines, known as the Coolidge Expansion Project (CEP). The CEP is intended to address a significant forecasted increase in electricity demand caused by Arizona's expanding commercial, residential and industrial sectors, while the District at the same time integrates an increasing amount of renewable—but intermittent—power sources like wind and solar. The District filed a siting application with the Arizona Corporation Commission (ACC) on December 13, 2021. After substantial opposition and judicial challenges, the Arizona Corporation Commission (ACC) voted to approve an amended certificate of environmental compatibility (Amended CEC) for the project on June 12, 2023. Litigation regarding the Amended CEC has ended.

During the course of the ACC proceedings, the District resolved community opposition to the CEP through a settlement agreement. The terms of the settlement between the District and the Randolph parties include a commitment by the District to fund certain Randolph community programs and improvements contingent upon the commencement of construction of the CEP. The cost of the programs and improvements is estimated to be approximately \$23.8 million.

Pinal County Air Quality Control District (PCAQCD) issued the air permit on March 26, 2024. On May 13, 2024, the Sierra Club filed a Petition for Objection to the air permit with the EPA. EPA is required to respond to the petition within 60 days of the date it is filed. The District has started constructing the CEP. At this time, the District cannot predict the effects on its financial condition, net revenues and cash flows at this time.

*Other Litigation:* In the normal course of business, SRP is exposed to various litigations or is a defendant in various litigation matters. In management's opinion, except as otherwise noted herein, the ultimate resolution of these matters will not have a material adverse effect on SRP's financial position or results of operations.

## **Other Matters**

*Self-insurance:* SRP maintains various self-insurance retentions for certain casualty and property exposures. In addition, SRP has insurance coverage for amounts in excess of its self-insurance retention levels. SRP provides reserves based on management's best estimate of claims, including incurred but not reported claims. In management's opinion, the reserves established for these claims are adequate and any changes will not have a material adverse effect on SRP's financial position or results of operations. SRP records the reserves in deferred credits and other non-current liabilities on the accompanying Combined Balance Sheets.



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